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Measurement, mechanisms, and management recommendations for how MPAs can provide climate resilience

J. Wilson White^a, Jess K. Hopf^a, Nur Arafeh-Dalmau^{b,c}, Natalie C. Ban^d, Amanda E. Bates^e, Joachim Claudet^f, Cori Lopazanski^g, Jennifer M. Sunday^h, Jennifer E. Caselleⁱ

aDepartment of Fisheries, Wildlife, and Conservation Sciences, Coastal Oregon Marine Experiment Station, Oregon State University, Newport, OR, USA ^bOceans Department, Hopkins Marine Station and Center for Ocean Solutions, Stanford University, Pacific Grove, CA, 93950, USA ^cDepartment of Geography, University of California Los Angeles, Los Angeles, CA, USA dSchool of Environmental Studies, University of Victoria, Victoria, BC, Canada ^eDepartment of Biology, University of Victoria, Victoria, BC, Canada ^fNational Center for Scientific Research, PSL Université Paris, CRIOBE, CNRS-EPHE-UPVD, Paris, France ^gBren School of Science and Management, University of California, Santa Barbara, CA, USA ^hDepartment of Biology, McGill University, Montreal, Quebec, Canada ⁱMarine Science Institute, University of California Santa Barbara, Santa Barbara, CA USA

Author for correspondence. will.white@oregonstate.edu

Author Contributions

J. Wilson White: Conceptualization, Funding Acquisition, Writing – Original Draft. Jess K. Hopf, Nur Arafeh-Dalmau, Natalie C. Ban, Amanda Bates, Joachim Claudet, Cori Lopazanski, Jennifer M. Sunday: Conceptualization, Writing – Review & Editing. Jennifer E. Caselle: Conceptualization, Funding Acquisition, Writing – Review & Editing

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Abstract

 The number of marine protected areas (MPAs) implemented globally is rising, with calls to protect 30% of the ocean by 2030. One potential benefit of MPAs is increased resilience to anthropogenic climate change impacts. However, realistic ecological expectations are needed to identify the conditions that may yield resilience benefits and determine effective evaluation methods. To date, global meta-analyses have consistently shown positive ecological effects of protection, yet assessing resilience effects has been more complex. 'Resilience' is challenging to define and measure and may manifest at various spatiotemporal scales. Additionally, identifying an appropriate reference point to quantify resilience is challenging. Robust assessments require long time series to estimate variability or opportunistic observation of disturbance and recovery. Such data are not always available. We suggest an alternative, complementary approach. First, it is crucial to define the ecological and socioeconomic mechanisms by which an MPA could provide any resilience benefit to the human-natural system; these mechanisms are both limited and context-dependent. Then, we can measure indicators of resilience to assess the contribution of such mechanisms inside MPAs. This provides a pathway to assess how conservation influences adaptive capacity, overcoming the 22 challenge of directly measuring resilience itself. Finally, it is critical to recognize that MPAs are only one tool in a portfolio of management actions that could improve resilience. They should not be misconstrued as standalone solutions, but rather as integral parts of a comprehensive approach to ecosystem-based sustainability management.

 Keywords: Marine Protected Areas, marine reserves, climate resilience, adaptive management, age structure, functional diversity, climate smart

Introduction

 The post-2020 Global Biodiversity Framework, agreed upon at the Conference of the Parties 15 (COP15) in December 2022, calls for protecting 30% of the global ocean by 2030 through marine protected areas (MPAs) and other effective area-based conservation measures, while adapting to climate change [1]. Consistent with that agreement and and previous international commitments, the number of MPAs implemented globally continues to rise [2]. Indeed, at the time of this writing, the global coverage of MPAs was approximately 8% of the ocean, and growing [3]; but only a fourth is effectively implemented and protected [4] limiting our ability to measure the role of MPAs for providing climate resilience.

 Historically, MPAs have been designed and established to protect ecological populations from human activities and promote biodiversity and habitat conservation [5–7]. That role has largely been effective, and MPAs (particularly no-take MPAs that prohibit all fishing activities) are most often effective in rebuilding overexploited fish populations within their boundaries (e.g., [8–10]). MPAs are also embedded in social-ecological systems and can provide benefits in that context [11,12]. However, as anthropogenic climate change increasingly threatens species, populations, and ecosystems [13–16], there is an emerging science aiming to evaluate the role of MPAs as potential management tools to mitigate climate impacts [17].

 Marine protected areas are fundamentally local management tools and are unlikely to affect the overall global trajectory of the atmospheric carbon cycle (notwithstanding some recent hope for 'blue carbon' sequestration solutions; [18]). Therefore the climate mitigation role of MPAs has centered on their ability to augment the *resilience* of social-ecological systems (with resilience broadly interpreted as the ability of a system to retain, or rapidly return to, its structure and function when perturbed; we discuss this further in the next section [19,20]). This includes resilience to both long-term changes (e.g., geographical range shifts; [21–23]) and the short-term climate extremes that are increasing in frequency and magnitude (e.g., marine heatwaves; [24–27]). However, resilience as a management objective could be challenging to implement if not defined precisely, so that actions can be linked to an adaptive management framework [28–31].

 By adaptive management, we mean the process of predicting the likely effects of a management action, monitoring the response of the system following that management action, and then comparing outcomes to predictions to evaluate success and inform the next set of actions (Fig. 1). The concept of resilience can be broad and nebulous, making it challenging to set standardized approaches to its measurement [32]. While it is relatively straightforward to identify signs of population declines, fishery collapses, or other types of management failures, detecting resilience *per se* (i.e., the absence of those failures) is more complex without measurable criteria. Here, we propose a new approach to address this challenge to ground conversations about climate resilience and MPAs within the framework of adaptive management (Fig. 1).

What is resilience?

 A first step must be to define 'resilience' (e.g., in what measure? to what disturbance?) and specify the expected mechanism through which protection in MPAs could improve resilience to changing climate impacts [19,33]. There are dozens of possible definitions within the context of social-ecological systems [34–37]. One useful framework for defining resilience in ecology is to distinguish the response of a system (e.g., a population or ecosystem) to a single discrete disturbance – which involves both the magnitude of initial loss and the subsequent recovery time [38] – from the longer-term ability of a system to remain close to a steady state in the face of ongoing disturbances (Holling [39] termed these 'engineering' and 'ecological' resilience, respectively) (Fig. 1). A broader social-ecological view of resilience is conceptually the same, but would include the response of people to disturbances and associated effects on ecosystems, and the role of people in governing and managing these ecosystems [37,40].

 We note that resilience may not be defined identically in different regions, ecosystems or countries, and may also differ under different planning objectives. Definitions might thus be specific to contexts. Having established those definitions, one can see the challenges that will 85 be inherent in quantifying or detecting resilience (outlined in Fig. 1). To assess the response to a 86 discrete disturbance, one must wait for an event and be ready to measure the response and recovery. Additionally, evaluating either recovery times, stability, or variability over time 88 requires a pre-disturbance reference point or basis of comparison, just as historical climatology can be used to evaluate changes in physical variability in the ocean [41]. Finding appropriate reference points is challenging because long-term ecological data are rarely collected prior to MPA implementation, and because populations in protected areas undergo transient fluctuations in abundance as they transition from a fished to an unfished state. These transient dynamics mean populations would not be expected to be at a steady state for many years after implementation [42], even in the absence of climate-related perturbations. Thus, the time scale over which resilience benefits could accrue is uncertain. Moreover, given the limited portion of the ocean that is effectively protected [4], it is challenging to select suitable candidate MPAs for evaluating the resilience mechanism of interest.

 Additionally, it is challenging to find suitable spatial 'control' reference points for evaluating change because MPAs are connected to the meta-ecosystems outside their boundaries, providing spill-over (and spill-in) of larvae and biomass [43]. The magnitude and effect size of any resilience benefit will also be context-dependent; for example, Hopf et al. [44] found that MPAs would provide little benefit in terms of buffering temporal variability in fishery yields if fishery management outside MPA boundaries is conservative. Perhaps it is not surprising, then, that a meta-analysis of the potential climate-change benefits of MPAs found only four studies suitable to quantify a temporal stability benefit [18]. Finally, evaluating a 52 101 55 103 58 105

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 resilience target could require an unobserved counterfactual: how would the system have responded to the disturbance in the absence of an MPA? 6 107

An alternative approach to thinking about resilience

 We propose here a new, alternative approach to thinking about MPA management for resilience (Fig. 1). Unlike prior efforts in this area, our proposed approach spromotes setting realistic goals and timelines regarding resilience, as well as concrete targets for monitoring and evaluation within an adaptive management context. First, it is crucial to identify the ecological (and socioeconomic) mechanisms by which an MPA could provide any resilience benefit to the human-natural system; these mechanisms are both limited and vary from place to place [19,33]. In Table 1 we summarize a recent literature review of those potential mechanisms at different levels of biological organization, and published evidence of their existence [33]. To examine one of the mechanisms operating at a population level, a first-order consequence of ceasing fishing will be increased longevity and thus body size of fished species. Larger individuals could improve resilience in different ways, in different contexts [45]. For example, in abalone populations (*Haliotis corrugata and H. fulgens*), larger individuals inside two MPAs were less affected than non-protected abalone when exposed to a hypoxic event in 2010 in Isla Natividad, Baja California Sur, Mexico. Those MPAs also provided population-level resilience in the form of lower impact and faster recovery due to the greater fecundity of the surviving large abalone [46]. In another example, larger sea urchin predators (which are more abundant in MPAs) can feed on larger sea urchins and limit the potential of urchins to overgraze habitat- forming macroalgae on temperate reefs during marine heatwaves: In the California Channel Islands, larger California Sheephead (*Bodianus pulcher*) in MPAs prevented urchins from decimating kelp forests there during an extensive marine heatwave [47], and in Tasmania lobsters have played a similar role [48]. Similarly, protection of herbivorous parrotfishes in a Bahamian MPA led to suppression of macroalgal growth and faster recovery of coral cover following a bleaching event [49]. 111 18 115 116 22 118 25 120 31 124 34 126 37 128 40 130 43 132

 Thinking mechanistically also helps identify contexts in which protection should not be expected to produce a resilience benefit. For example, some temperate reef communities lack urchin predators that are fished, so urchin grazing would not be expected to be lower in MPAs [50]. On coral reefs, macroalgal overgrowth may not be the primary threat to coral populations, so protecting macroalgal grazers should not be expected to benefit corals [51]. Tempering expectations for what MPAs can accomplish, and how soon, is an important aspect of adaptive management. 46 134 49 136 52 138

A focus on mechanisms provides a constructive avenue for adaptive management. Specifically, monitoring the factors associated with specific mechanisms (e.g., the size structure of a protected fish population, which can indicate reproductive capacity and potential trophic effect), will be more effective than waiting for climate-related disturbances to occur, or waiting 55 140 58 142

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 to accrue a long enough time series to estimate the variability of a system [42,47]. Thus, this new approach provides a proactive rather than reactive approach to quantifying resilience. 6 145

146 In Table 1 we identify some mechanisms that could be monitored under this framework, and note other mechanisms that appear to defy monitoring with existing technology. In Figure 148 1 we summarize the contrast between measuring resilience and monitoring for resilience mechanisms. Centering adaptive management on mechanisms allows for quantitative projections of the time scale over which resilience benefits should accrue, and how soon they should be detectable [52,53]. For example, population dynamics theory suggests that MPAs should have an initial negative effect on fishery yields, even if they will later increase yields via spillover [54], an important prediction for the socio-economic consequences of MPA protection. 147 و 12 149 151 152 18 153 154

 Finally, it is critical to recognize that MPAs are only one tool in a portfolio of management actions that could improve resilience and cannot be expected to work alone outside of broader ecosystem-based management. Because MPAs are nearly always embedded within meta- ecosystems, activities beyond their boundaries affect populations and communities of marine organisms within the MPAs, and the benefits of MPAs beyond their boundaries are limited by those activities [55–57]. 155 22 156 25 158

 Achieving international aspirations of protecting 30% of the oceans by 2030 while adapting to climate change requires integrating climate resilience and socio-economic adaptation into the MPA planning process [58–62]. For example, researchers and practitioners are developing new frameworks, tools, and approaches for designing climate-smart MPAs [22,63] to provide managers with guidelines and design principles to support the resilience of biodiversity to climate change impacts. These frameworks and recommendations can benefit from a more refined definition of resilience objectives, and a better understanding of the system-specific mechanisms supporting resilience. Failing to do so may result in unrealistic resilience goals for MPAs and potentially undermine any real capacity MPAs have to support marine ecosystems. 31 162 34 164 37 166 40 168 43 170

171 In addition to developing new conceptual tools, we call for research to test the framework we have proposed here, and specifically to fill in some of the gaps in Table 1 (e.g., a better understanding of the expected relationship between organisms body size and stress tolerance is needed, because conflicting evidence across taxa makes it difficult to make general predictions [46,64]). We acknowledge that there will also be challenges in applying our framework to MPA management. In some cases, the challenge may be data availability $-$ for example, measuring fish population size structure with visual surveys is relatively straightforward on coral reefs but more challenging in high-latitude or deepwater MPAs. In other contexts, socio-political mechanisms have more influence on MPA success [65]. While our approach and related resilience literature is focused mostly on ecological 46 172 49 174 52 176 55 178 58 180

mechanisms, there are future opportunities to include the human and governance factors that

 affect resilience, moving towards a more integrated social-ecological systems view of resilience [40](Table 1). In particular, how people respond to changes in ecosystems (e.g., increasing fishing pressure in response to decreased biomass due to a heatwave) has direct implications for ecological resilience. This presents an excellent opportunity for the co-creation of knowledge surrounding resilience with people and institutions embedded in these socialecological systems [66]. 12 187

As resource managers and stewards grapple with the changing climate, effective adaptive management is essential to ensure that conservation efforts are effective and efficient. This will require being realistic about what MPAs can and cannot achieve for climate resilience, what mechanisms are at play, and the time scales over which those mechanisms can develop to produce the desired effect. $\frac{20}{21}$ 193 13188 15 189 16 190 18 191 19 19 2

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Table 1. Summary of evidence for proposed mechanisms by which MPAs could provide climate 421 resilience. The table organizes proposed ecological and socio-economic effects of MPAs and 422 MPA networks by level of ecological organization (from physical factors to ecosystems and then human communities), and for each effect lists proposed mechanisms by which climate 424 resilience could be promoted. Where possible, a potential measurable response variable that could be used as an indicator for that resilience mechanism is proposed. For each effect and 426 mechanism, we indicate whether there is strong evidence in the expected direction $(\sqrt{+})$, modest evidence (\checkmark) , mixed evidence (\checkmark), or no assessment found (?), based on a nonexhaustive review of the global MPA literature. References supporting each assessment of evidence is provided in Table S1. Modified from Hofmann et al. (2021). $4\,420$ 6 421 9 423 12 425 15 427 16 428 18 429

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433 **Figure Legends**

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435 Figure 1. Current state-based, and proposed alternative mechanism-based, approaches to

defining and monitoring for resilience in marine protected areas (MPAs).

Table 1. Summary of evidence for proposed mechanisms by which MPAs could provide climate resilience. The table organizes proposed ecological and socio-economic effects of MPAs and MPA networks by level of ecological organization (from physical factors to ecosystems and then human communities), and for each effect lists proposed mechanisms by which climate resilience could be promoted. Where possible, a potential measurable response variable that could be used as an indicator for that resilience mechanism is proposed. For each effect and mechanism, we indicate whether there is strong evidence in the expected direction $(\uparrow +)$, modest evidence (\uparrow), mixed evidence (\sim), or no assessment found (?), based on a non-exhaustive review of the global MPA literature. References supporting each assessment of evidence is provided in Table S1. Modified from Hofmann et al. (2021).

Author contributions

Author Contributions

J. Wilson White: Conceptualization, Funding Acquisition, Writing – Original Draft. Jess K. Hopf, Nur Arafeh-Dalmau, Natalie C. Ban, Amanda Bates, Joachim Claudet, Cori Lopazanski, Jennifer M. Sunday: Conceptualization, Writing – Review & Editing. Jennifer E. Caselle: Conceptualization, Funding Acquisition, Writing – Review & Editing

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Supplementary Material

Click here to access/download Supplementary Material [TableS1_resilience_citations.docx](https://www2.cloud.editorialmanager.com/jmpo/download.aspx?id=215109&guid=f64f88d5-4630-4e3e-857a-edecd09e9ccb&scheme=1)