Centre for Social Protection International Conference – *Reimagining*social protection in a time of global uncertainty
Institute of Development Studies, Brighton, UK, 12-14 September 2023



# Pastoralism and social protection From the margins: findings and avenues for reflection on social protection policies in Africa

Sergio Magnani
Anthropologist, INRAE, UMR Selmet & Sens <a href="magnani@inrae.fr">sergio.magnani@inrae.fr</a>
Véronique Ancey
Sociologist, CIRAD, UMR Art-DEV <a href="magnani@inrae.fr">veronique.ancey@cirad.fr</a>











### Outline

Literary review on SP schemes' in pastoral settings, SSA African drylands

- Social studies on SP &/or pastoralism
- Institutional literature on development
- Research & institutional experience
- A recent research fieldwork in Burkina Faso

Part 1. SP programs within International development

 Narratives, assessments, models of intervention

Part 2. SP intervention in pastoral settings

- Endogenous redistributive institutions : dynamic socially-embedded systems
- Diversity, practical norms, local dynamics

Part 3. Proposals for an alternative agenda

# Part 1. SP programs within International development: broadening the discussion and analysis

### **Ideological positions**

#### Universal

- ILO
- Universal right in national laws
- Social insurance schemes & social assistance life cycle
- Critics : out of step

#### Targeted / "Pro-poor"

- IFI institutions
- Contingent / transitional support
- "Pro-poor" social assistance
- Targeting methods
- Critics : effectiveness & ethicality



### **Shortcomings**



- A decontextualised model of welfare state (XXth ≠ social claims)
- Resource alienation, precarious work, unemployment, informality
- Challenge : redistributive arrangements beyond wage labour
- A narrow conceptual frame to understand social change in rural Africa (linear, technicist approach)
- Pastoralism illustrative of gaps between public policy, production systems, environments

### Part 2. Social protection in pastoralist settings

#### Pastoralists as "unsuitable recipients"

- Mobility, socio-political organisation, adapted to:
  - Shared access to resources
  - Exploit environmental variability

#### Idealization of endogenous institutions

- Enforcement and sanctions
- Work to maintain claims
- Structural changes, broader transformations / beyond formal, informal dichotomy

#### SP schemes implementation in pastoralist environments

- Cash transfers adjustments (targeting, conditionalities)
- Livestock Insurances (estimates, agency, accessibility)
- Health and education services (overlooked, alternative approaches still marginal)

# Part 3.1 Extend universal coverage as a part of a renewed social contract

#### **Stakes**

- Escape the "trap" of crisis response
- Full range of social protection tools, enshrined in law, large coverage

#### Different but not exclusive approaches

#### Mongolia

- Access national contributory social insurance scheme
- Professional status
- Subsidies, adapted, decentralised system

#### Southern Africa

- Cash transfer, life-cycle
- Low conditionalities
- Simple procedures, exclude the "haves"

# Part 3.2 SP systems consistent with food and agricultural and fiscal policies

#### Put political processes at the center of the stage

Understanding, visibility and support of processes and claims

#### **Break deadlock in public debates**

Funding and forms that public policies should assume

#### Improve coherence between social protection and other policies

- Agricultural, trade, land, environmental policies
- Protect the livelihoods of peasant societies

## Part 3.3 Looking at the endogenous side of a social contract

Avoid reproducing ahistorical, static, instrumental conceptual frameworks

### Capacity of public institutions and practitioners to preserve the potential for social cohesion and protection

- Articulate socio-economic changes, political processes, inequality and redistributive dynamics
- Change the epistemology underlying intervention (from individuals as recipients of aid to societies and political subjects)
- Understand how social protection tools enroot in local context