

The relevance of plant translocation as a conservation tool in France

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19 Abstract

The practice of plant translocations to mitigate the deleterious human effects on biodiversity 20 has been increasing over the last decades. In France, although translocations are planned as 21 22 conservation actions, there is no study that reviews conservation and protection status of translocated species, or that examines the identified threats to the populations for either 23 mitigation-driven (as part of a regulatory mitigation process) or conservation-driven (outside 24 25 the mitigation context) translocations. Using the TransLoc database, we compiled data on 436 translocated plant populations in France to determine the level of endangerment of the 193 26 translocated species using the French National Red List of vascular plant species, and their 27 national and regional protection status. We also examined the identified threats to the 28 populations following the IUCN threats classification scheme, and compared mitigation and 29 conservation-driven translocations according to the reported threats and the regions of 30 translocation. 31

32 There were less mitigation than conservation-driven translocations overall (142 vs 229 respectively), with large differences between regions. We detected large and significant 33 differences between mitigation and conservation-driven translocations in the local threats 34 affecting populations. For mitigation-driven translocations, the most frequent threats were (i) 35 transportation and service corridors and (ii) residential and commercial developments, while 36 for conservation-driven translocations it was (i) human intrusions and disturbance, and (ii) 37 natural system modifications. Approximately one third of the translocated species were 38 nationally protected and two thirds were regionally protected (34% and 72%, respectively). In 39 the IUCN red list, only 14% of the translocated species were considered threatened (CR, EN, 40 VU) at the national level and 33% at the regional level. This result reflects the fact that 41 conservationists are reluctant to use translocations as a means of conservation for the most 42 threatened species, because they require a lot of work, a lot of information on the biology and 43

44 ecology of the species, and their results are very uncertain, in contrast to habitat protection,45 which is generally considered the best way to protect species.

46 Keywords: Biodiversity, Conservation status, Mitigation translocations, Conservation

47 translocations, Plant translocations, Threats.

49 Introduction

Biodiversity loss is considered a major environmental problem that threatens ecosystem 50 functioning and human well-being (Ceballos et al. 2015; Ehrlich and Ehrlich 2013). Human 51 52 activities, which have led to a high degree of habitat fragmentation, notably in Europe, continue to pressurize natural habitats (European Environment Agency, 2011). As a result, many species 53 have small and isolated populations whose viability is altered by the increasing impact of 54 environmental and demographic stochasticities, Allee effects, inbreeding, and loss of genetic 55 diversity (Frankham 2005; Lacy 2000). In addition, it is more difficult for many species to reach 56 new favourable patches by natural dispersal (Oyama et al. 2017; Magrach et al. 2013; Wratten 57 et al. 2003; Bonnin et al. 2002). This is particularly true for plant species whose dispersal is 58 limited (Clark et al. 2007; Riba et al. 2005) and make them good candidates for conservation 59 translocation. 60

In this context, conservation translocations, i.e. intentionally human-induced 61 62 movements of living organisms into more or less anthropized ecosystem for conservation purposes (Menges 2008, IUCN/SSC 2013), can contribute to improving the conservation status 63 of plant species and restoring communities or ecosystems (Silcock et al. 2019; Soorae 2018; 64 Fenu et al. 2019; Diallo et al. 2021). They are expected to result in new viable populations (in 65 the case of reintroduction or assisted migration, see IUCN/SSC 2013), or to improve the 66 viability of existing populations (in the case of reinforcement) by increasing population sizes 67 or genetic diversity (see Kirchner et al. 2006 for an example of demo-genetic integration in the 68 study of the dynamics of introduced populations). 69

A plant translocation project may be initiated by conservationists (researchers or practitioners), with an explicit conservation goal. But it can also be initiated in response to legal obligations aimed at mitigating the impacts of development projects on biodiversity, as part of

the mitigation hierarchy (Bradley et al. 2020; Germano et al. 2015). Hereafter in this article we 73 74 will refer to the former as *conservation-driven translocations*, and the latter as *mitigation*driven translocations. Whether conservation-driven or mitigation-driven, these translocations 75 are conservation translocations in the sense of IUCN/SSC (2013) as long as they have an 76 objective to maintain or improve the viability of populations as mentioned above. But many 77 mitigation-driven translocation cannot be considered as conservation translocations because 78 they simply aim to prolong the life of individuals without benefit at the population level. This 79 is the case when individuals are moved to a different area within the same population, or to 80 another population whose viability will not be improved by the translocation because the 81 82 translocated individuals do not add new alleles and the host population is large and already at the carrying capacity of the environment (see, e.g. Julien et al. 2022b and Doyle et al. this issue). 83

Worldwide, plant translocations have received more attention in recent decades, and 84 conservation programmes involving plant translocations are regularly reported (e.g., Noël et al. 85 2011; Bottin et al. 2007; Fenu et al. 2019; Colas et al. 1997; Kiehl and Pfadenhauer 2007; 86 87 Dalrymple et al. 2008; Cogoni et al. 2013; Rita and Cursach 2013; Maschinski and Haskins 2012). Review articles have shown that plant translocation is a practice with a very uncertain 88 outcome, influenced by many factors to which practitioners must pay attention, including the 89 90 suitability of the host site for the ecological niche of the species, the composition and genetic diversity of the translocated material, life history traits, the stages of the life cycle chosen for 91 translocation, the sowing or planting method, the time of year it is done, habitat management 92 and post-translocation monitoring (Dalrymple et al. 2012; Godefroid et al. 2011; Menges 2008; 93 Silcock et al. 2019). Conservation translocations are generally time-consuming and may be 94 95 costly (Fenu et al. 2016, 2019) even if, in the case of mitigation-driven translocations, this cost is only a small portion of the budget dedicated to implement the whole mitigation hierarchy 96

97 (4.3%), and almost negligible compared to the total costs of development projects (0.08%, see
98 Julien et al. 2022a).

In France, conservation-driven translocations are sometimes included in national action 99 100 plans (Plans Nationaux d'Action) that aim at defining a range of actions necessary for the conservation and restoration of the most threatened species. Mitigation-driven translocations 101 are generally a small part of a mitigation hierarchy (avoiding, reducing, and, as a last resort, 102 compensating for damage to biodiversity), included in the French environmental code (Article 103 L110-1, II 2°), to mitigate the impacts on biodiversity of construction or development works. 104 Whatever the type of translocation (mitigation or conservation-driven), legal authorisation is 105 required in France, following the opinion of a scientific council, to carry out any programme to 106 move a nationally or regionally protected species (Alligand et al. 2018; Julien et al. 2022a). 107

Following the IUCN red list criteria, France, like other countries (e.g. Italy, Orsenigo et 108 al. 2021, Spain, Moreno 2008, and England, Stroh 2014), has conducted an assessment of the 109 110 extinction risk of all its vascular plants, which led to the creation of the national red list of 111 vascular plants (UICN France et al. 2018). This list identified 742 threatened or near threatened plant species among the 4982 known native species (excluding oversea territories). Although 112 translocations are planned as conservation actions, there is no study in France that documents 113 the conservation status of translocated species at the national and regional levels, nor is there a 114 study that reviews the identified threats to the populations and the motivations that led to 115 translocations. Such information is needed to discuss the relevance of plant translocation as a 116 conservation tool and to prioritise candidate species for translocation. 117

Here, we propose to ask the following questions: (i) What are the conservation and protection status of translocated species at national and regional levels in France? (ii) What threats to populations have been identified in the literature on plant translocations in France? (iii) Is there a difference in identified threats to populations between mitigation-driven and
 conservation-driven translocations? (iv) Is the proportion of mitigation vs conservation-driven
 translocations different between French regions?

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125 Materials and Methods

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127 Data collection

128 The main source of information for this study is the TransLoc database, which compiles data on plant and animal translocations in Europe and around the Mediterranean from peer-reviewed 129 scientific articles, books, reports, newspaper articles, interviews, and personal communications 130 131 (see details in Diallo et al. 2021 and at http://translocations.in2p3.fr/). All translocated populations recorded in the TransLoc database result from a translocation with a population 132 viability objective (sometimes accompanied by other objectives such as experimental or 133 community conservation objectives), whether it was mitigation or conservation-driven 134 translocations. 135

136 To date, the TransLoc database contains 436 plant populations translocated in France from 193 different species. For every translocated plant population in France, we first classified 137 138 it as *mitigation-driven* when it resulted from a translocation included in a mitigation procedure, or *conservation-driven* when it was not, according to the available documentation. Then, we 139 searched for local threats identified by practitioners and researchers in the written projects, 140 activity reports or scientific articles that describe the translocations. The different threats were 141 then categorised using the IUCN classification scheme (Salafsky et al. 2008), which 142 standardises the threat nomenclature and facilitates data comparisons across ecosystems and 143 across studies (Wong 2011). We limited our classification to the first level of threat entry in the 144

standard IUCN threat classification scheme, version 3.2, as there were too few translocationsto allow us to consider the second and third levels of this categorisation.

For all 193 translocated species, we recorded their IUCN conservation status in the 147 148 global (IUCN 2023), European (Bilz et al. 2011), French national, and regional Red Lists. Translocated species could theoretically be found in all IUCN Red List categories except 149 (obviously) in the globally extinct (EX) category. Regionally extinct (RE) referred to species 150 extirpated from the territory concerned (Europe, France or French region) but still occurring 151 elsewhere in the wild. We recorded their regulatory protection status at national and regional 152 scales, available Inventaire National du Patrimoine Naturel 153 at the (https://inpn.mnhn.fr/accueil/index?lg=en). 154

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156 Data analyses

We used Excel pivot table to determine the sum and the proportion of threats and type of translocation at national and regional level. We conducted Chi-squared tests to test for the significance of the differences between the proportion of mitigation and conservation-driven translocations (i) by type of threat and (ii) by French region at the translocated population scale, using R statistical software (v.4.2.0; R Core Team 2022). Map was processed using the cartography R package (v.3.0.1; Giraud and Lambert 2017).

163

164 **Results**

Among the 436 translocated populations, 5 (1.1%) were assisted colonisations, 244 (56.0%) were reintroductions *sensu* IUCN/SSC (2013), 132 (30.3%) were reinforcements, and 55 (12.6%) were undetermined.

169 Conservation status and protection of translocated species

Among the 193 translocated species, 188 were registered with a *conservation status* in the French national red list of species based on the IUCN categories, and 123 in the French regional red lists. On the national list, 13% of the translocated species were threatened (CR, EN, VU), and 33% of them were threatened in their translocation region (Fig. 1 c and d). Most species were not evaluated at the global and European scales (68 and 58%, respectively), and only a few were threatened (3 and 4%, respectively, Fig. 1 a and b).

Nationally protected species represented one third (34%) while regionally protected
ones represented almost three quarters of translocated species (72%) (Fig. 2). In some regions
such as Ile-de-France (IDF), Pays-de-la-Loire (PdL), Bourgogne-Franche-Comté (BFC) and
Bretagne, all translocations concerned species that had national or regional protection (Fig. 2).
Among nationally protected species, 29% were threatened in the national Red List. Among
regionally protected species, 44% were threatened in at least one of the regions.

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183 [Fig. 1 and Fig. 2 near here]

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185 Main local threats to translocated populations

We were able to obtain information regarding local threats for 358 out of 436 translocated populations in France. Among all populations, the most frequently identified threats were (i) human intrusion and disturbance (28%), (ii) natural system modification (20%), (iii) transportation and service corridors (17%), (iv) residential and commercial development (10%, (v) energy production and mining (10%), invasive and other problematic species (10%, table 1). There were large disparities between regions. For instance, human intrusion and disturbance was by far the most frequently identified threat to translocated species in Provence-Alpes-Côte
d'Azur (PACA) and Corse, while it was transportation and service corridors in Occitanie, and
energy production and mining in Grand Est (Gr. Est) (table 1).

195

196 [Table 1 near here]

197

198 Motivations for translocations

199 From the 436 translocated populations in our database, we were able to clearly identify the motivation for translocation in 371 translocated populations (175 species), of which 62% (229 200 populations of 93 species) were conservation-driven and 38% (142 populations of 86 species) 201 202 mitigation-driven (Table 1). PACA, Occitanie, Gr. Est, Auvergne-Rhône-Alpes (AURA) and Corse were the regions with the highest number of translocations (110, 64, 56, 48 and 47 203 respectively, see Fig. 3 and table 1). There were more conservation-driven translocations than 204 mitigation-driven ones in all 13 regions, except in AURA, PdL and IDF, and in Occitanie where 205 there was the same number of mitigation and conservation-driven translocations (Fig. 3). In 206 Corse, all translocations were conservation-driven. The differences among regions in the 207 proportion of mitigation vs conservation-driven translocations was significant (chi-squared test, 208 *p*-value < 0.001). 209

Populations that were voluntarily translocated were so mainly because of "human intrusions and disturbance", "natural system modifications", and "invasive & problematic species and genes" (Table 1). Populations that were translocated for mitigation reasons were so mainly because of "transportations and services corridors", "residential and commercial development" and "human intrusions and disturbance" (Table 1). Here again, the proportions of mitigation and conservation-driven translocations were significantly different (Chi-squared tests, *p*-value <0.001) for each of the threats for which comparison was possible (it was not possible to compare the proportion of mitigation and conservation-driven translocations for threats like agriculture & aquaculture, biological resource use and climate change because of insufficient data).</p>

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221 [Fig. 3 near here]

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223 Discussion

With the increasing rate of biodiversity loss, conservation programs such as conservation translocations could become essential for the conservation of threatened plants and necessary safeguards to prevent regional or global species extinctions (Orsenigo et al. 2021; Fenu et al. 2019). In this paper, we discuss the use of plant translocations as a conservation tool in France by determining the conservation and protection status of translocated species and reported threats that have triggered translocation operations, and the motivations (mitigation *versus* conservation-driven) to conduct these translocations.

231

232 On the conservation and protection status of translocated species

The conservation and protection status of translocated plant species in France are contrasted according to the geographic level of interest. At the broadest scales, very few species are threatened (CR, EN or VU) in the global and European Red Lists, but this should be treated with caution as most translocated species of our data set are not evaluated at these scales. If we consider the national status, few translocated species are protected nationally (34%) and even fewer are considered threatened (13%). Surprisingly, of the translocated species that were

nationally protected, nearly half had a conservation status of "least concern" (LC). Similar 239 240 observations were reported in a study of the Italian Red List of vascular plants (Orsenigo et al. 2021). Contrasting with the Italian and French cases, Liu et al. (2015) found that out of 154 241 species that have been subject to conservation translocation in China, the great majority (121) 242 were listed as threatened. The high rate of translocated protected species that are of least 243 concern in France could potentially be explained by the fact that the national list of protected 244 plant species in metropolitan France may not be up to date. First published in 1982 in a decree¹, 245 this list was last updated in 2013 for strictly protected plant species (Annex I), and in 1995 for 246 those for which collection or harvesting is subject to ministerial authorization (Annex II). These 247 248 updates consisted of adding species to the lists without removing those whose conservation status had improved (see IUCN updates²). Another explanation of the low rate of threatened 249 species among translocated species could be that, in practice, the selection of target species for 250 conservation is influenced by the information available on the candidate species: local 251 knowledge, already established priorities and other pragmatic considerations such as the 252 biological characteristics of the species (e.g. breeding system), the likelihood of conservation 253 success and the monetary costs of conservation actions (Heywood et al. 2018; Fenu et al. 2016 254 and 2019, Julien et al. 2022a, b). It is possible that the lack of information on the biology of 255 threatened species, the technical difficulty of translocating them, the time and efforts necessary 256 to collect biological material, to conserve and propagate it in cold storage and gardens, to find 257 suitable host sites, and the final cost of translocations may increase the risks associated with 258 such translocations and limit their number. 259

¹ Arrêté du 20 janvier 1982 fixant la liste des espèces végétales protégées sur l'ensemble du territoire, https://www.legifrance.gouv.fr/loda/id/JORFTEXT000000865328/

² The number of species listed in each IUCN Red list Category changes over time and reasons and statistics are available at : <u>https://www.iucnredlist.org/assessment/updates</u> and <u>https://www.iucnredlist.org/resources/summary-statistics</u>.

If we consider the regional status, the proportion of threatened species is more than twice 260 261 as high as at national level. The same applies to the proportion of protected species. This suggests that there is a prioritization of species with high local stakes. Although regional lists 262 provide essential information concerning conservation decisions (Rodrigues et al. 2006), the 263 fact that they are produced independently raises questions (Schatz et al. 2014). Indeed, these 264 lists do not necessarily take sufficient account of the realities of the range of species that go 265 266 beyond the territorial limits of the regions. Consequently, the number of translocated species present in the regional lists could be overrepresented, because of repetition of species on 267 multiple lists for regional protection, compared to those that are protected at the national level 268 269 (Schatz et al. 2014). However, it cannot be ruled out that focusing on species with high stakes in the region of translocation rather than those with national challenges could have an advantage 270 for conservation. Directing conservation efforts toward species that are regionally at risk but 271 272 nationally secure could serve as a measure of prevention. Early instigation of conservation actions before common and/or still secure species undergo serious decline may be more 273 274 effective than actions undertaken when a species (considering its entire range) is uncommon or rare (Lindenmayer et al. 2011). 275

The low proportion of threatened species at the regional (33%) and (especially) national 276 277 (14%) scales among translocated plant species could be explained by the fact that a number of translocations have plant community or ecosystem restoration objectives, more than an 278 objective of improving the conservation status of translocated species. The viability objective 279 of the translocations included in the TransLoc database is sometimes embedded in a broader 280 community restoration objective, as often recommended by conservationists (IUCN-SSC 2013; 281 282 Swan et al. 2018). For example, Anthyllis barba-jovis, a nationally protected species although with a 'Least Concern' conservation status, was translocated in the 1990s on the island of Port-283 Cros with a population viability objective as part of operations to restore areas degraded by 284

trampling and to replace exotic vegetation with representatives of the native flora. Another 285 286 explanation could be that the "Conseil National de la Protection de la Nature" (CNPN, the French National Council for Nature Protection, which evaluates, among other things, 287 environmental mitigation projects and requests for exemptions from prohibitions on moving 288 species) issues fewer favourable opinions for projects impacting species of national concern, 289 even if translocations or other measures of the mitigation hierarchy are planned, than do the 290 291 regional authorities (CSRPN for Regional Scientific Council for Natural Heritage) for species of regional concern (see also Julien et al. 2022b). 292

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294 On threats to translocated plant populations in France

The analysis of identified threats behind translocated plant species in France reveals that the 295 anthropogenic pressure that contributes to habitat loss and degradation is an important driver 296 for these translocations. In the AURA region, most of the translocations result from the 297 construction of roads, railways, or residential and commercial areas. For example, a new 298 population of *Dianthus superbus* (NT at the national level, EN in the AURA region) was created 299 in a suitable site in Clarafond-Arcine (Haute-Savoie) in 2015 from several tens of individuals 300 translocated from an area where they were threatened by a project to secure a crossroads and a 301 toll barrier on the A40 motorway. Similarly, a new population of Cytisus lotoides (LC at the 302 national level, NT in the AURA region) was created in Crest (Drôme) in 2004 as part of the 303 304 compensatory measures for the construction of a high-speed railway line (unpublished activity reports). Some translocated species suffer from less severe habitat loss or degradation but which 305 still have significant impacts when it comes to changes in agricultural practices (natural system 306 modification). For example, the cliff-dwelling endemic Centaurea corymbosa occurs in only 307 six populations near Narbonne in Occitanie Region (Colas et al. 1996). The cessation of grazing 308

by itinerant herds since the 1970s has led to the colonisation of the area by rosemary and Aleppo
pines, which is detrimental to this pioneer species. The creation of two new populations in the
1990s (Colas et al. 1997) was not enough to counter this trend.

Our findings are consistent with the report on the red list of threatened species in France 312 which identifies the loss of natural habitats and the various degradations suffered by these 313 habitats in connection with urbanization as the main threats to French metropolitan flora (UICN 314 France et al. 2018). It is also consistent with the study on the red list of threatened vascular 315 plants in Italy, which found that "60 % of the assessed taxa are affected by direct and/ or indirect 316 human disturbances, like natural system modifications, residential and commercial 317 development, recreational activities or transportation service corridors" (Orsenigo et al. 2021). 318 Elsewhere in their review on plant translocations in China, Liu et al. (2015) also found that 67% 319 of translocation projects were developed in response to habitat loss caused by development 320 project, mainly hydropower ones. Land use change has been identified as the primary cause of 321 biodiversity loss on a global scale (IPBES 2019). 322

Human intrusions and disturbance is another important driver of translocations. Indeed, 323 four out of the five regions where we observed the greatest number of translocations (PACA, 324 Occitanie, AURA and Corse) are highly touristic with overcrowding during the peak of touristic 325 seasons. In regions like PACA and Corse, the concentration of populations on the coast and the 326 hinterland accentuates the adverse effect of change in land use on ecosystems. Overcrowding, 327 particularly linked to tourism, leisure activities and outdoor sports involve a direct disturbance 328 of species, alterations linked to passages (trampling or wild harvesting). In Corsica for example, 329 the endemic *Centranthus trinervis* (EN at both national and Corsica levels) suffered from rock 330 climbing and the population near Bonifacio was reinforced in 2017 by planting seedlings in 331 rock crevices after removal of climbing equipment from cliffs (http://www.care-332

333 mediflora.eu/en/news/one?event=strengthening-the-unique-population-of-a-strict-endemic-of 334 corsica-em-centranthus-trinervis-em&id=61.

Two types of pressure need to be put in perspective: the demographic pressure and the 335 336 pressure of urbanization (Zaninetti 2006). The specialization of these regions and other noncoastal touristic regions (e.g., AURA) in recreational and tourism activities makes the pressure 337 of urbanization (because of permanent tourism infrastructures) much stronger than the 338 demographic pressure, although during the peak of the seasons the number of visitors is high 339 due to mass tourism. In PACA for example, the human population has increased by 73% since 340 1962 with high density of population near the coast, impacting local species and ecosystems 341 (https://inpn.mnhn.fr/espece/programme/listes-rouges/RG/?region=INSEER93, PACA 342 region). 343

Climate change was identified as a threat to only 2% of our set of translocated 344 populations. Even though climate change is considered one of the most alarming threats to 345 346 species on a global scale (Gómez et al. 2015, IPBES 2019) it was found to have negligible 347 impact on the native flora of France to date (UICN France et al. 2018) and Italy (Fenu et al. 2017; Orsenigo et al. 2018). Diallo et al. (2021) showed that, in European plant translocations, 348 the host sites were not preferentially located in any geographical direction or at any altitude 349 relative to the natural source sites of the biological material (although in slightly colder host 350 sites). This lesser interest in climate change within the context of plant translocation may stem 351 from the difficulties in quantifying the impact of this factor because of the questionable 352 assessment methods (mainly relying on expert-based observations and literature sources) 353 (Attorre et al. 2018). More attention should be paid to this threat, however, because land use 354 355 change, which was identified as the main threat leading to plant species translocation in our dataset, is considered an additional driver of climate change (Pörtner et al. 2021). With alarming 356 signs of climate change becoming the most pervasive threat to biodiversity in the coming 357

decades (Maxwell et al. 2016; Hoegh-Guldberg et al. 2008), translocations could serve both as
a preventive and/or precautionary measure against the effects of climate change on
biodiversity(Brooker et al. 2011; Hällfors et al. 2014; IUCN-SSC 2013).

361 In complex threatening processes, the majority of threats interact with other threats (Heywood et al. 2018; Brook et al. 2008), making species responses difficult to predict, and 362 possibly hard to recover from. For instance Brook et al. (2008) revealed the synergetic effect 363 of habitat fragmentation and climate change on the viability of metapopulations. In an 364 experimental context, Mora et al. (2007) showed that habitat fragmentation and overharvesting 365 combined with environmental warming in rotifer zooplankton resulted in populations declining 366 up to 50 times more rapidly when combined than when acting singularly. Controlled 367 experiments show that climate change is altering plant communities, particularly in boreal 368 regions (Reich et al. 2015; Panetta et al. 2018) and modelling studies suggest the increasing 369 importance of climate change as a driver of plant extinction, with impacts on extinction 370 equalling or exceeding those of land use change in some regions (Gomes et al. 2019). In our 371 372 study, 22% of translocations have been conducted because of at least two out of the 10 major threats identified. 373

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375 On the motivations behind the translocations

Mitigation-driven translocations were conducted mainly in response to either transportation and service corridors, residential and commercial development or human intrusion and disturbance while conservation-driven translocations were conducted in response to human intrusion and disturbance, natural system modifications, and invasive and problematic species. These observations were somehow expected given that mitigation-driven translocations are implemented within the context of a new project directly impacting species in the short term

(habitat destruction) whereas conservation-driven translocations tend to respond to situations 382 383 where degradation has already taken place or to deal with threats ignored by the regulatory framework. In this study, conservation-driven translocations are undertaken either within the 384 framework of national or international programs. The French national action plans (Plans 385 Nationaux d'Actions (PNA)) for example, rely on the regulatory protection of threatened species 386 and aim to coordinate the implementation of conservation actions, when necessary, to ensure 387 or restore a favourable conservation status of the species concerned³. This is the case for 388 example for Saxifraga hirculus (CR at both national and Bourgogne-Franche-Comté levels), 389 which lives in nutrient-poor bogs with a permanent circulation of moderately mineralised water. 390 391 The species has suffered from habitat loss and pollution due to agriculture, and residential and commercial development. It benefits from a PNA that coordinates the reinforcement and 392 reintroduction of a number of populations with habitat restoration actions in Bourgogne-393 Franche-Comté (Guyonneau and Amiotte-Sucher 2019). Another example are the 394 translocations conducted in Corsica where most of them are either part of the European 395 Directive CE 92/43 within the framework of the European LIFE program « Conservation des 396 habitats naturels et des espèces végétales d'intérêt communautaire prioritaire de la Corse » 397 managed by the «Office de l'Environnement de la Corse» (Piazza et al. 2011) or of the 398 international CARE MEDIFLORA project, which aims to improve the conservation status of 399 threatened Mediterranean plant species and being implemented by institutions of six 400 Mediterranean islands (Balearic Islands, Corsica, Sardinia, Sicily, Crete and Cyprus) as well as 401 402 the IUCN/SSC Mediterranean Plant Specialist Group (http://www.care-mediflora.eu/).

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The analysis of motivations behind translocations revealed that there were more conservation than mitigation-driven translocations. Having less mitigation-driven

³ Plans Nationaux d'actions en faveur des espèces menacées, objectifs et exemples d'actions, Brochure du Ministère de l'Ecologie, du Développement durable et de l'Energie : Réf. DICOM-DGALN/BRO/11003-2 - juin 2012

translocations could reflect the success of conservation measures, because protected species 405 406 and/or their habitats should not in principle be threatened by development projects of any kind. This could, on the contrary, reveal the current weak implementation of the regulatory 407 framework. Just as conservation-driven translocations are expected to increase in the coming 408 years (Swan et al. 2018), it could be expected that mitigation-driven translocations could also 409 increase through better care for the continued degradation of the conservation of certain species. 410 411 Fewer mitigation than conservation-driven translocations might otherwise stem from the fact that the recognition of translocations as a conservation tool by the regulatory framework still 412 raises questions because of the uncertainty surrounding their effectiveness. In the context of 413 414 development projects, mitigation-driven translocations in France have been proposed in the past 415 as "reduction" measure in the mitigation hierarchy, in particular when the origin and host sites are all located within the project area or when the feedback from similar operations concerning 416 417 the same species indicates a high success rate (see Julien et al. 2022b). However, since 2018, mitigation-driven translocations are rather considered "accompanying" measures of the 418 419 mitigation hierarchy by the ministry in charge of ecology in its "guidelines to the definition of mitigation measures" (Alligand et al. 2018). Indeed, translocations, whose outcomes are highly 420 421 uncertain, can only complement and reinforce other mitigation measures. Julien et al. (2022b) 422 showed that the protocols were of poor quality with essential information (e.g. biology and ecology of the species, ecological characteristics of host sites etc.) insufficient or missing. 423

To conclude, although conservation translocations could be an option in some circumstances, moving organisms to new sites, even after assessing carefully their suitability, is not a guarantee for the future occurrence of a viable population. The prospect of having more translocation projects undertaken in various countries (Dalrymple et al. 2012; Swan et al. 2016) calls for a better alignment between conservation measures and national/regional policy implementation and a better reporting of translocation outcomes to facilitate analyses of

translocation effectiveness. Whether mitigation or conservation-driven translocations, it is 430 essential that these operations be conducted with the same rigor, according to the same 431 frameworks, namely to promote and evaluate the long-term results thanks to experimental 432 setups allowing the collection of data in order to better understand the ecology and the biology 433 of species, their habitats and to improve translocation technics. As recommended in previous 434 studies (Swan et al. 2018), we suggest that decision-makers must consider and emphasize the 435 importance of habitat protection and other preservation efforts that prevent the need for 436 translocations in the first place. 437

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443

444 Authors' contributions

M.D., B.C., and A.-C.V. conceived the ideas; M.D. and B.C. designed the methodology; M.D.,
B.C, and A.M. collected the data; M.D. analysed the data; M.D. and B.C. led the writing of the
manuscript. All authors contributed critically to the drafts and gave final approval for
publication.

449

450 Data availability statement

The data used in this paper concern taxa translocated in France. Many source documents related to the region of translocation, information on the threats and motivations for these translocations were given to us by providing confidential reports or during interviews. We have no right to make them public, but they can be accessible upon request from the managers of the database TransLoc (http://translocations.in2p3.fr/index.php). Other source documents are publicly available in scientific articles or non-confidential reports. French National and regional red list of vascular plants are public and accessible at: <u>https://inpn.mnhn.fr/accueil/index?lg=en</u>.

458

460 Tables & Figures

462 **Table 1.** Number of translocations in France according to their type, the region, and the local threats to the populations of translocated species.

- 463 Because species may be subject to different threats, the total number of identified threats (485) exceeds the total number of translocated populations.
- 464 AURA = Auvergne-Rhône-Alpes, BFC = Bourgogne Franche-Comté, Bret. = Bretagne, CVL = Centre-Val de Loire, Gr. Est = Grand Est, HDF
- 465 = Hauts-de-France, IDF = Île-de France, Norma. = Normandie, N. Aquit. = Nouvelle Aquitaine, Occit. = Occitanie, PdL = Pays-de la Loire,
- 466 PACA= Provence-Alpes-Côte d'Azur, Undeter. = Undetermined region or type of translocation.

Types of threats	Type of translocation (at national level)				Region														%
	Mitigation -driven	Conservat ion- driven	Undeter.	AURA	BFC	Bret.	CVDL	Corse	Gr. Est	HDF	IDF	Norma.	N. Aquit.	Occit.	PDL	PACA	Undeter.		
All threats	142	229	65	48	8	1	5	47	56	27	17	21	4	64	19	110	9	436	
Human intrusion and disturbance	12	88	21	0	0	0	0	22	4	8	0	0	0	12	0	75	0	121	28
Natural system modification	5	76	5	2	1	0	0	2	15	8	7	19	0	13	3	15	1	86	20
Transportation & Service corridors	71	4	0	11	0	1	0	1	7	1	3	1	0	19	11	18	2	75	17
Residential & Commercial developement	30	20	2	4	5	0	0	0	1	7	6	2	2	12	1	12	0	52	12
Invasive & Other problematic species	2	39	4	2	0	0	0	17	6	0	0	0	0	1	4	15	0	45	10

Energy production & mining	11	1	32	3	2	0	5	0	31	0	1	0	0	1	0	1	0	44	10
Pollution	1	23	0	2	5	1	0	0	3	0	0	0	0	6	3	4	0	24	5
Agriculture & aquaculture	0	20	2	0	5	0	1	0	2	7	1	0	1	0	3	2	0	22	5
Biological resource use	0	8	1	2	0	0	0	0	1	0	4	0	0	0	0	2	0	9	2
Climate change	0	7	0	2	0	0	0	0	0	3	0	0	0	2	0	0	0	7	2

470 List of figures:

Fig. 1 Distribution of the 193 species translocated in France according to the different categories of the Red List (number of species in brackets) at different levels: (a) World, (b) Europe, (c) National and (d) Regional. At the regional level, numbers in brackets correspond to species*regions combination. So the total exceeds the number of species at the national level because same species were translocated in several regions (with the same or a different conservation status)

477

Fig. 2 Distribution of translocated species between national, regional or unprotected status at the regional scale. The total of translocated species with a regional protection status exceeds the total number of translocated species (193 at national level) because a species can have a different protection status (protected or unprotected) depending on the regions. The regions' acronyms are as in Table 1

483

Fig. 3 Share of <u>Mitig.driven (mitigation-driven)</u> and <u>Cons.driven (conservation-driven)</u>
translocations in each region of metropolitan France. The size of the pie chart is proportional
to the number of translocation in each region (in brackets). The regions' acronyms are as in
Table 1



■RE ■CR ■EN ■VU ■NT ■LC ■DD ■NE

488 Fig. 1







502 Fig. 3

503 Conflicts of interest statements

The authors certify that they have NO affiliations with or involvement in any organization or entity with any financial interest (such as honoraria; educational grants; participation in speakers' bureaus; membership, employment, consultancies, stock ownership, or other equity interest; and expert testimony or patent-licensing arrangements), or non-financial interest (such as personal or professional relationships, affiliations, knowledge or beliefs) in the subject matter or materials discussed in this manuscript.

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