

Understanding China's "intermestic" online vaccination-themed narrative strategy

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Covid-19, Culture, and Communication: Beyond the Global Workplace

Book Chapter

Understanding China's "Intermestic" Online Vaccination-Themed Narrative Strategy:

Towards a Global Community of Health for All?

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Understanding China's "Intermestic" Online Vaccination-Themed Narrative Strategy:

Towards a Global Community of Health for All?

Abstract

The aim of this chapter is to analyse China's vaccination-themed narratives published by its

state-owned media on both domestic and international social media platforms (Weibo and

Twitter). Analysis has been carried out on Beijing's intermestic online communication

strategy to promote its domestic vaccines, motivate global vaccination, and increase public

confidence in the quality and efficiency of domestic vaccines. As part of China's vaccine

diplomacy and public diplomacy during the pandemic, Beijing's intermestic vaccination-

themed narratives addressed domestic and foreign communities and displayed the

government's international responsibilities through visual content, subtly legitimising China's

political initiative for a global community of health for all.

Keywords: public diplomacy, COVID-19, communication strategy, intermestic,

vaccination-themed narratives

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Introduction

The global health crisis surrounding COVID-19, which has spread since the Northern-hemisphere spring of 2020, has redefined the meaning of public diplomacy. Border closures, repeated lockdowns, and a series of social distancing measures have brought international politics and the economy to a state of uncertainty. The only certainty is the determination and the effort of national governments to fight the SARS-CoV-2 virus and to seize the current crisis as an opportunity to mobilise public diplomacy instruments, reach new political outcomes, and strengthen international reputations.

As the country in which the COVID-19 outbreak began, and because it concealed information related to the epidemic, China has had to deal with a severely-damaged international image (Chen et al. 2021). To change unfavourable perceptions held by the international community, the Beijing government immediately engaged in a series of communication activities to strengthen internal and external public relations (Xinhua 2020). The aim was to rescue China's image and reputation from international criticism, manage both domestic and international public opinion to restore Beijing's legitimacy in the eyes of the international community, and tell "the story of China's fight against the epidemic" (Xinhua, 2020, para. 2). In July 2020, Beijing began providing vaccine assistance to developing countries through international cooperation (Huang 2021). As of September 2021, China had provided its own vaccines to 106 countries and four international organisations (Global Times 2021).

Vaccination is currently one of the most effective ways to control the pandemic, and mass vaccination is the most crucial step in ending this global health crisis (WHO, 2021).

Nevertheless, multiple challenges have caused the global vaccination growth rate to slow. On the one hand, unequal distribution of vaccines (Mathieu et al. 2021) reflects the emergence of "vaccine nationalism" among leading powers (Bollyky and Bown 2020: 96) and the historical

imbalances in power and resources between developed and developing countries (Alaran et al. 2021); on the other hand, the dilemma of global vaccination efficiency has cast doubt on the effectiveness and safety of COVID-19 vaccines, which have emerged with unprecedented speed. "Vaccine hesitancy" (Omer et al. 2009; 1981) reflects public concerns about vaccine safety and has the potential to gain high public attention, often leading to vaccination refusal (Dubé et al. 2013). During the COVID-19 pandemic, vaccine hesitancy has compromised the fight against the virus and delayed the reconstruction of global public health (Dror et al. 2020).

The above challenges provided Beijing with "strategic opportunities" to construct international discourse power (Zhang 2021: para. 3), leading the government to update its public diplomacy communication strategy for wielding soft power, legitimise its political advocacy for "building a global community of health for all" (Zhang 2021: para. 5), and gain international endorsement of its domestic vaccines. The Chinese government defined its domestically produced COVID-19 vaccines as a "global public good," asserting its adherence to "fairness and equity [...to] strive to close the immunization gap" (Xi 2021a: para.7). Moreover, according to China's public health departments and scholars (cf. Health Comission of Hebei Province 2021; Shi and Li 2021), effectively countering domestic and international hesitation to pursue COVID-19 vaccination relies not only on carrying out relevant education and intervention but also on promoting positive online exchange and interaction between the public and authorities to ensure vaccination policy implementation. Thus, Beijing has actively mobilised social media platforms to strengthen its international and domestic communication about domestic vaccines and enhance online interaction and engagement with target audiences. The aim has been to eliminate vaccine hesitancy while improving the credibility and reputation of its domestic vaccines (Luo et al. 2021; Shi and Li 2021).

The aim of this study is to analyse Beijing's intermestic vaccination-themed narratives released on its domestic and international social media platforms (Weibo and Twitter). The findings illustrate China's vaccine-related propaganda and public diplomacy efforts, describe Beijing's domestic and international communication strategy for digital public diplomacy, and demonstrate its attempt to reduce distrust in the COVID-19 vaccines produced by China and promote and demonstrate Beijing's international image as a responsible world power.

Public Diplomacy, Soft Power, and Social Media

Scholars conventionally use public diplomacy to conceptualize a series of strategic national communication actions taken by a government (Pamment 2012) in order to influence, in subtle ways, the political participation of target audiences through long-term, day-to-day, and durable communication practices (Huang and Arifon 2018). As a vital instrument for wielding soft power, public diplomacy mobilises communication methods and strategies, along with the nation-state's "soft power resources" (Nye 2004: 68), to make target audiences accept the value orientations and positions promoted by a government. Soft power resources encompass all attractive elements of a country, namely national culture, political ideology, and public and foreign policy. These elements, once mediatized, contribute to "agendasetting, positive attraction, and persuasion" in the international community (Nye 2021: 202).

For Nye (2019: 13), "soft power means getting others to want the same outcomes you want". Within this framework, public diplomacy has three dimensions: (a) daily communication to explain and analyse policy decisions; (b) media and political campaigns to achieve prefixed strategies and goals: (c) long-term and continual interaction with target audiences. Earlier public diplomacy activities pursued a decisive and functionalist goal using a one-way broadcasting campaign to harvest foreign public support. However, rapid growth in social media technology has redefined public diplomacy and challenged the conventional

model of international communication. In contrast to a one-way vertical flow of information, newer forms of public diplomacy (e.g. digitalization) embrace the interaction and dynamics of various actors to achieve mutual understanding and engage target audiences as stakeholders (Manor 2019). This open, direct, and equal interaction model (Bjola and Jiang 2015) is a relational shift in the effective deployment of soft power (Zaharna 2007). According to Dolea (2018) and Pisarska (2016), when the government uses social media for public diplomacy, attraction and persuasion result in two-way, horizontal, people-to-people communication and organization-public interaction.

Indeed, public diplomacy on social media depends on an "institutionalized network structure" (Huang and Wang 2019a: 2987) similar to interpersonal relationships. First, the relationship-building technology of social media is "user-centric" (Wehbe and Bouabdallah 2012: 680) and connectionist (Chan-Olmsted and Wolter 2017). Mutual attention and interaction reflect a shift from one-way communication to reciprocal exchange (Miike 2006). Second, information sharing on social media sites reflects a "dynamic perspective" of information production (Henneberg 2002: 95) as user generated (Ingenhoff, Calamai and Sevin 2021): "in a given series of communication exchanges, any third (or later) transmission (or message) is related to the degree to which previous exchanges referred to even earlier transmissions" (Rafaeli 1988: 14). Third, social media communication and interaction follow the "holistic communication engagement" model (Zaharna 2018: 320). Any online click is a copy of face-to-face interaction. However, in the social network age, this kind of social link transcends the binary relationship of sender and recipient; the clicks to like, repost, or share elevate online interactivity, shifting the focus from individuals to global networks that involve multiple interactions across various levels of participation (Chewning 2018; Huang and Hardy 2019). Therefore, public diplomacy actors have progressively adopted a long-term social constructive perspective (cf. Manor 2019; Dolea 2018; Arsenault 2014; Saffer, Taylor and

Yang 2013) known as "relations-as-communication" (Zaharna 2018: 321) to practice a public diplomacy 2.0 that provides more dynamic and personalized forms of narrative to seduce and engage target publics.

Engagement and Narratives in the Age of Public Diplomacy 2.0

Synonymous with interpersonal connection, interaction, and involvement, engagement refers to an individual's commitment and connection to a dynamic relationship with various organized communication activities (Abdul-Ghani, Hyde and Marshall 2011). From the perspective of social psychology, engagement is "a dynamic multi-dimensional relational concept [...] designed to achieve or elicit an outcome at the individual, organization, or social levels" (Johnston and Taylor 2018: 18).

As a mode of two-way communication, engagement is a form of dialogue (Taylor and Kent 2014) through which the "social construction" of meaning and the "identity formation" of interacting parties occur (Wu and Wang 2018: 245). From the perspective of digital public diplomacy, engagement can lead to interaction between stakeholders and target publics and strengthen the persuasiveness of a country's soft power via emotional incentive (Huang and Wang 2020; Khan et al. 2021). In this process, emotion is a "social product" (Bernard 2015: para. 13) that not only permits participation in social conventions (Goffman 1955) but also gives rise to powerful narratives (Ng and Kidder 2010) that "organize the experience of creating and shaping cultural meaning" (Huang and Wang 2019b: 72). Therefore, scholars also view engagement as an element of "narrative transportation" (Kim, Lloyd, and Cervellon 2016: 305), the process through which communication actors use "emotional labour" in narrative formulation (Alloing and Pierre 2020) and recipients experience convergence, "where all mental systems and capacities become focused on events occurring in the narrative" (Green and Brock 2000: 701).

Strategic narrative is a vital strategic vector in digital public diplomacy (Roselle, Miskimmon and O'Loughlin 2014), allowing actors to "maintain a decisive competitive advantage during the communication" (D'Almeida 2012: 32). Postmodernists interpret communication as a process of narrative formulation to establish and configure collective action (Lyotard 1984; Bakhtin 1981). In this process, persuasiveness depends on the subtle design of the message so that it does not arouse negative cognitive responses from target publics but elicits solid affective resonance (Kang, Hong and Hubbard 2020). In the realm of public diplomacy, narrative can mediatize national policy for an international stage, allowing others to understand the territorial characteristics, unique attractions, technological and social advancements, history, and civilization of a country (Huang 2020). Indeed, narratives that a state-actor formulates are likely to align with the "dominant ideology on the global role of a government within that same entity" (Boucheron 2017: 16), potentially creating a sense of unity, cohesion, and solidarity.

China's Public Diplomacy 2.0 Model and Its Vaccination-Themed Online Engagement Strategy

The credo *tell China's stories well* has become the most crucial guideline in China's public diplomacy, the aim of which has been to "strengthen China's capacity in international communication" (Xi 2021b: para. 1). According to Chinese scholars and politicians (cf. X. Chen 2015; Tan 2019; Q. Zhao 2019), *tell China's stories well* has the goal of enhancing the capacity of Chinese media and institutions to formulate external propaganda that generates narrative transportation as Beijing competes for "discourse power" in the international community (Tan 2016: 2). In the context of China's political communication, "discourse power" is the persuasive capacity of the Chinese government to rationalise and legitimise its political initiatives and foreign policies on the global stage (Jin and Liu 2020). If discourse is

a social practice that helps construct reality, especially the deployment of power relations (Foucault 2006), then the discourse power of the Chinese centralised regime results from narratives framed by state actors (Tan 2016): "the capacity of a sovereign state to present and make heard its voice and therefore its cultural traits, its political and ideological values and ideas in the international community so that foreign audiences hear them, then accept and recognize them as such" (X. Wang 2010: 59).

For Chinese President Xi Jinping (2021b), to enhance international discourse power is "to straighten out Beijing's internal and external propaganda (in Chinese: neixuan & waixuan) system and create a media cluster with international influence" (para. 3). On the one hand, this statement implies the special meaning of *propaganda* in the Chinese political context. Indeed, the term propaganda (in Chinese: xuanchuan) is synonymous with media communication, publicity, and public relations in China (Wang 2008). It is part of the progressive ideology represented by the Communist Party of China (CPC), which has promoted the independence of the Chinese nation and the modernization of the country (Lu 2015; Liu 2013). Hence, Chinese scholars and politicians used external propaganda (waixuan) as a regular expression of public diplomacy. External propaganda refers to the continuation of the internal propaganda led by the CPC to achieve self-promotion and selfadvocacy on the global stage (Zhou 2018; Zhao 2015). On the other hand, President Xi's proposal also reflects the intermestic characteristics of China's public diplomacy. Indeed, the large-scale use of social media has blurred the existing geographical boundaries of international exchange. The term "intermestic", within the framework of international politics, refers to the way "international and domestic affairs in the globalization age progressively merge and encroach reciprocally" (Szondi 2009: 304). Furthermore, the open access of social media has blurred the boundaries between domestic and international publics and communication channels. Therefore, the term intermestic also underlines and coordinates

the domestic (gaining support) and international (engaging foreign publics) considerations of public diplomacy.

According to previous findings about China's digitalization of public diplomacy (Huang and Wang 2019a, 2021; Madrid-Morales 2017), Beijing's social media public diplomacy is an intermestic intertextual network of "highly centralized and politicized international communication practices" (Huang and Wang 2021, 1912). On the one hand, the domestic Internet blockade restricts access to international social media. Moreover, the central government's absolute control over domestic social media ensures that all messages of China's internal propaganda follow the desired political direction and promote the desired value orientation (Shambaugh 2007; Arsène 2011). On the other hand, the CPC has enrolled China's state-owned media, which mobilise international social media platforms to produce and spread strategic narratives. Such an intermestic practice is a collaborative strategy that allows Chinese public diplomacy actors to disseminate differentiated content at home and abroad and to interact with target audiences (Zhao 2019).

With the advancement of clinical trials for China's domestic COVID-19 vaccines in June 2020, Beijing's release of Chinese-made vaccines as a means for international assistance constituted a significant effort to restore its damaged reputation. For Lee (2021) and Wu and Gelineau (2021), vaccine diplomacy is a new instrument for rebuilding Beijing's international standing. First, as a kind of aid diplomacy, it demonstrates that Beijing is engaging in humanitarian assistance by donating materials overseas (Chattu and Knight 2019). Second, it is a subtle mediated political communication strategy that promotes Chinese-made vaccines and frames China's image as a peaceful-loving benefactor through different narratives (Staden and Wu 2021). Third, at the 2021 Global Health Summit, Xi Jinping (2021a) defined China's COVID-19 vaccines as "global public goods" (para. 7). To this end, China's vaccine diplomacy has also acquired the function of "public communication for general interest"

(Bessières and Huang 2021, 202), aiming for "the exchange and sharing of public utility information" and "the maintenance of the social link with a mission of defending collective interest" (207). For Chinese scholars and politicians (cf. C. Zhang 2021; Bi 2021; Bai 2021), such vaccine diplomacy will help Beijing strengthen its interaction with other countries and their citizens through cooperative COVID-19 vaccine research and development, vaccine aid, and vaccine export, and improve China's reputation in the global health crisis. It will also promote China's soft power by demonstrating its international responsibility, subtly legitimising and advocating a Beijing-centred post-COVID-19 international order and cooperative framework related to the "global community of health for all" (Xi 2021a, para. 6).

Moreover, Chinese scholars and politicians have regarded social media as a "public health position" that facilitates the promotion of China's domestic vaccines and vaccination (Shi and Li 2021, 91). The aim is, "through visual representations" and dynamic narratives (Wu 2020, para. 2), to "promote the global expression, regional expression, and decentralized expression of China stories and China voices and enhance the affinity and effectiveness of international communication" (Xi 2021b, para. 7).

Therefore, we analysed China's vaccination-themed narratives published by stateowned media outlets on both domestic and international social media platforms (Weibo and Twitter). The aim was to examine Beijing's intermestic online communication strategy for promoting its domestic vaccines, motivating global mass vaccination, and increasing confidence in the safety, quality, and efficiency of its domestic vaccines. Two research questions guided the analysis:

RQ1: What are the narrative strategies of Chinese state-owned media outlets regarding vaccine diplomacy on two social media platforms: Weibo (domestic) and Twitter (international)?

RQ2: Addressing audiences at home and abroad, how does Beijing coordinate and intertextualise narratives on Weibo and Twitter?

Method

We observed the intermestic strategy used by Chinese state-owned media outlets to communicate about domestic vaccines on social media one month after Xi Jinping's speech at the 2021 Global Health Summit (May 21–June 20, 2021). Chinese scholars have read this speech as Beijing's commitment to show the world its COVID-19 prevention results and to participate in international health assistance. As the research questions indicate, we selected two social media platforms to collect data: Weibo and Twitter. Due to the Internet blockage system of the central government, most Chinese netizens cannot access international social media platforms (e.g., Twitter and Facebook). Weibo has become the mainstream Chinese microblogging service that Beijing uses to distribute domestic public diplomacy and propaganda platforms. At the same time, Beijing considers Twitter a vital international communication channel in order to expand its digital public diplomacy (Huang and Wang 2021).

In order to retrieve and download all Chinese vaccine-related posts in English and Chinese on Twitter and Weibo, we set three Twitter and four Weibo account monitors to observe three Chinese state-owned media outlets that publish on both international and domestic social media platforms: People's Daily (@PDChina on Twitter, @人民日报 on Weibo), Xinhua News Agency (@Xhnews on Twitter, @新华社 on Weibo), and China Global Television Network¹ (@CGTNOfficial on Twitter, @CGTN and @央视新闻 on Weibo). First, we downloaded all tweets posted by these three institutions from 21 May 2021

¹ China Global Television Network is an overseas communication network dominated by China Central Television. Therefore, in the information collection of Weibo, we also captured the content released by China Central Television (@央视新闻) to complete the research corpus.

to 20 June 2021. Next, we used the IF, ISNUMBER, and SEARCH functions in Microsoft Excel to check whether part of any post matched the string "vaccine"; this method yielded 919 tweets and 171 Weibo posts containing strings such as "ChineseVaccine," "SinoVac²," "SinoPharm²," "COVID-19Vaccines," and "COVID-19Vaccination."

The aim of this study was to identify and classify different online engagement strategies and narratives related to China's vaccine diplomacy. First, we adopted a semiodiscursive perspective to analyse the textual information and visual content (e.g. stable image and video) in vaccine diplomacy-themed posts (Alexis et al. 2016; Magdi Fawzy 2019). Indeed, the interactivity and intertextuality of social media have produced a new online news writing style in which the mixture of textual and visual context enable the transmission of online messages through dynamic "multimodal interaction" 28/07/2022 21:29:00. This rhetorical condition can also "increase [the communicator's] control over communication" (Ledin and Machin 2019, 168). In other words, the coordination between textual messages and visual content in online information design (e.g. using images or videos to supplement or develop ideas in textual information) is likely to make communication content more dynamic and attractive. This coordination can also make the attitudes of target audiences more favourable, promoting online communication engagement (Johnston and Taylor 2018). Second, we used a method of multilingual discourse and rhetorical analysis developed by Huang and Wang (2021) and Huang and Hardy (2021) to explore how Chinese state-owned media integrate online storytelling strategies in order to deliver narratives to domestic and international publics and engage intermestic communities in cross-cultural exchange.

We read each tweet and Weibo post carefully, coding them according to text modality and vaccination-themed content type. Combining emergent thematic coding and grounded theory (Glaser and Strauss 2009), we coded 119 tweets and 171 Weibo posts³ to build detailed

² "SinoVac" and "SinoPhram" are two main Chinese domestic COVID-19 vaccine brands.

³ Due to the small number of Weibo posts, we completed the coding process for these data during this first step.

categories, checking and improving the codebook along the way. We each then coded 200 tweets to verify intercoder reliability using ReCal2 (Freelon 2010). Krippendor's Alpha for the two variables were .97 (text modality) and .82 (vaccination-themed content type). Then we each coded 300 tweets separately.

Chinese media's online engagement strategies

When promoting domestic vaccines to both domestic and international audiences, Chinese state-owned media tended to use "text + static images" and "text + video clips" to visualize their arguments about and descriptions of vaccine development and vaccination-related issues. On Weibo (see Table 1) and on Twitter (see Table 2), more than 90% of all posts included static images or video. All messages published by Chinese state-owned media outlets on Weibo contained visualized communication media (image, video or live video), while tweets containing only text were the least common (n = 83, 9%).

Table 1. Text modality of vaccination-themed Weibo posts

[Table 1 here]

Table 2. Text modality of vaccination-themed tweets

[Table 2 here]

This result also shows Beijing's investment in managing impressions through online public diplomacy activities (Huang and Wang 2020). As argued by Chinese communication scholars Wang et al. (2019: 5), visual expressions can help Chinese public diplomacy actors organise online communication and "interactions with strangers and partners and reduce ambiguity presented in short textual messages". Indeed, images and videos can expand the expressive capacity of short messages on social media (e.g., tweets). Visual elements also

improve the accuracy, efficiency, fun, and sociality of digital diplomatic communication (Lane et al. 2019; Chen and Siu 2017). Moreover, using visual expressions in digital journalism promotes interaction between news publishers and receivers, thereby establishing and maintaining social relations through social media functions and devices, creating a space for social support, enhancing mutual understanding, and facilitating the co-construction of meaning (Alloing and Pierre 2020; Lecheler 2020).

Chinese media's online storytelling strategies

After reading social media posts about China's vaccines and vaccination, we identified the various types of content presented by China's state-owned media outlets (see Table 3). The "common types" are content themes and events shared by Chinese media outlets in preparing intermestic public diplomacy narratives. Among these common types, the specific content types account for different proportions on Weibo and Twitter. On Weibo, the Chinese media focused on and exaggerated the achievements of domestic vaccination (n = 35, 40,6%) and aimed to motivate more people to join the Beijing-led COVID-19 immunity campaign. On Twitter, the Chinese media defended Beijing's geopolitical interests (n = 383, 41,7%) and tried to restore its international image (n = 208, 22,6%). Chinese journalists also continued to report on the rapid progress of domestic vaccination (n = 118, 12,8%) to dispel foreign public concerns about the safety of China's domestic vaccines.

Table 3. China's vaccination-themed content types on intermestic social media platforms

[Table 3 here]

However, due to the differences between the domestic and international audiences,
Beijing appears to have adopted a specific narrative strategy for communicating with the

domestic public on Weibo. As a social networking platform in China, Weibo is subject to strict Internet information censorship by the central government because the increasing democratization of the Internet threatens the authority of the CPC (Arsène 2011). As a supplement to public opinion review, China has also strengthened the ability of state-owned media outlets to use Weibo to spread favourable reports and control domestic public opinion (Creemers 2015). Therefore, as Table 3 shows, Beijing's particular narrative types on Weibo focus on global COVID-19 news updates and revolve around advocacy that aims to increase the willingness of the domestic community to administer and receive Chinese domestic vaccines.

Furthermore, by comparing the intermestic social media posts published by Chinese media outlets in the "common types" section of Table 3, we identified the "central kitchen model" of China's public diplomatic information production (Huang and Wang 2021, 1924) to uniformly produce, review and distribute vaccination-themed online narratives. Because of the government's control over and censorship of Weibo information production, the messages published on Weibo often reflect the instruction of official decision makers. Therefore, messages published on Weibo reflect the careful preparation and strict revision of authoritative discourse. For Huang and Arifon (2018), this type of authoritative discourse implies a narrative bottom line set by the CPC regarding para-diplomatic and international communication content. Above this bottom line, Chinese journalists have certain degree of freedom and use "meta-discourse and semi-official discourse" (Oger and Ollivier-Yaniv 2006, 63) on Twitter to express the authoritative voices of Beijing in fragmented and subtle ways in order to create a "polyphonic illusion" (Huang and Wang 2021, 1928). The core purpose is to modify and camouflage Beijing's authoritative discourse through various narrative and rhetorical tools in order to "erase heterogeneity, mismatch, and political sense" (Oger and Ollivier-Yaniv 2006, 63) in China's official declarations.

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One event, two perspectives

In our dataset, Chinese media outlets used various tactics to distinguish domestic propaganda from international communication reporting the same information. First, Chinese journalists used nuanced expressions to describe sensitive political topics to intermestic publics. For instance, as Figure 1 shows, Chinese reporters used different expressions on Weibo and Twitter to imply different actors in Chinese domestic vaccine donation to Taiwan. On Weibo, the subject of the narrative was the Chinese mainland, emphasising the Chinese government, implying the geopolitical affiliation between China and Taiwan, and expressing the positive and open attitude of Beijing in donating vaccines to Taipei. The purpose of such a narrative was to convey to the Chinese domestic public Beijing's determination to defend the one-China policy and the proactive position that Beijing has taken in its relations with Taipei. However, on Twitter, the Chinese media shifted the narrative from "Chinese mainland" to "two mainland entities," softening Beijing's attitude toward Taiwan on the international stage. The notion of "two mainland entities" represents China's civil society. This rhetorical approach emphasized that the wishes of the Chinese people, not the leadership of Beijing, motivated donation of Chinese domestic vaccines. The implication is that the relationship between China and Taiwan is a matter of human relations; although the two sides have different political systems, the people in Taiwan and the mainland belong to the Chinese nation and share a common history, culture, and value system. From this point of view, donating vaccines to Taiwan is a way of promoting civil society among compatriots.

Figure 1. Using nuanced expressions for intermestic narratives

[Figure 1 here]

Second, as shown in Figure 2, at the domestic level, Chinese media outlets used cases of vaccine nationalism in Western countries to underscore Beijing's international image of selflessness and nobility. At the international level, Chinese reporters quoted third-party arguments and information (like sources from WHO, foreign public health institutions) to endorse Beijing's international initiatives and construct China's image as benefactor. As Figure 2 shows, on Weibo, Chinese media narratives criticized Western vaccine companies, especially in the United States, for reluctance to share vaccine patents. These narratives implied that these Western countries were not fulfilling their commitment towards the wellbeing of the international community. Accompanying video clipsportrayed China as a country that honours its promises to implement the international cooperation initiative known as global community of health for all. On Twitter, Beijing produced richer narratives on the same topic (see Figure 2). It described the commitment of Chinese politicians to distribute vaccines internationally and highlighted forms of aid to foreign countries to show that Beijing was fulfilling its promises. In addition, Beijing released reports that developing and underdeveloped countries had received China's public health assistance, in order to promote Beijing's humanitarian actions and political engagement in the fair distribution of vaccines.

Figure 2. China's international responsibility-related posts

[Figure 2 here]

An intermestic mutual argumentation tactic

To address widespread vaccination hesitancy, Chinese state-owned media outlets used an intermestic mutual argumentation tactic in their narrative formulations. On Weibo, Chinese journalists reported to domestic audiences that different countries and international organizations had recognized China's domestic vaccines. The aim of such releases was to

enhance the confidence of Chinese people in participating in local vaccination campaigns.

And with the increase in China's large-scale domestic vaccination, Beijing cited daily record sizes of Chinese mass vaccination in various Twitter narratives in order to continually demonstrate to the global community the safety and reliability of Chinese-made vaccines.

Figure 3. Intermestic mutual argumentation tactic

[Figure 3 here]

These intermestic arguments circulated in Beijing's social media narratives for both domestic and international audiences. Repeated statistics, arguments, and testimonies gave the intermestic intertextual network constructed by Chinese media an enumerative value, producing a cumulative rhetorical effect that strengthened public certainty about the safety of Chinese-made vaccines.

Conclusion

The global pandemic of COVID-19 pushed the Chinese government to strengthen the control and censorship of the media's public diplomacy information release, especially online narratives related to the vaccination and Chinese-made vaccines. In this exploratory study, we reviewed and categorized the vaccination-themed narratives of Chinese state-owned media outlets on intermestic social media platforms (Weibo and Twitter). Such practices have been an essential part of Beijing's digital public diplomacy campaign during the pandemic. They display the government's sense of international responsibility through visual narratives, and subtly legitimise China's political initiative to promote a global community of health for all.

By analysing online intermestic vaccination-themed narratives posted by Chinese state-owned media outlets one month after the 2021 Global Health Summit, we confirm

Beijing's use of the "central kitchen model" to produce messages for global communication. Based on this model, Chinese journalists used various narrative techniques and rhetorical devices to implement the central government's intermestic communication directives and frame China's political advocacies in a fragmented and subtle manner online. The core purpose is to create the illusion of polyphony, a way for Chinese institutions to conduct international communication within a system of information censorship. The aim is to promote and recognize specific political events through various perspectives, opinions, and arguments without crossing the red line of censorship. Although all of the social media posts we studied came from Chinese media outlets, they incorporated multiple voices and various visual forms, crossed domestic and international social networks, and followed Beijing's blueprint, framework, and objectives for "promoting the global expression, regional expression, and decentralized expression of China stories and China voices" during the COVID-19 pandemic (Xi 2021b, para. 7).

In future studies, it will be pertinent for scholars to consider using an expanded dataset of vaccination-themed para-diplomatic social media posts released by Chinese para-diplomatic actors on Weibo and Twitter. By combining manual coding with computer learning (e.g. semantic analysis and network analysis), we may provide answers to the following questions: (a) What are the network dynamics of China's online promotion of vaccine diplomacy? (b) By using social media communication, how do Chinese para-diplomatic actors generate a network synergy with other domestic non-state actors, foreign counterparts, and partners to endorse Beijing's vaccine diplomacy? (c) How can Chinese para-diplomatic actors build interactive relationships with domestic and foreign audiences on social media to frame Chinese-made vaccine-themed messages better?

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Tables and Figures

Table 1. Text modality of vaccination-themed Weibo posts

	Frequency	Percent	Cumulative Percent	
Text + Static image	106	62,4	62,4	
Text + Video clip	54	31,8	94,1	
Text + Live video	10	5,9	100	
Total	170	100		

Table 2. Text modality of vaccination-themed tweets

	Frequency	Percent	Cumulative percent
Text only	83	9	9
Text + static image	688	74,9	83,9
Text + video clip	144	15,7	99,6
Text + live video	3	0,3	99,9
Other	1	0,1	100
Total	919	100	

Table 3. China's vaccination-themed content types on intermestic social media platforms

Weibo					Twitter				
	Vaccination-themed content type	Frequency	Percent	Cumulative Percent		Percent Frequency		Vaccination-themed content type	
Common types	Market China's domestic vaccines	6	3,5 3,5	3,5	3,5 4,2	4,2	39	Market China's domestic vaccines	
	Promote others' endorsement of China's vaccines	16	9,4	12,9	13,5	9,2	85	Promote others' endorsement of China's vaccines	Common types
	Demonstrate China's international responsibility and vaccine diplomacy	12	7,1	20,0	36,1	22,6	208	Demonstrate China's international responsibility and vaccine diplomacy	
	Display China's achievements in domestic mass vaccination	35	20,6	40,6	49,0	12,8	118	Display China's achievements in domestic mass vaccination	
	Declare China's geopolitics and foreign policy by using vaccines/vaccination-related content	5	3,0	43,6	90,6	41,7	383	Declare China's geopolitics and foreign policy by using vaccines/vaccination-related content	
-	Encourage domestic vaccination	9	5,3	45,4	99,2	8,6	79	Cover other countries' vaccination-related news	Twitte
	Update domestic COVID-19 news	29	17,1	65,9	100,0	0,8	7	Show foreign governments' gratitude for Beijing's vaccine diplomacy	types
ent type	Update foreign COVID-19 news	31	18,2	84,2					
Weibo content types	Present Beijing's responsibility for overseas Chinese and its compatriots	3	1,8	85,9	_				
	Educate the population about COVID-19 and its vaccines	4	2,4	88,3					
	Highlight the advantages of domestic vaccines	16	9,4	97,7	_				
	Other	4	2,4	100,0					
	Total	170	100,0			100,0	919	Total	

Weibo



Twitter

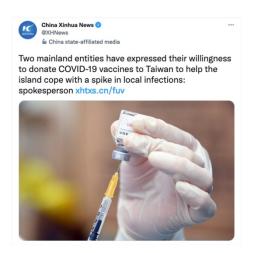


Figure 1. Using nuanced expressions for intermestic narratives

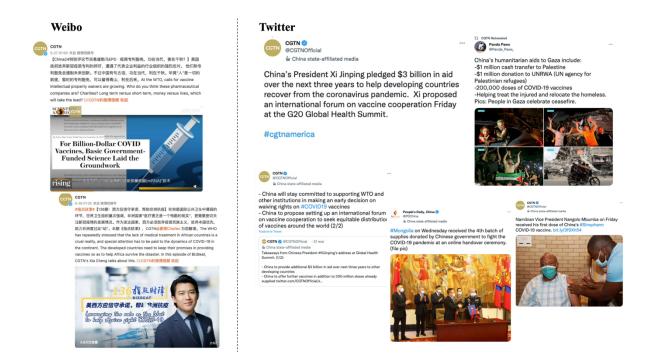


Figure 2. China's international responsibility-related posts

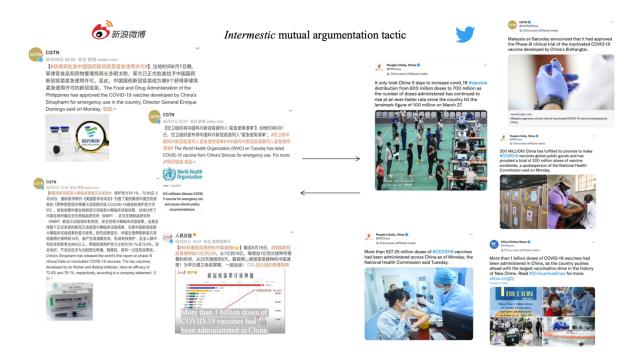


Figure 3. Intermestic mutual argumentation tactic