

Social-ecological dimensions of Marine Protected Areas and coastal fishing: How fishermen's local ecological knowledge can inform fisheries management at the future "Taza" MPA (Algeria, SW Mediterranean)

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Social-ecological dimensions of Marine Protected Areas and Coastal Fishing: how fishermen's Local Ecological Knowledge can inform Fisheries Management at the future "Taza" MPA (Algeria, SW Mediterranean)

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5 Abstract

4

The aim of this paper is to examine fishermen's Local Ecological Knowledge (LEK) 6 relating to Marine Protected Area (MPA) planning and the overlap with fisheries 7 management in the future "Taza" MPA (Algeria, SW Mediterranean). The case study 8 focuses on both commercial and recreational coastal fisheries from the fishing 9 harbour of Ziama (NE Algeria). In this area, coastal fishing is carried out by 10 professional small-scale fishers and purse seiners for commercial fishery and by 11 recreational boat fishers for recreational fishery. While there have been some 12 science-based studies in the characterization of this coastal fishery by using direct 13 observation of landings as a method for estimating catch and fishing effort, 14 fishermen's LEK remains under-utilized in this Social-Ecological System (SES). To 15 address this knowledge gap, perceptions regarding: (1) biological and ecological 16 impacts of coastal fisheries, (2) marine ecosystem health and (3) attitudes towards 17 18 the proposed MPA regulations were analyzed in order to assess potential socialecological impacts which can inform more accurately on MPA planning and fisheries 19 20 management in the future. To this end, thirty face-to-face semi-structured interviews with fishers at Ziama harbour were carried out between June and September 2017. 21 The study found that the future establishment of the "Taza" MPA may affect the 22 fisheries in this area in the short-term, and in particular the jobs and livelihoods of 23 professional fishers by limiting the fishing area through new fishing restrictions. The 24 fishermen's LEK provided some capacity to understand the heterogeneity of the SES 25 in place and may be used as a tool to evaluate the outcome of fishery management 26 actions. The results indicate higher acceptance rates among recreational than 27 fishers regarding no-take zones. Professional fishers 28 professional were proportionately more likely to oppose the new regulations, though 53% of the fishers 29 surveyed were uncertain about the future positive impacts of the MPA. The LEK 30 provides managers with a level of detail about the prediction and prevention of 31 fishermen opposition, and can point out opportunities for improving conservation 32 policy with respect to social acceptance. 33

34 **Keywords:** Social-Ecological Systems; Marine Protected Areas; Coastal Fishery;

Local Ecological Knowledge; Mediterranean; Algeria.

36

37 **1. Introduction**

To sustain fisheries and manage resources more effectively, international 38 conventions such as the Convention on Biological Diversity (CDB) acknowledge the 39 importance of involving local knowledge and its holders in the management of Marine 40 Protected Areas (MPAs) (Gerhardinger et al., 2009). Despite the importance of 41 increasing the base of knowledge for more sustainable fisheries and effective 42 management of fish stocks (Olsson et al., 2004), the conservative method to manage 43 fisheries is founded mainly on science-based knowledge, overlooking information 44 45 originating from local knowledge (Schafer and Reis, 2008). However, the integration of different systems of knowledge is still complex (Mclean et al., 2020). The benefits 46 of integrating fishermen's Local Ecological Knowledge (LEK) are often multiple and 47 include multiple degrees of trust among stakeholders (Miller, 2004). Despite this, 48 49 fishermen's LEK remains under-utilized and there is a need for LEK to be developed to determine its effectiveness as a powerful tool for fisheries management (Wilson, 50 51 2003; Pilgrim, 2006; Gerhardinger et al., 2009). The cautious use of LEK along with science-based knowledge can provide a broader and more diverse knowledge basis 52 and can help fill major gaps in understanding Social-Ecological Systems (SESs) and 53 conditions that scientific surveys do not capture well (Mclean et al., 2020). 54

55 1.1. Marine Protected Areas and Fisheries Management

56 MPAs have become a popular tool for marine biodiversity conservation and sustainable use of marine resources through fisheries management (Agardy et al., 57 2011; Chuenpagdee, 2013; Cook and Heinen, 2005; Edgar, 2011). Well-designed 58 MPAs that are planned through a participatory process and use the best available 59 knowledge can offer important benefits to specific user-groups and local 60 communities, in addition to longer term benefits to governments and the common 61 62 good (Álvarez-Fernández et al., 2020; FAO, 2011). Mediterranean MPAs cover about 6.81% of the surface area of the Mediterranean Sea, with a very uneven 63 geographical distribution (MedPAN and SPA/RAC, 2019). Aside from an estimated 64 72.77% of the surface covered located in the western Mediterranean, 90.05% of the 65 total surface covered by MPAs is found in European Union waters (MedPAN and 66

SPA/RAC, 2019). In 2016, there were only two MPAs in Algeria and a further six were planned, among which the "Taza" MPA (Boubekri and Djebar, 2016). Since 2009, the "Taza" National Park has undertaken various initiatives to promote the effective implementation of this projected MPA through the collaboration with multiple research institutions which have been engaged in studies pertaining to the proposed MPA. One of the main results obtained was the planning of the future MPA within a concerted framework (Abbad et al., 2022).

Thus, this planned MPA with its 9,603 ha, is divided into three different levels of protection: 2 no-take zones (1,299 ha), a peripheral zone (6,293 ha), and 3 buffer zones (2,011 ha) (Fig. 1). The regulatory proposal for the no-take zones stipulates the authorization of vessel navigation without mooring and scientific research, while prohibiting commercial and recreational fisheries as well as all the other extractive uses (e.g. extraction of aggregates for construction) (Boubekri and Djebar, 2016).

The WWF called for protection of 30% of the Mediterranean Sea by 2030 under 80 the United Nations CDB to be agreed in 2021 (Gomei et al., 2021). However, it is 81 82 important to highlight that the "30 by 30" target calls not only for a 30% coverage but also for effectively managed MPAs, stating that "considering the socio-economic 83 84 impact associated with the closure of fishing areas, fishers and the fisheries sector should be fully engaged in the decision-making processes to ensure that spatial 85 86 closures, fishery management plans and other management solutions to avoid unsustainable fishing are agreed, meet livelihood needs, and recognize their use 87 88 *rights.*" (Gomei et al., 2021).

MPAs are characterised by interlinked social, economic, and ecological 89 dynamics (Picone et al., 2020). Their objectives are often multiple and include both 90 social and ecological dimensions. However, baseline studies for MPA planning and 91 fisheries management tend to be focused on the collection of biological and 92 ecological data rather than social data (Thomassin et al., 2010). From May 2013 to 93 April 2014, catch data for commercial and recreational fisheries was collected in the 94 area of the future MPA of "Taza" (Fig. 1). Three studies on: small-scale fisheries 95 (Boubekri et al., 2018), purse seine fisheries (Boubekri et al., 2019), and recreational 96 fisheries (Boubekri et al., 2021) were conducted with the aim to serve as a baseline 97 knowledge to set up future sound fishery management plans. However, the use of 98

LEK along with scientific knowledge can provide a more complete understanding of ecosystems management than each knowledge system alone (Johannes et al., 2000; Colding and Folke, 2001; Gianelli et al., 2021; Rehage et al., 2019). Thus, by integrating Ziama fishermen's LEK, this could prove extremely valuable for the managers of the future "Taza" MPA in order to establish more effective fishery management plans.

105 1.2. Studies on Local Ecological Knowledge

Local ecological knowledge may be described as "knowledge held by a specific 106 group of people about their local ecosystems. Because it is labeled 'ecological', it 107 concerns the interplay among organisms and between organisms and their 108 environment." (Olsson and Folke, 2001). The incorporation of LEK into marine 109 conservation science and fisheries management is increasing. The latter can provide 110 useful data to complement scientific assessments (Huntington, 2000; Thornton and 111 Scheer, 2012; Gianelli et al., 2021). Consequently, LEK can be incorporated in a 112 participatory and transparent manner, in which information is culturally transmissible 113 114 and structured among and within local communities based on their perceptions (Chan et al., 2019; Wyllie de Echeverria and Thornton, 2019; Gianelli et al., 2021). 115 Moreover, LEK can help to develop a sense of ownership and representation while 116 giving a voice to locals in the early stages of the planning process (Schafer and Reis, 117 118 2008; Smith and Berkes, 1991; White et al., 2002).

Recently, knowledge held by fishing communities has gained recognition in: (1) 119 fisheries management (Kroloff et al., 2019; Palas et al., 2017; Rehage et al., 2019), 120 (2) changes in fish diversity and catches (Azzurro et al., 2019; Edwards et al., 2016; 121 Martins et al., 2018; Mavruk et al., 2018) and (3) marine conservation planning and 122 MPA management (Mellado et al., 2014; André et al., 2021). In the Mediterranean, 123 fishermen's LEK can be valuable for the management of artisanal fisheries and 124 MPAs (Coll et al., 2014; Léopold et al., 2014; Pita et al., 2016). Accommodating 125 fishermen's LEK adds site-specific value for understanding the societal context in 126 which MPA establishment occurs and how fishermen's social acceptance interacts 127 prior to the implementation process. However, the challenge still remains of how to 128 best collect LEK and use it (Mclean et al., 2020). 129

131 1.3. Coastal Fishery Context

The municipality of Ziama Mansouriah has one of the two operational fishing harbours in the Department of Jijel (Fig. 1). Along the Algerian coast, this Department is also recognized as an important region for coastal fishing activity, third in number of skippers (644) nationwide (ONS, 2019). The fishing harbour of Ziama has traditionally been home to an important coastal fishing activity in the Gulf of Béjaia (Fig. 1), and used to represent the largest fishing fleet operating in the perimeter of the future "Taza" MPA (Kacher, 2010).

While the coastal fishery in the study area has expanded significantly since the 140 1990s (Chakour, 2015), between 2004 and 2014 catches in Jijel dropped from about 141 8,007 tonnes to about 5,060 tonnes (Boubekri and Djebar, 2016). For instance, there 142 are no statutory instruments for the creation of the "Taza" MPA, that was proposed in 143 2009 as a tool for developing management approaches, that enable multiple-use on 144 a sustainable basis for areas subjected to high anthropogenic pressure (Boubekri 145 and Djebar, 2016).

Further, the region is of global significance from many standpoints. In 2004 146 "Taza" National Park was designated as International Biosphere Reserve and then as 147 a Specially Protected Area of Mediterranean Importance (SPAMI) in 2005 (UNEP, 148 2005). Coastal fishing in the department of Jijel accounts for 95% of the department's 149 fishing fleet, with total value of landings estimated at nearly \$7 million in 2012 (DPRH 150 de Jijel, 2014). Notwithstanding the importance of coastal fishing in this area and its 151 high socio-economic relevance for the local communities as a real opportunity for 152 sustainable coastal development, we know little of the awareness and LEK of 153 154 fishermen regarding marine conservation.

155 One of the aims of this study is the assessment of the fishermen's LEK and its integrated view with the scientific knowledge in order to expand the base of 156 157 knowledge needed for an ecosystem-based approach to improve the governance of this SES. This paper focuses on the roles of the fishermen's LEK within MPA 158 159 planning and fisheries management in Algeria (SW Mediterranean). To do so, we applied a mixed methods approach that combines science-based knowledge 160 161 generated from previous studies (Supplementary Materials Table S1) and the LEK of fishermen. We used the coastal fishery to assess social-ecological impacts of the 162

163 creation of the "Taza" MPA in order to understand how fishermen's LEK can inform 164 fisheries management and shape marine conservation policies. Finally, we discussed 165 the role that integrating both scientific and local ecological knowledge played in 166 fostering fishermen's social acceptance of marine conservation projects.



167

168 Fig. 1. Map showing the location and zoning plan of the proposed "Taza" MPA (Algeria, SW169 Mediterranean).

170

171 2. Material and Methods

172 2.1. Questionnaire Design and Data Collection

Useful information can be acquired from fishers' interviews by providing data for 173 assessing fisheries (Wendt et al., 2016; Aylesworth et al., 2017; McCluskey and 174 Lewison, 2008). This method has already been used in the Mediterranean for 175 176 estimating catch and fishing effort (Forcada et al., 2010; Leleu et al., 2014; Falautano et al., 2018). Face-to-face semi-structured interviews were conducted with 177 professional and recreational fishermen of the forthcoming "Taza" MPA. The 178 questionnaire included three main components: questions related to the basic socio-179 economic conditions of fishermen and fishing activities such as demographic 180

background and reliance on income from fishing, questions related to fishers' 181 opinions about the MPA's consultation process, and finally (the focus of this paper), 182 question related to fishers' perceptions regarding: (1) biological and ecological 183 impacts of coastal fisheries, (2) marine ecosystem health, and (3) attitudes towards 184 the proposed MPA regulations. We also inquired about qualitative aspects and the 185 future vision for the forthcoming "Taza" MPA, which were used as a proxy for 186 awareness of technical information related to marine conservation and sustainable 187 fisheries management. The interview contained structured Likert-type questions, 188 189 multiple choice questions, and open-ended questions (Supplementary Materials Table S5). The responses to open-ended questions were recorded *verbatim* through 190 191 field notes by the lead author.

Given the near-harbour location of the future MPA, we focused on fishers from 192 Ziama fishing harbour most likely to be affected by the MPA's implementation 193 because they initially expressed strong opposition to it, as they thought it would limit 194 their activities and reduce their income (Boubekri and Diebar, 2016). To foster 195 196 community engagement when the interviews took place, we organised informal discussions (May 2017) with both professional and recreational fishers in this fishing 197 harbour where fishermen had shown their concerns about the decrease in total 198 catches over previous years, especially high market value capture species (e.g. 199 dusky grouper and swordfish). After disseminating information during these 200 discussions and via the staff of the fishing harbour, the first author conducted all 201 interviews in the Algerian Arabic dialect. Interviews were carried out between June 202 and September 2017, and lasted between 60 and 120 minutes. Fishermen were 203 approached at Ziama fishing harbour and interviews were conducted at a time and a 204 location chosen by the respondent such as a café during days off or after the boat's 205 return to the harbour. A snowball approach was subsequently used to identify other 206 207 potential interview participants (i.e. asking interviewed fishermen to suggest other participants they recommended we should interview). Fishermen were asked for their 208 209 consent to use their knowledge in our study, and all of them agreed even if they appeared reluctant to the idea of making an audio recording probably because their 210 fishing activity isn't always conducted in accordance with national laws (i.e. the 211 respect of the minimum fishing gear mesh size) or maybe to protect their identity (due 212 213 to the private nature of some questions asked in this study, survey respondents were

assured personal data would remain confidential and would not be shared prior to the
interview). Moreover, all participants in the survey showed their tacit consent for their
contributions to the research in an anonymous way.

217 2.2. Data Analysis

We combined two knowledge systems to assess the social-ecological impacts 218 in Ziama fishing harbour coastal fishery as potentially affected by the creation of the 219 "Taza" MPA. Information sources are still representative and can be useful to 220 understand fishery dynamics and the behaviour of fishers in a context of a pre-221 establishment of an MPA. However, official statistics derived from the fisheries 222 administration (i.e. time-series of annual landings) could be influenced by typical 223 biases of fisheries surveys (i.e. unreported catches or mixed species) and should be 224 treated with care. Therefore, our study seeks to bridge both knowledge systems 225 (scientific and local) to allow a more complete and pluralistic assessment of the 226 outcome of fisheries management actions such as the creation of an MPA in this 227 SES. After the Likert scores were analyzed, the corresponding science-based studies 228 229 were added from the scientific literature (Supplementary Materials Table S1). Both sets of information were presented next to each other, when this was available, to 230 compare results of each knowledge system and to highlight differences between LEK 231 and scientific data. 232

We used a Mann-Whitney U test for post-hoc tests to assess whether there 233 were significant differences in Likert scores as a function of different socio-economic 234 attributes of the fishers, such as age (<40 vs. 40≥ years old), fishing experience (<15 235 vs. 15≥ years), education level (primary vs. high school), and fishing category 236 (professional vs. recreational) (Gianelli et al., 2021). These tests helped us to explain 237 the contrasting perceptions per socio-economic attributes. We have chosen non-238 parametric statistical tests because our data did not meet the requirements for 239 parametric statistics. The level of significance was $\alpha = 0.05$. All statistical analysis 240 was performed using Prism version 5.03 for Windows. 241

242 2.3. Dataset Summary

We completed a total of thirty semi-structured interviews (20 professional fishers and 10 recreational fishers) with each fisher answering every question. While this is a low

N overall (i.e. 10% of active fishers), it is a representative subsample of the entire 245 fishing community in Ziama fishing harbour (i.e. ~200 professional and ~100 246 recreational active fishers, personal observations). Out of all survey participants, 247 100% were Algerian males. All professional fishers reside or have resided in Ziama 248 municipality for most or all of their lives. Also, the majority (6 out of 10) of recreational 249 fishers were from Ziama municipality where they reside (Table S2). A majority of 250 professional fishers (55%) lived in a household size of 3 to 5 individuals. However, 251 recreational fishers lived in a relatively small household (less than 3 individuals) (50% 252 vs. 15%) (Table S2). When asked about their supplemental income, most 253 professional fishers (i.e. 65%) declared that they do not have any other source of 254 255 income, while 40% of recreational fishers answered that fishing represents a supplemental income for them (Table S2). Fishing experience varied between the 256 257 two fishing category: 13 years is the mean fishing experience for professional fishers while 19 years for recreational fishers (Table S3). Professional fishers ranged in age 258 from 24-65, with a mean age of 37 years old, while the age of the recreational fishers 259 ranged from 22 to 61, and averaged at 50 years old (Table S3).. Marital status did not 260 261 vary between the two fishing category: 50% of fishers were married and 50% celibate (Table S3). Education levels were generally low: 57% had some primary school 262 education while 43% had completed high school. However, secondary education was 263 higher among recreational fishers (60% vs. 35%) (Table S3). 264

265 3. Results

We present results based on scientific and local knowledge simultaneously to assess social-ecological impacts which can inform more accurately on MPA planning and fisheries management in the future MPA of "Taza" (Algeria, SW Mediterranean).

269 3.1. Biological and Ecological Impacts of Coastal Fisheries

Fig. 2A summarizes annual landings of brown meagre, dusky grouper, and swordfish caught by artisanal fishermen in the department of Jijel for the period 2004-2014. Fig. 2A shows that the landings of these three vulnerable species have decreased overall over the last decade, raising concerns that the natural resources in the area of the future "Taza" MPA may be overexploited. Despite approximate values of landing statistics because of misreporting in fishery statistics (e.g. direct sale of catches to restaurants or other consumers without being declared or registered in fishery statistics), landings of dusky grouper and swordfish decreased dramatically after 2010 (Fig. 2A). This may reflect overfishing because of the economic importance (i.e. the very high prices they attain) and high demand during the tourism season of these two species.

Whilst most fishers expressed that they were not concerned by decreases in vulnerable species (i.e. 56%), 17% were concerned and 27% were unable to answer (Fig. 2B). While almost all fishers were worried about the respect of breeding seasons for the main target species, only 4% were uncertain about this statement (Fig. 2B). Moreover, the fishers of Ziama harbour were persuaded by the necessity to protect fragile marine ecosystems and the belief that the respect of the minimum legal size is a crucial component in preventing over-exploitation (Fig. 2B).



288

Fig. 2. (A) Annual time-series of vulnerable species landings: Brown meagre (*Sciaena umbra*), Dusky
 grouper (*Epinephelus marginatus*), and Swordfish (*Xiphias gladius*) in Jijel. (B) Fishers' perceptions of
 the biological and ecological impacts of coastal fishery in Ziama (Jijel, NE Algeria).

292 Contrasting perceptions concerning vulnerable species were explained by fishers' 293 age, experience, and education level (Mann-Whitney U tests, p-values <0.05, Table

S4). The concern about vulnerable species in this SES was marked in older and 294 more experienced fishers: "They should set a moratorium of 10 years for some 295 species such as the dusky grouper, this 2-month fishing ban for the swordfish is not 296 enough" (Fisher 1). Despite the raising concerns that the natural resources of "Taza" 297 Bay may be overexploited, recreational fishers who attended high school were more 298 concerned than professional fishers about marine conservation (Table S4). For 299 instance, a professional fisher mentioned how his livelihood suffered: "I depend 300 mostly on fishing as my main source of income, when they [fisheries administration] 301 will create the MPA, I will fish less. Because I have some loans on my boat to 302 reimburse, I do not always respect the minimum legal size nor the breeding seasons 303 of target species, especially in winter when there is scarcity of fish" (Fisher 2). Almost 304 three-quarters (70%) of respondents testified that they respect the minimum legal 305 306 size of commercially exploited species (Fig. 3).

What proportion of respondent agree with the followings:



307

Fig. 3. Proportion of professional and recreational Ziama harbour fisher respondents who agree withthese four questions.

310

Fig. 3 shows that the fishers who do not respect the minimum legal size belong to both fishing categories; either claiming that they ignored this information (in general recreational fishers) or because of financial issues (mainly professional fishers) (Table 1). Over three-quarters (77%) of respondents answered that they do not respect breeding seasons for the main target species (Fig. 3).

Analysis found that all recreational fishers do not respect the breeding seasons 316 317 of target species, while the primary reason associated with their non-compliance was opportunism (i.e. resource availability during this period) (Table 1). However, for 318 319 professional fishers, financial issues were the most cited responses in this regard. Finally, only 7% of respondents indicated that they do not accept to stop fishing 320 vulnerable species. Fishers who accept a ban on vulnerable species cited mainly (i.e. 321 89% of respondents) one reason: fish population recovery and fish stock 322 reconstitution (Fig. 3 and Table 1). 323

324 Table 1

Representative sample responses showing reasons why fishers do not respect some fishing restrictions (e.g. minimum legal size, breeding seasons, and a potential ban on vulnerable species). The number of responses is given in parenthesis.

Response samples

I do not know the minimum legal size for the species I am fishing (5)

I do not respect the minimum legal size because I have a family and I need to feed them, that's what matters most for me at the moment (4)

I have a very low fishing impact, I do not think my activity could have detrimental effects during the breeding season (2)

During the breeding season, there is more abundance and availability of resources than usual and I try to take advantage of this so yes, I am an opportunist (5)

I do not know when the breeding season is (3)

I have a family, I am the only person who works, I cannot support a long period without income, if the government supports us with a salary during this period, I will respect it (11)

I am not the only one fishing during the breeding seasons, there are many non-compliant fishers in this regard, but if others respect it, I am ready to follow suit (1)

Onboard I am a simple fisherman, I do not decide I just follow the instructions of the captain (1)

Yes, if we stop fishing vulnerable species which have become rare, I think we can give them a chance to recover and become like before (25)

We must stop fishing vulnerable species to avoid their extinction (1)

Vulnerable species are not essential, we can avoid them (1)

328

The SES appears to not be prepared to cope with the high levels of compliance with the regulatory framework which may come in the wake of the creation of the "Taza" MPA, showing a lack of awareness about vulnerable species which are characterised by a limited reproductive potential (e.g. late maturity).

333

335 *3.2. Marine Ecosystem Health*

Between 2004 and 2019, based on catch data reported by the FAO (2021) 336 (Food and Agriculture Organization of the United Nations), the total catches in Algeria 337 decreased globally; first increasing and peaking at 143,161 tonnes in 2007, they then 338 began declining thereafter to about 98,773 tonnes in 2019 (Fig. 4A). In parallel, in the 339 department of Jijel total catches fell. Thus, the total catches dropped from about 340 8,220 tonnes in 2007, to about 5,060 tonnes in 2014 (Fig. 4A). The drop in catches 341 was also perceived by fishers, who stated unanimously that current fishing quantities 342 are much lower than they were 10 or 20 years ago. "We are fishing much less than 343 before, I do not know what is happening, why the yields are not the same as before" 344 (Fisher 3). Almost one guarter (23%) of respondents stated that they were worried 345 about total landings decrease, while 34% considered their fishing activity as 346 destructive of marine ecosystems (Fig. 4B). However, all fishers were unanimous on 347 the fact that marine ecosystems are unhealthy (Fig. 4B). In fact, this decrease may 348 indicate that the maximum sustainable threshold of the fish catch has been 349 350 exceeded, limiting the renewal ability of the fish stocks. To this end, 94% of respondents considered marine protection as a priority in the near future (Fig. 4B), 351 mainly recreational fishers who attended high school (Table S4). 352





LEK reinforced the link between the need for marine ecosystem conservation 356 and sustainable conditions for fishing, as explained by a long-liner fisher: "I have 357 changed the fishing technique because of the extra fees that I would have to pay. 358 The sardine became rare and too expensive to use as bait when you know that your 359 fishing will not be profitable. The small quantities which we catch no longer reimburse 360 us for the price we have to spend to buy the bait" (Fisher 4). The consistency 361 between the decrease in total landings and fishers' perceptions explained the 362 opportunity to raise public awareness about the benefits of MPAs for marine 363 364 biodiversity conservation, but more importantly for the sustainable use of marine resources. This could be done through the preparation of easy-to-read materials 365 366 about how the "Taza" MPA could support sustainable fisheries, in particular the potential spillover effect. 367

368

370 *3.3. Attitudes towards the proposed MPA Regulations*

In 2009, small-scale fishers of Ziama harbour initially expressed strong 371 opposition to the "Taza" MPA, as they thought it would restrict their fishing areas and 372 reduce their income. Immediately, the "Taza" MPA working group launched a 373 consultation process to prepare an adequate zoning plan for a multiple-use MPA. For 374 example, one respondent explained the effect fishing restrictions could have on his 375 livelihood as follows: "The MPA will reduce my fishable areas; I mainly fish with 376 gillnets above rocky habitats near seagrass meadows. I have a small boat and I 377 cannot fish in remote areas" (Fisher 5). Table 2 shows the 17 activities which have 378 been defined as allowed, prohibited, or managed within the proposed zoning plan of 379 the "Taza" MPA. The latter aims to achieve sustainable use consistent with 380 conservation, resulting from a consultation process with all stakeholders conducted 381 between 2009 and 2011. Over half (53%) of the fishers were uncertain about the 382 future positive impacts of the MPA (Fig. 5). Results show that in general, the 383 interviewees who most strongly disagree with the MPA's establishment are 384 385 professional fishers while many fishers claimed that the MPA will restrict their fishing zones (Table S4). More than a third (37%) of fishers were not able to answer if the 386 proposed zoning plan provides the ideal platform to manage the fishery (Fig. 5). 387 However, more than three-quarters (77%) of interviewees believed that no-take 388 zones are crucial for a long-term fisheries management. Of all respondents, 60% 389 (N=18) find the no-take zones well situated (Fig. 5). Moreover, 100% of recreational 390 fishers supported no-take zones over the proposed zoning plan, compared with just 391 35% of professional fishers (see Fig. 3). 392

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402 Table 2

Zoning and uses within the proposed "Taza" MPA. Data source: Taza National Park consultation
technical reports (based on the results of: Chakour, 2012; Grimes, 2010; Kacher, 2010; Ramos-Espla,
2010).

Zones	Peripheral zone	Buffer zone	Buffer zone	No-take zone	Observations
Uses	•				
Other zones			Special		Remarkable places for education
			protection		and training
Zone characteristics	low protection	Average	area or Islands Special	High protection	
Zone characteristics		protection	protection	riigh protection	
Function	Sustainable	Protection of	Education and	Conservation and	
	development	the integral	training	restoration of the	
		reserve		integral area	B 1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.
Commercial fishing					Registration, nominative
					application for professional
Trawl fishery	+ (1)		_	_	(1) bottoms > 50 m
Sardine fishery	+(1) + (2)	-	-	-	(2) bottoms > 35 m
Small-scale fishery	· (=)				
Gillnets (monofilaments) (3)	-	-	-	-	(3) prohibited in all the MPA
Trammel nets	+	-	-	-	
Longlines (4)	+	+	-	-	(4) jigging prohibited
Lines (handline, trolling,	+	+	-	-	
fishing rod)					
Recreational fishing					
Commercial recreational					(5) with license
fishing (5)					
Nets (trammels only)	+	-	-	-	
Longlines	+	-	-	-	(C) iis sigs was hikits d
Lines (nandline, trolling, fiching rod) (6)	+	+	-	-	(6) Jigging prohibited
Recreational fishing only (7)					(7) with license
Lines (handline trolling	+	-	-	-	(8) boat coast ingging prohibited
fishing rod) (8)					(o) boat, boabt. Jigging promotion
Responsible spearfishing	+	-	-	-	(9) with permission
(9)					
Tourism and leisure					
Bathing	+	+	+	-	
Navigation (10)	+	+	+	+	(10) do not stop or anchor in the
					integral reserve
Anchorage (11)	+	+	+	-	(11) zones established
Snorkeling	+	+	+	-	(10)
Scuba diving (12)	+	+	+	-	(12) with permission
Other activities					(12) monitoring
Education and training (14)	+	+	+	+	(13) monitoring (14) underwater trials
Education and training (14) Fish farming (15)	+	+	+	-	(14) underwater thats (15) prohibited in all the MPA
Wastewater discharge (16)	+	_	_	_	(16) promoted in all the MFA (16) environmental impact study
Marine works (17)	+	-	-	-	(17) environmental impact study
Other activities (18)	?	?	?	-	(18) apply the precautionary
	•	•	•		(, apply the productionally

406



409 Fig. 5. Fishers' perceptions and attitudes towards the proposed MPA's regulations in Ziama (Jijel, NE410 Algeria).

There was also a clear bias in this statement, with fishers who fish for pleasure 411 more likely to support the closure of fishing areas than those fishing for a livelihood. 412 Spatial closures within the proposed zoning plan determined different opinions 413 according to the magnitude of their impacts. The presence of integral reserves 414 induced some reluctance towards the establishment of the MPA, as reducing fishing 415 416 areas was perceived as a threat to livelihoods. "These zones are the only productive fishing areas along our coast' (Fisher 6). Critical vulnerability, such as the 417 unawareness of the reserve effect (i.e. facilitating net flows of fish from the protected 418 area to adjacent ones) hindered a wider acceptance and preventing the conditions 419 420 needed to cooperate with the establishment of the MPA in the long term. Another SES characteristic that may hamper long-term support to the MPA implementation is 421 the artisanal character of this fishery that precluded exploration of new fishing areas 422 because of the mainly traditional fishing fleet. "My fishing equipment allows me to 423 only fish near the harbour, my engine is not powerful and I am afraid of bad weather, 424 if I am far away I cannot quickly return to the port" (Fisher 7). This factor explains the 425 high vulnerability of the SES and the consequent long-lasting detrimental socio-426 economic impacts of the MPA establishment. Local fishers should be informed 427 whether the MPA will lead to increases or decreases in fish biomass and fishing 428 yields and how long it will take for these effects to stabilize. 429

431 **4. Discussion**

By using fishermen's LEK, we provided a consistent analysis of potential social-432 ecological impacts of the creation of "Taza" MPA as a precondition for future coastal 433 fishery monitoring and the implementation of this MPA. Such knowledge is not 434 always adequately valued by scientists and natural resource managers (Chaboud et 435 al., 2008). However, because of its limited costs, this knowledge system may be a 436 useful tool for consideration in fisheries management as a cost-effective method for 437 data collection, while building trust and promoting awareness among its participants, 438 and ultimately enhancing the governance of SES in Mediterranean MPAs facing 439 increased climate change impacts. Thus, we detail here some of the possible drivers 440 of a future sustainable management of Ziama coastal fishery among fishers 441 concerned about the establishment of an MPA. 442

Our results provided an important overview of factors affecting fishers' 443 livelihoods by limiting the fishing economic potential through spatial closure, showing 444 further evidence of a professional vs. recreational split with regards to areas with total 445 446 exclusion of fishing activities. Although no-take areas were perceived (but not supported) as a solution to induce the recovery of coastal exploited fish species, a 447 question that remains unresolved for fishers is whether restrictive regulations of 448 fishing will be accompanied by alternative livelihood options or not. We also provided 449 450 information that may help anticipate fishermen's opposition, and possible solutions for the ongoing efforts aimed at protecting marine biodiversity and socio-economic 451 452 viability of coastal fisheries in a developing country context.

453 4.1. Biological and Ecological Impacts of Coastal Fisheries

According to the perception of the interviewed fishers, the practice of their 454 455 fishing activities is not environment-friendly even if they consider the respect of breeding season of different target species as important for a more sustainable 456 fishing in the future. Boubekri et al. (2018) show a strong coincidence between the 457 seasonal fishing periods of the main target species and their breeding seasons in the 458 459 small-scale fishery of Ziama harbour, a behaviour we could refer to as opportunistic. It is therefore a form of adaptation of fishing tactics to the ecology and dynamics of 460 461 the species, because when individuals gather in large numbers to reproduce, they become vulnerable to fishing (Pellettier and Magal, 1996). Thus, fishermen's LEK of 462

Ziama harbour influences the temporal dynamics of the coastal fishery and the wholeSES in place.

Moreover, a shared expectation among fishers was that the respect of 465 restrictive regulations of fishing (e.g. minimum legal size) would provide advantages, 466 such as enhanced abundance of fish, to sustainably manage the fishery in the future. 467 468 This information highlights a high level of awareness about sustainable fishing among the fishing community of Ziama harbour. Furthermore, the local knowledge 469 that fragile ecosystems should be protected also demonstrates that the fishers are 470 concerned that fish stocks of vulnerable species may be threatened by overfishing, 471 as has been highlighted in annual times-series of landings showing a strong 472 decrease since 2010. However, old and experienced fishers were more concerned by 473 the decrease in vulnerable species numbers than those with less experience. This 474 difference could be related to the fact that older fishers had experienced that change 475 and it shows that the LEK is experiential through learning-by-doing rather than 476 experimental in the scientific sense (Azzurro et al., 2019; Mavruk et al., 2018; Olsson 477 478 and Folke, 2001). Recognition of the importance of experiential knowledge is the basis of the paradigm of participatory approaches in the management of complex 479 SES (Sáenz–Arroyo et al., 2005; Gunderson et al., 1995). Participatory approaches 480 which combine local and scientific ecological knowledge can help in the co-481 management of resources and ecosystems (Buscher et al., 2021; Mclean et al., 482 2020; Voorberg and Van der Veer, 2020). For this process to work, fishers and 483 scientists should work together to set the basis to improve the management of future 484 human-environment interactions. 485

486 In the meantime, all recreational fishers interviewed declared that they did not 487 respect the breeding season (mainly because of non-compliance of other fishers), making them the main predators of vulnerable species which are characterized by 488 slow growth and late maturity (Roberts and Hawkins, 1999). This finding highlights 489 the pressure that recreational fishing exerts on the coastal resources in this area. The 490 same observation has been made in several Mediterranean MPAs. In fact, 491 recreational fishing lacks a common definition and it has behavioural traits which 492 challenge small-scale fishing (Gomez et al., 2021). Moreover, up to 30% of studied 493 species in the catches of recreational fishers in the Mediterranean MPAs are 494 classified as vulnerable (Font and Lloret, 2010; Font et al., 2012). 495

In the study area, a strong competition between recreational and professional 496 fishers was highlighted as 81% of the 54 caught taxa were present in the catches of 497 both fishing categories, with 4 species of high commercial value caught exclusively 498 by recreational fishers (Boubekri et al., 2021). Thus, knowing that management of 499 vulnerable exploited species can be an effective tool to prevent over-exploitation 500 (García-Rubíes et al., 2013; Harmelin-Vivien et al., 2015; Mouillot et al., 2002), 501 awareness-raising work should be more oriented towards recreational fishers at this 502 moment. In addition, and because recreational fishers were more concerned than 503 504 professional fishers by the necessity to protect fragile marine ecosystems, this value should be considered as an asset for the managers of the future "Taza" MPA to 505 506 trigger a fruitful collaboration on this matter.

507 4.2. Marine Ecosystem Health

Since 2006, fishermen have been experiencing a reduction in fish abundancy. 508 Young fishers are more concerned about the landings decrease, but unhealthy 509 marine ecosystems which are unable to cope with different threats (e.g. overfishing) 510 511 are the core problem as all fishers agreed on this statement. Faced with a real risk of fish stock over-exploitation and the resulting socio-economic consequences, new 512 513 management tools are needed in order to preserve both fishermen's jobs and food security. In a context of overfishing, MPAs have been used as instruments for both 514 515 marine biodiversity conservation and fisheries management throughout the world (Edgar, 2014; Mellado et al., 2014; Rehage et al., 2019). Particularly, no-take areas 516 with full protection (i.e. integral reserves), are the ones responsible for what is 517 commonly called the 'reserve effect'. This often translates into the net flows of fish 518 (larvae and/or adults) from the reserve to adjacent fishing areas (Laboy-Nieves et al., 519 2009; Di Lorenzo et al., 2020). Although creating marine reserves promotes the 520 recovery of fished species (Wilson et al., 2020), the spatial closure also reduce the 521 area available to fishing (McClanahan, 2021). To this end, even if science helps to 522 identify optimal size and spacing of MPAs, the designation of marine reserves is 523 ultimately influenced by social concerns (Manson et al., 2021). Moreover, success in 524 achieving increases in mean size and abundance of fished species depends entirely 525 on the spatial planning (e.g. the spatial connection with nursery areas) (Russ, 2002; 526 Sousa et al., 2018) and on the effective enforcement and application of fishing 527 restrictions (Claudet & Guidetti, 2010; Gaymer et al., 2014). 528

Although our research found that marine protection will be a priority in the future 529 for almost all the interviewed fishermen, we also found relatively low awareness of 530 this 'reserve effect', suggesting that with limited outreach, no-take zones may have 531 low salience within the fishermen community and fishers' opposition to integral 532 reserves may occur due to uncertainty of MPA positive impacts. In this perspective, 533 Chakour and Chaker (2014) developed a model to predict the benefits of the 534 proposed "Taza" MPA. This model was used to provide comparative assessment of 535 two management scenarios (i.e. with and without an MPA) and addressed the 536 exploration of the impact of implementing an MPA in "Taza" Bay, as well as the 537 temporal evolution of the fish biomass and fishing yields in a projection period going 538 from 0 to 3 years after implementation (short-term), between 3 and 5 years (medium-539 term), and between 5 and 30 years (long-term), to be applied in decision-making and 540 541 planning. In the simulated (no MPA) scenario, a drastic reduction in the biomass (diminishing by a quarter over 30 years) of small pelagic species was observed 542 543 (Chakour and Chaker, 2014). However, the model shows that the biomass of the "Taza" MPA would be doubled after ten years following implementation and would be 544 545 2.5-fold after 30 years. This scenario as an optimal management option for the benefits of no-take zones should be clearly and convincingly shown by scientists to 546 fishers. Therefore, fishers may be supportive if they judge that no-take zones serve to 547 increase fish biomass and fishing yields (Martínez-Ramírez et al., 2021; Silvert and 548 Moustakas, 2011). 549

4.3. Attitudes towards the proposed MPA Regulations

In the future MPA of "Taza", the proposed zoning plan fostered a multiple-use 551 management approach that aims to achieve sustainable use consistent with 552 conservation (Boubekri and Djebar, 2016). Ecotourism activities were proposed to 553 increase potential revenue for fishers due to the new fishery exclusion zone (Gomei 554 and Di Carlo, 2012). To this end, a regional development project implemented by the 555 WWF (SEA-Med: Sustainable Economic Activities in Mediterranean Marine Protected 556 Areas) allowed to explore compensatory measures (financial offsetting), which will be 557 implemented to support fishermen to create sustainable alternative livelihoods 558 (WWF, 2014). Nevertheless, opinions of no-take zones within the proposed zoning 559 plan was one of the main contributing factors to show an overall uncertainty to the 560 positive outcomes of the MPA in the future. The support for enforcing regulations 561

may also depend on how people perceive spatial restriction (Mumbay et al., 2021; 562 Hall et al., 2021; Thomassin et al., 2010). Legitimate beliefs that the MPA will prohibit 563 fishing in some areas, contribute to a feeling that fishers and conservationists cannot 564 work together in the same SES. Interestingly, answers concerning the overall MPA's 565 wellbeing output in the future were well spread between professional and recreational 566 fishers. Furthermore, the role of no-take zones was generally perceived to be positive 567 for fisheries management in the long-term. At the same time, more than a third of 568 respondents admitted that they do not have any opinion on the proposed zoning plan 569 570 which comprises two no-take zones. It is possible that the low participation rate in the consultation process (only 5 fishers were involved) and the lack of awareness of the 571 572 management objectives of this MPA on behalf of the fishing community may explain the relatively indefinite answers concerning the proposed zoning plan. 573

Zoning of MPAs, by which human activities are restricted or prohibited in 574 specific areas, is an effective method for protecting the marine environment 575 (Douvere, 2008; Shih and Chiau, 2009; Toonen et al., 2011). So, while the level of 576 577 education was found to affect opinions on the role of no-take zones as a positive fisheries management tool, fishing category has the same effect because of the 578 particular socio-economic context. For example, recreational fishers are mostly 579 fishing for pleasure throughout the year and can adapt easily to a new spatial closure 580 in contrast to professional fishers. It is important to note that the zoning framework is 581 influenced by the relative needs of the community as a whole, and should be 582 achieved through a participatory process through which stakeholders and user-583 groups can better understand reciprocal needs and concerns (Boubekri and Djebar, 584 2016). 585

In Algeria, Law No. 11-02 of 17th February 2011 on Protected Areas (PAs) 586 within a sustainable development context, applies the zoning concept. According to 587 this legislation, a local department-level commission and an inter-ministerial 588 commission for PAs should be set up to validate the classification of PAs. In the 589 Department of Jijel, the local-level commission for PAs was set up in mid May 2021 590 followed by the validation of the classification of the "Taza" MPA proposal on 591 24/05/2021. This is the last step towards the legislation stipulating the creation of 592 "Taza" MPA which will be voted later in the inter-ministerial commission for PAs. 593 "Taza" MPA is adopting a multiple-use management approach that aims to achieve 594

sustainable use consistent with conservation. Therefore, in the proposed zoning plan, 595 some fishing activities such as lines and long lines (except for jigging) are permitted 596 in "buffer zones", but only with a license, while the "peripheral zone" is dedicated to 597 sustainable development activities such as ecotourism. For the planners of "Taza" 598 MPA, the main management objective of this multiple-use zoning plan is to mitigate 599 the conflict between conservation enforcement and local communities, in particular 600 the fishing community. To this end, trawling (bottoms > 50 m), purse seining (bottoms 601 > 35 m), and trammel nets are permitted in the "peripheral zone", however, gillnets 602 are prohibited throughout the whole MPA (see Table 2 for more details). 603

604 In addition, since late 2019 the fishing harbour of Ziama houses an antenna of 605 the Algerian Coast Guard (in Algeria, the Algerian Coast Guard has responsibility for supervising fishing activity), which will help with rule enforcement and control of the 606 fishing activity in this area once the MPA has been created. According to Kacher 607 (2010), the use of nets by recreational fishers is now a common fishing technique in 608 the study area. It should be noted that nets are not prohibited to recreational fishers 609 610 provided that they hold a special authorization issued by local fisheries authorities. However, a significant number of recreational fishers sold their catch, a practice 611 which is at odds with what the Algerian regulation defines as recreational fishing (i.e. 612 Decree No. 2003-481 of 13 December 2003: "any fishing exercise as a sport or as a 613 leisure activity and for non-commercial purposes") (Boubekri et al., 2021). 614

The prediction and prevention of fishermen's compliance by assessing the local knowledge is therefore of the utmost importance, particularly by integrating fishermen's LEK in the critical early planning process of the MPA.

4.4. Implications for Fisheries Management and MPA Planning

619 Fishers' perceptions towards fisheries management and MPA planning can have a strong influence on public support. Recent research has revealed that the 620 fishermen's LEK is a crucial tool to cope with "data-poor" fisheries as part of 621 622 conservation science and management of fisheries (Moreno-Báez et al., 2010; Palas 623 et al., 2017; Martins et al., 2014). In our case study, such perceptions have been found to be influenced by age, experience, education, and fishing category. Socio-624 625 economic factors structure differences between and within communities and result in variations in the understanding of the conservation projects (Myatt-Bell et al., 2002). 626

Therefore, identifying the factors that drive differing perceptions held by fishers 627 should be a crucial component in the "Taza" MPA ongoing process as they can offer 628 a broader understanding of (1) the fishermen's LEK in the field of fisheries 629 management, (2) the awareness of the managed fishery approach with spatial 630 closure and (3) the main issues that fishers considered to be important before the 631 implementation of this MPA. Managers of the future "Taza" MPA may then set 632 priorities in addressing knowledge gaps among fishers and encouraging more 633 positive perceptions by creating innovative instruments to enable the fishing 634 community to participate, influence, manage, and benefit from this conservation 635 project. To this end, the use of LEK protocols could foster mutual trust between the 636 637 management body and the different user-groups. For fishers, we must also consider that LEK promotes awareness among its participants and enhances the capacity to 638 639 understand the heterogeneity of the SES in place.

640 Fishers found to be supportive of the future "Taza" MPA were generally from the recreational category, live in a relatively small household, mostly fish for pleasure, 641 642 had a high level of education, and a positive perception of the no-take zones. In contrast, professional fishers with a lower level of education, living in a bigger 643 household, depending mostly on fishing, and with an uncertain perception of the no-644 take zones showed reluctance towards the MPA. The artisanal fleet of Ziama harbour 645 makes this coastal fishery mainly dependent on environmental conditions (Boubekri 646 et al., 2021, 2019 and 2018), which has important implications for fisheries 647 management. The peak activity of professional fishers in Ziama is between May and 648 September (Boubekri et al., 2018 and 2019). In Ziama Bay, sardine is more abundant 649 in summer inside the Gulf of Béjaia (Boubekri et al., 2019), which is targeted by 650 professional fishers (i.e. purse seiners). Juveniles of different cohorts but also adult 651 breeding sardine penetrate into the Gulf of Béjaia in spring and summer just after the 652 spawning period, which occurs from November to April (Kaidi et al., 2019). Moreover, 653 from the five identified *métiers* in the small-scale fishery of Ziama harbour, four are 654 655 practiced more frequently in summer (Boubekri et al., 2018). Conversely, recreational fishing is intensively practiced throughout the year (Boubekri et al., 2021), and, 656 657 although their fishing effort is lower than that of professional fishers, the proportion of the harvest attributed to recreational fishers in this area represents about 50% of the 658 659 small-scale fisheries harvest (Boubekri et al., 2021). Thus, recreational fishers

potentially target immature and spawning adults of several demersal fish and their activity should be regulated because factors influencing recruitment are particularly important in the implementation of no-take zones, in which a potential positive spillover effect contributing to fisheries' long-term sustainability is observed (McClanahan, 2021; Sala-Coromina et al., 2021). Therefore, the spatial closure proposed in the zoning plan is a positive management measure if situated in areas relevant to the reproduction of coastal fish species.

4.5. Study Limitations

LEK constitutes an interesting tool to evaluate the outcome of fisheries 668 management actions such as the establishment of an MPA. Overall, our results 669 suggest a relatively high social-ecological impact resulting from the future 670 establishment of the "Taza" MPA. However, LEK provided some capacity to 671 understand the heterogeneity of this SES. The presence of no-take zones within the 672 proposed zoning plan enabled a better understanding of the fishing economic 673 potential issue which was pivotal for addressing the ongoing challenges that a spatial 674 675 closure poses to fishery. For instance, although a considerable number of fishers agreed that marine conservation is a priority for the near future, the contrasting 676 677 perception about the no-take zones was mainly explained by fishing category, suggesting that attention needs to focus on a finer scale in order to be able to build 678 679 support and allow each fishing category to assume positions based on differing perceptions about the impacts the "Taza" MPA may have. Moreover, data used in 680 681 this study cannot be taken to be representative for much longer as the new mixed recreational and commercial fishing port of El-Aouana is likely to intensify the fishing 682 683 effort near the proposed no-take zones (Fig. 1).

684 **5. Conclusions**

LEK, if properly collected and translated, can be used as an alternative information source for fisheries management. This analysis more clearly articulates two distinct perspectives in MPA planning. Recreational fishers support the implementation of fishing restrictions as a solution for fish stock recovery, while professional fishers are rather driven by the fishing economic potential, and may not find spatial closure relevant. Therefore, we can state that it is relevant to study the LEK in order to understand the fishery related social-ecological issues within the

MPA context and to highlight an existing conflict between two fishing categories. Studying the LEK allowed a clear representation of the factors that must be taken into account when implementing this MPA. The use of LEK is therefore a costeffective alternative for carrying out social-ecological studies in a data-poor situation context. It allows obtaining reliable information that will create an appropriate place for debate and enhance the acceptance of an MPA ahead of its implementation, both from ecological and socio-economic perspectives.

Finally, our findings highlight the need for "Taza" MPA managers to continue to 699 engage fishermen, potentially the most affected user-group by MPA restrictions, with 700 information about no-take zones effectiveness and their potential social-ecological 701 702 impacts as part of an ecosystem-based management approach that seeks to 703 understand the human-environment interactions against a multitude of forthcoming 704 fisheries challenges. By means of interviews and the use of fishermen's LEK, we generally found that the fishermen's LEK corresponded with the best available 705 706 science-based knowledge. LEK is compatible with an integrated view of sustainable fisheries management that includes the complexities of coupled SES in data-poor 707 708 situations. On the basis of our findings, we recommend the integration of social dimensions in the design of marine and fishing policies to better understand 709 contributing factors which influence social acceptance of MPAs. 710

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