

Pesticide-free but not organic: Adoption of a large-scale wheat production standard in Switzerland

Niklas Möhring, Robert Finger

► To cite this version:

Niklas Möhring, Robert Finger. Pesticide-free but not organic: Adoption of a large-scale wheat production standard in Switzerland. Food Policy, 2022, 106, pp.102188. 10.1016/j.foodpol.2021.102188 . hal-03576987

HAL Id: hal-03576987 https://hal.science/hal-03576987

Submitted on 5 Jan 2024

HAL is a multi-disciplinary open access archive for the deposit and dissemination of scientific research documents, whether they are published or not. The documents may come from teaching and research institutions in France or abroad, or from public or private research centers. L'archive ouverte pluridisciplinaire **HAL**, est destinée au dépôt et à la diffusion de documents scientifiques de niveau recherche, publiés ou non, émanant des établissements d'enseignement et de recherche français ou étrangers, des laboratoires publics ou privés.



Distributed under a Creative Commons Attribution - NonCommercial 4.0 International License

Title:

Pesticide-free but not organic: adoption of a large-scale wheat production standard in Switzerland

Authors:

Niklas Möhring^{1,2*}, Robert Finger¹

¹ Agricultural Economics and Policy Group, ETH Zürich, Sonneggstrasse 33, 8006 Zürich, Switzerland

2 Centre d'Etudes Biologiques de Chizé, UMR 7372, CNRS and La Rochelle Université, Beauvoir-sur-Niort, France

*corresponding author : nmoehring@ethz.ch

Abstract

The sustainable intensification of agriculture requires solutions for a large-scale reduction of pesticide use while sustaining agricultural yields. Pesticide-free production standards, which bring together the strengths of all the food value chain actors, could be a cornerstone of this transformation. In Switzerland, a non-organic, private-public standard for pesticide-free wheat production is currently being introduced by the producer organization IP-SUISSE. It is the first of its kind in Europe and may reach a market share of 50% of Swiss wheat production. We here assess the determinants of farmers' participation and willingness to participate in the future. For our analysis, we combine a survey of the entire population of IP-SUISSE wheat producers (4749 farmers, 23.3 % response rate) with data on historical farm-level wheat yields, soil properties, weather, climate, weed pressure, and spread of herbicide resistance. Our results indicate that a large-scale establishment of pesticide-free wheat production in Switzerland is possible. We find that farmers' perceptions of positive environmental effects of the production program are key for adoption. Moreover, farmers' expectations of the program's production effects play a central role. Farmers perceiving large yield losses and increases in production risks are less likely to enter the program. Based on our results, we discuss implications, leverage points, and challenges for designing and implementing large-scale pesticide-free production programs.

Keywords: Pesticide; pesticide-free; sustainable agriculture; adoption; wheat; public-private; sustainability standard; Switzerland

1	Pesticide-free but not organic: adoption of a large-scale wheat
2	production standard in Switzerland
3	
4	
5	

Abstract

The sustainable intensification of agriculture requires solutions for a large-scale reduction of 7 pesticide use while sustaining agricultural yields. Pesticide-free production standards, which 8 9 bring together the strengths of all the food value chain actors, could be a cornerstone of this transformation. In Switzerland, a non-organic, private-public standard for pesticide-free wheat 10 production is currently being introduced by the producer organization IP-SUISSE. It is the 11 12 first of its kind in Europe and may reach a market share of 50% of Swiss wheat production. We here assess the determinants of farmers' participation and willingness to participate in the 13 future. For our analysis, we combine a survey of the entire population of IP-SUISSE wheat 14 15 producers (4749 farmers, 23.3 % response rate) with data on historical farm-level wheat yields, soil properties, weather, climate, weed pressure, and spread of herbicide resistance. 16 Our results indicate that a large-scale establishment of pesticide-free wheat production in 17 Switzerland is possible. We find that farmers' perceptions of positive environmental effects of 18 the production program are key for adoption. Moreover, farmers' expectations of the 19 20 program's production effects play a central role. Farmers perceiving large yield losses and increases in production risks are less likely to enter the program. Based on our results, we 21 discuss implications, leverage points, and challenges for designing and implementing large-22 23 scale pesticide-free production programs.

24

Keywords: Pesticide; pesticide-free; sustainable agriculture; adoption; wheat; public-private;
 sustainability standard; Switzerland

27

29 1. INTRODUCTION

Agriculture faces the challenge of increasing agricultural production while reducing adverse 30 environmental and health impacts (Godfray et al., 2010; Pretty, 2018). Effective and 31 32 sustainable pest management plays a central role in achieving these goals (Larsen et al., 2017; Oerke, 2005; Savary et al., 2019; Stehle and Schulz, 2015). Reducing pesticide use on a large 33 scale without harnessing food supply requires novel, more flexible production systems with 34 35 fewer trade-offs to complement organic farming systems (Meemken and Qaim, 2018; Seufert and Ramankutty, 2017). Crop rotations, which are partly pesticide-free, could play a vital role 36 in the future of agriculture. Establishing such production systems requires the combined 37 38 efforts of all actors of the food-value chain (Möhring et al., 2020b). Public-private production standards may therefore be a viable tool for the large-scale implementation of such production 39 systems. Importantly, farmers' decision-making in such production systems determines their 40 total economic and environmental effects and is key for a successful implementation. 41 42 In this article, we conduct an *ex-post* analysis of determinants, barriers, and challenges for 43 adopting pesticide-free (but non-organic) wheat production in Switzerland. It is the first largescale program for pesticide-free production in Europe. The voluntary production scheme 44 builds on a combination of public compensation (via direct payments) and private 45 46 compensation (via price mark-ups) mechanisms for farmers. We base our analysis on a survey

with 4749 Swiss wheat producers. Survey data is complemented with spatially-explicit data
on structural farm and farmers' characteristics, weed pressure, herbicide resistances, soil
conditions, and climate.

Previous literature on pesticide-free production has primarily focused on consumers'
willingness to pay for different production standards (Bazoche et al., 2013; Edenbrandt et al.,
2018; Magnusson and Cranfield, 2005). However, information on determinants, barriers, and
challenges for adopting novel, pesticide-free production standards is required for an optimal

program design and large-scale adoption. A wide range of literature on the adoption of more 54 55 environmentally friendly production systems such as organic farming (Meemken and Qaim, 2018), and more generally, on agri-environmental measures, exists (see Dessart et al., 2019; 56 Malek et al., 2019; Zimmermann and Britz, 2016 for an overview). Results for different 57 production systems, agri-environmental schemes, or environmental and social contexts can, 58 though not be generalized (Knowler and Bradshaw, 2007). The adoption of non-organic, 59 60 pesticide-free production systems has rarely been addressed (Christensen et al., 2011; Finger and El Benni, 2013). However, the adoption of these systems poses different challenges to 61 farmers and has distinctly lower adoption barriers than systems that require adjustments on 62 63 the entire farm, such as organic farming. Moreover, large-scale production systems of this kind have not been established, and only ex-ante analyses with bio-economic models on 64 potential economic and environmental effects have been conducted so far (Böcker et al., 65 66 2020; Böcker et al., 2019; Schmidt et al., 2019).

We contribute to the literature with the first analysis of adoption determinants, barriers, and
challenges of a large-scale, private-public program for non-organic, pesticide-free production.
We conducted a large-scale survey and analyzed the farmers' adoption decisions using
regression analysis. The detailed dataset used for the analysis allowed us to perform extensive
robustness checks regarding our sample's internal validity and the results of the regression
analysis.

We find that adoption is mainly driven by the farmers' expectations of the program's effects. More specifically, we find that farmers' adoption is driven by the perception of pesticide-free production's positive environmental effects. Furthermore, farmers' expectations regarding the program's production effects are key. Farmers expecting large yield losses and increases in production risks are less likely to enter the program. Moreover, adjustment costs reflecting farmers' current tillage practices and machinery endowment for mechanical weed control determine participation decisions. We find that neither structural farm and farmers`
characteristics, such as age, education, farm size, farm orientation, farm location or average
yield levels, nor environmental conditions play a role in the adoption decision. We conclude
that communication of environmental benefits to farmers and resolving uncertainty regarding
program outcomes for production levels and risks play a central role in adopting novel
(pesticide-free) production systems and discuss implications for their design to achieve a
large-scale adoption.

The remainder of the article is structured as follows. First, we give background information on the pesticide-free wheat production system, summarize relevant literature, and present our theoretical and empirical model. Then we present the data used for the analysis, followed by the descriptive analysis and regression analysis results. Finally, we discuss the results and conclude.

91 **2. BACKGROUND**

Following, we introduce the Swiss pesticide-free wheat production program and then presentrelevant literature and our conceptual adoption model.

94 **2.1.** The Swiss pesticide-free wheat production program

The producer organization IP-SUISSE is currently introducing a non-organic, pesticide-free wheat production standard in Switzerland – the first large-scale production program of its kind in Europe. Starting from 1992/93¹, IP-SUISSE members have started to produce wheat under the so-called "Extenso" program. In this program, participants are neither allowed to use insecticides, fungicides, nor growth regulators in wheat production. They further face some additional restrictions, including a restriction to growing stubble wheat ("wheat-after-

¹⁰¹ wheat" rotations) and complying with some general on-farm sustainability criteria (Böcker et

¹ Note that in Switzerland the growing season of winter wheat usually starts in October and wheat is harvested in July/August of the following year.

103	restricting farmers from using conventional pesticides in wheat production.
104	Contrary to organic farming, the program neither restricts fertilization in wheat nor input use
105	or crop management in the rest of the crop rotation. It, therefore, poses significantly fewer
106	adoption barriers for farmers than organic farming. To incentivize adoption, the program
107	relies on both public and private compensation mechanisms for farmers. Participants are
108	remunerated with a market-based price add-on, as well as governmental (per hectare) direct
109	payments for pesticide-free production (see Table 1 for an overview ²).
110	The pesticide-free wheat production program has started in 2018/19 with a pilot of 1200 ha.
111	From the growing season 2019/20 on, it has been opened up for all IP-SUISSE producers. The
112	goal is a large-scale adoption of pesticide-free wheat production. The program envisions that
113	a large share of the 50% of Swiss wheat surface under Extenso production will be under
114	pesticide-free production in the long run. The program was introduced by IP-SUISSE in the
115	context of strong signals from citizens and consumers in Switzerland to switch to a more
116	sustainable and especially pesticide-free production. More specifically, two popular initiatives
117	on banning synthetic pesticides and tightening cross-compliance regulations towards use of no
118	synthetic pesticides were voted on in Switzerland in June 2021 and a large debate on the
119	effects of pesticides on Swiss drinking water was taking place in Swiss society ³ (see Finger,
120	2021 for an overview). Wheat production plays an important role for pesticide use, as the
121	major crop in Switzerland and Europe more generally.

al., 2019). The novel "pesticide-free wheat" production program goes even further by

² Note that organic wheat production in Switzerland is renumerated by 1600 CHF/ha (including organic production payments) but also poses significantly higher adoption barriers. It requires farmers to comply with organic farming regulations on a whole farm-level in Switzerland, for example restricting pesticide use and the use of synthetic fertilizers in the whole crop rotation.

³ Both popular initiatives were rejected, but agricultural producers, policy maker and retail iniated steps in reponse societal concerns, e.g. by establishing new production schemes, direct payments and labels. The here presented case study is one of these outcomes of this process (see Finger, 2021, for details).

The largest Swiss retailer (Migros) has recently announced selling only bread made from
"pesticide-free wheat" from 2023 on (making up for around 20% of Swiss wheat production),
further leveraging efforts to establish the program and expand participation. ⁴ Note that this
decision does not directly affect conventional wheat producers and other marketing channels
for Extenso wheat still exist (e.g. to other retailers, bakeries). Thus, Extenso and pesticide-free
wheat production programs will co-exist. This will leave current Extenso producers the
possibility to continue Extenso production.

	Conventional	Extenso	Pesticide-free
Average yield	70 dt/ha	55 dt/ha	(52 dt/ha)*
Market price	50 CHF/dt	50 CHF/dt + 5 CHF/dt for	50 CHF/dt + 15 CHF/dt for
		Extenso production	pesticide-free production*
Federal direct	-	400 CHF/ha	650 CHF/ha
payments			
Production	Cross	Cross compliance obligations	Cross compliance obligations
restrictions	compliance	(proof of ecological performance)	(proof of ecological
	obligations	IP-SUISSE farm-level compliance	performance)
	(proof of	criteria.	IP-SUISSE farm-level
	performance)	No growth regulators, fungicides,	compliance criteria.
	I · · · · · · · · · · · · · · · · · · ·	or insecticides in wheat	No synthetic pesticides
		production.	

Table 1. Essential characteristics of Swiss wheat production systems

130 Information on average yields, market prices, and price add-ons are for the year 2019/2020 and come from

131 AGRIDEA (2019). Information on direct payments comes from the Swiss Federal Office for Agriculture.

132 Information on restrictions comes from IP-SUISSE. 1dt = 100kg, 1 CHF (Swiss Franc) = 1.02 \$ (average

133 exchange rate for 2019). Note that all Swiss farmers receiving direct payments have to follow cross-compliance

134 obligations called "proof of ecological performance" (Huber et al., 2017). IP-SUISSE farm-level compliance

135 criteria include some general rules for sustainable production, e.g., regulating the use of genetically modified

136 organisms (Böcker et al., 2019). *Note that the pesticide-free production system has been introduced in 2018/19

for the first time – information on yields is therefore based on estimates from a bio-economic model (Böcker et

al., 2019), and information on prices is based on previous prices in 2018/19.

139 Yields for Extenso wheat are around 20% lower and more volatile than conventional wheat,

but profits have been found to be higher for most farmers due to additional direct payments

template/news/nachhaltigkeit/2020/pestizidfreies-

⁴ https://generation-m.migros.ch/de/nachhaltige-migros/aktuelles/news-

 $brot.html?utm_source=Social\%20 Media\&utm_medium=LinkedIn\&utm_campaign=nachhaltigkeit\&utm_term=Pestizide$

and price mark-ups (Finger, 2014; Finger and El Benni, 2013). In an ex-ante analysis with a 141 142 bio-economic model, Böcker et al. (2019) find that the adoption of pesticide-free wheat production is economically viable for the great majority of IP-SUISSE producers. Even 143 though Böcker et al. (2019) predict on average yield reductions of around 6% compared to 144 Extenso production, additional price add-ons (10 CHF/dt) and direct payments (250 CHF/ha) 145 compared to Extenso production would outweigh these yield reductions. In pesticide-free 146 147 production systems, mechanical weed control measures like tillage and harrowing replace herbicides, which are allowed in Extenson production. They may be accompanied by a range 148 of agronomic measures, such as changes in the crop rotation or planted varieties and the use 149 150 of undergrowth, catch crops, or increased stubble work.

Further, farmers can receive direct payments for soil conservation. For example, adopting no-151 till, strip-till, and mulch-tillage are remunerated with 250, 200, and 150 CHF/ha and year, 152 respectively.⁵ Participation in these programs is relevant, as soil conservation programs 153 restrict mechanical weed control techniques, such as plowing, which are important substitutes 154 155 for herbicide use in pesticide-free production. Wheat production which is soil-conserving and pesticide-free at the same time is still possible: For example, the use of comb harrows 156 (together with adjustments in the crop rotation) is an alternative to ploughing. However, 157 158 alternative strategies might yield lower efficiency (lower efficacy and higher costs) in weed control than ploughing or herbicide use (Böcker et al., 2019). 159

160

2.2. Conceptual Model

Following, we present a conceptual model for the adoption of pesticide-free production 161 systems and then apply this model to our case study. As a basis for the conceptual model, we 162

⁵ If soil conservation measures are combined with herbicide-free production, farmers receive an additional 400 CHF/ha and year.

build upon previous literature on farmers' adoption decisions and interviews with IP-SUISSE
farmers and Swiss extension service experts.

165 Let $\tilde{\pi}_{it}(A_{it}, X_{it}, Env_{it}, \varepsilon_{it}^A)$ denote random profit of farmer *i* in year *t*, where A_{it} denotes the

166 farmers' adoption decision of the pesticide-free production program (with $A_{it}^{A=1}$ reflecting

- adoption). X_{it} (very generally) denotes structural farm- and farmers characteristics, Env_{it}
- 168 denotes environmental conditions (e.g., soil conditions, weather or pest pressure) and ε_{it}^{A} very
- 169 generally denotes uncertainty concerning production (e.g., yield and quality) in the chosen
- 170 program.

171 We can describe the utility-maximizing problem of the farmer as:

172 (1)
$$\max_{A_{it}} E[U(\tilde{\pi}_{it}(A_{it}, X_{it}, Env_{it}, \varepsilon_{it}^{A}), PE_{it})],$$

where *U* is the von-Neumann-Morgenstern utility function of the farmer and PE_{it} denotes the farmer's expectations of the program's effects on production (beyond effects of structural and environmental characteristics captured in the profit function) and on reducing environmental and human health effects.

A utility-maximizing farmer would then choose to adopt pesticide-free production, *ceteris paribus*, if:

179 (2)
$$E\left[U\left(\tilde{\pi}_{it}\left(A_{it}^{A=1}, X_{it}, Env_{it}, Adj_{it}, \varepsilon_{it}^{A^{A=1}}\right)\right)\right]$$

 PE_{it}

$$\geq E\left[U\left(\tilde{\pi}_{it}\left(A_{it}^{A=0}, X_{it}, Env_{it}, \varepsilon_{it}^{A^{A=0}}\right), PE_{it}\right)\right],$$

181 where Adj_{it} denotes the farmers' one-time and long-term costs costs of switching to pesticide-182 free production⁶. While farmers expectations on expected revenues and costs, risks and other

⁶ Note that this basic model may easily be extended to include uncertainty in the farmers' adjustment costs or to differentiate different types of uncertainty in the utility function (e.g. with regard to crop growth and pest development, see Horowitz, J.K., Lichtenberg, E., 1994. Risk-reducing and Risk-increasing Effects of Pesticides. J.

effects arising from program adoption have a multiple year perspective, further dynamic aspects, such as the choice of crop rotations and adjustments on a farm-level are out of the scope of our analysis, as we are looking at program adoption in an early stage. However, they should be considered in further analyses concerning environmental and farm-level effects of the program introduction. We therefore here assume farmers to choose a crop rotation, which maximizes expected utility given the adoption decision, without explicitly modelling these decisions.

190 Following, we apply our conceptual model to the adoption of the Swiss pesticide-free wheat

191 production program by IP-Suisse Extenso wheat producers⁷. We discuss potential adoption

determinants in four main categories: i) characteristics of the production system before

adoption, ii) environmental conditions and structural farm and farmers' characteristics, iii)

194 farmers' perceptions and expectations of the program (behavioral characteristics), and iv) one-

195 time and long-term adjustment costs to pesticide-free production:

i) Production system before adoption.

197 We expect that the farm's current production orientation determines opportunity costs of the

adoption decision and is, therefore, an adoption determinant (Bravo-Monroy et al., 2016;

199 Ma et al., 2012; Pavlis et al., 2016; Reimer et al., 2014). Important characteristics

200 describing the farm's production orientation in the context of our analysis are the current

type of wheat production system (i.e., reflected in average yield levels) and currently used

- tillage systems (e.g., participation in soil conservation schemes), which are represented by
- 203 *X_{it}* in Eq.2.
- *ii) Farm- and farmers' characteristics, environmental conditions.*

⁷ Where program characteristics, prices and direct payments are fixed to the year of analysis, i.e. the wheat growing season 2019/20

Agr. Econ. 45, 82-89. and Möhring, N., Bozzola, M., Hirsch, S., Finger, R., 2020a. Are pesticides risk decreasing? The relevance of pesticide indicator choice in empirical analysis. Agr. Econ.).

We further expect that farm characteristics, such as size, type (i.e., the income share of 205 206 wheat production), labor force, as well as long-term plans for the farm (i.e., if the farm succession is established) and on-farm growing conditions might play an important role in 207 the farmers' adoption decisions (which are a part of X_{it} in Eq.2). Important growing 208 conditions (for pesticide-free wheat) may include soil conditions, topography, climate 209 conditions, and pest pressure. Further, especially weed pressure and potential resistances to 210 herbicides may play an important role in switching from Extenso to pesticide-free wheat 211 production, as synthetic herbicides are allowed under Extenso production (the two latter 212 being part of Env_{it} in Eq.2). We further account for potential differences concerning 213 culture and extension service systems between Switzerland's French and German speaking 214 215 parts (Möhring et al. 2020). Further, we consider that the program's uptake might be linked 216 to farmers' age or education through differences in farmers attitudes across demographic and education groups. But age and education might also constitute potential barriers to 217 adoption in themselves e.g. through reduced ability and higher costs to learn new 218 219 techniques and adapt management strategies (Burton, 2014) (the two latter being part of X_{it} 220 in Eq. 2).

221 iii) Farmers' perceptions and expectations.

222 The literature on the adoption of sustainable farming practices shows that behavioral factors often play a key role in farmers' adoption decisions (see Dessart et al., 2019 for an 223 224 overview). We, therefore, expect that farmers' preferences, attitudes, and expectations, will influence adoption (which are part of PE_{it} in Eq. 2). We expect that due to the novelty of 225 226 the program, especially farmers' (potentially heterogeneous) expectations concerning yield effects and production risks of the pesticide-free production system will play an important 227 228 role in adoption (Lequin et al., 2019; Pannell, 2003; Reimer et al., 2012; Star et al., 2019). 229 Farmers' experiences with pesticide-free production and their risk preferences are expected 230 to influence how these uncertainties are weighed in the farmers' decisions (Serra et al.,

2008). Finally, we expect that the farmers' perception of potential environmental and health
benefits of the production program (i.e., effects of reducing overall pesticide use in wheat
production) and their personal preferences will influence participation decisions (Greiner
and Gregg, 2011; Sulemana and James Jr, 2014; Toma and Mathijs, 2007; Van Herzele et
al., 2013).

236 iv) Adjustment costs.

Adjustment costs include one-time and long-term costs of switching from one production

system to another following (Gardebroek and Lansink, 2004) (represented by variable Adj_{it}

in Eq.2). They are closely linked to the farm orientation and farmers' characteristics

240 described above. Important adjustment costs in the context of our study may include

endowment, accessibility, and costs of machinery required for pesticide-free production

242 (i.e., for mechanical weed control), as well as (expected) changes in costs of weed

243 management strategies under pesticide-free production⁸.

Finally, differences in adoption determinants might occur concerning the timing of adoption
(adoption pioneers vs. farmers intending to adopt in the future) and should therefore be
accounted for. This might be especially relevant in the context of our analysis, where some
farmers have already participated in a one-year pilot program. In contrast, others decide about
adoption for the first time.

249 **3. EMPIRICAL STRATEGY**

250 **3.1. Empirical Model**

Based on our conceptual model, we analyze the farmers' adoption decision of the pesticidefree wheat production program with regression analysis. Using the unobserved difference in expected utility in equation two as a latent variable and setting t = 2019/20, we can write the

⁸ Note that due to the recent introduction of the system we rely on farmers' expectations for measuring potential machinery risks and costs. These variables are therefore closely linked to category iii) on farmers' perceptions and expectations.

empirical model as:

255 (3) $Adopt_{i,t=2019/20} = \beta_1 + \beta * \omega_i + \eta_i$,

256 Where $Adopt_{i,t=2019/20}$ denotes the adoption decision of the producer, β_1 is the intercept, 257 ω_i and β represent the vectors of potential adoption determinants and their respective 258 regression coefficients and η_i is the error term of the regression analysis. Equation 3 and 259 variations thereof are estimated using linear probability models based on OLS and cluster 260 error terms at the cantonal level⁹ in our main model.

261 We choose explanatory variables in line with the four sets of potential adoption determinants described in our conceptual framework (see Table 2 for an overview). We depict the 262 production system before adoption using dummy variables indicating participation in direct 263 payment schemes for soil conservation and cantonal programs for pesticide reduction¹⁰ and 264 average municipality-level (Extenso wheat) yields from 2008-2018. Structural farm 265 266 characteristics include farm size in hectares of agricultural land, the share of wheat in agricultural land, the workforce's size, the share of arable farming in the farm income, and a 267 dummy variable for differences between language regions (e.g. concerning extension service, 268 see Möhring et al., 2020c¹¹). Farmers' characteristics further include a dummy variable for 269 established farm succession and variables for age and education of the farmer. We 270 characterize growing conditions using i) the topography of the farm (share of land in 271 mountainous zones), ii) soil conditions (soil suitability for grain production), climate 272

⁹ Cantons may differ with respect to the provision of extension services (see e.g.Wuepper, D., Roleff, N., Finger, R., 2021. Does it matter who advises farmers? Pest management choices with public and private extension. Food Policy 99, 101995.) as well as cantonal initiatives to foster specific farming practices.

¹⁰ Note that we do not control for federal direct payments for herbicide reduction (see Table 1). These were introduced at the same time as the pesticide-free production system and therefore do not indicate use of pesticide-free production techniques previous to adoption. Moreover, we assume that a utility maximizing farmer would always apply for these direct payments when adopting pesticide-free wheat production. Including them as an explanatory variable may therefore cause severe problems of endogeneity in the regression analysis, while not contributing additional information. Consequently, we also choose variables for cantonal direct payments for pesticide reduction that only indicate participation prior to the creation of the pesticide-free production system.

¹¹ Note that there are only a few Extenso wheat producer in the Italian speaking part of Switzerland.

conditions on the farm (average temperature as well as the mean precipitation in periods
critical for mechanical weed control). Moreover, we account for the regional weed pressure
and local occurrence of herbicide resistance.

Variables depicting farmers' perceptions and expectations in our analysis include expectations regarding yield decreases and production risk increases under pesticide-free production, risk preferences in the plant protection domain, the farmers' prior experience with pesticide-free wheat production (outside of the program), and the farmers' expectation of the program's contribution to the reduction of adverse environmental and health effects.

Adjustment costs are represented by the availability of machinery for mechanical weed control, the expected risks of investing in such machinery, and the costs of the additional weed management strategies farmers indicated they would employ in pesticide-free wheat production.

285 **3.2. Robustness checks**

286 We provide several robustness checks to the main specification of Equation 3 provided above. First, we use Probit and Logit estimation to estimate our model and compare sign and 287 significance of results to the main specification, i.e. the linear probability model (also see 288 289 Angrist and Pischke, 2008). Second, we estimate the model in Eq. 3, using different configurations of the sets of control variables, i.e., i) characteristics of the farming system 290 291 before adoption, ii) structural farm and producers' characteristics and environmental conditions, iii) producers' expectations and perceptions and iv) adjustment costs and compare 292 results concerning coefficient estimates and significance of the variables of interest in the 293 294 main model.

295 Third, we address potential concerns regarding inference on data with clusters of 296 heterogeneous size (i.e., here cantons), using a wild bootstrap approach (Wu, 1986). Further, on a similar note, error terms might not be correlated within cantons but rather more locally
within districts (e.g., due to local initiatives, clubs, associations, discussions with neighboring
farmers). We therefore additionally check the robustness of our results clustering error terms
at a district level instead of a cantonal level.

Fourth, we investigate if the identified determinants of adoption differ between farmers who 301 have already adopted the production system (further called "adoption pioneers") and farmers 302 303 who intend to adopt in the future (further called "intended adopters"). Differences between the two groups may reveal important information for the design of pesticide-free production 304 programs (see above). In the robustness checks, we, therefore, create two additional 305 dependent variables: *Pioneer*_i states that farmers have participated in the program in 2019/20 306 (1) or not (0). Intended_i indicates if farmers who have not participated in the program in 307 2019/20 intend to participate in the future (1) or not (0). We then perform two separate 308 regression analyses to identify determinants of "adoption pioneers" and "intended adopters," 309 using *Pioneer_i* and *Intended_i* as dependent variables but the same set of explanatory 310 variables as for the main model described above, respectively. Then we compare the results of 311 these two regression analyses to the results of the main analysis. 312

Finally, we test for the robustness of our estimates to omitted variables, using Oster bounds. 313 To this end, we compute the "delta" indicator suggested by Oster: The indicator gives an 314 315 estimate of how large selection on unobservables would have to be, compared to observables, to cancel out the statistical significance of the relationships previously estimated, taking into 316 account movements of both, coefficients and R^2 (Oster, 2019). We compute delta for key 317 318 explanatory variables from our main model, i.e., previous production systems, farmers' perception of the programs' environmental benefits, and expectations regarding production 319 320 effects and adjustment costs. See Oster (2019) for an extensive presentation and discussion of this approach and (Schaub, 2020) for an implementation in R. 321

322 **4. DATA**

We conducted an online-survey on program participation and potential adoption determinants, barriers, and challenges for our analysis. We sent out the survey to the whole population of IP-SUISSE wheat producers (4749 producers) and received 1105 complete answers (response rate of 23.3%). For an overview of the spatial distribution of the population of IP-SUISSE wheat producers and survey respondents, see Figure 1.

In the invitation to, the introduction of and throughout the survey, we made clear that we 328 appreciate answers from both producers, who have a positive, and those who have a negative 329 attitude towards the program. As an incentive for participation, we drew twenty shopping 330 vouchers à 50 CHF among participants who filled out the entire survey. Additionally, IP-331 SUISSE supported the survey by informing members that participation in the survey is 332 333 important for further developing the pesticide-free wheat production program in the e-mail containing the link to the survey. The survey was conducted between December 2019 and 334 335 January 2020 and was available both in German and French (farmers self-selected their 336 preferred language). We designed the survey based on the potential adoption determinants from our conceptual and empirical adoption model (see above). The survey questions were 337 then reviewed by several extension service experts, IP-SUISSE experts and producers, and 338 339 farm advisors. Finally, before sending out the survey, we conducted a pre-test with ten IP-SUISSE producers. Survey results were further verified for consistency of answers against 340 experiences of IP-SUISSE experts from exchanges with a wide range of prdocuers after the 341 342 season.





Figure 1. Distribution of the population of IP-SUISSE farmers by survey participation 344 345 The map shows locations of farmers contacted in the survey. "no answer" and "survey respondent" describe 346 farmers, who did not take part in the survey and those who participated in the survey, respectively. N=4749, response rate (ratio of respondents to contacted farmers) = 23.3%. 347 The survey contained three major parts: i) program participation, assessment, expectations ii) 348 structural farm and producerss' characteristics, and iii) behavioral characteristics. More 349 specifically, in the first part, we asked producers about their participation decision and 350 intention to participate in the future, costs and benefits of program adoption, expected crop 351 management decisions under participation (e.g., herbicide substitution strategies), and 352 expected changes in production. The second part focused on farm and producers' 353 354 characteristics, such as age, education, farm type, and farm succession. Finally, in the third part of the survey, we asked producers questions concerning their risk preferences, expected 355 environmental and health benefits of the program, environmental attitudes, farming 356 objectives, self-efficacy, and locus of control. For a detailed description and transcript of 357 survey questions, see the accompanying data article. Answering the survey took participants a 358 median time of 17.9 minutes. 359

We combined data from the survey with data on historical yields and structural farm and 360 361 producers' characteristics from the IP-SUISSE database for our analysis. IP-SUISSE data includes information on average, historical Extenso wheat yields, years of IP-SUISSE 362 membership, farm size, animal stocking, topography, and wheat surface. We also 363 incorporated information on weed pressure of the economically most important weeds in 364 Swiss wheat production according to Böcker et al. (2019) from Info Flora (Info Flora, 2019). 365 366 Moreover, we accounted for local information on spread of herbicide resistances from Agroscope (i.e., for the weed species Alopecurus myosuroides, Chenopodium album, Lolium 367 multiflorum, and Apera spica-venti, see Tschuy and Wirth, 2015). We include ten year 368 369 averages of temperature and precipitation at a farm-level, as a general control for suitability of long-term climatic conditions for wheat production (i.e. affecting yield potential) from 370 MeteoSuisse (Frei, 2014; Frei et al., 2006). Finally, we accounted for soil conditions (e.g., 371 372 suitability for wheat production) from the Swiss Federal Office for Agriculture (Swiss Federal Office for Agriculture, 2009). Except for IP-SUISSE data, which is confidential, all datasets 373 374 are freely available upon request from the indicated sources and are included in the published dataset (see the accompanying data article). All data are matched on a farm-level, except for 375 376 information on herbicide resistance, which is only available on a municipality level. Data on 377 average historical yields is further matched on a postcode level to account for potential empty entries and measurement errors in single years. 378

We further checked the internal validity of our sample of survey respondents, i.e., how representative the sample is of the whole population of IP-SUISSE wheat producers. We here exploit that information on historical yields and structural farm and producers' characteristics from the IP-SUISSE database is available for the entire population of IP-SUISSE producers (including all non-respondents). The IP-SUISSE data allows us to check internal validity concerning i) the distribution of survey respondents across space (see Figure 1), ii) historical Extenso wheat yields, and iii) structural farm and producers' characteristics from the IP- SUISSE database. More specifically, we compare sample (respondents) and population
concerning the following characteristics: first year of participation in IP-SUISSE production,
agricultural land, wheat surface, the share of wheat in total agricultural land, animal units, the
share of land in mountain regions, average annual temperature and precipitation, soil
suitability for wheat production and mean and standard deviation of delivered Extenso wheat
quantities¹² over the ten years preceding program introduction (2008-2018).

Results show that our sample covers all regions where Extenso wheat is grown (see Figure 1)

393 and closely resembles population averages of IP-SUISSE wheat producers concerning

important structural characteristics and yields (see Table A1). If any, deviations from

395 population averages can only be found for wheat surface (higher for respondents) and land

share in mountain regions (lower for respondents). These findings indicate that our sample

397 slightly over-represents output in terms of delivered wheat. Therefore, it is not a troubling

398 sign for conclusions concerning the large-scale conversion of Extenso wheat surfaces to

399 pesticide-free wheat production.

For a short description and summary statistics of all variables used in our analysis, see Table
2. For a more detailed description of variables and data sources, see the accompanying data
article.

403 **Table 2.** Descriptions, mean, and standard deviation of all variables used in the analysis

Name	Unit	Description	Mean*	Sd
Adopt	binary	Has already participated or wants to participate in pesticide-	0.60	-
		free wheat production (1) or not (0).		
Soil	binary	Participated in federal soil conservation program (1) or not	0.46	-
conservation		(0) in the growing season 2019/20.		
DP_canton	binary	Has been participating in the cantonal program for pesticide	0.88	-
		reduction (1) or not (0) since before the start of the		
		PestiFreeWheat program in 2018/19.		

¹² Note that these are quantities of Extenso wheat delivered by producers to IP-SUISSE. They are therefore similar to yields, but slightly lower as they account for losses from bad quality, drying etc.

Canton_fr	Binary	The farm is located in a mainly French-speaking canton (1)	0.25	0.43
		or not (0).		
Share_mount ratio		Share of the farms agricultural land in the mountain region.	0.05	0.20
ain				
Suitability_gr	binary	High suitability for grain cultivation (1) or not (0), according	0.63	-
ains		to the Swiss Federal Office for Agriculture.		
Temperature	°C	The average of the yearly mean temperatures on the farm	9.00	0.63
		over the last ten years preceding the study.		
Precipitation	1/m2	The average of the sum of precipitation in the wheat growing	425.25	50.59
		season per year on the farm, over the last ten years preceding		
		the study.		
Weed	ratio	Share of weeds present on the farm out of the 21	0.48	0.29
		economically most important weeds for wheat production in		
		Switzerland described in detail in (Böcker et al., 2019),		
		according to Info Flora.		
Herbicide_res	Scale 1-4	The number of herbicide-resistant weed species found in the	0.11	0.33
istance		municipality (herbicide resistance of weeds in wheat		
		production has been observed in Switzerland for the weed		
		species Alopecurus myosuroides, Chenopodium album,		
		Lolium multiflorum, and Apera spica-venti).		
Avg_yield	dt/ha	Mean delivered Extenso wheat yield in the postcode area of	51.14	4.75
		the producer from 2008-2018.		
Ag_land	ha	Agricultural land of the farm in hectares.	34.63	21.65
Share_WheatRatioThe ratio of wheat in agricultural land on the farm-l		The ratio of wheat in agricultural land on the farm-level.	0.16	0.11
Workforce	Working	Standard working units (equals 280 working days (Hoop and	1.68	1.19
	units	Schmid, 2015)) indicating the availability of labor force on		
	unites			
		the farm.		
Income_arabl	ratio	the farm. Share of income from arable farming.	36.08	23.93
Income_arabl e	ratio	the farm. Share of income from arable farming.	36.08	23.93
Income_arabl e Succession	ratio binary	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0).	36.08 0.67	23.93
Income_arabl e Succession Age	ratio binary Number	the farm.Share of income from arable farming.Farm succession is established/not relevant yet (1) or not (0).Producers age in years.	36.08 0.67 47.08	23.93 - 9.35
Income_arabl e Succession Age	ratio binary Number of years	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years.	36.08 0.67 47.08	23.93 - 9.35
Income_arabl e Succession Age Education	ratio binary Number of years Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at 	36.08 0.67 47.08 0.64	23.93 - 9.35 -
Income_arabl e Succession Age Education	ratio binary Number of years Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not 	36.08 0.67 47.08 0.64	23.93 - 9.35 -
Income_arabl e Succession Age Education	ratio binary Number of years Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). 	36.08 0.67 47.08 0.64	23.93 - 9.35 -
Income_arabl e Succession Age Education Experience	ratio binary Number of years Binary Level 0 -	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody	36.08 0.67 47.08 0.64 1.00	23.93 - 9.35 - -
Income_arabl e Succession Age Education Experience	ratio binary Number of years Binary Level 0 - 2	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own 	36.08 0.67 47.08 0.64 1.00	23.93 - 9.35 - -
Income_arabl e Succession Age Education Experience	ratio binary Number of years Binary Level 0 - 2	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production.	36.08 0.67 47.08 0.64 1.00	23.93 - 9.35 - -
Income_arabl e Succession Age Education Experience Availability_	ratio binary Number of years Binary Level 0 - 2 Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for 	36.08 0.67 47.08 0.64 1.00 0.86	23.93 - 9.35 - -
Income_arabl e Succession Age Education Experience Availability_ machinery	ratio binary Number of years Binary Level 0 - 2 Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production 	36.08 0.67 47.08 0.64 1.00 0.86	23.93 - 9.35 - -
Income_arabl e Succession Age Education Experience Availability_ machinery	ratio binary Number of years Binary Level 0 - 2 Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). 	36.08 0.67 47.08 0.64 1.00 0.86	23.93 - 9.35 - -
Income_arabl e Succession Age Education Experience Availability_ machinery	ratio binary Number of years Binary Level 0 - 2 Binary Level 1-5	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). Producer expects no yield decrease (1) or decrease of 0-5% 	36.08 0.67 47.08 0.64 1.00 0.86 3.00	23.93 - 9.35 - - -
Income_arabl e Succession Age Education Experience Availability_ machinery Exp_yield_de cr	ratio binary Number of years Binary Level 0 - 2 Binary Level 1-5	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). Producer expects no yield decrease (1) or decrease of 0-5% (2), 5-10% (3), 10-15% (4) or >15% (5) in pesticide-free	36.08 0.67 47.08 0.64 1.00 0.86 3.00	23.93 - 9.35 - - -
Income_arabl e Succession Age Education Experience Availability_ machinery Exp_yield_de cr	ratio binary Number of years Binary Level 0 - 2 Binary Level 1-5	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). Producer expects no yield decrease (1) or decrease of 0-5% (2), 5-10% (3), 10-15% (4) or >15% (5) in pesticide-free wheat production.	36.08 0.67 47.08 0.64 1.00 0.86 3.00	23.93 - 9.35 - - -
Income_arabl e Succession Age Education Experience Availability_ machinery Exp_yield_de cr	ratio binary Number of years Binary Level 0 - 2 Binary Level 1-5 Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). Producer expects no yield decrease (1) or decrease of 0-5% (2), 5-10% (3), 10-15% (4) or >15% (5) in pesticide-free wheat production. 	36.08 0.67 47.08 0.64 1.00 0.86 3.00 4.00	23.93 - 9.35 - - - - - -
Income_arabl e Succession Age Education Experience Availability_ machinery Exp_yield_de cr Exp_yield_ris k	ratio binary Number of years Binary Level 0 - 2 Binary Level 1-5 Binary	 the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). Producer expects no yield decrease (1) or decrease of 0-5% (2), 5-10% (3), 10-15% (4) or >15% (5) in pesticide-free wheat production. Producer expects almost no increase in years with crop failure or heavy yield losses (at most every 20 years) (0), or a 	36.08 0.67 47.08 0.64 1.00 0.86 3.00 4.00	23.93 - 9.35 - - - - - -
Income_arabl e Succession Age Education Experience Availability_ machinery Exp_yield_de cr Exp_yield_ris k	ratio binary Number of years Binary Level 0 - 2 Binary Level 1-5 Binary	the farm. Share of income from arable farming. Farm succession is established/not relevant yet (1) or not (0). Producers age in years. Indicates if the producer has received higher education: at least a "Meister" degree at an agricultural school (1) or not (0). The producer has no experience (0), knows somebody (friend, neighbor, adviser) with experience (1) or has own experience (2) with herbicide-free wheat production. The producer has access to machinery necessary for mechanical weed control in pesticide-free wheat production (1) or not (0). Producer expects no yield decrease (1) or decrease of 0-5% (2), 5-10% (3), 10-15% (4) or >15% (5) in pesticide-free wheat production. Producer expects almost no increase in years with crop failure or heavy yield losses (at most every 20 years) (0), or a more severe increase (1) in pesticide-free wheat production.	36.08 0.67 47.08 0.64 1.00 0.86 3.00 4.00	23.93 - 9.35 - - - - - -

	10	very high willingness to take risks (10) in the plant protection		
		domain.		
Pos_Environ Scale 1-5		The producer believes that the program has no (1) to very	3.16	1.31
		positive (5) effects on the environment.		
Pos_Health	Scale 1-5	The producer believes that the program has no (1) to very	2.57	1.27
		positive (5) effect on the health of farmers and consumers.		
Exp_risk_ma Scale 1-5		The producer expects that the investment in machinery	3.45	1.14
chinery		necessary for pesticide-free wheat production (i.e.,		
		mechanical weed control) is not risky (1) to very risky (5).		
Exp_costs	CHF/ha	Costs of pest management practices (e.g., mechanical weed	353.86	101.58
		control and adjustments in crop management) that the		
		producer (expects) to additionally deploy for pesticide-free		
		wheat production.		

404 Summary statistics are computed for the whole sample of complete observations used in the analyses (excluding 405 producers that did not know the program; N = 1073). Note that for variables, which are in levels, the mode is 406 indicated instead of the mean.

407 **5. RESULTS**

408 **5.1. Descriptive Results**

409 In the survey, we find that 156 (14%) producers have already participated in the program

410 (starting from 2018/19 or 2019/20), and 487 (44%) indicated that they would like to

411 participate in the future. Thus, 643 (58%) producers have already adopted or want to adopt the

412 program. In contrast, 430 (39%) producers would not like to adopt the program, and 32 (3%)

do not know the program. For further analyses, we exclude those respondents, which did not

414 know the program. The spatial distribution of survey respondents and their respective

415 participation decision is shown in Figure A1 in the appendix.

416 We use a heat map to depict producers' responses concerning the most important barriers for

417 program adoption (Figure 2). Responses indicate that a major concern for adoption seems to

418 be weed pressure under the new production system, followed by a higher workload and a lack

419 of suitable machinery. Generally, concerns are more pronounced among producers with a

420 negative attitude towards program participation than those with a positive attitude. We

421 account for producers' major concerns with suitable variables in our regression analysis (see

422 section 5.2.).

3.7	4.2	Weed pressure wheat
3.3	4.1	Weed pressure rotation
3.7	4	Resistant weeds
3.3	3.8	Workload
3.4	3.7	Machinery
2.6	3.1	Incompatible soil
2.8	2.4	Missing experience
1.6	1.7	Swapping fields
2.9	3.3	Lower yields
3	3.5	Higher risks
Positive	Negative	•

Positive 423 Figure 2. Rating of potential adoption barriers by survey respondents 424 The heat map shows the average rating of potential adoption barriers by producers in the survey (N = 1073), 425 rated from 1 (no barrier) to 5 (very strong barrier). "Positive" and "Negative" indicate groups of producers, 426 427 which stated a positive or a negative attitude towards program participation in the survey, respectively. 428 The spatial distribution and patterns of important potential drivers of producers' adoption 429 decisions reveal heterogeneity across space (see maps in the Appendix, Fig. A2-A5). We can see that larger farms with a higher historical Extenso wheat yield can mainly be found in the 430 south-west and north-east of Switzerland (see Figures A2 and A3 in the appendix). They 431 432 stretch along the "Swiss plateau," where the best soils for wheat cultivation in Switzerland are located (see Figure A4 in the appendix). However, these regions also show the highest 433 abundance of weed varieties impeding grain production (see Figure A5 in the appendix). 434 Looking at the spatial distribution of respondents with a positive and negative attitude towards 435 the program, we see no clear spatial pattern (see Figure A1 in the appendix) – suggesting that 436 437 these spatially heterogeneous, structural characteristics do not have a strong influence on the adoption decisions. 438 Furthermore, it is interesting to note for potential environmental effects of the program that 439

only 20% of farmers who (intend to) adopt the program want to use more herbicides in the
rest of the crop rotation. This result indicates a robust effect of the program on pesticide use
reduction in Switzerland.

Although descriptive statistics give a first impression of the data, they do not allow assessingthe importance of adoption determinants and barriers while controlling for variation in other

important characteristics. Therefore, we conducted regression analyses on the producers'adoption decisions. We report the results in the following section.

447 **5.2. Regression results**

In the main model, we define adoption very generally (participates already/wants to
participate (1) or not (0)) and do not differentiate between adoption pioneers and intended
adopters.

451 We find that adoption is mainly driven by producers' expectations of the program (Table 4).

452 More specifically, we find that the producers' perception of the program's positive

453 environmental effects is a key driver of adoption. Further, expectations of the program's

454 production effects are essential. Producers who expect a higher yield loss or higher production

risks under pesticide-free production and those who expect higher investment risks in

456 machinery (i.e., for mechanical weed control) are less likely to adopt pesticide-free wheat

457 production.¹³ In line with the above results on the important role of expected risks, a higher

458 risk aversion of producers in the plant protection domain leads to lower adoption.

459 The prior farming system further influences adoption decisions. We find that less flexible

460 producers, who are already engaged in soil conservation programs or cantonal programs for

461 pesticide use reduction, are less likely to adopt pesticide-free wheat production.

Moreover, adjustment costs reflecting farmers' current tillage practices and endowment of
machinery for mechanical weed control determine participation decisions. Prior experience
with pesticide-free production and expected additional management costs do not have a
significant effect on adoption. However, producers who do not have machinery for

¹³ Note that although adoption increases in expectations of higher yield reduction from program adoption for levels 2, 3 and 4, the first level is not significantly different from the last one. This might be related to some strategic answers of farmers, e.g. if aiming to signal higher than actually expected yield loss expectations in order to obtain higher price premia.

466 mechanical weed control and expect higher risks of investments in such machinery are less467 likely to adopt.

We find that structural farm and farmers' characteristics and environmental conditions do not 468 469 significantly influence the producers' adoption decisions. Moreover, producers' expectations regarding the program's potential positive health effects do not significantly affect adoption. 470 Looking at the size of estimated regression coefficients of the statistically significant 471 472 variables, i.e. their importance for adoption, we find that especially the participation in soil conservation and cantonal direct payment programs, the availability of machinery, the 473 expected effects of program participation on the environment and expected yield decrease and 474 yield risk seem to be of high importance for the participation decision. For example, our 475 results indicate that, ceteris paribus, a farm having access to machinery necessary for 476 477 mechanical weed control in pesticide-free wheat production has a 14% higher adoption

478 probability.

Adopt	Coefficient (standard error)		
Soil conservation	-0.0972**	(0.0369)	
DP_canton	-0.0851*	(0.0415)	
Avg_yield	-0.0015	(0.0023)	
Canton_fr	0.0286	(0.0318)	
Ag_land	-0.0002	(0.0007)	
Share_Wheat	-0.0082	(0.1401)	
Workforce	-0.0027	(0.0105)	
Income_arable	0.0000	(0.0006)	
Succession	-0.0146	(0.0297)	
Share_mountain	-0.0487	(0.0431)	
Suitability_grains	-0.0268	(0.0203)	
Temperature	-0.0223	(0.0284)	
Precipitation	0.0002	(0.0003)	
Weed	0.0004	(0.0445)	

470	Table 4	Dogracion	rogulto	main	modal
479	Table 4.	Regression	resuits	mam	model

Herbicide_resistance	-0.0756	(0.0687)
Age	-0.0022	(0.0018)
Education	-0.0259	(0.0278)
Exp_yield_decr		
1	0.0022	(0.0522)
2	0.1761**	(0.0626)
3	0.1261**	(0.0563)
4	0.1111*	(0.0536)
Exp_yield_risk	-0.1049***	(0.0281)
Risk_pref	0.0178***	(0.0046)
Pos_Environ	0.0994***	(0.0155)
Pos_Health	-0.0029	(0.0112)
Experience		
1	-0.0344	(0.0281)
2	-0.0289	(0.0236)
Availability_machinery	0.1409***	(0.0426)
Exp_risk_machinery	-0.0342***	(0.0116)
Exp_costs	-0.0002	(0.0002)
Constant	0.7921*	(0.3888)

480 Note that we use standard errors clustered by cantons. The sample size is N=1073. *,** and *** indicate
481 statistical significance at the 10%, 5%, and 1% level, respectively. Reference levels for the variables expected
482 yield decrease and experience are "producer expects yield losses greater 15% from program introduction" and

483 "producer has no experience with pesticide-free production," respectively.

484

5.3. Results of robustness checks

First, we confirm that marginal effects of the linear probability model are in line with those of 485 486 the logit and probit models and find no differences in sign and significance of results (Tables 487 A1 and A2 in the appendix). Second, we check for the robustness of key adoption variables from the main model when changing the sets of control variables used. We find that all key 488 adoption variables in the main model seem to be remarkably stable to the exclusion of 489 490 different sets of control variables (see Table A3 in the appendix). The only difference we observe is that the expected costs of additional weed management strategies additionally 491 become significant when excluding expectations and preferences from the regression. 492

Third, we check the robustness of inference on the clustered standard errors using wild 493 494 bootstrapping and district instead of canton-level clusters. Again all results are very much in line with the results of the main model. Generally, district-clustered standard errors lead to the 495 highest significance levels of coefficients in our analyses (see Table A4 in the appendix). 496 Fourth, we analyze potential differences in adoption determinants between adoption pioneers, 497 i.e. producers who have already adopted pesticide-free production, and intended adopters, i.e. 498 499 those who have stated that they want to adopt the production program in the future. Regression results in Table A5 in the appendix show that results are qualitatively in line with 500 501 the main results, but we find interesting differences between adoption pioneers and intended 502 adopters. Results are similar for the effect of expectations on yields and the environmental effects of program adoption. In contrast to the main results and results for stated adopters, we 503 find that risks and risk preferences do not seem to be an important adoption determinant for 504 adoption pioneers. Expected production risks are less significant, and expected investment 505 506 risks in machinery and risk preferences do not significantly affect their adoption decision. 507 Regarding adjustment costs, adoption pioneers seem to have positive prior experiences with pesticide-free production, and the expected costs of additional management measures are 508 important for them. In contrast, intended adoption seems to be influenced by negative prior 509 510 experiences. Additionally, flexibility in the prior farming system (no commitment to cantonal pesticide-reduction programs/soil conservation programs) and an established farm succession 511 seems to be of importance for adoption pioneers an not for intended adopters. Further, we find 512 that adoption pioneers are more likely situated in the Western, i.e. French speaking part of 513 Switzerland. 514

Finally, we assess the robustness of our estimates to omitted variable bias, using Oster
bounds. For all key adoption variables from the main model, we find that the degree of
selection on unobservables would have to be at least as large as selection on observables (with

the delta value of exp_risk_machinery just slightly under this threshold) to render effects
insignificant. See Table A6 in the appendix for results. An exception from this result are those
levels of the expected yield decrease variable, which were highly insignificant in the
regression analysis. However, when we regroup levels this result disappears, indicating no
general problem pertaining to this variable.¹⁴ Results of Oster bounds therefore indicate
robustness of our analysis to potential omitted variable bias.

524 6. DISCUSSION

We analyze determinants, barriers, and challenges of Swiss Extenso wheat farmers to participate in a novel, pesticide-free wheat production program. Pesticide-free production systems have a high potential for pesticide load abatement while sustaining yield levels. Due to their broader adoption potential compared to production systems that restrict input use in the complete crop rotation, such as in organic farming, they could be of high relevance for sustainable intensification of (European) agriculture (Pretty, 2018; Reganold and Wachter, 2016).

532 Our findings show that the pesticide-free wheat production program's incentive mechanism, 533 combining direct payments with price add-ons, works well in making the program attractive 534 to a wide range of different farm types. It has led to a high, early-stage acceptance of the 535 program of 58% of producers. Our results indicate that addressing expectations concerning 536 the program's environmental benefits and economic effects and the availability of substitutes 537 for herbicide use is key to achieve a higher adoption.

Our central finding is that producers' expectations of the program's economic and
environmental effects strongly matter for adoption. Negative expectations may constitute
crucial adoption barriers. The higher producers expect yield losses or production risks to be,

¹⁴ Results are available on request.

the less likely they are to adopt the program. A large share of producers in our survey expects 541 542 yield losses of over 10, 15, or even 20% in pesticide-free production compared to Extenso production. However, using a bio-economic model, Böcker et al. (2019) predict average yield 543 losses from program uptake to only be around 6%. While some of the farmers might have 544 given strategic answers in the survey to influence discussions on price premia and the loss 545 might be higher for producers in unfavorable production locations, producers' expectations do 546 547 not always seem to be driven by underlying production conditions but may also be attributed to a lack of experience and a substantial uncertainty associated with adopting this very novel 548 production system. Similarly, Cerroni (2020) finds that the adoption of new crop varieties is 549 550 strongly linked to uncertainty aversion.

Further, we find that producers who expect a higher investment risk in machinery for 551 mechanical weed control and who are more risk-averse in the plant protection domain are less 552 likely to adopt the program. This finding is in line with findings on the adoption of organic 553 554 farming (Kallas et al., 2010; Serra et al., 2008). The results confirm our hypothesis that the 555 adoption of novel production systems, which have not been established before, constitutes a high risk for some producers, which can be strongly detrimental for establishing the 556 production system. Adoption is, therefore, strongly driven by expectations, risk 557 558 considerations, and preferences.

Interestingly, we find that not only the producers' expectations concerning economic effects are driving adoption but also their expectations regarding the program's environmental benefits. Producers who believe that the program contributes to more sustainable agriculture are more likely to adopt. The importance of perceived environmental benefits for the adoption decision is further confirmed when looking at the magnitude of estimated coefficients, as they range among the most important adoption determinants, together with the availability of machinery and expected yield losses and risks of program adoption. The important role of the sustainability of farming systems for adoption decisions is in line with recent findings on
Dutch farmers (Bakker et al., 2020). The result is not significant for the program's health
effects. We suggest that most producers in a developed country like Switzerland believe that
health effects are negligible when they correctly apply pesticides and therefore do not value a
potential reduction of health effects - while evidence for environmental effects of pesticides
has been very present in the public debate in Switzerland recently (Huber and Finger, 2019).

572 Further, we find that adjustments costs are important adoption determinants. Participation in soil conservation programs (i.e., mulch seeding and direct seeding) seems to be an adoption 573 barrier. This finding highlights the challenge of substituting herbicide use that wheat 574 575 producers face in the new production system. This challenge is even more pronounced for producers participating in soil conservation programs. While techniques for pesticide- and 576 tillage-free wheat production exist (and are already established in organic agriculture: such as 577 harrowing and agronomic adjustments, e.g., adjusting seeding dates or crop rotations), these 578 579 techniques often require more knowledge and are costlier than, for example, plowing. 580 Simultaneously, these management measures often require machinery, to which conventional farmers do not have access. It also highlights trade-offs between the reduction of herbicides 581 and its potential adverse environmental and health effects and the use of mechanical weed 582 583 control with potential adverse effects of less soil conservation practices, e.g. for soil health and increasing fuel emissions (Böcker et al., 2020, Van Deynze et al., 2018). Considering 584 these trade-offs holistically in the design of farming systems and policies will be key for 585 developing more sustainable agricultural systems (Möhring et al., 2020b). Moreover, these 586 trade-offs need to be minimized rapidly, e.g. by supporting the development of efficient soil 587 588 conservation practices without herbicide use (e.g. Vincent-Caboud et al., 2019).

589 Our results support the importance of access to machinery. We find that adoption is lower590 when no machinery for mechanical weed control is available to producers. Therefore, it will

be essential for large-scale adoption of the pesticide-free production program to establish 591 592 knowledge of alternative management practices among producers and support the widespread availability of required machinery at low costs. This may, for example, be achieved through 593 incentives for investments or the support of machinery rings. Along these lines, also 594 contractors providing mechanical weed control will be of increasing importance to facilitate 595 the widespread adoption of pesticide-free production in small-scale agricultural systems. 596 597 Moreover, participation in cantonal programs for a reduced pesticide use only seems to be an 598 adoption barrier for adoption pioneers, indicating a lack of flexibility of producers in these

599 programs.

600 Descriptive spatial analyses show that while yields and wheat surface are heterogeneous across producers and seem to be spatially distributed along a gradient of soil suitability for 601 602 wheat production, adoption decisions do not seem to follow this spatial pattern. This confirms the results of Böcker et al. (2019), who analyzed the economic effects of the program ex-ante 603 604 in a bio-economic model, and found that adoption of the pesticide-free wheat production 605 program should be profitable for the majority of producers. We confirm this hypothesis in the regression analyses and find that structural characteristics of farms and producers and 606 environmental conditions do not significantly affect adoption. This result is contrary to 607 608 previous findings, e.g., on the adoption of agri-environmental measures. However, the finding 609 reflects that the current program design, combining direct payments and price add-ons for 610 producers, seems to be sufficient to balance out potential differences in opportunity costs 611 across farm types, locations, and business models. These differences could otherwise constitute adoption barriers, for example, for farms with a more intensive wheat production 612 613 system or farms in locations, which are more unfavorable to wheat production.

Results are stable over a range of robustness checks. Comparing adoption determinants ofadoption pioneers (already participating in the program) and intended adopters (intend to

participate in the future), we find that results are qualitatively in line with the main results. 616 617 However, adoption pioneers seem to be driven by positive prior experiences with pesticidefree production and flexibility (no involvement in soil conservation/cantonal programs). In 618 619 contrast, intended adoption seems to be driven more by (expected) risks and negative prior experiences with pesticide-free production. Stable, long-term planning horizons (established 620 621 succession) and language region are further associated with the decision of adoption pioneers. 622 The latter finding reflects the high number of initiatives for sustainable farming systems recently established in Western Switzerland. 623

Our results, therefore, suggest a differentiated approach to encourage large-scale adoption of 624 625 pesticide-free production. We find that convincing future adopters especially requires information and data on potential yield and production risk effects to reduce uncertainties. 626 Further, information and extension service advice on agronomic techniques and mechanical 627 weed control is needed, in addition to the above discussed support of investments in 628 629 machinery. Results further show that positive environmental effects of the program are central 630 for adoption. Highlighting these effects and providing information on their extent, can increase adoption. 631

Based on our internal validity checks, we are confident that our sample reflects the population 632 633 well and that results are representative for IP-SUISSE producers. However, we have so far not addressed our results' external validity as our survey did not include conventional or organic 634 wheat farmers. Finger and El Benni (2013) find that especially farmers with a lower wheat 635 636 yield tend to adopt Extenso wheat production. Translating their results to pesticide-free production would mean that, especially, conventional farms with very intensive wheat 637 638 production and potentially high environmental effects would not be willing to adopt the program. However, they also find that changes in prices and direct payments significantly 639 affected adoption. In our results, we have seen that the incentive mechanisms established in 640

the program seem to be attractive for a wide range of Extenso producers - and did not find 641 642 adoption to vary by yield level. This result indicates that pesticide-free production could be an attractive option for conventional wheat producers as well. At the same time, some of the 643 pesticide-free producers may switch to organic production in the long-run. However, these 644 farms have previously not converted to organic farming, although Extenso production has 645 long been established in Switzerland. Their decisions to not convert, albeit higher prices and 646 647 direct payments in organic production, suggest that farm-level restrictions in organic farming constitute an important adoption barrier to most producers. Past experiences with the Extenso 648 program have shown a high long-term stability of market shares, prices, direct payments and 649 650 price mark-ups of Extenso wheat after its establishment (Finger and El Benni, 2013). For example, the direct payment for Extenso has not been changed since 1999. However, long-651 term effects of the introduction of the pesticide-free wheat production program cannot be 652 653 evaluated at this point. The development of market shares, prices, direct payments and price mark-ups for conventional, Extenso and pesticide-free wheat will be important to consider for 654 655 the evaluation of the pesticide-free production program in the long-run.

656 The focus of our analysis has been on Switzerland and wheat production. However, we believe that our analysis's basic results concerning the design of the production scheme and 657 658 important groups of adoption determinants and barriers are also valid more generally for the design and adoption of pesticide-free production programs, for example, in other countries 659 and for other crops. Our case study of Swiss wheat production shows that a private-public 660 production standard, which combines strengths of different actors of the food-value chain, is a 661 662 valuable tool to enable large-scale adoption of a wide range of producers. On the one hand, 663 the producer organization IP-SUISSE guarantees producers' trust in the stability of the program (as a long-term actor in the field). On the other hand, they enable a market valuation 664 of the program together with the retailer Migros, which is important for the program's long-665 666 term success. Additionally, federal direct payments enable producers to cover adjustments

667 costs, such as investments in knowledge and machinery, and encourage participation despite668 expectations of higher production risks.

Our analysis shows that uncertainty, preferences, and farmers' expectations can be essential 669 670 adoption barriers for establishing novel, pesticide-free production programs. Most farmers do not have any experience or knowledge of these novel production systems yet, leading to a 671 high uncertainty regarding expected production outcomes. Adoption is therefore perceived to 672 673 be very risky and rendered unattractive for more risk-averse farmers. Further, the stability and duration of policy programs may constitute a large risk to producers. While new machinery 674 needed for pesticide-free wheat production may have an expected lifetime of 20 years and 675 676 more, policy programs may be removed and replaced in new policy cycles (in Switzerland, major agricultural policy adjustments occur every four years). 677

678 7. CONCLUSION

We analyze determinants, barriers, and challenges for the adoption of a large-scale nonorganic, pesticide-free wheat production program – the first of its kind in Europe. Pesticidefree production standards could be an important cornerstone for sustainable intensification of agriculture, complementing organic farming systems. They combine lower participation requirements than organic production with a high potential for pesticide load reduction.

Our results indicate that the establishment of a large-scale, non-organic pesticide-free wheat production program is possible. We find that the large-scale adoption of such production programs seems to i) hinge on a program design, which makes participation attractive for a large range of farm types, ii) critically depends on uncertainties associated with adoption and the producers' expectations of the program and iii) relies on the accessibility of substitutes for pesticide use. More specifically, we find that adoption is consistently driven by producer perception of the
positive environmental effects of pesticide-free production. Furthermore, producer
expectation of production effects is central for adoption. Producers expecting larger yield
losses and increases in production risks are less likely to enter the program.

Moreover, adjustment costs reflecting producers' participation in soil conservation programs
and endowment of machinery for mechanical weed control determine adoption decisions.
Central for adjustment costs is the substitution of herbicides and, therefore, availability and
costs of mechanical alternatives.

Our analysis thus provides important conclusions for policy and industry. The communication 698 699 of environmental benefits to producers and resolving uncertainties regarding program outcomes for production (risks) play a central role in adopting novel, pesticide-free 700 701 production systems. Extension services, experimentation, and integration of research programs can be vital to facilitate these steps. Further, dissemination of information and 702 703 advice on efficient and cheap management techniques and positive experiences with 704 pesticide-free production (i.e., adjusting expectations) are essential. Finally, our findings 705 underline that establishing risk management tools, such as targeted insurances or mutual funds, could be an important cornerstone for the large-scale establishment of such production 706 707 programs.

Further research should extend to other countries or crops to deliberate how generic the
design of pesticide-free systems can be. Moreover, it should investigate adoption mechanisms
in more detail, especially concerning risks, risk preferences, and producers' expectations. The
potential long-term effects of the introduction of a growing pesticide-free production program
on prices and participation in conventional, pesticide-free and organic wheat production will
further be an important subject for future research.

715 **Conflict of Interest**

- The authors declare that they have no known competing financial interests or personal
- relationships that could have influenced the work reported in this paper.

718 Acknowledgments

- 719 We thank Ladina Knapp and Cordelia Kreft for helpful comments on survey implementation
- and various farmers, extension service experts, and IP-SUISSE experts for helpful feedback
- on our conceptual model and survey design, especially Martin Bertschi, Simon Briner, and
- 722 Sandro Rechsteiner. We thank Leonie Vidensky for help with translation and data
- 723 preparation. We acknowledge the financial support for the PestiFreeWheat project by the
- 724 ETH Foundation.

726 **REFERENCES**

- 727 Angrist, J.D., Pischke, J.-S., 2008. Mostly Harmless Econometrics: An Empiricist's Companion.
- 728 Princeton University Press, Princeton, USA.
- Bakker, L., Sok, J., Van Der Werf, W., Bianchi, F., 2020. Kicking the Habit: What Makes and Breaks
- 730 Farmers' Intentions to Reduce Pesticide Use? Ecological Economics 180, 106868.
- Bazoche, P., Combris, P., Giraud-Heraud, E., Seabra Pinto, A., Bunte, F., Tsakiridou, E., 2013.
- Willingness to pay for pesticide reduction in the EU: nothing but organic? Europ. Rev. Agr. Econ. 41,87-109.
- 734 Böcker, T., Britz, W., Möhring, N., Finger, R., 2020. An economic and environmental assessment of a
- 735 glyphosate ban for the example of maize production. Europ. Rev. Agr. Econ. 47, 371-402.
- Böcker, T., Möhring, N., Finger, R., 2019. Herbicide free agriculture? A bio-economic modelling
- application to Swiss wheat production. Agricultural Systems 173, 378-392.
- Bravo-Monroy, L., Potts, S.G., Tzanopoulos, J., 2016. Drivers influencing farmer decisions for adopting
 organic or conventional coffee management practices. Food Policy 58, 49-61.
- 740 Burton, R.J., 2014. The influence of farmer demographic characteristics on environmental behaviour:
- 741 A review. J. Environ. Manage. 135, 19-26.
- 742 Cerroni, S., 2020. Eliciting farmers' subjective probabilities, risk, and uncertainty preferences using
- 743 contextualized field experiments. Agr. Econ. 51, 707-724.
- 744 Christensen, T., Pedersen, A.B., Nielsen, H.O., Mørkbak, M.R., Hasler, B., Denver, S., 2011.
- 745 Determinants of farmers' willingness to participate in subsidy schemes for pesticide-free buffer 746 zones—A choice experiment study. Ecological Economics 70, 1558-1564
- 746 zones—A choice experiment study. Ecological Economics 70, 1558-1564.
- 747 Dessart, F.J., Barreiro-Hurlé, J., van Bavel, R., 2019. Behavioural factors affecting the adoption of
- sustainable farming practices: a policy-oriented review. Europ. Rev. Agr. Econ. 46, 417-471.
 Edenbrandt, A.K., Gamborg, C., Thorsen, B.J., 2018. Consumers' preferences for bread: Transgenic,
- 750 cisgenic, organic or pesticide-free? J. Agr. Econ. 69, 121-141.
- 751 Finger, R., 2014. Risk considerations in the economic assessment of low-input crop production
- techniques: an example from Swiss wheat production. International journal of agricultural resources,governance and ecology 10, 63-77.
- Finger, R., 2021. No pesticide-free Switzerland. Nat. Plants 7, 1324–1325.
- Finger, R., El Benni, N., 2013. Farmers' adoption of extensive wheat production–Determinants and implications. Land Use Policy 30, 206-213.
- 757 Frei, C., 2014. Interpolation of temperature in a mountainous region using nonlinear profiles and
- non-Euclidean distances. International Journal of Climatology 34, 1585-1605.
- 759 Frei, C., Schöll, R., Fukutome, S., Schmidli, J., Vidale, P.L., 2006. Future change of precipitation
- results extremes in Europe: Intercomparison of scenarios from regional climate models. J. Geophys. Res.111.
- Gardebroek, C., Lansink, A.G.O., 2004. Farm-specific adjustment costs in Dutch pig farming. J. Agr.
 Econ. 55, 3-24.
- 764 Godfray, H.C.J., Beddington, J.R., Crute, I.R., Haddad, L., Lawrence, D., Muir, J.F., Pretty, J., Robinson,
- S., Thomas, S.M., Toulmin, C., 2010. Food security: the challenge of feeding 9 billion people. Science
- 766 327, 812-818.
- 767 Greiner, R., Gregg, D., 2011. Farmers' intrinsic motivations, barriers to the adoption of conservation
- practices and effectiveness of policy instruments: Empirical evidence from northern Australia. Landuse policy 28, 257-265.
- Hoop, D., Schmid, D., 2015. Grundlagenbericht 2014: Zentrale Auswertung von Buchhaltungsdaten.
- 771 Agroscope INH, Ettenhausen, Switzerland.
- Horowitz, J.K., Lichtenberg, E., 1994. Risk-reducing and Risk-increasing Effects of Pesticides. J. Agr.
- 773 Econ. 45, 82-89.
- Huber, R., Finger, R., 2019. Popular initiatives increasingly stimulate agricultural policy in Switzerland.
- 775 EuroChoices 18, 38-39.
- 776 Info Flora, 2019. Info Flora Verbreitungskarten Schweiz, Chambésy-Genève, Switzerland.

- 777 Kallas, Z., Serra, T., Gil, J.M., 2010. Farmers' objectives as determinants of organic farming adoption:
- The case of Catalonian vineyard production. Agr. Econ. 41, 409-423.
- 779 Knowler, D., Bradshaw, B., 2007. Farmers' adoption of conservation agriculture: A review and
- 780 synthesis of recent research. Food Policy 32, 25-48.
- Larsen, A.E., Gaines, S.D., Deschênes, O., 2017. Agricultural pesticide use and adverse birth outcomes
 in the San Joaquin Valley of California. Nature Communications 8.
- 783 Lequin, S., Grolleau, G., Mzoughi, N., 2019. Harnessing the power of identity to encourage farmers to

784 protect the environment. Environmental Science & Policy 93, 112-117.

- 785 Ma, S., Swinton, S.M., Lupi, F., Jolejole-Foreman, C., 2012. Farmers' willingness to participate in
- 786 Payment-for-Environmental-Services programmes. J. Agr. Econ. 63, 604-626.
- 787 Magnusson, E., Cranfield, J., 2005. Consumer demand for pesticide free food products in Canada: a
- probit analysis. Canadian Journal of Agricultural Economics/Revue canadienne d'agroeconomie 53,67-81.
- Malek, Ž., Douw, B., Van Vliet, J., Van Der Zanden, E.H., Verburg, P.H., 2019. Local land-use decision making in a global context. Environmental Research Letters 14, 083006.
- 792 Meemken, E.-M., Qaim, M., 2018. Organic agriculture, food security, and the environment. Annual
- 793 Review of Resource Economics.
- Möhring, N., Bozzola, M., Hirsch, S., Finger, R., 2020a. Are pesticides risk decreasing? The relevance
 of pesticide indicator choice in empirical analysis. Agr. Econ.
- 796 Möhring, N., Ingold, K., Kudsk, P., Martin-Laurent, F., Niggli, U., Siegrist, M., Studer, B., Walter, A.,
- Finger, R., 2020b. Pathways for advancing pesticide policies. Nature food 1, 535-540.
- 798 Möhring, N., Wuepper, D., Musa, T., Finger, R., 2020c. Why farmers deviate from recommended
- pesticide timing: the role of uncertainty and information. Pest Manage. Sci. 76, 2787-2798.
- 800 Oerke, E.C., 2005. Crop losses to pests. The Journal of Agricultural Science 144, 31-43.
- 801 Oster, E., 2019. Unobservable selection and coefficient stability: Theory and evidence. Journal of
 802 Business & Economic Statistics 37, 187-204.
- Pannell, D.J., 2003. Uncertainty and adoption of sustainable farming systems, Risk management and
 the environment: Agriculture in perspective. Springer, pp. 67-81.
- 805 Pavlis, E.S., Terkenli, T.S., Kristensen, S.B., Busck, A.G., Cosor, G.L., 2016. Patterns of agri-
- 806 environmental scheme participation in Europe: Indicative trends from selected case studies. Land807 Use Policy 57, 800-812.
- Pretty, J., 2018. Intensification for redesigned and sustainable agricultural systems. Science 362,
 eaav0294.
- Reganold, J.P., Wachter, J.M., 2016. Organic agriculture in the twenty-first century. Nature plants 2,1-8.
- 812 Reimer, A., Thompson, A., Prokopy, L.S., Arbuckle, J.G., Genskow, K., Jackson-Smith, D., Lynne, G.,
- 813 McCann, L., Morton, L.W., Nowak, P., 2014. People, place, behavior, and context: A research agenda
- 814 for expanding our understanding of what motivates farmers' conservation behaviors. Journal of Soil
- 815 and Water Conservation 69, 57A-61A.
- 816 Reimer, A.P., Weinkauf, D.K., Prokopy, L.S., 2012. The influence of perceptions of practice
- 817 characteristics: An examination of agricultural best management practice adoption in two Indiana
- 818 watersheds. Journal of Rural Studies 28, 118-128.
- 819 Savary, S., Willocquet, L., Pethybridge, S.J., Esker, P., McRoberts, N., Nelson, A., 2019. The global
- burden of pathogens and pests on major food crops. Nature Ecology & Evolution 3, 430-439.
- 821 Schaub, S., 2020. Robomit: Robustness Checks for Omitted Variable Bias. R package version 1.0.3. ,
- 822 Zurich, Switzerland.
- 823 Schmidt, A., Mack, G., Möhring, A., Mann, S., El Benni, N., 2019. Stricter cross-compliance standards
- in Switzerland: Economic and environmental impacts at farm-and sector-level. Agricultural Systems176, 102664.
- 826 Serra, T., Zilberman, D., Gil, J.M., 2008. Differential uncertainties and risk attitudes between
- 827 conventional and organic producers: the case of Spanish arable crop farmers. Agr. Econ. 39, 219-229.
- 828 Seufert, V., Ramankutty, N., 2017. Many shades of gray—The context-dependent performance of
- 829 organic agriculture. Science advances 3, e1602638.

- 830 Star, M., Rolfe, J., Barbi, E., 2019. Do outcome or input risks limit adoption of environmental projects:
- 831 Rehabilitating gullies in Great Barrier Reef catchments. Ecological Economics 161, 73-82.
- 832 Stehle, S., Schulz, R., 2015. Agricultural insecticides threaten surface waters at the global scale.

833 Proceedings of the National Academy of Sciences 112, 5750-5755.

- 834 Sulemana, I., James Jr, H.S., 2014. Farmer identity, ethical attitudes and environmental practices.
- Ecological Economics 98, 49-61.
- 836 Swiss Federal Office for Agriculture, 2009. Bodeneignungskarte der Schweiz Datenbeschreibung,
- 837 Bundesamt für Landwirtschaft BLW Fachbereich Agrarinformationssystem, Bern, Switzerland.
- Toma, L., Mathijs, E., 2007. Environmental risk perception, environmental concern and propensity to
- participate in organic farming programmes. J. Environ. Manage. 83, 145-157.
- 840 Tschuy, F., Wirth, J., 2015. Die aktuelle Situation der Herbizidresistenzen in der Schweiz.
- 841 Agrarforschung Schweiz 6, 516-523.
- Van Deynze, B., Swinton, S.M., Hennessy, D.A., 2018. Are Glyphosate-Resistant Weeds a Threat to
- 843 Conservation Agriculture? Evidence from Tillage Practices in Soybeans. American Journal of844 Agricultural Economics.
- 845 Van Herzele, A., Gobin, A., Van Gossum, P., Acosta, L., Waas, T., Dendoncker, N., de Frahan, B.H.,
- 846 2013. Effort for money? Farmers' rationale for participation in agri-environment measures with
- 847 different implementation complexity. J. Environ. Manage. 131, 110-120.
- Vincent-Caboud, L., Casagrande, M., David, C., Ryan, M.R., Silva, E.M., Peigne, J., 2019. Using mulch
- from cover crops to facilitate organic no-till soybean and maize production. A review. Agronomy forsustainable development 39, 1-15.
- Wu, C.-F.J., 1986. Jackknife, bootstrap and other resampling methods in regression analysis. theAnnals of Statistics 14, 1261-1295.
- 853 Wuepper, D., Roleff, N., Finger, R., 2021. Does it matter who advises farmers? Pest management 854 choices with public and private extension. Food Policy 99, 101995.
- Zimmermann, A., Britz, W., 2016. European farms' participation in agri-environmental measures.
- 856 Land Use Policy 50, 214-228.

857

859 APPENDIX

Table A1. Comparison of population and sample averages (internal validity)

Variable (unit)	Population Average	Sample Average	Difference (%)
First-year of participation in Extenso	1999	1999	-
wheat production			
Wheat surface (ha)	4.78	5.68	0.19
Share wheat of agricultural land (%)	0.15	0.16	0.1
Agricultural land (ha)	32.39	34.49	0.06
Animal stock (Animal units)	31.12	31.24	0
Share of land in mountain regions (%)	0.07	0.05	-0.25
Yearly average temperature (°C)	8.96	9.01	0.01
Yearly average precipitation (mm)	1093	1077	-0.01
Delivered yields (dt/ha)	50.7	51.13	0.01
Standard deviation delivered yields	13.09	13.33	0.02
Soil suitability for grain cultivation (%)	0.76	0.81	0.06

862 Note that we calculate mean values for population and sample averages, except for the variable "first year of

863 participation", for which we use the respective mode values.

⁸⁶⁰

Table A1. Robustness regression results: Marginal effects logit regression

Adopt	Coefficient	Standard error
Soil conservation	-0.0932***	0.0360
DP_canton	-0.0904*	0.0476
Avg_yield	-0.0011	0.0023
Canton_fr	0.0272	0.0323
Ag_land	-0.0002	0.0007
Share_Wheat	-0.0216	0.1344
Workforce	-0.0037	0.0105
Income_arable	0.0000	0.0006
Succession	-0.0149	0.0296
Share_mountain	-0.0458	0.0395
Suitability_grains	-0.0191	0.0202
Temperature	-0.0189	0.0303
Precipitation	0.0002	0.0003
Weed	-0.0006	0.0439
Herbicide_resistance	-0.0752	0.0700
Age	-0.0022	0.0016
Education	-0.0232	0.0278
Exp_yield_decr		
1	-0.0090	0.0508
2	0.1701***	0.0658
3	0.1142**	0.0570
4	0.1010**	0.0522
Exp_yield_risk	-0.1104***	0.0322
Risk_pref	0.0170***	0.0047
Pos_Environ	0.0910***	0.0136
Pos_Health	0.0001	0.0110
Experience		
1	-0.0276	0.0266
2	-0.0175	0.0235
Availability_machinery	0.1301***	0.0427
Exp_risk_machinery	-0.0326***	0.0116
Exp_costs	-0.0002	0.0002

We show marginal effects at mean vaues of all other variables of a logit model estimated with standard errors clustered by cantons. We compute standard errors of marginal with the delta method. The sample size is N=1073. *,** and *** indicate statistical significance at the 10%, 5%, and 1% level, respectively. Reference levels for the variables expected yield decrease and experience are "producer expects yield losses greater 15% from program introduction" and "producer has no experience with pesticide-free production," respectively.

Table A2. Robustness regression results: Marginal effects probit regression 870

Adopt	Coefficient	Standard error
Soil conservation	-0.0899***	0.0344
DP_canton	-0.0893**	0.0476
Avg_yield	-0.0012	0.0023
Canton_fr	0.0224	0.0309
Ag_land	-0.0002	0.0007
Share_Wheat	-0.0415	0.1299
Workforce	-0.0022	0.0107
Income_arable	-0.0001	0.0006
Succession	-0.0163	0.0301
Share_mountain	-0.0504	0.0415
Suitability_grains	-0.0196	0.0189
Temperature	-0.0161	0.0309
Precipitation	0.0002	0.0003
Weed	0.0018	0.0439
Herbicide_resistance	-0.0725	0.0692
Age	-0.0022	0.0016
Education	-0.0232	0.0264
Exp_yield_decr		
1	-0.0087	0.0514
2	0.1748***	0.0642
3	0.1123**	0.0550
4	0.1012*	0.0534
Exp_yield_risk	-0.1099***	0.0301
Risk_pref	0.0169***	0.0045
Pos_Environ	0.0914***	0.0135
Pos_Health	0.0000	0.0105
Experience		
1	-0.0275	0.0254
2	-0.0199	0.0247
Availability_machinery	0.1330***	0.0435
Exp_risk_machinery	-0.0326***	0.0119
Exp_costs	-0.0002	0.0002

We show marginal effects at mean vaues of all other variables of a probit model estimated with standard errors clustered by cantons. We compute standard errors of marginal with the delta method. The sample size is N=1073. *,** and *** indicate statistical significance at the 10%, 5%, and 1% level, respectively. Reference levels for the variables expected yield decrease and experience are "producer expects yield 871 872 873 874

losses greater 15% from program introduction" and "producer has no experience with pesticide-free production," respectively.

875 **Table A3.** Robustness checks: reduced sets of control variables

Adopt	Main model	(1) Production system	(2) Structural characteristics	(3) Behavioural characteristics	(4) Adjustment costs
Soil conservation	-0.0972**	-	-0.1005***	-0.1282***	-0.0973**
DP_canton	-0.0851*	-	-0.0841*	-0.0896**	-0.0935**
Avg_yield	-0.0015	-	-0.0025	0.0002	-0.0018
Canton_fr	0.0286	0.0263	-	0.0323	-0.0020
Ag_land	-0.0002	-0.0002	-	-0.0008	0.0001
Share_Wheat	-0.0082	-0.0802	-	-0.0421	-0.0457
Workforce	-0.0027	-0.0001	-	-0.0012	-0.0005
Income_arable	0.0000	-0.0002	-	-0.0003	0.0001
Succession	-0.0146	-0.0106	-	-0.0399	-0.0121
Share_mountain	-0.0487	-0.0414	-	-0.0554	-0.0400
Suitability_grains	-0.0268	-0.0241	-	-0.0245	-0.0234
Temperature	-0.0223	-0.0125	-	-0.0019	-0.0226
Precipitation	0.0002	0.0003	-	0.0004	0.0002
Weed	0.0004	0.0055	-	0.0214	0.0038
Herbicide_resistance	-0.0756	-0.0803	-	-0.0848	-0.0844
Age	-0.0022	-0.0021	-	-0.0031	-0.0017
Education	-0.0259	-0.0343	-	-0.0327	-0.0278
Exp_yield_decr					
1	0.0022	0.0034	0.0047	-	0.0363
2	0.1761**	0.1781**	0.1812***	-	0.2076***
3	0.1261**	0.1271**	0.1275**	-	0.1641***
4	0.1111*	0.1100*	0.1144**	-	0.1373**
Exp_yield_risk	-0.1049***	-0.1100***	-0.1137***	-	-0.1292***
Risk_pref	0.0178***	0.0173***	0.0182***	-	0.0187***
Pos_Environ	0.0994***	0.0997***	0.0992***	-	0.1112***
Pos_Health	-0.0029	0.0022	-0.0023	-	-0.0009
Experience					
1	-0.0344	-0.0311	-0.0389	-0.0479	-
2	-0.0289	-0.0077	-0.0358	0.0159	-
Availability_machinery	0.1409***	0.1464***	0.1350***	0.2085***	-
Exp_risk_machinery	-0.0342***	-0.0349***	-0.0351***	-0.0766***	-
Exp_costs	-0.0002	-0.0002	-0.0002	-0.0004**	-
Constant	0.7921*	0.4348	0.5593	1.0823	0.6115

876 Standard errors are clustered by cantons. The sample size is N=1073. *,** and *** indicate statistical

significance at the 10%, 5%, and 1% level, respectively. Reference levels for the variables expected yield

878 decrease and experience are "producer expects yield losses greater 15% from program introduction" and

879 "producer has no experience with pesticide-free production," respectively. "Production system," "Structural

- characteristics," "Behavioural characteristics," and "Adjustment costs" denote models without control variables from the respective categories 881

Adopt	Coefficient main model	(1) P-value canton cluster	(2) P-value district cluster	(3) P-value wild bootstrap
Soil conservation	-0.0972	0.022	0.015	0.041
DP_canton	-0.0851	0.063	0.021	0.052
Avg_yield	-0.0015	0.539	0.632	0.564
Canton_fr	0.0286	0.386	0.369	0.342
Ag_land	-0.0002	0.803	0.792	0.809
Share_Wheat	-0.0082	0.954	0.951	0.951
Workforce	-0.0027	0.799	0.797	0.834
Income_arable	0.0000	0.953	0.951	0.963
Succession	-0.0146	0.633	0.541	0.608
Share_mountain	-0.0487	0.281	0.474	0.189
Suitability_grains	-0.0268	0.210	0.295	0.163
Temperature	-0.0223	0.447	0.405	0.538
Precipitation	0.0002	0.609	0.509	0.603
Weed	0.0004	0.992	0.991	0.989
Herbicide_resistance	-0.0756	0.293	0.148	0.370
Age	-0.0022	0.227	0.101	0.279
Education	-0.0259	0.370	0.311	0.377
Exp_yield_decr				
1	0.0022	0.967	0.963	0.967
2	0.1761	0.016	0.000	0.029
3	0.1261	0.045	0.010	0.050
4	0.1111	0.060	0.023	0.082
Exp_yield_risk	-0.1049	0.003	0.000	0.026
Risk_pref	0.0178	0.002	0.002	0.000
Pos_Environ	0.0994	0.000	0.000	0.000
Pos_Health	-0.0029	0.801	0.839	0.783
Experience				
1	-0.0344	0.246	0.332	0.238
2	-0.0289	0.244	0.381	0.252
Availability_machinery	0.1409	0.006	0.001	0.031
Exp_risk_machinery	-0.0342	0.012	0.008	0.018
Exp_costs	-0.0002	0.159	0.055	0.118
Constant	0.7921	0.064	0.036	0.074

883 **Table A4.** Robustness checks: standard errors

884 The sample size is N=1073. Reference levels for the variables expected yield decrease and experience are

885 "producer expects yield losses greater 15% from program introduction" and "producer has no experience with

pesticide-free production," respectively. Standard errors in models (1), (2), and (3) are clustered by cantons,

districts, and cantons, respectively. For model (3), t-tests were computed using wild bootstrapping techniques.

Adopt	(1) Adopter (main model)	(2) Pioneer adopter	(3) Intended adopter
Soil conservation	-0.0972**	-0.1050***	-0.0666
DP_canton	-0.0851*	-0.1853***	-0.0173
Avg_yield	-0.0015	-0.0014	-0.0004
Canton_fr	0.0286	0.0581***	0.0049
Ag_land	-0.0002	-0.0002	-0.0003
Share_Wheat	-0.0082	0.0822	-0.0406
Workforce	-0.0027	0.0015	-0.0018
Income_arable	0.0000	-0.0001	-0.0001
Succession	-0.0146	0.0351**	-0.0152
Share_mountain	-0.0487	-0.0367	-0.0361
Suitability_grains	-0.0268	0.0008	-0.0228
Temperature	-0.0223	0.0138	-0.0217
Precipitation	0.0002	0.0001	0.0002
Weed	0.0004	-0.0520	0.0114
Herbicide_resistance	-0.0756	0.0294	-0.1005
Age	-0.0022	0.0009	-0.0028
Education	-0.0259	-0.0107	-0.0117
Exp_yield_decr			
1	0.0022	0.0771***	-0.0471
2	0.1761**	0.0887**	0.1512**
3	0.1261**	0.0258	0.1122*
4	0.1111*	0.0564**	0.0864
Exp_yield_risk	-0.1049***	-0.0389*	-0.1168***
Risk_pref	0.0178***	0.0056	0.0200***
Pos_Environ	0.0994***	0.0414***	0.0928***
Pos_Health	-0.0029	0.0134	-0.0037
Experience			
1	-0.0344	0.0132	-0.0353
2	-0.0289	0.1373***	-0.0644**
Availability_machinery	0.1409***	0.0427**	0.1270**
Exp_risk_machinery	-0.0342***	0.0109	-0.0433***
Exp_costs	-0.0002	-0.0002**	-0.0002
Constant	0.7921*	-0.0349	0.6932

Table A5. Robustness checks: regression results for pioneer adopters and intended adopters

889 Standard errors are clustered by cantons. Reference levels for the variables expected yield decrease and

890 experience are "producer expects yield losses greater 15% from program introduction" and "producer has no

891 experience with pesticide-free production," respectively. Adoption variables in models (1), (2), and (3) denote

(has adopted/intends to adopt or not), (has adopted or not), and (intends to adopt or not). Note that in model (2),

- pioneer adopters are excluded from the regression. Sample sizes are $N_{(1,2)}=1073$ and $N_{(3)}=917$, respectively. *,** and *** indicate statistical significance at the 10%, 5%, and 1% level, respectively.

896 **Table A6.** Robustness checks: Oster bounds for key adoption variables

Variable name	Delta
Soil conservation	2.517
DP_canton	7.657
Exp_yield_decr	
1	-0.118
2	3.364
3	4.156
4	-3.069
Exp_yield_risk	1.365
Risk_pref	1.841
Pos_Environ	1.016
Availability_machinery	1.749
Exp_risk_machinery	0.969

897 Oster bounds are computed for the main model and $R_{max} = 0.33$ (setting $R_{max} = 1.3 R_{main model}^2$, following

the suggestions in Oster (2019)).





Figure A1. Participation decision in the pesticide-free wheat production program

902 The map shows participation decisions in the pesticide-free wheat production program of survey respondents (N
 903 =1073). "Early participation" indicates producers who have already participated in the program, "intended

904 participation" indicates producers who have stated their willingness to participate in the future, and "negative"

905 indicates producers who are not willing to participate.



- **Figure A2.** The wheat surface of survey respondents The map shows the wheat surface of producers in the survey (N = 1073) in hectares.



- **Figure A3.** Average delivered wheat yields of survey respondents The map shows average wheat yields of producers in the survey (N = 1073) delivered to IP-SUISSE from 2008-
- 2018 in decitons (1dt = 100kg) per hectare. Delivered quantities are slightly lower than harvested quantities, as
- they account for losses from bad quality, drying, etc.



- **Figure A4**. Soil suitability for wheat cultivation The map shows soil suitability for wheat cultivation of producers in the survey according to the Swiss Federal
- Office for Agriculture (Swiss Federal Office for Agriculture, 2009).



- 924 925 **Figure A5**. Weed abundance
- 926 The map shows abundance of the 21 most important weeds in Swiss wheat production listed in (Böcker et al.,
- 927 2019) on farms of producers in the survey, according to Info Flora (Info Flora, 2019).