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The Micro-politics of Collective Bargaining: The Case of Gender Equality

Rémi Bourguignon

Univ Paris Est Creteil, IRG, F-94010 Creteil, France

Coron, Clotilde

IAE Paris 1 Panthéon-Sorbonne (Sorbonne Business School), France

Corresponding author:

Rémi Bourguignon, Eiffel School of Management, Univ Paris Est Creteil, 61 Av. du Général

N Less

de Gaulle, 94010 Créteil, France

Email: remi.bourguignon@u-pec.fr

Abstract:

What are the drivers of collective bargaining to achieve gender equality in companies? Although much research has been done on this question, answers tend to focus exclusively on the institutional perspective and to neglect the social and power relations at work. We address this deficiency in this article by taking a micro-political perspective. We trace the trajectory of a collectively bargained gender equality policy in a French company over 14 years and examine how management and unions contribute to the process. Our results show that the construction of a coalition between management and unions around gender equality, as well as the form taken by the bargained policy, are closely linked to the capabilities that these

actors possess and mobilise. This study contributes to the understanding of gender equality bargaining and, more generally, to the micro-politics of collective bargaining. In doing so, it aims to connect organisation studies and industrial relations.

Keywords: gender equality, collective bargaining, micro-politics, Trade unions, Qualitative

Introduction

 The limitations of unilateral managerial decision-making and legal requirements have led collective bargaining to be widely considered as an effective means of advancing gender equality in companies and the notion of "gender equality bargaining" has become a research topic in its own right (Williamson and Baird, 2014). Collective bargaining has the dual advantage of constraining reluctant employers while addressing the specific contexts within which inequalities occur. However, it soon became clear that bargaining did not automatically achieve the desired progress in gender equality and that it was important to study the conditions under which it occurs (Colling and Dickens, 1998). Following traditional industrial relations research, academic literature tends to focus on the institutional conditions of collective bargaining such as: the link between litigation and collective bargaining; the strength of the collective bargaining systems; and the commitment of institutional actors, particularly trade unions (Heery, 2006). Research on gender equality from the perspective of human relations or organisation studies has tended to focus on social and power relations at work (Acker, 2006; Benschop, 2009) but has largely neglected the issue of gender equality bargaining. As a result, despite the growing interest in the concept of gender equality bargaining, little is known about the non-institutional processes.

In this article, we use a longitudinal case study of a large French IT company to examine the dynamics of a bargained gender equality policy. Drawing on the micro-political analysis, we show that the bargained gender equality policy is shaped by the social and power relations in

the company. The micro-political arrangement between the gender equality department and the trade unions emerged gradually, through an adaptive process during which opportunities came to light as actors engaged and mobilised their capabilities (Lévesque and Murray, 2013).

The two main objectives of this article are, first, to report on the processual nature of a bargained gender equality policy and second, to analyse the links between micro-politics and the evolution of this negotiated policy. While previous research has sought to measure substantive effects, in terms of new rights or the reduction of inequalities between men and women (Deakin et al, 2015; Milner et al, 2019), we focus here on procedural outcomes such as the evolution of the definition of gender equality underpinning the collective agreements, the evolution of indicators and other monitoring mechanisms, and the evolution of the mobilisation mechanisms defined in the company agreements. This does not mean that measureable advances are unimportant, but we feel it is useful to open the box and describe the sub-processes of collective bargaining so as to understand the dynamics.

This article contributes to the research on gender equality in the workplace, and more specifically, on gender equality bargaining. By highlighting the importance of power relations at the micro level, it offers a new perspective on equality bargaining, a prominent regulatory tool, and contributes to the understanding of the micro-politics of collective bargaining. As this subject remains central in the study of industrial relations, but is little studied in the area of human relations, we hope to contribute to the dialogue between these two strands.

The article is organised as follows. First, we review hopes for and doubts about the regulatory potential of gender equality bargaining. We then propose a conceptual framework based on the micro-politic perspective in employment relations, and present the methodology used and the findings. By way of conclusion, we discuss the main contributions of this article to the

study of gender equality and collective bargaining and suggest perspectives for future research.

Hopes for and doubts about gender equality bargaining

 The idea that collective bargaining is a good way to promote gender equality in the workplace has gained ground in the last two decades among policy-makers, notably under the influence of the International Labour Organisation (ILO) (Blackett and Sheppard, 2003; ILO, 2009) which has regularly published working papers in support of this vision (e.g., Briskin and Muller, 2011; Weiler, 2013, etc.). At the academic level, this question has been raised in the seminal works of Colling and Dickens (1989; 1998), Dickens (2000), and Heery (2006). In a review, Williamson and Baird (2014) clearly show how these works have contributed to forging the notion of "gender equality bargaining" and to the emergence of a field of research in its own right. According to Dickens (2000), collective bargaining enables companies to go beyond the confines of legal requirements and produce acceptable and workable initiatives. Barrientos, Bianchi and Berman (2019) similarly argue that unilateral private governance mechanisms (e.g., codes of conduct, social auditing) have failed to advance gender equality in the workplace and that "trade unions and civil society organisations can highlight rights abuses experienced by women workers and support them in accessing remedy; challenge the business models of multinational companies that pressure suppliers and reinforce precarious work and gender discrimination" (Barrientos et al., 2019, p.732). Collective bargaining is presumed to lead to more effective gender equality policies than purely managerial initiatives by giving workers a more active role and by counteracting any reluctance that may emerge during implementation.

A field of research has thus emerged that demonstrates the beneficial effects of collective bargaining on gender equality with a particular focus on three essential institutional conditions. In their 1998 article, Colling and Dickens posit that one of these conditions is Page 5 of 43

 state regulation as its absence weakens the power of trade union representatives and, consequently, the initiatives launched under the agreement. Subsequent research studies have examined the institutional arrangements that support collective bargaining (e.g. Milner and Gregory, 2014; Milner et al., 2019). The works of Deakin et al. (2015) and Guillaume (2015), published in a special issue of the Cambridge Journal of Economics, explore a second institutional condition for gender equality bargaining whereby trade unionists consider litigation and collective bargaining as complementary tools. The third condition relates to the level of commitment of institutional actors, especially trade unions, to gender equality. Here, union democracy and governance are considered to be critical aspects in gender equality bargaining (Healy and Kirton, 2000). Because union ideology has historically retained the notion of the "male breadwinner" (Williamson and Baird, 2014), reforming union ideologies and structures is a challenge, for example, when gender quotas are introduced, as in the German union ver.di (Kirsch and Blaschke, 2014) or when an equality officer function is created (Kirton and Greene, 2006; Bacon and Hoque, 2012). This brief overview of the literature shows that the research on gender equality bargaining, which is largely embedded in industrial relations, is dominated by the institutional approach. Empirical and theoretical analyses aim to identify the institutional rules that need to be adopted for gender equality bargaining to be effective.

The seven preconditions identified by Pillinger and Wintour (2019) contribute to this understanding and focus on institutional structures, whether public or internal to trade unions. It is interesting to note, however, that the success stories analysed by the authors highlight the importance of actors' strategies, and their creativity, in overcoming the obstacles to gender equality. There is good reason to believe that a strictly institutional approach is insufficient and that the micro-political dimension of these negotiations needs to be studied. For example, in their study of the role of trade unions in gender equality policies, Milner *et al.* (2019)

observe that while trade unions are generally little involved in defining the content of gender equality policies, they have a part to play in implementation. They also show that the implementation methods chosen (e.g. monitoring committees, or awareness-raising actions aimed at employees and local managers) can vary depending on the context. These distinctions, we argue, indicate that one of the issues in gender equality bargaining is how power relations are organised. Similarly, Heery (2006) shows that trade union commitment to gender equality is not only explained by the incorporation of women's voices in internal structures but also by the characteristics of trade union leaders and the structure of opportunity provided by management In other words, trade union involvement in collective bargaining draws not only on trade union ideology and internal governance rules but also on the capabilities and strategies of negotiators.

This is the hypothesis that we propose to explore in the remainder of this paper. We argue that the form taken by collective bargaining on gender equality policy reflects the micro-political dynamics within which it evolves.

The micro-politics of gender equality bargaining

Since the pioneering article by Burns (1961), the micro-political perspective has been applied quite widely to the study of organisations. This perspective now includes a variety of works that share a focus on individuals and processes while questioning meso- or macro phenomena. It is rooted in a degree of scepticism about other perspectives, particularly functionalist perspectives, that overestimate the weight of formal structures and tend to ignore the ambiguities connected with them. Without denying the importance of such structures, the micro-political perspective strives to show how individuals take action and create power beyond structural constraints. It has been most adopted in the field of international management (Dörrenbächer and Geppert, 2006; Morgan and Kristensen, 2006; Edwards, Colling and Ferner, 2007). In fact, multinational companies are particularly useful

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contexts for the study of strategic behaviour outside formal structures since headquarter managers seek to increase their power over the managers of subsidiaries, who in turn attempt to preserve their discretionary power. By decoding the strategies adopted by each of these groups of actors, particularly around the construction of coalitions, this literature breaks with the monolithic view of management and shows that structures alone do not determine power relations (Bouquet and Birkinshaw, 2008). The micro-political perspective has also been well received in organisational and human relations studies, particularly for analysing the construction of an organisational field (Maclean et al., 2018) and the practices of resistance applied by individuals in the face of managerial policies (Thomas and Davies, 2005; Kärreman and Alvesson, 2009). It has also been used to analyse the identity work that supports the actions of managers in charge of issues with high societal impact such as climate change initiatives (Wright, Nyberg and Grant, 2012) or issues dealing with gender equality in the workplace (Davies and Thomas, 2005). Benschop (2009) explores the micro-politics of networking in relation to gender. Similarly, some articles on diversity management are part of this same theoretical dynamic even if they do not use the "micro-political" label (Ahonen et al. 2014; Jonsen et al., 2013; Ozbilgin and Tatli, 2011). To distance themselves from the analysis of the structural relationship between capital and labour, these studies have usefully focused on individual subjectivities but have neglected the study of equality bargaining.

Moreover, a number of studies have integrated the micro-political perspective into their analyses of employment relationships. These studies have explored the transfer of practices in multinational companies (Ferner, Edwards and Tempel, 2011; Belanger et al., 2013); the relationship between trade unions and management (Helfen, Nicklich and Fortwengel, 2017; Bourguignon, Garaudel and Porcher, 2020); the weight of institutions (Ferner et al., 2005; Geppert, Williams and Wortmann, 2015) and, more recently, the influence of geopolitical factors (Hopkinson and Aman, 2019). In particular, these works have shown that to understand the relationships between trade unions and management, they cannot be conceptualised as relations between two homogeneous sides; the complexity of power relations in the workplace needs to be considered. More specifically, we argue that two micro-political processes, coalition-building and capabilities mobilisation, previously studied separately, need to be linked.

Collective bargaining as coalition-building

In an important study, Kristensen and Zeitlin (2005) show that local managers and local trade unions found it beneficial to form a coalition to increase their power of resistance vis-a-vis headquarters, an observation shared by Ferner et al. (2005: 721) when they noted that "in unionised situations, local management had a set of interests bound up with and achieved through de facto and ad hoc alliances with union protagonists that enabled them to pursue their objectives". Likewise, Bourguignon et al. (2020) analyse the signing of international framework agreements as an alliance between corporate labour relation directors and trade unions to force subsidiaries to implement social policies decided on at headquarter level. In other words, collective bargaining can be seen as a means for managerial players to increase their power, as well as an opportunity for trade unions to influence managerial behaviours on the ground. This line of reasoning echoes the situation that gender equality managers face in their companies. These managers deal with issues that are only weakly linked to the primary business goals of their companies (Woodhams and Lupton, 2006). For this reason, they may be hindered in their mission, either by other corporate functions or by local management, which give priority to operational objectives over gender equality goals. Therefore, trade unions can become valuable allies of gender equality managers to impose the gender equality policy at other managerial levels.

Actors' capabilities as fundamental to micro-political arrangements

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The notion of capabilities, variously conceptualised, has an important role in the micropolitical perspective. In particular, it has been used to analyse the power that subsidiaries acquire in their relations with head offices (Birkinshaw and Hood, 1998; Dörrenbächer and Gammelgaard, 2006; Belanger et al., 2013). It has also been used to describe the power of trade unions in their relationships with management (Frost, 2000; Lévesque and Murray, 2010; Lévesque and Murray, 2013). More recently, Lévesque et al. (2018) have shown that the mobilisation of capabilities by managers and trade union representatives at different organisational levels makes it possible to develop effective transnational collective bargaining. The concept of capabilities is meant to complement that of resources in qualifying the power of players. Following Ferner et al. (2011), the term 'capabilities' is to be "preferred to 'resources' since power over resources constitutes only one dimension of power (one that is the focus of resource-based views of power that predominate in the business *literature*)". In their study of two trade unions within a single multinational company, Lévesque and Murray (2013) show that holding resources is not enough for a trade union to have influence over management. The trade union must have the capacity to take advantage of these resources.

We also fully recognise the relevance and usefulness of the notion of capability in analysing micro-political arrangements. We argue that capabilities are fundamental for coalition-building since, for example, labour relations directors can engage in collective bargaining with the more or less explicit aim of mobilising, or even developing, capabilities that enable the trade unions to support the companies' policies. It follows that, depending on the capabilities mobilised by the actors, collective bargaining can be assigned different objectives. This relationship between capabilities and coalition-building should, from our point of view, be conceptualised in a dynamic way because it is in the course of action that the supposed capabilities of the actors are confirmed or invalidated. This leads actors to

continually review the scope and type of their coalitions relative to the partners' capabilities. The most robust and widely used model to analyse the role played by capabilities in labour relations is one developed by Lévesque and Murray (2010, 2013). In this model, capabilities are conceptualised as discrete factors of which the authors make flexible use. For example, in Lévesque et al. (2018), they used three of the four capabilities identified in their seminal articles of 2010 and 2013. In other words, the model can be adapted to the context of the study. For our part, and because this model has never been applied to gender equality bargaining, we propose to adopt the extensive one considering the four capabilities as follows:

Framing This is the ability to define a reference framework, particularly in normative and cognitive terms, to guide future actions. Reference frameworks legitimise demands and forms of action and are, for this reason, of key importance for actors engaged in political interplay. The ability of a trade union to mobilise its network and of head office to mobilise its subsidiaries to transfer employment practices are mainly dependent on framing capabilities (Ferner et al. 2011). Gender equality can be framed in different ways (Stringfellow, 2018) and it is assumed that this impacts on the ability to mobilise stakeholders, as shown by Yates (2010) in her study on the unionisation of childcare providers.

Intermediating This is the ability to consider and articulate a wide range of interests in order to stimulate collaborative action. A gender equality policy may be perceived to run counter to existing interests. It is important for unions that the defence of women does not appear to be at the expense of other categories of employees who could then distance themselves from the initiative or even actively resist it. In addition, when resources are limited, commitment to a gender equality policy could lead to a lowering of other traditional trade union demands. Trade unions that succeed in reconciling these contradictory expectations and in promoting the collective interest are better able to influence collective bargaining processes. The same

applies to management, where a multiplicity of objectives is in play and where gender equality can be seen as a cost far from the operational and economic concerns of the business (Kalev, Dobbin and Kelly, 2006)

Articulating A gender equality policy needs to be adapted to local specificities, a particular problem for multinational companies. To deploy this policy at different levels of the organisation requires articulating capabilities (Lévesque and Murray, 2013). The more complex an environment is, the more difficult the coordination work is spatially and temporally (Syed and Özbilgin, 2009) and the more critical articulating capabilities become to mobilise local actors and/or to adapt policy at the local level.

Learning This is the capability to derive lessons from past events and adjust organisational practices and routines accordingly. Players lacking learning capabilities tend to reproduce the same responses to the situations they encounter and do not adapt to new circumstances; for this reason, these players lose relevance. One of the challenges for individuals involved in collective bargaining on gender equality is knowing how to review their decisions and, most importantly, how to share this learning with their partners.

In the remainder of this article, we apply a longitudinal assessment to the negotiation of a gender equality policy by ITcom, a French IT company, to study the micro-political arrangement underlying gender equality bargaining and the importance of actors' capabilities. Did goals evolve over time? Do these evolutions reflect a transformation of the advocating coalition? How do the capabilities of the coalition members explain these transformations?

Method

The French case is particularly relevant for this study. While French law has long recognised the principle of gender equality, particularly with regard to equal pay, it has, since 2001, imposed an obligation of collective bargaining on gender equality. Collective bargaining is thus considered a complementary mechanism to increase the effectiveness of the law (box 1).

INSERT BOX 1 HERE

The case

 The case study here is of a French multinational in the IT sector, referred to as ITcom in the paper. This case is of particular interest because the negotiated gender equality policy became much more ambitious between the signing of the first agreement in 2004 and the latest one in 2018. However, the company is standard enough to allow the results to be generalised to other French companies, which operate under the same obligations and in the same social context.

ITcom is an international company headquartered in France. Our study focuses on the French division of the group: 90,000 French employees (140,000 employees in the whole company), 44% of whom are managers and 36% of whom are women (the IT field is traditionally a masculine field due to the gendered segregation of training programmes in schools). ITcom encounters several gender equality issues, notably under-representation of women (e.g., in 2014, women represented 36% of the overall workforce and held 24% of the top 1,200 positions), and a gender pay gap of around 8%. To respond to these problems, the company has defined a proactive gender policy negotiated through successive agreements (2004, 2007, 2011, 2014, and in 2018, signed after our study). Table 1 shows how the content evolved.

INSERT TABLE 1 HERE

The table shows that the number of pages and topics covered increased. One of the negotiation players, the diversity department (which includes the gender equality department), represents management and reports to the human resource department (HRD) at the same level as the recruitment or remuneration department. It is a so-called corporate department which has no hierarchical network at the local level. The management negotiation team is comprised of representatives from the recruitment, remuneration, and social relations departments. ITcom unions (who negotiated the gender equality agreement) are, in

decreasing order of size (as of the 2011 elections), CGT (23%), CFDT (22%), SUD (19%), CFE-CGC (15%), and FO (14%)¹.

Material

We opted for a qualitative approach, drawing on different types of materials (Table 2). Indeed, a qualitative inquiry seemed particularly appropriate to investigate the capabilities used and developed by the actors during the policy negotiation and definition. As in other research on capabilities, we drew on multiple sources of evidence (Lévesque et al., 2018).

INSERT TABLE 2 HERE

Document review. We first reviewed the evolution of the texts of the five successive agreements (2004, 2007, 2011, 2014, 2018). As shown in Table 1, these agreements form a substantial corpus of 206 pages. We also had access to documents produced by the gender equality department prior to the 2011 and 2014 negotiations presenting the targeted measures to the HRD group (55 pages) as well as various monitoring documents (e.g., reports presented at national monitoring committee meetings) (240 pages). As one of the authors (Author 2) was employed as a manager by the ITcom gender equality department between 2013 and 2015, we had unique insight into the thinking behind these documents.

Participant observation. Author 2, as project manager in the gender equality department, attended all 13 of the negotiation sessions for the 2014 agreement. In addition, the same author took part in the preparatory sessions during which the management negotiation team discussed which measures to include. Finally, this author participated in the agreement writing-up process. We did not have permission to record these sessions but the author took

¹ CGT: Confédération Générale du Travail ; CFDT: Confédération Française Démocratique du Travail ; SUD: Solidaire Unitaire Démocratique ; CFE-CGC: Confédération Française de l'Encadrement-Confédération Générale des Cadres ; FO: Forces Ouvrières.

notes during them. This internal observation proved to be enlightening as it gave us access to certain relevant materials. However, in order to maintain an external critical distance, we conducted interviews with the main negotiators. Also, the materials were analysed by both authors to ensure objectivity.

 Interviews with negotiators. After the negotiations in 2014, we conducted five semistructured interviews (average duration: 1 h 30) with the lead union negotiators who signed the agreement (CFDT: 1 negotiator, FO: 1, SUD: 1, and CFE-CGC: 2). To further refine our results, we conducted five additional interviews (average duration: 1 h 30): one with a representative of the labour relations department, three with negotiators that had already been interviewed, and one with a diversity director who negotiated the 2007 agreement. All of these interviewees were female, as gender equality is often negotiated by women (Heery, 2006). To allow interviewees to speak openly or even critically, notes were taken during the interviews rather than recording them. The purpose of the first five interviews was to gather their impressions of the negotiation, as well as to better understand certain union logic and strategy (e.g., level of commitment to gender equality). The purpose of the last four interviews was to identify the specifics of gender equality negotiation compared to other types of negotiation, as these respondents (from management and the unions) had participated in other negotiations (e.g., on wages or intergenerational issues).

Interviews with gender equality officers. In 2013-2014, 17 semi-structured interviews (average duration: 1 h 15) were conducted with the main gender equality officers. These are ITcom employees, often HR practitioners, responsible for the implementation of the policy and relationships with unions at the local level. Some of them manage teams (1-3 employees), while the others are not managers. There are 20 main officers who coordinate around 100 secondary officers (one per ITcom entity). Extensive notes rather than recordings were taken during the interviews to allow the interviewees to speak freely. The interviews

addressed the gender equality policy and their perceptions of it, their roles, their relationships with other actors, the quality of the relationships with the unions, their resources and difficulties encountered as well as their perceptions about gender equality in general.

Analysis of the material

We analysed the materials using themes corresponding to three sub-processes that characterise policy-making in the field of gender equality drawn from previous literature.

1) Defining the concept of gender equality and the content of the policy. Previous research has shown that gender equality is a polysemous concept (Coron and Pigeyre, 2019), encompassing both varied dimensions (workforce diversity, wage equality, equal access to promotion, etc.) and varied action rationales, between a radical approach and a liberal approach (van den Brink et al., 2010).

2) Structuring the monitoring bodies and tools. Monitoring is a way of ensuring that an agreement is duly implemented (Milner et al, 2019). To do this, measurable indicators need to be defined, and supported by procedures (auditing and reporting) to produce reliable and precise information (Pochic and Chappe, 2019).

3) Involving local actors in implementation. This sub-process deals with the measures taken to mobilise local actors (Scala and Paterson, 2017). The importance of the resources made available to local negotiators is highlighted by Milner et al. (2019), for example. These resources are also useful to players involved in implementation (e.g., employees, local union representatives, or local management). They may include awareness-raising initiatives, training or even incentives.

We started by conducting a documentary analysis of the text of the agreements. We sought to identify in each agreement the constituent elements of each sub-process referred to above to trace their longitudinal development by manually coding the text of each agreement in relation to each sub-process. This analytical process, conducted by both authors, defined the analytical themes and verified agreement on the meaning of each sub-process. Sub-process 1, "*Defining the concept of gender equality and the content of the policy*", required lengthy discussion because it tends to overlap with the other sub-processes. Other documents (notably, the monitoring reports) enabled us to improve our study of each sub-process, especially sub-process 2 (*Monitoring bodies and tools*), even though they were not systematically coded.

Second, we sought to establish a link between the capabilities and coalition-building set out above. To do this, we used the participatory observation of the 2014 negotiation to pinpoint the compromise-seeking process between the managerial and trade union players. For each negotiation sequence, we identified which capability was used by which actor by coding the notes taken by capability. We also coded the interviews with the negotiators, taking a historical perspective on capabilities, as several of the negotiators interviewed had participated in multiple negotiations. This allowed us to identify whether the capabilities varied over time. Finally, we coded the interviews with the gender equality officers to identify capabilities on the management side at the local level. We identified which capabilities seemed necessary for them to play their roles as officers and whether they managed to mobilise those capabilities or not. Again, this coding process, conducted by both authors, helped to achieve agreement on the definition of each capability and led us to adapt slightly the analytical framework and coding categories. For example, discussion was required on the "Intermediating" and "Articulating" capabilities which sometimes seemed to overlap.

Interviews were conducted in French and all documentation was in French. The analytical process took place in French as that is the language of both authors and the empirical material. Author translations were undertaken into English to prepare this article.

Findings

ITcom is an interesting case for the study of coalitions and micro-political arrangements between management and trade unions and the associated processual outcomes, as its gender equality department was particularly aware of the need to involve trade unions at the local level

in the process of defining and implementing an agreement. As stated in a framework document for the 2014 agreement mandate, *"the entire ITcom 'house' must be on board, starting with the trade unions"*. Most of the trade unions were stakeholders in this micropolitical arrangement, as they believed that the negotiation of the gender equality agreement would enable them to influence other negotiations.

"What we [the trade union, SUD] wanted was to come away with as many advances as possible on gender equality, which would then set a binding framework for other agreements, for example, slightly constraining the GPEC [HR planning] agreement. - Trade union negotiator (SUD)

This micro-political arrangement allowed management and unions to define a proactive and ambitious policy throughout successive agreements. Table 1 shows that the agreements became more ambitious until 2014 and then stabilised between 2014 and 2018. This progression in the policy reflects a more comprehensive approach to the definition of gender equality, going so far as to include domestic violence in 2018. Institutional mechanisms were also gradually strengthened, with the creation of local monitoring commissions and an increase in the frequency of meetings of national and local commissions.

We present our results by first highlighting the sub-processes. For each sub-process, we focus on the processual outcomes, i.e. how the negotiated gender equality policy evolved. We characterise each sub-process using documentary analysis (the text of the agreements and monitoring documents, in particular), and then identify the capabilities required for each subprocess based on the negotiations and interviews with the various players. We dedicate the final section to the two-way link between the sub-processes and capabilities, showing how the capabilities act as intermediaries between the sub-processes. This enables us to explain the ramping-up of sub-processes 1 and 2 and the weakening of sub-process 3.

Sub-process 1: Defining the concept of gender equality

Evolution between 2004 and 2018. We note a change in the definition of the principle of equality with each new agreement. To wit, the 2004 and 2007 agreements only set out measures aimed at guaranteeing equal rights for women and men, while the agreements signed from 2011 onwards also defined measures aimed at providing equal opportunities and affirmative action. For example, the 2011 agreement required gender diversity in recruitment short-lists: *"During external recruitment, the short-list of candidates includes at least 4 people in order to promote balanced representation of women and men. The lists include an equal number of women and men when the number of candidates with equal skills allows".* This increase in the requirements and obligations imposed on local players reflects a change in the definition of the principle of equality.

There was also a change in the number of dimensions covered by the agreements. While the 2004 agreement focused on core components of gender equality (equality in access to employment, equal training and responsibilities, wage equality, work-life balance, and gender diversity within unions), successive agreements added new dimensions related to communication and raising awareness on the subject (2007), retirement, women's networks (2011), fighting sexual harassment and sexism (2014), and assistance to victims of domestic violence (2018).

We thus see an increase in both the importance placed on the principle and in the scope of the definition of equality. It should be noted that the direction of this shift is an increase in agreement provisions with no agreement receding (by removing content, for example).

Changes in content went hand in hand with changes in the framing of the agreements and an increased importance placed on gender equality. By way of illustration, the preamble to the 2004 agreement explained that the company sought to engage in the agreement negotiation process to comply with legal obligations (*"This desire is in step with the law of 9 May 2001 on gender equality between men and women…"*), while the 2018 agreement states that ITcom is *"convinced that equality between women and men is a guarantee of economic performance and social performance"*.

Required capabilities. This sub-process required both the management and trade union players to have framing capabilities to establish a framework in the text of the agreements outlining the concept and policy of gender equality. During the negotiation process, they demonstrated framing capabilities, sometimes proposing opposing content for the policy.

The SUD trade union criticises the company's transformation of the principle of "equality in professional development" into the principle of "women's access to decision-making positions". It deems that the term "women's access to decision-making positions" is restrictive because it tends to focus attention on access to the highest levels of responsibility. (Observation Notes, Negotiation Session 2, 19 December 2013)

Similarly, the diversity director who negotiated the agreement in 2007 explained that during this negotiation, she sought to obtain a commitment by the trade unions to reach a certain percentage of women but this request was refused and hence, the measure was muted.

"At the time, I asked the unions to make commitments on the percentage of women, and they refused at the time". - Diversity Director, negotiator of the 2007 agreement Commitment as set out in the agreement: "The trade unions will try to ensure that the percentage of women on the lists of candidates for elected office is at least equal to the percentage of women in the entity".

The involvement of trade union negotiators in determining the content of commitments requires initial intermediation work within the trade unions. Any negotiation process entails a resource outlay, the subjects on which a trade union team must engage have to be prioritised. One risk for gender equality is that it is perceived as secondary to subjects that affect all employees, such as employment, wages or working conditions. In the case of ITcom, it appears that the trade union negotiators endeavoured to make this subject an opportunity for progress on other subjects. To illustrate, the negotiator from the trade union SUD explained that commitment to gender equality was a means of influencing wage negotiations:

"We decided to take a positive stance because we want to have some influence on the implementation of equal pay. Actually, we can't really sign the wage agreements because usually they don't contain the measures we want. But in wage negotiations, even if they know that we will not sign, we have our say because we sign the gender equality agreement." - SUD trade union negotiator

Thus, to legitimise and promote a gender equality policy, it is of interest to connect commitments on gender equality to other subjects to show a collective benefit. This intermediation work appears very clearly in the text of the 2014 agreement.

"For the company, gender equality contributes to quality of work life. This requires that no form of discrimination exists and is tolerated, both in terms of access to employment and promotion and in wage policy and other determinants of working conditions. Furthermore, progress in gender equality benefits both men and women. That is why our approach is deliberately inclusive."- 2014 agreement

 Similarly, various trade union players proposed demands that went beyond the sole framework of gender equality and took into account other forms of inequality (between managers and non-managers, for example).

"The topic of professional development is very sensitive. The problem is that we ended up with a CEO who arrived like the Messiah and suddenly tossed out that '35% of the company's governing bodies will be women by 2015'. The big risk is of the tree hiding the forest. There are two worlds in this company: the production world that is underpaid and overlooked and the management world that gets much more recognition. There is a big problem with the move to managerial positions." -

Trade union negotiator (SUD)

This example illustrates how being able to influence the content of the gender equality policy required trade union actors to develop intermediating capabilities to reconcile seemingly contradictory interests.

The fact that the corporate players could call upon framing and intermediating capabilities enabled a gradual ramp-up of the content of the agreements and their ambition as negotiations continued.

Sub-process 2: Structuring the monitoring bodies and tools

Evolution between 2004 and 2018. The number of follow-up and monitoring bodies tended to increase over time, except between 2014 and 2018, when ITcom seems to have scaled back its monitoring.

Reinforcement came from both the creation of new bodies and increased meeting frequency. For instance, the 2004 agreement created a national monitoring commission (composed of the signatory trade union organisations and the diversity department) with annual meetings, which became semi-annual in 2007 and then quarterly in 2011. They returned to semi-annual frequency in the 2018 agreement. The local monitoring committees (composed of the gender equality officers, the signatory trade union organisations and non-signatory local representative organisations) were created by the 2011 agreement. In 2014, they were restricted to the signatory trade unions. Ultimately, the players formed a multilevel monitoring structure for reporting. More precisely, the reporting took place at three levels: at the "secondary establishment" level (entities composed of 500 to 1,000 employees), at the "main establishment" level (20 entities in ITcom, composed of 4 to 6 secondary establishments) and at the national level.

 In addition to defining the monitoring bodies, the sequential agreements also defined increasingly numerous and precise monitoring indicators. In 2004, the company only used the 25 legal indicators established in 1983 but it added 12 indicators at the national level in 2007, including the proportion of women on management committees and the proportion of women recruited externally on permanent contracts by socio-professional category, and defined four indicators at the local level that were not required by law. In addition to the 25 legally required indicators, the 2011 agreement defined 18 indicators at the national level and 30 at the local level while the 2014 agreement set out 30 national and 33 local indicators and the 2018 agreement set out 37 national and 34 local indicators. Therefore, sub-process 2 shows significant increase in the activity of the monitoring bodies and in indicators.

Required capabilities. Learning capabilities are essential for this monitoring sub-process. Regular dissemination of information, at both the corporate and local levels, was intended to provide better situational knowledge so that new demands could be formed and existing demands could be developed.

"On diversity issues, you have indicators, which give information—this is good, because it forces you to look at some possibly painful realities". Negotiator on the management side (labour relations department)

For example, during negotiations in 2014, projected percentages of female participation in the company were circulated. In fact, the commitment of the 2011 agreement to increase the percentage of women in the company (from 36% to 39% in three years, replacing 15,000 men with 15,000 women) was unattainable. The figures shared were thus intended to demonstrate to the trade unions that it would be impossible to achieve this type of commitment.

A reporting manager said that the projections of a 3-point increase in the percentage of women in the company over the three years of the agreement were impossible to achieve. One of the unions, FO, agreed, explaining that increasing the overall proportion of women was less important for them than female professional development. (Observation Note, Negotiation Session 4, 7 February 2014)

These comments show how the information collected to monitor the appropriate application of the agreements by the employer, provided learning opportunities to the trade unions to change their approach to the gender equality policy.

Sub-process 3: Involving local actors in implementation

Analysis of this sub-process is based on the measures adopted to involve local actors (awareness, training and incentive measures).

Evolution between 2004 and 2018. The notion of awareness appeared in the 2007 agreement, which dedicated an entire chapter to communication and awareness. Awareness-raising mainly targeted the network of HR players at the corporate level, but it also targeted the local level by mentioning gender equality officers and HR managers. Moreover, awareness-raising and communication focused on ensuring knowledge of the content of the agreement (*"The HR managers will also ensure that managers, within their scope, are aware of the provisions relating to gender equality"*), particularly by producing and distributing communication kits on the actions mandated by the agreement. The 2011 agreement also devoted a chapter to

communication and awareness-raising. However, the scope of these two themes was broader in the 2011 agreement, encompassing, for example, awareness of the existence of stereotypes, and aiming to "develop a mind-set favourable to gender equality, at all levels of the company". The measures of the 2007 agreement on communication and awareness-raising about the content of the agreement were therefore included, but they were supplemented by a new section entitled "Helping bring about an evolution in representations", which began with the following sentence: "The signatories agree that communication on the agreement alone is not sufficient to change mentalities and combat gender stereotypes which still form a major obstacle to real gender equality." The following actions were listed: awareness-raising actions for all employees (poster campaigns, web TV, etc.) and a specific training module on gender equality for managers, HR practitioners, and all employees (also open to union representatives). Furthermore, the company undertook to combat gender stereotypes in all of its communication (internal and external). Thus, clearly, the 2011 agreement broadened the scope of communication and awareness-raising, as well as the scope of the players involved to include employees and union representatives.

The 2014 agreement also dedicated a prominent chapter to the subject. The negotiators of the 2014 agreement aimed to more directly mobilise local players on this issue. Chapter 1 consists largely of measures from the previous agreement but emphasises the role of gender equality officers specifically trained on the subject. This agreement committed the company (in the chapter dedicated to the role of trade unions) to funding training sessions for trade unions (up to 30 days per year per representative trade union) "*in order to promote their assimilation of gender equality issues*". This last measure thus explicitly aimed to raise the trade union players' awareness, particularly at the local level.

What was new in 2014 was the creation of semi-annual "local councils" incorporating the representative trade unions. These councils had a different function from the monitoring

bodies, as they were not expected to monitor the enforcement of the gender equality agreement but were intended as a space for local dialogue between management and unions in which the players could build action plans. These councils were supposed to involve these players in the company's gender equality policy and implement the agreement within the limits of local constraints and issues.

"So what I do in terms of facilitation with the gender equality officers at the local level [secondary establishment level] is that I hold a face-to-face meeting at the beginning of the year, in late January, which gives me the chance to share the news of the last quarter, which is considerable, with the monitoring commission and the council, and typically, we will talk about our action plan for the coming year". Gender equality officer

Overall, in 2014, this sub-process was characterised by extended awareness and communication actions (initially restricted to the content of the agreement and then extended to gender stereotypes); by an increase in the number of players involved, at the local level in particular (initially restricted to HR players and then including employees and union representatives) and by an increase in the number of measures and actions implemented (including organising one week of events, at the national and local levels).

However, these arrangements did not have the effects expected by the negotiators who subsequently decided to do away with the local councils during the 2018 negotiations. The lack of commitment on the part of local players made these spaces for local dialogue between management and unions redundant as indicators were discussed without drawing up action plans, as underlined by many gender equality officers.

"The unions pay attention to the result, but they are passive—on everything I put forward, they are passive. When I hold the local council, I come in with my action plan, we are open to discussion, but they are more sitting back and waiting." Gender equality officer

Required capabilities. The interviews showed that the involvement of local actors requires not only the adoption of collective bargaining mechanisms but also a second stage of intermediation, not within trade unions, but with local actors and articulation.

It was the lack of these intermediating and articulating capabilities, on the part of both the gender equality officers and the trade union negotiators, that explains the difficulty in mobilising local players, as illustrated by the comments received.

"People are completely focused on business issues, they are under incredible pressure to achieve the targets, so gender equality looks like the icing on the cake, a bit of a gimmick. We really do seem to be people enjoying ourselves while everyone else is working." - Gender equality officer

This form of resistance was thus a significant obstacle to the policy's implementation and effectiveness at the local level. The lack of articulating capabilities and the low intermediating capability at the local level were behind both the creation of new awareness-raising and training measures to mobilise this level and the reduced expectations for local players (in particular in constructing local action plans).

Capabilities that serve as intermediaries between sub-processes

We structured the above paragraphs by sub-process and examined which capabilities were required for each sub-process. However, this layout conceals the fact that capabilities, when sufficiently developed, can also create links between sub-processes. We offer four examples.

As we have seen, the regular publication of indicators at the corporate and local levels (subprocess 2) was intended to build a set of demands in line with the various situations faced in the company. This assumed that the players would develop learning capabilities, since they

 were required to advance their vision or conception of the subject. This change in the body of claims led to a change in the content of the policy (sub-process 1).

"With gender equality, it's complicated. We can move ahead on certain demands, for example, on the issue of violence against women, or on leave authorisations for sick children. In 2011, some trade unions wanted to push for equal sharing of those leave authorisations between women and men. I was completely against it, but now I understand. So it is possible to evolve, possibly even more so than on other topics, even though the process is slow. - Trade union negotiator (FO)

Furthermore, as we saw previously, setting up bodies and monitoring tools (sub-process 2) required articulating capabilities, since it meant both trade unions and management coordinating different levels of action. However, the major difficulty encountered by unions and management with this capability was the lack of involvement by local players, an issue raised by both the managerial and trade union networks. Yet, involving local players was the main purpose of sub-process 3: in other words, sub-process 2 can lead to the development of sub-process 3 through the mobilisation of articulating capability.

"With the gender equality officer at the local level [secondary establishment level] we have good relations, I follow up with them once a month, these are volunteers, but they put in the time they can. (...) Sometimes you have to ask several times before something gets done, that's true... For example, the last time in June I asked them to analyse the agreement indicators (percentage of women in the workforce, recruitment, promotion). And, although I asked for this very early on, I had to come back to them several times, particularly at the monthly meetings, to tell them to request appointments with the HR directors...." - Gender equality officer

The desire to mobilise local players (sub-process 3) necessitated developing their framing capability so that they could channel local action. However, this framing capability largely

depended on how gender equality was defined and on the gender equality policy (sub-process 1), which was more or less easy to implement for local players depending on how well adapted the policy was to local contingencies. For instance, trade unionists explained that affirmative action was sometimes difficult to support within their trade union, even when these measures were in the agreement.

"On the FO side, people will tell you that they are against all discrimination, and thus positive discrimination is just as reprehensible as negative discrimination. My argument is that men have been squashing women for so many years that if for once we get a bit of an advantage, it's not so bad. - Trade union negotiator (FO)

This struggle to have affirmative action accepted locally is also experienced by management. Results of a quantitative survey conducted among managers at the end of 2013: while some advocate affirmative action, others see this type of measure as unfavourable to both men (who are penalised) and women (who are affected by a lack of legitimacy).

Finally, as we have seen, the concept of gender equality and the definition of the policy (subprocess 1) has broadened over time. Therefore, the trade unions had a particular articulating role to play in bringing demands related to gender equality into other negotiations (for example, negotiations on remuneration). The monitoring indicators connected with gender equality (sub-process 2) were thus key to enabling them to advocate for these claims in other bodies.

"I'm the one who asked to be part of the negotiations on wages as well. I asked because M^{***} [SUD negotiator] said to me 'you wouldn't want to come to the pay negotiation, would you? Because all alone I can't do it anymore, C^{***} [CFDT negotiator] is there, but if there were more of us, it would help us defend the demands on equal pay'. (...) Now that I've taken up the matter, I'm sure it's dealt

with. I think it is good that we're on both; if we are not there, gender equality is not dealt with in the negotiations on pay. - Trade union negotiator (FO)

Capabilities therefore play an intermediary role between the sub-processes in the sense that the development of certain capabilities needed for certain sub-processes may influence other sub-processes.

Discussion

In this article, we analysed the gender equality bargaining process taking a micro-political perspective in organisations. In addition to its contribution to the research on gender equality bargaining, our article brings broader insights to the research on gender equality and to the research on the micro-politics of collective bargaining.

First, this article contributes to the research on gender equality bargaining. While collective bargaining is increasingly seen by policy-makers as a promising regulatory mechanism to move towards gender equality, academic studies are characterised by a certain inconsistency. Our research concludes that this reflects the fact that gender equality bargaining covers a variety of approaches. Attempting to identify general substantive effects is therefore doomed to failure. It is, in fact, necessary to consider the diversity of the trajectories that collective bargaining can take and the micro-political arrangements on which they are based. For example, it can be hypothesised that a collective agreement involving local actors would produce very different substantive effects than a highly centralised agreement limited to defining the content of a gender equality policy. It was not the aim of this article to measure these substantive effects, but we believe that future research should focus on identifying these differentiated effects. Moreover, by highlighting relevant micro-political conditions, our article has implications for practitioners on both the managerial and trade union sides. Indeed, it shows that without the development of capabilities at different levels of a company, it is difficult to establish complementary action between management and trade unions.

Second, our article contributes to the literature on gender equality. Indeed, the analytical grid we used to analyse and interpret our empirical material is derived from previous studies on gender equality and underlines the three issues involved in defining a gender equality policy: defining the concept of gender equality (van den Brink et al., 2010; Coron and Pigevre, 2019); defining monitoring bodies and tools (Milner et al, 2019; Pochic and Chappe, 2019); involving local actors (Özbilgin and Tatli, 2011; Scala and Paterson, 2017). To our knowledge, the combination of this research and analytical grid has not been applied before to analyse gender equality issues. Our case study highlights these critical issues that need to be considered in the study of gender equality policies. Indeed, the definition of gender equality is the subject of much debate between unions and management but also within unions. Some of these debates refer to vocabulary issues (equality in professional development versus women's access to decision-making positions) and others refer to the topics to be included in gender equality policies (e.g. company day care). The acceptance of affirmative action in recent agreements also indicates that the concept of gender equality is not carved in stone. Our results on monitoring bodies and tools show that defining these is not enough: learning capabilities are required to properly apply these tools to define an adequate gender equality policy. Our results on the involvement of local actors, such as managers (Allard et al, 2011), are in line with previous research as they show the growing importance for negotiators of mobilising local players. Our results also indicate that a lack of intermediating and articulating capabilities on the part of unions and management explains some of the difficulties in mobilising local actors. These three issues seem appropriate and sufficient when studying companies already committed to gender equality. However, they may be inadequate when studying the numerous companies which do the minimum required to comply with legal obligations.

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Third, our article makes a more general contribution to the micro-political analysis of collective bargaining. As our brief review of the literature has shown, this type of analysis of the specificities of transnational collective bargaining has only recently developed. This research has highlighted the counterintuitive coalitions between actors, for example, between local management and local unions to better resist the demands of central actors (Ferner et al., 2005) or between central management and union leaders to bring subsidiaries under control (Bourguignon et al., 2020). Other research on this dynamic has highlighted the importance of identifying actors' capabilities, beyond the resources at their disposal, to analyse their power (Lévesque et al, 2018). The conceptual framework developed in our article and supported by the ITcom case shows that these two dimensions are intimately linked because the building of coalitions can be understood in light of the capabilities mobilised by the actors. Future research on the micro-political conditions of collective bargaining will have to consider these two dimensions simultaneously. This observation appears to us to be particularly important for the study of collective bargaining because it highlights the role of managers and their agency in the dynamics of industrial relations. Beyond the respective interests of employers, workers and institutional structures, it shows the decisive role the commitment of managers can play in the vitality of collective bargaining. Recent work on social dialogue in global value chains points in the same direction (Gansemans, Louche, D'Haese and 2021; Bourguignon and Hennebert, 2021). It invites us to extend the analysis of managers' agency which could be done by exploring a third dimension of micro-political games: individual subjectivity. Indeed, because they are counterintuitive and even counternatural, these coalitions are ambivalent by nature and generate tensions for the individuals involved. To fully understand these phenomena, it is therefore important to analyse the identity work carried out by individuals.

Conclusion

In studying the micro-political foundations of gender equality bargaining, our paper builds a bridge between industrial relations research and management research. These two approaches are traditionally considered as opposing approaches to the study of the employment relationship. However, the conceptual framework we have developed and empirically tested shows that a better understanding of the dynamics is obtained by considering both the institutional and the human relations issues at the micro level. Obviously, our results have their limitations since the case studied, even though the case is typical of a large French company, does not claim to be representative at the international level. Future research should therefore test the analytical model in other organisational and institutional contexts. Our paper also contributes to the public debate on gender equality. Among policymakers, there is intense debate on the interest of supporting collective bargaining on this issue. Our article shows that gender equality bargaining can follow different trajectories and provides avenues for controlling it, in particular through the development of actors' capabilities. A natural extension of this research will then be to link these trajectories with substantive

To conclude, we would like to point out that this research was conducted prior to the Covid-19 pandemic. It has not been possible to consider any effects this might have had on gender equality bargaining at ITcom although there is evidence that the pandemic has strongly affected collective action at the micro level and questions of its implications have been raised. The micro-political analysis outlined in this paper gives a central place to the organisational context and interactions, viewed as providing opportunities for union and managerial actors to build coalitions. Will the sudden transformation of these micro-political conditions weaken these coalitions and relegate the issue of gender equality to the background? Or, on the contrary, will the capabilities (and, in this case, which ones?) held by

outcomes in terms of equality between women and men.

gender equality actors enable them to renew their strategies and adapt the form of collective bargaining?

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Biographies

Rémi Bourguignon is Professor of Management and Employment Relations at Eiffel School of Management, Univ Paris Est Creteil, France. His research interests include employment

relations, collective bargaining, trade-unions, HRM and corporate social responsibility. He has published widely in international scholarly journals and his work has appeared in British Journal of Industrial Relations, Business History and Journal of Business Ethics. He has coordinated several research programs for private and public institutions, including the International Labour Organization [Email: remi.bourguignon@u-pec.fr]

OCIRD ID: https://orcid.org/0000-0001-7870-8648

Clotilde Coron, PhD, is an Associate Professor in Human Resource Management at IAE Paris – Sorbonne Business School. Her research, published in journal articles and books, deals with gender equality and the use of data in Human Resource Management.

Box 1. The French legal framework on social dialogue and gender equality

The French legal framework rests on a stacking of successive laws. We list only the founding laws here.

1972: The principle of equal pay for women and men is enshrined in the law.

1983: The Roudy Act requires companies to produce annual reports on gender equality.

2001: The Génisson Act requires companies to negotiate company agreements on gender equality every three years.

2006: The Ameline Act requires companies to address pay inequality in their annual pay negotiations.

2010: A decree resulting from a law on pension reform establishes penalties for companies that have not negotiated an agreement on gender equality.

Table 1. Evolution of the agreements

	2004 Agreement	2007 Agreement	2011 Agreement	2014 Agreement	2018 Agreement
Number of pages	6	18 + 5 p. of appendices	41 + 8 p. of appendices	45 + 22 p. of appendices	40 + 21 p. of appendices
Measures	primarily non- discrimination principles; preservation of variable pay in the event of maternity or adoption leave; additional inexpensive measures	new flagship measures: budget for correcting wage gaps; wage equality in recruitment; training for recruiters on gender equality; school-relations policy integrating the theme of gender diversity, etc.	new flagship measures: affirmative actions (priority recruitment for women assuming equivalent skills levels; gender equality in short- lists; formalised additional promotion budget for women; action to ensure the presence of female candidates in open positions on the management board, etc.); company contribution to employee pension scheme in the event of parental leave for 6 months, etc.	new flagship measures: gender equality given consideration in all company projects; vigilance about qualification requirements at time of recruitment; training of advisers on wage equality and additional promotion budgets for women, etc.	new flagship measures: platform created to help employees find social assistance; opportunity study of a day-care centre on the premises; occupational social services to which victims of domestic violence can turn
Quantified commitments	no	on recruitment and promotion	on recruitment, promotion and training	on recruitment, promotion and training	on recruitment, promotion and training
Actors and institutions	few concrete obligations for HR and managers; no mention of actors in gender equality; creation of an annual national monitoring commission	new or increased obligations for HR and managers; creation of gender equality officer positions; creation of local dialogue spaces; national commission becomes semi-annual	creation of additional gender equality officer positions (within each establishment); the national commission meets three times a year; semi-annual local commissions created	in the preamble: "gender equality is everyone's business"; the national commission continues to meet three times a year; local commission meetings become annual but are supplemented by local council meetings every six months	national and local committees meet twice a year; local councils are removed
Main themes	recruitment, training, maternity, remuneration, promotion, work organisation, diversity of union bodies	new focuses: masculinisation of feminised professions; communication; awareness-raising and information; etc.	new focuses: retirement; women's networks; women's talent networks, occupational health; fighting gender stereotypes; etc.	new focuses: fighting sexual harassment, sexism, violence against women, etc.	new focuses: in-company day-care; domestic violence, etc.

Table 2. Material

Type of material	Details		
Documents	5 agreements (206 pages)		
	Internal documents produced by the gender		
	equality department prior to the 2011 and		
	2014 negotiations (55 pages)		
	Monitoring documents (reports) (240 pages)		
Participant observation	All the 13 negotiation sessions of the 2014		
	gender equality agreement		
	All the preparatory sessions which took place		
	before the negotiation sessions		
	Writing process of the 2014 gender equality		
	agreement		
Interviews with negotiators	First round: 5 semi-structured interviews		
	(average duration 1h30) with the lead		
	negotiators of each union who signed the		
	2014 agreement		
	Second round: 5 semi-structured interviews		
	(average duration 1h30) (1 with a		
	representative of the labour relations		
	department, 3 with key negotiators that had		
	already been interviewed, and 1 with a		
	diversity director who negotiated the 2007		
· · · · · · · · · · · · · · · · · · ·	agreement)		
Interviews with gender equality officers	17 semi-structured interviews (average		
	duration 1h15) with gender equality officers		

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