

# Harnessing the potential of vulnerability assessments for managing social-ecological systems

Lauric Thiault, Stacy D Jupiter, Johanna E Johnson, Joshua E Cinner, Rebecca M Jarvis, Scott F Heron, Joseph M Maina, Nadine A Marshall, Paul A Marshall, Joachim Claudet

# ▶ To cite this version:

Lauric Thiault, Stacy D Jupiter, Johanna E Johnson, Joshua E Cinner, Rebecca M Jarvis, et al.. Harnessing the potential of vulnerability assessments for managing social-ecological systems. Ecology and Society, 2021, 26 (2), 10.5751/ES-12167-260201. hal-03200265

# HAL Id: hal-03200265 https://hal.science/hal-03200265v1

Submitted on 16 Apr 2021

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#### Harnessing the potential of vulnerability assessments for 1 managing social-ecological systems 2

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5	Authors: Lauric Thiault <sup>1,2,3</sup> , Stacy D. Jupiter <sup>4</sup> , Johanna E. Johnson <sup>5,6</sup> , Joshua E. Cinner <sup>7</sup> ,
6	Rebecca M. Jarvis <sup>8</sup> , Scott F. Heron <sup>7,9</sup> , Joseph M. Maina <sup>10</sup> , Nadine A. Marshall <sup>11</sup> , Paul A.
7	Marshall <sup>12,13</sup> and Joachim Claudet <sup>1,2</sup>
8	
9	
10	Affiliations:
11	<sup>1</sup> National Center for Scientific Research, PSL Université Paris, CRIOBE, USR 3278 CNRS-EPHE-
12	UPVD, Maison des Océans, Paris, France, <sup>2</sup> Laboratoire d'Excellence CORAIL, Moorea, French
13	Polynesia, <sup>3</sup> Moana Ecologic, Rocbaron, France, <sup>4</sup> Wildlife Conservation Society, Melanesia
14	Program, Suva, Fiji, <sup>5</sup> C <sub>2</sub> O Coasts Climate Oceans, Vanuatu & Cairns, Australia, <sup>6</sup> College of
15	Marine & Environmental Sciences, James Cook University, Cairns, QLD Australia, <sup>7</sup> Australian
16	Research Council Centre of Excellence for Coral Reef Studies, James Cook University,
17	Townsville, QLD Australia, <sup>8</sup> Te Kura Pūtaiao - School of Science, Te Wānanga Aronui o
18	Tāmaki Makau Rau - Auckland University of Technology, Tāmaki Makaurau - Auckland,
19	Aotearoa New Zealand, <sup>9</sup> Physics and Marine Geophysical Laboratory, James Cook
20	University, Townsville, QLD, Australia, <sup>10</sup> Faculty of Science and Engineering, Department of
21	Earth and Environmental Sciences, Macquarie University, Sydney, New South Wales,
22	Australia, <sup>11</sup> CSIRO Land and Water, James Cook University, Townsville, QLD, Australia,
23	<sup>12</sup> Centre for Tropical Water and Aquatic Ecosystem Research, James Cook University,
24	Australia, <sup>13</sup> Environment Department, NEOM, Saudi Arabia
25	

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- 26
- **Corresponding author:** Lauric Thiault (lauric.thiault@gmail.com) National Center for Scientific 27
- Research, PSL Université Paris, CRIOBE, USR3278 CNRS-EPHE-UPVD, Maison des Océans, 195 28
- 29 rue Saint-Jacques 75005 Paris, France

#### 30 Abstract

31 The concept of vulnerability has broadened from initial applications in the fields of risk and 32 hazards, human ecology and resilience to now being included into the management of social-33 ecological systems (SESs). We review how this concept has been operationalized in various 34 contexts and identify opportunities and challenges to apply vulnerability assessments to SESs 35 management in the face of social, environmental, and climatic changes. We propose a 12-step 36 framework to help practitioners scope, design, operationalize, and implement vulnerability 37 assessments that can effectively minimize exposure, reduce sensitivity, and build adaptive 38 capacity. We describe the rationale, assumptions and implications that underlie each step and 39 highlight future research directions that are critically needed to further enable vulnerability 40 assessments to address real-world sustainability challenges. These include applying 41 biocultural approaches, building knowledge about SES vulnerability to non-climate stressors, and anticipating potential trade-offs and maladaptation. The framework presented provides 42 43 a roadmap for the development of integrated vulnerability assessments that are robust, 44 context-specific and relevant to social-ecological management objectives.

Keywords: conservation planning; environmental management; risk; social-ecological
systems; sustainability; vulnerability

# 47 Introduction

Vulnerability assessments can inform the development of adaptation and conservation policy and support the integration of socio-economic and ecological factors into decision-making (Metcalf *et al.* 2015; Gurney et al. 2019). They help identify weak points in a system in order to design appropriate interventions to sustain social-ecological systems (SESs) in the face of environmental change.

Research on vulnerability has traditionally been carried out within three linked fields of 53 54 knowledge, with varying understanding and use of the concept: (1) anticipation of how environmental hazards, generally climate-related, are likely to impact human societies (risk 55 56 and hazard research); (2) exploration of the social causes of differential susceptibility (political 57 ecology); and (3) identification of underlying processes that determine the ability to cope and 58 adapt to change (resilience research) (Turner et al. 2003a; Kasperson et al. 2005; Adger 2006; 59 Eakin and Luers 2006; Brugère and De Young 2015). Building on the conceptual and practical 60 foundations provided by these complementary approaches, the Intergovernmental Panel on Climate Change (IPCC) presented a definition that is now the foundation of many vulnerability 61 assessments: "vulnerability [to climate change] is the degree to which systems are susceptible 62 63 to, and unable to cope with, adverse impacts [of climate change]" (IPCC 2001, 2007). This 64 formulation includes three key dimensions: exposure, sensitivity and adaptive capacity.

65 As management and conservation move towards more holistic and integrative approaches, 66 and more quantitative datasets and model outputs from multidisciplinary projects become available (Guerrero et al. 2018), efforts to assess vulnerability have gained attention in 67 relation to SES. Vulnerability assessments help identify vulnerable components or places 68 69 within the SES (vulnerability 'hotspots') and better understand structural deficiencies 70 (vulnerability 'sources'), informing management prioritization and design, respectively 71 (Cinner et al. 2013b, a; Foden et al. 2013; Maina et al. 2016; Smith et al. 2016; Johnson and 72 Welch 2016; Thiault et al. 2018b). Vulnerability assessments are also increasingly used as a 73 common objective or tool for resilience-based management and adaptation policy (Anthony 74 et al. 2015; Mcleod et al. 2019). For example, various Pacific Island countries have 75 implemented integrated vulnerability assessments with the aim to improve multi-sector 76 coordination, strategically tailor interventions and prioritize management effort and resource

allocation (SPC-SPREP-GIZ 2016) and, in some cases, address specific issues such as food
security (Bell and Taylor 2015; Bell *et al.* 2018).

79 Although originally centered around the impacts of climate-related stressors on human societies, vulnerability, as used today, overlaps with key themes of the contemporary 80 81 sustainability narrative, including human-nature interactions, complex systems science, 82 sustainable development goals, global change and ecological resilience and adaptation (Clark 83 et al. 2003; Turner et al. 2003a; Folke et al. 2016). For example, vulnerability is increasingly 84 used to encompass more complex processes such as cross-scalar influences, tele-coupling and 85 multiple stressors (O'Brien and Leichenko 2000; Turner et al. 2003b; O'Brien et al. 2004; 86 Belliveau et al. 2006; Tschakert 2007; Adger et al. 2009; McDowell and Hess 2012; Debortoli 87 et al. 2018). Likewise, the emergent concept of social-ecological vulnerability (Marshall et al. 88 2009; Cinner et al. 2013b; Maina et al. 2016; Berrouet et al. 2018; Thiault et al. 2018a, b; 89 Depietri 2019) echoes the increasingly mainstream recognition that people and nature are 90 interdependent, because people are part of ecosystems and shape them, but are also 91 fundamentally dependent on the capacity of these systems to support wellbeing and 92 development (Fischer et al. 2015; Lebot and Siméoni 2015; Aswani et al. 2017; Ticktin et al. 93 2018; IPBES 2019).

94 Scholars exploring SES vulnerability have made great strides toward identifying key processes 95 affecting system sustainability. But despite the potential of the vulnerability concept to tackle 96 contemporary management problems, barriers continue to prevent uptake by policy-makers 97 and managers (Table 1), and too few assessments lead to tangible outcomes or actions to 98 reduce vulnerability in SESs. The lack of comprehensive, widely applicable and reliable 99 guidance to accompany both analyses and programmatic efforts for vulnerability assessments 100 has raised concerns about their suitability to fulfill strategic objectives, such as communicating 101 risk, rationalizing policy decisions, and monitoring the effect of management interventions 102 (Füssel 2007; Hinkel 2011).

Here, our aim is two-fold. First, we aim to channel vulnerability assessments in a way that fosters knowledge accumulation and sharing through synthesis and generalization. To this end, we suggest a 12-step framework that guides practitioners to easily understand and conduct a vulnerability assessment. This framework synthesizes the different practices that

- 107 have been used to evaluate vulnerability in SESs and highlights current best-practices. Second,
- 108 we propose new directions for research and application.

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 Table 1 | Challenges for considering vulnerability assessments in decision-making.

Concerns	Opportunities for addressing concerns
<ul> <li>Vulnerability research provides a static understanding of a likely dynamic problem.</li> </ul>	<ul> <li>Use a longitudinal study design by repeating vulnerability assessments over time. Employ visualization and analytics tools that can illustrate vulnerability and associated components across space and time.</li> </ul>
<ul> <li>Indicators oversimplify complex processes leading to vulnerability.</li> </ul>	<ul> <li>Use multiple indicators from various data sources and knowledge systems for triangulation and maximum accuracy. Adapt indicators to the assessment objectives.</li> </ul>
<ul> <li>Assumptions of simple linear relationships between indicators and vulnerability that do not reflect the dynamic processes driving vulnerability.</li> </ul>	<ul> <li>Be explicit about the assumptions and limitations underpinning the indicators selected.</li> </ul>
	<ul> <li>Clearly indicate the overall objective and perspective driving the assessment (socioeconomic, biocultural, ecological, etc.) and how interactions between the various system's components were considered.</li> </ul>
	<ul> <li>Formulate algorithms that best represent the relationship among vulnerability dimensions and indicators</li> </ul>
• Elements of vulnerability vary according to the context, scale and study perspective.	• Lists of contributors to a system's vulnerability (e.g., dimensions of exposure, sensitivity and adaptive capacity and their sub-elements) have been identified in various contexts and scales, and can be used to guide the selection of locally-relevant indicators.
	<ul> <li>Large-scale vulnerability assessments provide a motivation for more detailed, contextual analyses of the place-based dynamics of vulnerability at smaller scales.</li> </ul>
<ul> <li>Vulnerability assessments rely preferentially upon specialized, academic knowledge and insufficient consideration</li> </ul>	• Encourage stakeholder input and participation from diverse knowledge systems at appropriate stage(s) of the assessment.
of key stakeholders.	<ul> <li>Be consistent with local terminology and ontologies, use non- technical language where possible.</li> </ul>
• Vulnerability terminology has a negative connotation and is disempowering to local people by labeling them as 'vulnerable'.	• Careful use of vulnerability terminology. "Vulnerability" and other negatively balanced terms should be used within academic and government circles but not in actual research and communication with local people.
	<ul> <li>Highlight empowering elements such as experience, adaptive capacity or resilience when working and communicating with local people.</li> </ul>
• Vulnerability gives too little attention to the underlying drivers that shape exposure-sensitivities and adaptations.	• Draw greater attention to the socio-economic, political, governance and cultural contexts that shape how stressors are experienced and responded to, for example through participatory approaches.
• Elements of vulnerability do not carry equal weight between contexts.	• Local expert judgement, multi-criteria decision techniques, and other approaches that are available enable quantification of the relative contribution of individual indicators when empirical weights are not available.

• Vulnerability lacks clarity on the relative importance of each indicator. • Apply sensitivity and uncertainty analyses.

# 111 Assessing vulnerability in social-ecological systems

112 In our opinion, practitioners attempting to assess vulnerability of SESs should apply four 113 phases: scoping, design, operationalization and implementation (Fig. 1). Each phase is composed of multiple steps for which we describe the overall rationale and review relevant 114 115 approaches employed to date, their assumptions, and potential shortcomings. The framework 116 we present is not meant to be prescriptive but rather to highlight important steps and 117 challenges, based on an extensive review of the literature and our experiences in applying 118 vulnerability assessments in different settings. Vulnerability assessments encompass a broad range of approaches, scales and objectives, but here, we only refer to indicator-based 119 assessments that are relevant to local and regional management and policies. 120



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Figure 1: Flowchart of the four phases and 12 steps for conducing robust, context-specific and policy-relevantvulnerability assessments of social-ecological systems.

#### 124 **1. Scoping**

The point of entry to every vulnerability assessment begins by clearly articulating the objectives, the spatial and temporal boundaries, the system components being assessed, and the available data and resources. This first phase lays the foundation for the rest of the vulnerability assessment.

# 129 1.1. Objectives and engagement with end-users

130 For vulnerability assessments to be more than an academic exercise and effectively support 131 decision-making, they should be designed with a focus on the needs of the end-users, whether 132 they be local managers, policy-makers or other stakeholders. Engaging with practitioners from 133 the start is a critical first step to clearly articulate the specific purpose of the assessment, and 134 identify the general decision context and specific trigger points for action within existing 135 regulatory frameworks. This step thus involves examining the specific needs of the end-users 136 and identifying the main questions to be answered, but also determining the timeframe for 137 the assessment (e.g. are the results going to inform short-term decisions and actions, or 138 medium- to long-term planning?) as well as the agency and opportunity context in which it 139 will be imbedded.

140 Vulnerability assessments have application in a variety of contexts. They can, for instance, 141 help establish management and planning priorities (Aretano et al. 2015; Mora et al. 2015; 142 Thiault *et al.* 2018b; Lapola *et al.* 2019; Bourgoin *et al.* 2020), assist in informing and designing 143 management strategies and interventions (Cinner et al. 2012; Johnson and Welch 2016; 144 Humphries et al. 2019; Thiault et al. 2019a), set a baseline and assess change (Fawcett et al. 145 2017; Thiault et al. 2018a), inform sectorial programming (Ayers and Huq 2009; Cinner et al. 146 2012), or conduct scenario planning for building management alternatives (Hallegatte et al. 147 2011). Importantly, each assessment varies not only in the type of output, but also in input 148 requirements. Therefore, the right approach for any particular assessment will depend on the 149 end-user's goals, and on the level of resources (data, expertise, time, funding) available.

Discussions to set assessment objectives can also be good fora to develop common principles for "good practice" in carrying out vulnerability assessments. These should include assurances for: stakeholder participation (steps 1.3 and 3.1); ensuring free, prior and informed consent in data collection (step 3.1); consideration of gender and social inclusion and human rights

- approaches in identified interventions (step 4.1); and maintaining confidentiality of data from
- 155 affected populations (step 4.2).

Since vulnerability involves a particular terminology, and the assessment is a collaborative endeavor, developing system literacy may be warranted to discuss and reflect collectively on the key concepts. To help in this process, we provide definitions and examples of key terms and concepts (Table 2).

Table 2 | Glossary of terms with definitions adapted from the primary literature and illustrative examples from
 social (S) and ecological (E) systems.

Term	Definition	Social and ecological examples
Vulnerability	Degree to which a system's components are susceptible to, or unable to cope with, adverse effects of a stressor (modified from IPCC 2001, 2007). Vulnerability has three dimensions: exposure, sensitivity, and adaptive capacity.	Vulnerability of [component]'s [attribute] to [stressor].
Vulnerability assessment	Analytical exercise whose goal is to assess vulnerability of a valued attribute of one or more system's component(s) to one or more stressor(s) (Tonmoy <i>et al.</i> 2014), often with the aim to inform management and decision-making.	Multi-dimensional models (Pacifici <i>et al.</i> 2015), fuzzy cognitive mapping (Singh and Nair 2014), paleo-ecological reconstructions or scenarios as proxies (Beaugrand <i>et al.</i> 2015), criteria-based assessments (Cinner <i>et al.</i> 2013a; Johnson <i>et al.</i> 2016).
Component	Sub-system entity that is contained within the system of interest.	S: Individuals, households, communities, countries. E: Species, stocks, habitats, ecosystems, eco- regions.
Attribute	Quality or feature inherent to the system's component likely to be affected by a stressor. Change in a component's attribute following exposure may provide a measure of vulnerability outcome.	S: Household wellbeing, community health. E: Species biomass, stock productivity, ecosystem condition.
Stressor	Threat to a component. Either a major spike in pressure (pulse) beyond the normal range of variability in which the system operates, or a continuous or slow onset pressure (press), commonly within the range of normal variability (adapted from Turner <i>et al.</i> 2003a).	S: Economic/market shocks (pulse), population growth (press or pulse), coup d'état (pulse) E: Tropical cyclone (pulse), sea level rise (press), changing water quality (pulse or press).
Exposure	Nature and degree to which a component is in contact with, or subject to, a stressor (IPCC 2001; Kasperson <i>et al.</i> 2005; Adger 2006; Gallopín 2006).	Magnitude, frequency, duration and/or extent of [stressor] experienced by [component].
Sensitivity	Conditions determining the degree to which a component is directly or indirectly altered or modified in the short-term by stressor exposure (modified from IPCC 2001, 2007 and Bousquet <i>et al.</i> 2015).	S: Economic, demographic, psychological and cultural dependency (Marshall <i>et al.</i> 2017) E: Specialization, dependence on environmental triggers, dependence on interspecific interactions [likely to be disrupted by stressor], rarity (Foden <i>et al.</i> 2013).
Adaptive Capacity	Latent ability to implement effective and responses to changes by minimizing, coping with, or recovering from the potential impacts of a stressor (Whitney <i>et al.</i> 2017; Cinner <i>et al.</i> 2018).	S: Assets, flexibility, organization, learning, agency (Cinner et al. 2018). E: Life-history traits, genetic variation and evolvability, phenotypic plasticity, (Nicotra et al. 2015).

#### 162 *1.2 System exploration*

163 This step is about framing the vulnerability assessment. It requires describing explicitly the key 164 elements of the SES to be accounted for, and articulating assumptions about how SES 165 components and stressors interact. Through this step, analysts focus on what is important, 166 provisionally deciding what should be included and what should be left out, eventually arriving 167 at a shared conceptual understanding of the identity of the system (Binder et al. 2013). 168 Specifically, this step includes identifying key component(s) (vulnerability of what?), the 169 stressor(s) (vulnerability to what?) and the pathways through which system components are 170 affected by the stressor(s). For example, in the vulnerability framework developed by Cinner 171 et al. (2012), the authors decided to explicitly focus on vulnerability of coupled coral reef SES to climate change impacts at the community-level. While the authors acknowledged that 172 173 multiple factors can affect coral reef SES, they explicitly focused their analysis on pathways to 174 direct ecological impact from temperature-induced bleaching and mortality of reef-building 175 corals (ecological vulnerability) and associated loss of ecosystem services (social vulnerability).

176 Another key issue to consider during this initial system exploration is the temporal and spatial 177 scale of the assessment, which needs to correspond to the scales of underlying processes that 178 affect the outcome and the time horizons of the management decisions in order to be 179 compatible with the objectives (step 1.1). In defining a systems boundary, the scope of the 180 study is explicitly set based on a number of factors including budget, data needs and other 181 resources necessary for vulnerability assessments. For example, if the objective is to prioritize national implementation of a certain policy (e.g. protected areas) based on current 182 183 vulnerability, then the assessment could be static and remain constrained to national 184 boundaries (REF). On the other hand, if the objective is about assessing system response to a 185 policy, then repeated assessments involving two or more snapshots will be warranted to 186 capture dynamic feedback (REF).

#### 187 1.3 Review

Once the objectives are defined and the key components and stressor(s) have been clearly articulated, it is important to map out previous efforts and projects that have had similar objectives. This process will: assist in planning for data collection (e.g. prioritizing resource allocation for new primary data sources) and analysis (e.g. identifying technical capacities 192 needed); create an evidence-base for evaluating system component responses to changed 193 conditions; assist in aggregating indicators; and may lead to re-evaluation of assessment 194 objectives and scope. Beyond the people directing the assessment, a variety of stakeholders 195 may be involved to assist in this step. Decision-makers, managers, resource users, opinion 196 leaders, scientists and holders of traditional knowledge can, among others, provide important 197 data and sociocultural and political context (Reed 2008; Skroblin *et al.* 2019). The degree of 198 engagement with these stakeholders will depend on the specific circumstances and needs.

# 199 **2. Design**

Reflecting on the objectives, system model, and available resources enables a strategic approach to designing the vulnerability assessment. Practitioners can build on the knowledge generated in the Scoping phase to identify the most appropriate assessment structure and design indicators. The choices made at all these steps should be justified and documented for transparency and replicability.

# 205 *2.1 Model structure*

We propose that quantitative vulnerability assessments should include at least three nested layers of increasing detail: *dimensions, domains* and *indicators,* which comprehensively incorporate relevant theories and context-grounded information (Box 1). The model structure describes high-level interactions, generally among social and/or ecological *dimensions,* and helps translate the system understanding (from step 1.2) into a causal model of vulnerability. The model structure is the backbone of the vulnerability assessment. Its choice is therefore important because it shapes the outputs that will be derived from the assessment.

# 213 **Box 1**: Dimensions, domains and indicators of vulnerability

A vulnerability assessment should be capable of determining what makes each case unique and what makes each case generalized and comparable across settings. Here we propose that vulnerability assessments incorporate three nested layers that vary in the specificity of their definition: dimensions (generic), domains (moving from generic to specific) and indicators (context-specific). Vulnerability is comprised of three broad *dimensions*: exposure, sensitivity and adaptive capacity (Table 1): (1) Exposure is the magnitude, frequency, duration and/or extent in which a component is in contact with, or subject to, a stressor; (2) sensitivity defines the degree to which a component is directly or indirectly altered or modified in the short-term by the stressor; and (3) adaptive capacity captures current ability to minimize, cope with, or recover from the potential impact of a stressor through effective and long-term responses to changes (Table 1). All three *dimensions* influence vulnerability but, especially in social-ecological vulnerability assessments, the division between these dimensions is not always clear. Since *dimensions* provide the higher-level (first tier) underpinnings for implementing vulnerabilitybased management (i.e., reducing exposure, decreasing sensitivity and/or building adaptive capacity), it is crucial that the meaning of each dimension within the particular context of the analysis is clearly stated.

Domains break down each dimension into the features that moderate, or contribute to vulnerability. The domains are the features of the systems' component(s) that are most critical to influencing vulnerability in the general context of the study (described during the 'Scoping' phase). They enable practitioners to identify parts of the dimensions that are contributing the most to overall vulnerability, or which could benefit from efforts to reduce vulnerability. We consider *domains* to be heuristics that help scientists and practitioners organize their inquiries of vulnerability. While there are no 'incorrect' domains, it is crucial that they fit the context of the study system and location, and are anchored in relevant theories.

Building on decades of empirical and theoretical work, authors have indeed proposed a variety of *domains* to characterize dimensions of vulnerability. For example, in the context of climate change, exposure can be based on environmental variables/stressors likely to impact system components (Mora *et al.* 2018). These stressors typically fall into either press (chronic) or pulse (acute) *domains* (Anthony *et al.* 2015). Example of climate stressors used to describe indicators may include precipitation change (press) and extreme marine heat events (pulse) (Day *et al.* 2019; Fig 2). In addition to climate stressors, exposure *domains* may derive from environment, economic or other external pressures. Recently, Marshall et al. (2017) proposed that social sensitivity to environmental change be disaggregated into four *domains* (economic dependency, demographic dependency, physiological dependency and cultural dependency), and Cinner et al. (2018) that social adaptive capacity relied on five *domains* (assets, flexibility,
social organization, learning and agency). Likewise, a number of studies have developed *domains* for ecological components (Weißhuhn *et al.* 2018; Foden *et al.* 2019). For example,
still in the context of climate change, Foden *et al.* (2013) proposed four *domains* of sensitivity
(specialization, dependence on environmental triggers, dependence on interspecific
interactions likely to be disrupted by stressor, and rarity), and Nicotra et al. (2015) identified
three key *domains* of species adaptive capacity (life-history traits, genetic variation and
evolvability, and phenotypic plasticity).

In some cases, *domains* can include multiple elements that are deemed locally relevant. For
example, various elements of education have been identified as being important for Pacific
Island communities: quality of education; access to and use of formal educational pathways;
role of local knowledge/language in formal education; diverse learning opportunities; access
to and use of technical and scientific information (Dacks *et al.* 2019).



Figure 2: Conceptual diagram illustrating the three proposed nested layers for theoretically and contextually grounded vulnerability assessments: *dimensions* (inner circle), *domains* (middle circle) and *indicators* (outer
 circle). Examples of domains and indicators are modified from (Marshall *et al.* 2017; Cinner *et al.* 2018; Day *et al.* 2019) and describe social vulnerability of resource-dependent communities to climate change.

Various model structures linking exposure, sensitivity and adaptive capacity have been proposed over the past few decades that reflect the way the system was conceptualized initially (step 1.2). In its simplest form, a vulnerability assessment focuses on one single type of component (e.g. communities, countries, species, habitats, ecosystems) in relation to a single stressor (e.g. economic shock, population growth, tropical cyclone, climate change). In this case, exposure and sensitivity determine the potential impact, and vulnerability then results from the potential impact combined with (or tempered by) adaptive capacity (Fig 3a).

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Figure 3 | Examples of possible structures for the vulnerability assessments, depending on how the system was
 conceptualized.

277 In more complex instances, social and ecological components may be considered as linked 278 and interdependent, for example through ecosystem services delivery (e.g. vulnerability of a 279 social component to vulnerability of the ecological component), use (e.g. vulnerability of 280 ecological component to use by a social component), or both. In such cases, social and 281 ecological vulnerabilities are "coupled" and influence each other: the ecological vulnerability 282 assessment is used as input data to the exposure of social vulnerability assessment (Marshall 283 et al. 2009; Cinner et al. 2013a), and social sensitivity potentially affects ecological exposure (Thiault et al. 2018a, b) (Fig. 3b). Alternatively, an "integrated" assessment dove-tails both 284 285 ecological and social indicators in a single assessment step to deliver semi-quantitative results 286 that identify the main sources of vulnerability and determine which actions will be the most

287 effective (Johnson and Welch 2016; Johnson et al. 2016; Bell et al. 2018) (Fig. 3c). Selecting 288 between a "coupled" or "integrated" approach depends on the understanding of the linkages 289 between social and biophysical systems. If the objective of the assessment is to examine the 290 vulnerability of two or more types of components to the same stressor, dimensions are likely 291 to be specific to each component (Fig. 3d), unless shared pathways and processes are involved 292 across components. For instance, in their global assessment of the vulnerability of agriculture 293 and fisheries (the components), Blanchard et al. 2017 used sector-specific exposure 294 (projected changes in sectorial productivity) and sensitivity (dependency on each sector) but 295 adopted a generic view of adaptive capacity because they considered that their indicator 296 (level of economic development) enabled a country to mobilize resources and adjust any type 297 of food production sector to potential climate-induced impacts. Alternatively, an assessment 298 of one component to two (or more) stressors (O'Brien and Leichenko 2000; Leichenko and 299 O'Brien 2002; Bennett et al. 2014; Thiault et al. 2019b) may require a parallel assessment 300 where some *domains* and indicators are generic to all stressors while others are specific to a 301 stressor (Fig. 3e).

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#### 303 2.2. Indicators

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Indicators are characteristics or processes that can be measured or estimated to track the state or trend of a particular *domain*. Indicators, more so than *dimensions* or *domains*, can be customized (Box 1) to each specific context, availability of information, and the overall resources available. The best indicators are those that are specific, measurable, attainable, relevant and time-bound (SMART).

Analysts use indicators as quantifiable representations of system components and attributes. In doing so, they place value on what they believe to be important representations of exposure, sensitivity and adaptive capacity and their underlying *domains*. Co-creation of indicators with decision-makers and end-users helps to ensure that they are context grounded and reflect local worldviews.

Any evaluation of vulnerability based on indicators will always comprise a subset of all possible
sources of vulnerability and so will capture only a fraction of 'true' vulnerability (Brenkert and

316 Malone 2005). For example, some cultural values and knowledge are characteristically 317 aspatial (Ban et al. 2013) and may be impractical to incorporate in a spatial vulnerability 318 model. Bias toward easily quantifiable indicators can miss critical elements driving system 319 vulnerability, while indicators that are not relevant to local viewpoints, aspirations, and 320 cultural settings can misdirect the assessment outputs and result in the implementation of 321 programs that do not fit local contexts (Sterling et al. 2017b). It is therefore critical to define 322 what the subset of indicators represents and what it omits. Co-creation of indicators with the 323 end-users of the assessment as well as with affected stakeholders (e.g. resource users) is 324 critical so that they are both context grounded and also reflect local worldviews (Tengö et al. 325 2014). However, it is important to note that this type co-production of indicators can create 326 trade-offs with generalizability, as the indicators developed may lack meaning and 327 applicability in other locations.

Because individual indicators generally do not perfectly characterize each vulnerability *domain*, and because indicators are subject to measurement uncertainty, it is desirable to consider several indicators concurrently for each *domain*. Indicators also need to reflect what can be addressed by management interventions in order to avoid a mismatch between what is assessed and what is addressed.

#### 333 **3. Operationalization**

Once the assessment design is established, methodological issues need to be considered. This phase includes reflecting on how data are collected and analyzed, and estimating underlying uncertainties so that the outputs can be adequately represented and interpreted by the endusers.

# 338 *3.1. Data collection*

How the data are collected, why, and by whom are all important considerations, as the data included in the vulnerability assessment will inform the outcomes, relevance, applicability, and use. It is therefore important to consider the most appropriate method and methodology for each indicator, and how this may influence the outcomes of the vulnerability assessment. Since each vulnerability assessment is context-specific, the most appropriate data may vary depending on scope, circumstances and resource availability. Possible data sources include data from primary research (ecological surveys, interviews, perceptions, model projections), secondary data sets (official databases, censuses, expert elicitation, spatial data), and grey literature (Kittinger *et al.* 2014). It is of great value to incorporate local actors, decision-makers, and other stakeholders in the research. To achieve this, existing empirical data could be considered along with information derived from expert elicitation, local surveys, participatory mapping, workshops and focus groups (Cochrane *et al.* 2019).

352 Local and cultural knowledge can play a key role in developing a holistic understanding of the 353 system, integrating locally-grounded sources of data, and identifying locally-relevant 354 indicators. This step can be an opportunity to embrace co-design and co-production (Lemos 355 et al. 2018; Wyborn et al. 2019) and engage with approaches that build upon local cultural 356 perspectives, values, knowledge, and needs (Sterling et al. 2017a). For example, resource-357 dependent communities, which are at the frontline of vulnerability to change, have 358 experiences that can provide local expertise on suitable indicators (McMillen et al. 2014). 359 Therefore, their participation is also instrumental to identifying relevant adaptation actions 360 (step 4.1). By contrast with the above "objective" approaches that are independent of the 361 subject's judgment, a "subjective" analysis relying on people's self-assessments of their own 362 exposure, sensitivity or adaptive capacity may be employed (Jones 2018).

363 Importantly, the vulnerability assessment and associated data collection must be ethical, and 364 ethics applications should be sought wherever is necessary and appropriate. Ibbett and 365 Brittain (2019) recently found that nearly half of the conservation journal articles that should 366 have included ethics information did not, which means important ethical safeguards were not 367 in place for human participants or collaborators in this research. Ethics will be an especially 368 important consideration for vulnerability assessments, as these assessments will typically be 369 carried out in areas where people may already be vulnerable or at risk.

#### 370 Climate forecasts and greenhouse gas emission scenarios

371 Central to vulnerability analyses is the role of climate change in influenceing the syste. Often 372 climate change as represented by General Circulation models (GCMs) derived projections, is 373 presented as exposure component of vulnerability. An understanding of the differet climate 374 scenarios is paramount, given that climate forecasts are based on future scenarios of 375 greenhouse gas (GHG) emissions (IPCC, 2014). It is essential that CCVA explicitly states and 376 describes the assumptions pertaining to GHG emission (i.e. climate change scenarios) 377 considered in the assessment. For example, the IPCC climate change assessment reports explicitly describe the scenarios considered (i.e. AR4 scenario in the 4<sup>th</sup> generation models 378 (commonly referred to as SRES); AR5 scenario in the 5<sup>th</sup> (current) generation models; and AR6 379 in the 6<sup>th</sup> generation (expected in 2021) models). Climate projections from the fourth IPCC 380 381 assessment report (AR4) are based on a previous set of socio-economic based scenarios 382 termed the Special Report on Emissions Scenarios (SRES; Nakicenovic & Swart, 2000). These 383 SRES scenarios were the basis for the Coupled Model Inter-comparison Project (CMIP4) suit 384 of Ocean and Atmosphere General Circulation Models (i.e. future climate data). Projections for the IPCC fifth assessment report (AR5) are based on the radiation-based scenarios of 385 386 Representative Concentration Pathways (RCP; Moss et al. 2010; van Vuuren et al. 2011) and 387 simulations from the Coupled Model Inter-comparison Project Phase 5 (CMIP5). 388 Understanding the assumptions underpinning each of the emission scenarios is necessary for 389 comparing and matching future climate predictions across different generations of IPCC 390 climate change scenarios (i.e. SERS, AR5, AR6) to allow the use of data from the diverse set of 391 models and scenarios (e.g. Table 1).

# 392 *3.2. Standardization*

Unless using an inductive approach (step 3.3), indicators generally have to be standardized through transformation and rescaling so that indicators of different units (e.g. number of person-job in households, degrees heating from climate change, contribution of an activity to livelihood) and scales (e.g. individual vs. community vs. country level) can be integrated (step 3.3). Decisions about if and how to standardize data can have important consequences on the outcomes of vulnerability assessments and require careful consideration.

Data transformation deals with handling skewness and distribution. While there is no single right answer for how best to transform data, there is reasonable justification for preserving some or all of the skew when deciding if and how to transform the data because the original variability generally represents real differences, and usually has relevance for understanding how vulnerability differs among components. Transformation may nevertheless be necessary to improve the interpretability of data or eliminate the effects of certain outliers that 405 otherwise would compress the variation. Common data transformation methods include Min-406 Max normalization and Z score normalization or, when the distribution is skewed towards one 407 side, root-, cube root-, and log-transformation. Winsorization can also be applied when 408 extreme values are present. This transformation sets outliers to a specified percentile of the 409 data and has been applied in vulnerability assessments (Ekstrom et al. 2015). With knowledge 410 of threshold responses in systems, outliers value could be Winsorized to the tipping point 411 value, but these are currently assumptions unknown in the majority of cases, especially for 412 social entities, and in turn would require more assumptions. Fuzzy logic technique can also be 413 used to standardize and synthesize indicators especially in cases with complex reponse 414 behavior pattern.

415 Rescaling involves adjusting values measured on different scales to a notionally common 416 scale, say 0-100. In certain cases, indicators may already be scaled in this manner and can be 417 used as is. In other cases, the indicator can be defined as a percentage (e.g. contribution of 418 fishing to household income, proportion of climate-sensitive species) and can be readily 419 converted to a 0-100 scale. Other indicators may have a finite range of possible values (e.g. 420 level of trust on a Likert scale or Shannon diversity), and could be scaled by simply applying a 421 constant multiplicative factor. Some, more challenging, indicators do not have a bounded 422 range of possible values (e.g. household size, species biomass). In such cases, the lowest and 423 highest values are generally used to define the bounds and rescale the other values 424 proportionately, assuming that they represent the true range of all possible values. Whatever 425 the decision about selecting these methods, it is important to be explicit and transparent 426 about the decision.

For semi-quantitative assessments where secondary data or grey literature are used, scores are generally assigned for each indicator using criteria on a 3-point (or 5-point Likert) scale and the scores for each *dimension* are standardized and normalized to account for score variability.

## 431 *3.3. Integration*

Once standardized, it can be useful to combine indicators to provide a composite measure ofvulnerability. When integrating, care should be taken to ensure complementarity of

indicators, their relative values (which standardization provides) and their relative importanceto the system analyzed (see discussion on weighting below)

There are different ways that data can be integrated in a vulnerability assessment. Depending on the level of analysis required, indicators may be aggregated at the *domain-, dimension-* or overall vulnerability-level. This requires accounting for the relative importance of indicators (weights) and the way they interact to reflect the desired level of analysis. Aggregation and weighting methods are strong determinants of the outcomes of the vulnerability assessment (Monnereau *et al.* 2017) and this is why it is important to reflect on the appropriate approach.

442 There are three broad categories of weighting approaches. The first one relies on empirical 443 weights derived from statistical models (e.g. regressions, tree-based, or structural equation 444 models) to explain vulnerability outcomes (i.e. a measured change in a component's attribute) 445 as a function of indicators describing exposure, sensitivity and adaptive capacity (Eakin and 446 Bojórquez-Tapia 2008; Hinkel 2011; Morel et al. 2019). The rationale behind this "inductive 447 approach" is that the means by which indicators determine vulnerability in one context can 448 be translated to predict vulnerability in other broadly similar contexts. While results depend 449 strongly on the inputs and available data being modelled, inductive approaches remain useful 450 to refine theory and assess which particular indicators and interactions are more closely 451 associated with vulnerability in a given context. Although very powerful, such kind of 452 approaches have rarely been applied in practice so far (but see XXXX for +/- successful 453 examples) as they typically require the model to be built prior to the vulnerability assessment 454 and require large amounts of data.

455 Another less robust, but more operational method when empirical data are lacking, builds on 456 available theory and knowledge to identify how indicators combine to form vulnerability. 457 Because such information is generally qualitative by nature, "deductive arguments" rely on 458 metrics such as the number of scientific papers attributing a causal effect of an indicator on 459 an attribute to estimate the "amount of scientific evidence", and thus the weight, supporting 460 a given indicators or domain (Cinner *et al.* 2013a). Alternatively, weights can be assigned by a 461 pool of experts (i.e. academics, decision-makers, managers, stakeholders), either directly, or 462 (preferably) indirectly using ranks to elicit scores through mathematical formulas multiple-463 criteria decision analysis (e.g. Analytic Hierarchy Process, Measuring Attractiveness by a

Categorical Based Evaluation Technique) (see for example McClanahan *et al.* 2008). Of course,
expert judgements are not immune from potential biases (differences in experts' values, risk
tolerance, and other subjective influences), but these can be minimized using a large number
of experts to survey if the expert pool is large enough. They also have the added advantage of
improving participation.

469 Third, approaches that cannot rely on inductive or deductive arguments have estimated 470 weights based on the variability of the data for a given indicator (e.g. principal component 471 analysis; Abson et al. 2012). Such data-driven "descriptive approach" is based on the structure 472 (co-occurrence) of the indicators. Highly correlated indicators (e.g. wealth and education, or 473 functional and taxonomic diversity) will tend to group together, and different principal 474 components could be used to assess *domains*. Another type of deductive approach, include 475 the use of equal weightings schemes (Tonmoy et al. 2014) under the assumption that all 476 indicators contribute equally to a particular *domain* nested in a particular *dimension*. Choosing 477 between a deductive and a descriptive approach is a decision based on the available data and 478 whether it is known that some indicators are more important than others in influencing 479 (negatively or positively) vulnerability. While it is likely that the influence of indicators is not 480 equal, if the value and interactions among indicators are not well understood a decision 481 should be made to treat them equally (Allison *et al.* 2009).

482 Despite being a defining feature of SES (Parrott and Meyer 2012) that has been highlighted in 483 the vulnerability literature (Luers 2005), non-linear relationships are difficult to incorporate in 484 practice due to the lack of information on how indicators, domains and dimensions of 485 vulnerability generally interact to determine vulnerability. This is particularly true for 486 deductive and descriptive approaches, which only provide weight estimates. Without clear 487 evidence to include complex interactions, additive and multiplicative vulnerability remain 488 default models. Both models require more assumptions. Additive models assume that the 489 indicators are perfect substitutes, meaning that low value in one is compensated by high value 490 in another one. Multiplicative models imply that vulnerability, dimensions or domains are 491 limited by the lowest variable of the underlying determinants (but see Tol and Yohe (2007) for 492 an empirical disproval of this assumption in a hazard/risk context). Other approaches based

493 on ranks (Parravicini *et al.* 2014) or network-based methods (Debortoli *et al.* 2018) have also
494 been used in order to minimize the effect of data transformation on the final output.

#### 495 *3.4. Uncertainties*

496 Uncertainty is a ubiquitous problem in vulnerability assessments, yet, few studies have 497 explicitly engaged with it (Tonmoy et al. 2014). Uncertainty can emanate from four main 498 sources. First, some processes generating vulnerability may not be known or quantifiable. 499 Second, while individual indicators hold a relationship to a process generating vulnerability, 500 the nature of this relationship is often undetermined (see step 3.3). Third, random (i.e. caused 501 by natural fluctuations of indicators) and systematic errors (i.e. caused by the measurement 502 method) can generate a high level of imprecision, especially if they are averaged over spatial 503 or temporal scales and/or projected into the future. Fourth, indicators and the weights 504 attached to them are sometimes evaluated by interviewing stakeholders or experts and the process inevitably carries a level of subjectivity, as well as possible variances between the 505 506 opinions of different informants.

507 Various methods have been used to capture these different sources of uncertainty. The use 508 of multiple indicators to depict individual *domains* (step 2.2), for instance, is a simple method 509 to reduce random and measurement errors. Fuzzy-set theory has been used to incorporate 510 uncertainty stemming from vague definitions and lack of knowledge about vulnerability and 511 its dimensions (Eierdanz et al. 2008; Eakin and Bojórquez-Tapia 2008; Jones and Cheung 2017). 512 Common multiple-criteria decision analysis methods often provide an estimation of judgement consistency, and can be used to adjust scores when during expert elicitation 513 514 exercises aiming at estimating indicator weights (Eakin and Bojórquez-Tapia 2008; 515 McClanahan et al. 2008; Thiault et al. 2018b). Computational experiments such as Monte 516 Carlo simulations also help distinguishing robust from less reliable modelling results by 517 modelling vulnerability under various combinations of data sources, transformation, 518 aggregation and/or weightings methods where various data are randomly selected and used 519 to investigate the range of possible vulnerability outcomes (Thiault et al. 2018b, 2019b; 520 Bourgoin et al. 2020). Sensitivity analyses enable estimates of the overall influence of such 521 factors and provide important knowledge for reviewing their reliability and potentially 522 directing monitoring effort to increase robustness of the assessments. Issues of uncertainty

are not confined to vulnerability assessments, and lessons on how to deal with uncertainties
can be learned from more mature strains of applied research such as cumulative impact
assessments (Halpern and Fujita 2013; Stock and Micheli 2016; Stelzenmüller *et al.* 2018).

Assessing uncertainties is a valuable component of vulnerability assessments. Not only does an integrated measure of uncertainty in the final result inform the measure of confidence in applying the outcomes, it can also inform potential revision to how indicators may have been integrated (step 3.3). Perhaps of greatest value, quantified (including categorized) uncertainty can identify opportunities for future efforts to reduce the determined uncertainty (e.g., through additional research efforts).

## 532 **4. Implementation**

The results of a vulnerability assessment are not an endpoint, but a source of information to incorporate into decision-making and planning. This phase is about moving from assessment results to real-world application. The success of this phase determines the extent to which vulnerability will be practically managed and the concept made useful.

## 537 4.1. Interpretation

538 Interpreting the outputs of vulnerability assessments is essential for decision-making. This 539 step entails reflecting on how vulnerability can be portrayed in two, complementary ways: 540 aggregated or disaggregated. First, assessments that describe vulnerability at the highest aggregation level, produce a vulnerability score and/or ranking. This information can in turn 541 542 help decision-makers select targets and set identify priorities (e.g. protecting the 15 most 543 vulnerable species, investing in capacity building for the 10% most vulnerable areas assessed, 544 or spreading effort across the range of vulnerability scores). Aggregated vulnerability 545 portrayals are especially suited in a spatial context, where vulnerability 'hotspots' can be 546 priorities or discarded, depending on the overall strategy (Parravicini et al. 2014; Smith et al. 547 2016; Thiault et al. 2018b). This type of information can potentially be incorporated within a 548 framework for systematic prioritization, for instance via Marxan or prioritizer. Fully 549 aggregated vulnerability outputs are also useful for temporal comparisons, where the 550 vulnerability of a system is expected to change over time following a particular event or 551 intervention or external stressors (Thiault et al. 2018a).

552 While aggregated assessments of vulnerability are useful, they can lack the specific 553 recommendations (and resolution of these) needed by decision-makers to understand and 554 effectively manage SESs. The second, disaggregated representation typically considers the 555 multiple dimensions of vulnerability (Sietz et al. 2011; Foden et al. 2013; Kok et al. 2016). By looking at the interactions between exposure, sensitivity and adaptive capacity, leverage 556 557 points can be identified (Fischer and Riechers 2019) and option space for management and 558 policy explored. Indeed, if low vulnerability is the fundamental objective, then it can be 559 achieved via actions to reduce exposure, decrease sensitivity, build adaptive capacity, or a 560 combination of those, depending on the main sources of vulnerability. An array of strategies 561 to address each dimension contributing to vulnerability has been identified. These are generally derived from the applied research literature and "translated" in the language of 562 563 vulnerability (Thiault et al. 2019a). For example, in their vulnerability assessment of fishing 564 communities to the impacts of climate change, Cinner et al. (2012) have proposed 565 interventions focusing on strengthening community groups and investing in strong local 566 institutions to build social adaptive capacity, both of which are directly derived from Ostrom's 567 and colleagues' work on commons and fisheries applications (Ostrom 2009; Basurto et al. 568 2013). Other recommendations based on this assessment include the development of social 569 safety nets, adaptive management approaches or poverty reduction, and diversifying 570 livelihoods which are core principles of the Sustainable Livelihood Approach (Allison and Ellis 571 2001; Allison and Horemans 2006). Many examples of vulnerability assessments in the 572 ecological realm have emerged over the recent years and identify avenues for management 573 and policy using the same rationale (Johnson and Marshall 2007; Foden et al. 2013; Parravicini 574 et al. 2014; Anthony et al. 2015; Okey et al. 2015; Bell et al. 2011, 2015; Johnson and Welch 575 2016; Johnson *et al.* 2016), illustrating the ability of this framework to foster multi-disciplinary 576 assessments that inform targeted policy and management.

577 Of course, aggregated and disaggregated approaches are not mutually exclusive and can be 578 taken sequentially, thus providing a richer understanding of management priorities and 579 potential strategies. Cluster analyses that group a set of components according to the 580 similarity of their indicators or *domains* are an example of hybrid approach to identify both 581 management priorities (high vulnerable clusters) and options (cluster-specific sources of 582 vulnerability potentially leading to cluster-specific interventions) (Sietz *et al.* 2011, 2017). Each intervention should be evaluated against other broader social, economic, and cultural considerations as well as the agency and opportunity contexts defined in step 1.1. For example, the 'sweet spot' for management in terms of an ideal intervention can be to target a component assessed as highly vulnerable where importance (value) and amenability to management (cost effectiveness) are also high (Johnson *et al.* 2016). Outside this 'sweet spot' there will be trade-offs among the three and managers can select the trade-offs that best align with the management objectives, stakeholder values and budget.

# 590 *4.2. Communication*

591 Once the outputs are obtained, care should be given to the way the results are communicated to 592 the intended audience. Being vulnerable can be seen as a negative concept and emphasis should be given to the resilience and adaptive capacity concepts. One should pay attention to clear 593 594 articulation of terms and avoidance of undefined acronyms or obscure technical jargon. This is 595 also where most of the cost-effective policy levers for transformation can be found. 596 Furthermore, it can be useful to place any proposed response activities in the context of 597 maintaining the status quo (which may include undertaking no action). For effective 598 communication, VA producers would need employ available media and visual aids (e.g., 599 graphs, tables, maps and figures) for dissemination. Use of color in graphics to indicate relative 600 vulnerability of the species assessed and error bars to indicate the limits of uncertainty can be 601 powerful means of communication (Dubois et al., 2011). Media such as brief reports, graphs 602 and summary tables can quickly convey complexities that are hard to explain in other ways. 603 Furthermore, present technology has made it possible for the establishment of platforms that 604 allow illustration of vulnerability and its components across temporal and spatial dimensions.

Recently, social media has become increasingly useful for disseminating results to broad audiences. For example, Twitter, Facebook, and Instagram posts that include striking images, graphs and videos can direct audiences toward more in-depth reports, briefing notes and media reports about vulnerability assessment results, while enabling the popularization of ideas that might otherwise be overlooked in decision-making processes.

610 It is important to be aware of the problems inherent in communicating CCVA results. Two 611 kinds of content that need special attention are those of uncertainty and vulnerability. Scientific 612 uncertainty is vastly different to the common use of the term, and this point needs to be clearly 613 refreshed for certain audiences. Where possible it is important to quantify uncertainty and 614 provide descriptions of what is known and what is uncertain. For example, it is certain that sea615 level will rise but less certain about the magnitude of the rise.

616 When communicating VA results, being transparent on uncertainty levels (step 3.4), as in any 617 risk or cumulative impact assessment (Stelzenmüller et al. 2018) is of primary importance. An 618 appropriate way of communicating such VA results would include scenarios that encompass 619 the species' known (or likely) responses to favor wet habitats, likelihoods of how those habitats 620 might be affected, and the uncertainties surrounding how a species will respond to new 621 conditions where its preferred habitat(s) cannot be found. The uncertainty is not in the species' 622 preferences, but in how the habitats will change and how the species will respond to a new 623 climate. It may be helpful to emphasize what we know based on applied principles of ecology, physics and/or chemistry, with very little uncertainty, first and foremost. 624

625 *4.3. Learning* 

626 XXXXX

The transfer of data and knowledge is a neglected key step in vulnerability assessments.
Transparent and replicable assessments are needed to ensure trust, uptake into decisionmaking and actions, and improve SESs understanding as a whole.

Being transparent and able to replicate the results will give researchers, decision-makers, andstakeholders confidence in the assessment in its use as a tool to inform policy and practice.

Replicability is necessary to identify lags in the system's responses to environmental change et management interventions, to assess for the impact on new stressors on vulnerability, or to account for new relevant data as it becomes available. Replicated assessments can also indicate if management priorities, resource allocations and applied interventions have been fit and appropriate for reducing vulnerability. Guidance now exists on how to make science more open and replicable (Lowndes *et al.* 2017)

638 Vulnerability assessments need to be transparent. Failure to do so precludes a full 639 understanding of what has been done for non-specialists. Decisions are often not taken 640 directly based on vulnerability assessment outcomes, but the outputs of the assessments are 641 the basis for discussions in arenas where multiple knowledge sources compete in supporting 642 a decision (Claudet et al. 2020). In such arenas, the uptake of vulnerability assessments is facilitated for assessments where all the steps are evidenced and where all the decisions that
have been taken (e.g. boundaries of the system, type of data, choice of indicators, ...) are
documented.. Developing a repository of vulnerability assessments, where all the above
choices are explicitly documented, as it exists for other fields (e.g. EcoBase for EwE models;
systematic planning (Álvarez-Romero *et al.* 2018)) would help in this respect.

# 648 **Future research avenues**

We identified future research avenues to make vulnerability assessments more robust and useful. The ideas below are not the only way forward for improving vulnerability assessments (Eakin and Luers 2006), but they represent potential pathways for evaluating vulnerability in a way that is cognizant of the contemporary challenges facing SES and more in line with the present discourse on environmental policy.

### 654 Biocultural approaches

to (1) better capture social-ecological interdependencies and (2) bridge global and
 local policy and management.

Vulnerability assessments are a powerful tool that can be applied at various scales, from local to global. However, it is important to not lose sight of one of their main objectives, guiding communities towards sustainability transformations. To be successful in doing so, engagement of both decision-makers and local communities is key. Using a biocultural approach (Sterling et al. 2017) to the co-development of the research question, assessment objectives and model structure, and to the co-creation of indicators can ensure VAs are both context grounded and reflect local worldviews (Sterling et al. 2017).

## 664 *Vulnerability to non-climatic stressors:*

So far, most applications of the vulnerability concept have focused on the socioeconomic 665 666 impacts caused by hazards- and climate-related stressors, and most knowledge on 667 vulnerability relates to these schools of thought. However, SES are exposed and potentially 668 vulnerable to a broad range of socioeconomic and biophysical stressors beyond climate and 669 the subsequent environmental change (Bennett et al. 2016). As a consequence, vulnerability 670 has gained traction in other areas, with applications ranging from social vulnerability to 671 management (Chen et al. 2014; Chen and Lopez-Carr 2014; Tilley and López-Angarita 2016), 672 socioeconomic changes (O'Brien and Leichenko 2000; O'Brien et al. 2004; Belliveau et al. 673 2006; Thompson et al. 2016), poaching (Thiault et al. 2019b), fire (Aretano et al. 2015), and 674 other human uses of ecosystems (Jones and Cheung 2017; Thiault et al. 2018b; Bourgoin et 675 al. 2020). However, such assessments tend to lack theoretical and/or empirical underpinnings,

and are consequently undertaken without a good understanding of the determinants andprocesses affecting vulnerability in that particular context.

678 One possibility to improve the robustness and relevance of the vulnerability concept outside 679 of its original field may be to draw on other, linked strains of research more explicitly. 680 Ecological vulnerability assessments, for instance, are largely based on work from the 681 resilience and ecotoxicology literatures (Ippolito et al. 2010; Mumby et al. 2014; Beroya-Eitner 682 2016), which use similar languages and concepts (e.g. sensitivity/resistance, 683 adaptation/recovery) and enable inference from empirical evidence. In regards to social 684 vulnerability in a management and natural resource management context, lessons can be 685 learned from diagnostic and archetype approaches when looked at through the lens of 686 vulnerability (Oberlack et al. 2016; Fader and Rulli 2017; Eisenack et al. 2019). For instance, 687 Ostrom's SES framework (Ostrom 2009) can serve as a knowledge base for identifying the key 688 attributes that foster or hinder SES sustainability and relevant interventions to reduce 689 vulnerability.

690 When it is not possible to link vulnerability to findings from other fields, inductive approaches 691 (step 3.3) could be employed. Before-After/Control-Impact types assessments can be 692 implemented to test, for example, the sources of adaptive capacity that fishers draw upon 693 when a new marine reserve is implemented in their fishing grounds (vulnerability to 694 management), or how exposure to new market conditions is experienced by resource-695 dependent communities depending on their levels of sensitivity and adaptive capacity. While 696 application of such powerful approaches to non-climatic stressors remain relatively rare to 697 date, there is much scope for progress given the increasing availability of long-term 698 monitoring data and the growing capacity of statistical models at handling complex processes.

# 699 Trade-offs and maladaptation:

A critical gap in vulnerability practice is insufficient consideration of the potential unintended or perverse side-effects that vulnerability reduction interventions may have due to feedbacks and linkages throughout the broader SES. It is often assumed that reducing vulnerability through targeted actions addressing the source(s) of vulnerability (e.g. enhancing adaptive capacity, reducing sensitivity) will benefit the SES as a whole. Yet, the relationships between the various components of a SES are complex, unlikely to be fully captured by a vulnerability assessment, and therefore feedbacks and linkages may lead to unexpected outcomes at theSES level.

708 One of the key aspects of social-ecological vulnerability may be the potential for high social 709 adaptive capacity (generally considered desirable) to enable exploitation and degradation of 710 an ecological component (generally considered undesirable) (Cinner et al. 2011). This 711 phenomenon has been termed amplifying adaptive capacity because of the propensity for 712 adaptive capacity to amplify environmental change (Cinner et al. 2011). However, we know 713 little about how to avoid amplifying adaptive capacity and how to foster adaptive capacity 714 associated with responses likely to reduce ecological degradation (dampening adaptive 715 capacity. Unrecognized trade-offs inherent in vulnerability-based management may also 716 occur across vulnerability *domains* and across spatial and temporal scales (Cinner *et al.* 2018). 717 Other forms of trade-offs occur when stressor-specific capacity building programs 718 inadvertently increase vulnerability to other stressors. This may occur, for instance, when high 719 adaptive capacity exposes people to new stressors, increase their sensitivity to those new 720 stressors, or crowds-out the means available for other specific adaptation (Belliveau et al. 721 2006; McDowell and Hess 2012; Bacon et al. 2017; Finkbeiner et al. 2017).

722 Maladaptation can occur when for example, capacity building (e.g. improved infrastructure) 723 may lead people to be overly reliant on these safety nets and become complacent or fail to 724 perceive the need to invest in risk planning (Næss et al. 2005; Saldaña-Zorrilla 2008; Eakin and 725 Bojórquez-Tapia 2008; Adger and Barnett 2009; Lemos et al. 2013; Barnett et al. 2015; 726 Pomeroy et al. 2017). Failure to anticipate trade-offs and maladaptation can jeopardize 727 sustainability (Barnett and O'Neill 2010). More research is needed to understand the likely 728 positive or negative outcomes interventions might have across dimensions, domains, 729 components, and stressors, and reduce uncertainty in vulnerability-based decisions (Heltberg 730 et al. 2009).

# 731 **Conclusions**

The structure that is presented here addresses many of the short-comings of past approaches
(Table 1) and thus represents the best available science. The intention is for this work to
encourage practitioners to applying the best possible practices and stimulate much needed

735 discussion and experimentation. With careful consideration of the issues raised here, 736 vulnerability assessments will become well grounded, thus giving them the potential to 737 provide important insights to support decision-making. The structure presented in this paper 738 represents a library of actions that can each be drawn upon as part of a vulnerability 739 assessment. Implementing all of the steps may not always be possible given available 740 resources and the planning and effort required. Nevertheless, increased awareness of the 741 issues covered here will help to prevent inappropriate conclusions from being drawn from 742 vulnerability studies. Improving the reliability of vulnerability assessments is not a small 743 challenge, but a worthwhile one, given their great potential to provide balanced insights into 744 management in a time when practical solutions to navigate new sustainability problems are 745 needed.

# 746 Acknowledgements

We thank Agence Nationale de la Recherche (ANR-14-CE03-0001-01) and LabEx CORAIL for
financial support. We thank Nao Nakamura for the excellent meals cooked during the
workshop where this manuscript has been drafted.

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- 1052 Table 1: Comparison and matching of two generations of IPCC climate change experiments,
- 1053 commonly referred to as SRES and RCP scenarios described in greater detail by Moss et al.,
- 1054 (2010) & van Vuuren et al., (2011).

Climate chang	e experiments	Description
RCP	SRES	Particular difference
RCP 2.6	None	
RCP 4.5	SRES B1	Median temperatures in RCP4.5 rise faster than in SRES B1 until mid-century, and slower afterwards.
RCP 6	SRES B2	Median temperatures in RCP6 rise faster than in SRES B2 during the three decades between 2060 and 2090, and slower during other periods of the twenty-first century.
RCP 8.5	SRES A1FI	Median temperatures in RCP 8.5 rise slower than in SRES A1FI during the period between 2035 and 2080, and faster during other periods of the twenty-first century.

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