

# Marine protected areas Overall Success Evaluation (MOSE): A novel integrated framework for assessing management performance and social-ecological benefits of MPAs

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## **Marine protected areas Overall Success Evaluation (MOSE):**

## A novel integrated framework for assessing management performance and social-ecological

## benefits of MPAs

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#### **Abstract**

Characterized by interlinked social, economic, and ecological dynamics, Marine Protected Areas (MPAs) are a management tool for achieving sustainability goals in social-ecological systems. The recent increase in their establishment worldwide, fostered by international policies, highlights the need for comprehensive and integrated assessment frameworks able to address the evaluation of their social-ecological effectiveness and management performance, which is of fundamental importance for their adaptive management and decision making processes. Although several indicators and methodologies exist to assess MPAs ecological or social performances, no comprehensive assessment framework currently captures their broad range of objectives, encompassing the ecological, socio-cultural, and economic spheres. In this study, we present a novel quantitative framework (named MPAs Overall Success Evaluation – MOSE) able to assess the overall effectiveness and management performance of MPAs under the perspective of socialecological systems. The multicriteria framework includes indicators linked to nature conservation, socio-cultural, socio-economic, and management objectives, integrating the multidisciplinary knowledge on MPAs in a single but comprehensive approach. The proposed framework was applied to the case study of Cerbère-Banyuls Natural Marine Reserve (France), the first MPA included in the IUCN Green List. Results showed that a high level of management effort is applied to the investigated MPA, generating several social-ecological benefits. This study showed the applicability of the MOSE framework and its potential usefulness as a tool to inform managers and decision-makers in charge for developing adaptive management strategies.

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**Keywords**: marine protected areas; management performance; reserve effectiveness; multicriteria assessment framework; social-ecological systems.

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## 1. Introduction

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In the last decades, particular emphasis has been placed upon the sustainable use of the global ocean (Claudet et al., 2020; IOC-UNESCO, 2017; UN, 2015). Close to 40 per cent of the world's population lives in coastal areas and relies on marine and coastal ecosystems for vital services such as food security, coastal protection, and employment in the fishing industry and tourist sector (Barbier, 2017). Nonetheless, ocean benefits to people go far beyond the coastal zone, involving the delivery of ecosystem services at the global scale such as carbon sequestration and climate regulation (Herr and Landis, 2016; Laffoley and Baxter, 2016; Nellemann et al., 2009). Direct and indirect human pressures like overfishing, pollution, urbanization, and climate change are synergically impacting marine natural capital jeopardizing the provisioning of these essential ecosystem services (Buonocore et al., 2018; Pauna et al., 2018; Worm et al., 2006). Considering the vital role of the oceans for human survival and well-being, effective policies and actions aiming at the sustainable use of marine natural capital are imperative. The 2030 Agenda for Sustainable Development of the United Nations included the Sustainable Development Goal (SDG) 14 "Life below water" to face the challenge of the sustainable use of the ocean (UN, 2015). This Goal aims to "conserve and sustainably use the oceans, seas and marine resources for sustainable development" and shares with the Aichi Biodiversity Target 11 the objective of conserving at least the 10 per cent of coastal and marine areas by 2020 (UN, 2015; CBD, 2011). In this context, Marine Protected Areas (MPAs) are increasingly being established to protect and conserve marine natural capital, ecosystem services, and cultural values from the variety of anthropogenic threats on coastal and offshore marine ecosystems (Claudet, 2011). Characterized by interlinked social, economic, and ecological dynamics (Leenhardt et al., 2015a,b), MPAs represent complex conservation and management tools to support the achievement of sustainability goals in social-ecological systems (SESs) (López-Angarita et al., 2014; Pollnac et al., 2010; Zupan et al., 2018a). Marine sustainability studies have been showing an increasing interest towards the SESs approach (e.g., Adger et al., 2005; Berkes, 2011; Leenhardt et al., 2015b; Winter et al., 2018) due to its suitability to integrate natural and social sciences while addressing management issues involving ecosystems, human economy, and governance (Charles, 2012). The growing research on MPAs as sustainability tools has increasingly expanded from the sole ecological domain to also include social, health, cultural, and governance spheres (Bennet et al., 2017; Gill et al., 2017; Hogg et al., 2013; Mascia, 2004). MPAs are indeed expected to deliver social and economic benefits in addition to conserving biodiversity (Leenhardt et al., 2015a, Vihervaara et al., 2019; UNEP-WCMC, IUCN and NGS, 2018).

The many ecosystem services provided by MPAs contribute to human well-being in several ways (Ban et al., 2019). MPAs can potentially reduce poverty by creating alternative livelihoods and new jobs, especially in the tourism sector, and by increasing fish catches as a result of fishing spillover from no-take zones (Beukering et al., 2014; Russ et al., 2004). By recovering fish stocks and promoting more productive and sustainable fisheries, MPAs also improve food security of local communities that rely on such food sources (Mascia et al, 2010). In addition, when good governance is in place, MPAs foster equity through community participation to decision-making processes, empowering usually marginalized categories such as women and therefore promoting gender equality (Beukering et al., 2014; Jones et al., 2019). Moreover, by improving ecosystems health and resilience, MPAs play an important part in promoting climate change adaptation and mitigation (Otero et al., 2013; Simard et al., 2016). Finally, MPAs are also tools for scientific research and education. Indeed, they can serve as laboratories to enhance the understanding of the marine environment (Galzin et al., 2004) and can help raising the awareness of the public on marine sustainability issues (Angulo-Valdés and Hatcher, 2010; Brander et al., 2015). It is therefore evident that the well-being of coastal communities is influenced by the overall success of MPAs in the management of marine ecosystems and their resources. The contribution of MPAs to the sustainability of marine SESs follows a hierarchical pattern, in which socio-economic goals can be achieved only after the biophysical ones are met. Considering the abovementioned potential benefits and applying the classification of the United Nations Sustainable Development Goals (SDGs) (UN, 2015), successful MPAs contribute to human wellbeing supporting not only SDG14 "Life Below Water", but also SDGs 1 "No Poverty", 2 "Zero Hunger", 3 "Good Health and Well-Being", 4 "Quality Education", 5 "Gender Equality", 8 "Decent

Work and Economic Growth", 10 "Reduced Inequalities", 12 "Responsible Consumption and

Production", and 13 "Climate Action" (Fig.1).

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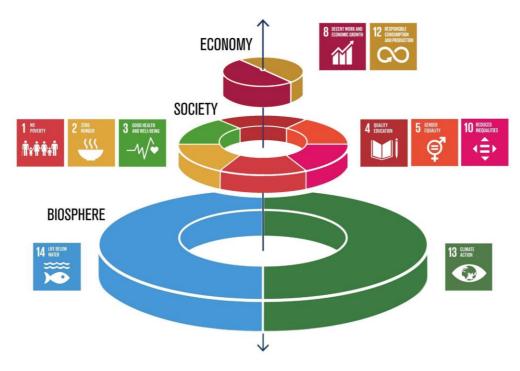
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**Figure 1**. Modified version of the Sustainable Development Goals (SDGs) cake model showing the SDGs supported by MPAs: 1 "No Poverty", 2 "Zero Hunger", 3 "Good Health and Well-Being", 4 "Quality Education", 5 "Gender Equality", 8 "Decent Work and Economic Growth", 10 "Reduced Inequalities", 12 "Responsible Consumption and Production", 13 "Climate Action", 14 "Life Below Water".

Of course, the implementation of MPAs entails costs besides benefits. Recent findings show that a global expansion of MPAs can generate economic benefits almost three greater than costs (Brander et al., 2020). Nonetheless, the establishment of MPAs should be complemented by cost-benefit analysis to understand the social, economic and environmental implications involved.

To promote the achievement of MPA sustainability goals and the delivery of the expected benefits to ecosystems and human well-being, the implementation of holistic and integrated social-ecological assessments is much needed (Agardy et al., 2016; Ojeda-Martinez et al., 2009; Rasheed, 2020). Despite the considerable growth of the science of MPAs in the last years, the challenge of how assessing and promoting MPA success still persists (Bennett and Dearden, 2014; Giakoumi et al., 2018). To comprehensively evaluate the effectiveness of MPAs, assessment frameworks need to integrate multiple variables and explore new frontiers of study such as environmental accounting studies (Buonocore et al., 2019; Brander et al., 2020; Franzese et al., 2015, 2017, 2019; Picone et al., 2017; Roncin et al., 2008; Unsworth et al., 2010) and organization science (Scianna et al., 2015, 2018, 2019). Such frameworks require the identification of multidisciplinary success criteria and related measurable indicators suited to the social-ecological context of MPAs (Claudet, 2018; Claudet and Guidetti, 2010). Several indicators and methodologies can be found in the literature to assess their ecological, socio-economic, and management effectiveness (e.g., Bennett and Dearden,

2014; Gallacher et al., 2016; Pelletier et al., 2005; Pomeroy et al., 2005; Rodríguez-Rodríguez et al. 2016). Nonetheless, too often MPAs are only assessed along one dimension of sustainability while the others are neglected, as it has been historically the case of the social domain (Bennet et al., 2017; Claudet and Guidetti, 2010; Pelletier, 2011). This can lead to a false sense of success, for instance when MPAs are an ecological success but a social failure (Christie, 2004). To holistically assess MPA success, biophysical, socio-economic, and governance indicators need to be coherently integrated (Gallacher et al., 2016). In addition to these domains of investigation, fundamental is the evaluation of MPAs management effectiveness, which remains one of the main issues in MPA science (Scianna et al., 2019). Existing frameworks usually focus on just one or few of these domains and fields, providing partial information on MPA outcomes (Tab. 1).

**Table 1.** Examples of available MPA assessment frameworks. For each one, domain of assessment, authors, and year of release are reported.

Framework name or subject	Domain of assessment	Authors	Year
Rapid Assessment and Prioritization of Protected Area Management (RAPPAM)	Management	WWF	2003
MPA Management Effectiveness	Management	Pomeroy	2005
Management Effectiveness Tracking Tool (METT)	Management	WWF	2007
DPSIR framework applied to MPAs	Management	Ojeda-Martínez et al.	2009
MPA Management Effectiveness Assessment Tool (MEAT)	Management	MSN	2010
Integrated MPA Socio-Economic Assessment (IMPASEA)	Socio-economic	Rodríguez- Rodríguez et al.	2015
Protected Area Management Effectiveness (PAME)	Management	Hockings et al.	2015
Marine Protected Area Protection Assessment Framework (MaPAF)	Management	Rodríguez- Rodríguez et al.	2016
Socio-Economic Assessment Tool (SEAT)	Socio-economic	Rosales	2018
Management Performance Index (MPI)	Management	Scianna et al.	2018
IUCN Global Standard for MPAs	Governance; management; socio-economic; biophysical	IUCN	2018
Sustainability Evaluation of Marine Protected Areas Index (SEMPAI)	Biophysical; socio-economic; governance	Avelino et al.	2019

Identifying and coherently integrating biophysical, socio-economic, governance, and management indicators in a single assessment framework is pivotal to support MPA success. By providing critical information on the main gaps to achieve MPA goals, effectiveness assessments can feed MPA management and decision-making processes supporting the implementation of *ad hoc* measures to improve the delivery of the expected social-ecological benefits. When possible, the information should be quantitative and science-based (Pelletier, 2011). The periodic repetition of the assessment provides fundamental insights on the system's response to the measures implemented, feeding back the management process for further decision-making. The negative feedback loop of the iterated steps "assessment-information-management-countermeasure" acts then as a single process, forming an adaptive management cycle (Fig. 2).

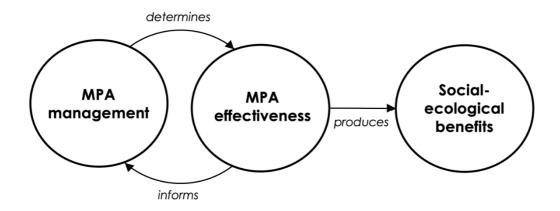


Figure 2. Flow diagram showing the relationships among MPA management, effectiveness, and relative social-ecological benefits.

In this study, we present a novel quantitative framework (named MPAs Overall Success Evaluation – MOSE) aimed at assessing the social-ecological effectiveness and management performance of MPAs under the perspective of SESs. This multicriteria assessment framework includes indicators linked to nature conservation, socio-economic, governance and management objectives, responding to the call for a multidisciplinary approach to the study of MPAs. In addition, to verify its applicability and potential usefulness, the MOSE framework is applied to the case study of Cerbère-Banyuls Natural Marine Reserve (France), the first MPA included in the IUCN Green List of Protected and Conserved Areas.

#### 2. Materials and methods

#### 2.1. The MPAs Overall Success Evaluation (MOSE) framework: structure and indicators

The development of the MOSE framework has been inspired by the Ocean Health Index (OHI) (Halpern et al., 2012). Differently from the OHI, the MOSE framework is articulated in two main

assessment domains and related indices in turn based on two different sets of indicators and sub-indicators, namely the Reserve Effectiveness Assessment (REA) and the Management Performance Assessment (MaPA). With "reserve effectiveness" we refer to the plurality of social-ecological benefits achieved by MPAs. Instead, according to Horigue et al. (2014) and Scianna et al. (2018), with "management performance" we refer to the "level of effort exerted to enhance and sustain the management of MPAs".

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#### 2.1.1 Reserve Effectiveness Assessment (REA)

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A number of ecological and social-economic benefits are expected from the establishment of MPAs (Ban et al., 2019; Pelletier et al., 2005). Through conservation, fishing, economic, and cultural indicators, the Reserve Effectiveness Assessment (REA) index addresses the evaluation of the social-ecological reserve effect, which is expected to occur when MPAs are successfully managed. The selected indicators (and sub-indicators) are: 1) Biodiversity (Habitats and Species), 2) Fishing (Industrial fishing, Artisanal fishing, and Recreational fishing), 3) Local economy (Livelihoods, Tourism and recreation, and Natural products), and 4) Cultural identity (Charismatic species and Traditional activities) (Tab. 2). The score for each indicator is calculated as the ratio between the value of the measured variable inside the MPA and the value of the same variable in the outside control area. In the case of multi-use (or multiple-use) MPAs (i.e., MPAs where multiple uses are regulated with different restrictions according to the protection zone), REA indicators are evaluated for each protection zone, with the exception of the sub-indicators Livelihoods and Tourism and recreation that are calculated at the MPA scale. Biodiversity, Fishing, and Cultural identity indicators measure variables that are indeed expected to show differences in the scores across the different zones. Variables such as the biomass of fishes or the catch per unit effort (CPUE) of artisanal fishing are predictably related to the degree of protection (i.e., activities allowed), and therefore the relative indicators are supposed to show different outcomes. On the contrary, the Livelihoods and the Tourism and recreation sub-indicators target variables that respond to the overall performance of the MPA, and the evaluation of their benefits on local communities could not be unambiguously attributed to single zones where human activities occur. Finally, to calculate the REA score of the MPA, the scores of the protection zones are averaged weighting them by the area occupied by each zone in the MPA.

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## 2.1.2 Management Performance Assessment (MaPA)

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Besides the Reserve Effectiveness Assessment (REA), to evaluate MPAs not only as SESs but also as management tools, the MOSE framework includes the Management Performance Assessment (MaPA) index. The MaPA index targets management objectives that are acknowledged to be fundamental to the success of MPAs, encompassing financial, social acceptance, information, organization, and communication aspects. The achievement of such objectives is assessed through the following indicators: 1) *Level of surveillance*, 2) *Information and awareness of regulations*, 3) *Stakeholders engagement*, 4) *Monitoring and reporting*, 5) *Financial support*, 6) *Professionalism and competences*, 7) *Personnel stability*, 8) *Cultural heritage*, and 9) *Social media communication* (Tab. 2). Differently from the approach adopted in the REA, which compares inside vs outside values, the MaPA index uses a scorecard approach to calculate the scores of its indicators.

**Table 2.** Indicators of Reserve Effectiveness Assessment (REA) and Management Performance Assessment (MaPA) composing the MOSE framework.

Index	Indicator (and sub-indicators)		Description	
	D: 1:	Habitats (HAB)	Ecological status of the main habitats	
	Biodiversity	Species (SPP)	Biomass of fish species	
		Industrial fishing (IF)	Catch Per Unit Effort (CPUE) of industrial fishing	
	Fishing	Artisanal fishing (AF)	CPUE of artisanal fishing	
		Recreational fishing (RF)	CPUE of recreational fishing	
REA		Livelihoods (LIV)	Number of allowed diving clubs	
	Local economy	Tourism and recreation (TR)	Number of tourists	
		Natural products (NP)	Harvest Per Unit Effort (HPUE) of non-food resources	
	Cultural identity	Charismatic species (CSPP)	Biomass of charismatic species	
		Traditional activities (TA)	Number of traditional activities practitioners	
	Level of surveillance (LS)		Effort and diversity of surveillance activities	
	Information and awareness of regulations (IAR)		Communication of regulations to the public	
	Stakeholder engagement (SE)		Degree of involvement of stakeholders	
MaPA	Monitoring and reporting (MR)		Monitoring campaigns and reporting activity on mair ecological features and threats	
	Financial support (FS)		Sufficiency and diversity of financial support	
	Stakeholder engagement (SE)  Monitoring and reporting (MR)	d competences (PC)	Coverage of the main fields of expertise needed for management	
	Personnel stability (PS)		Permanent staff working full time	
	Cultural heritage (CH)		Conservation and valorisation of cultural heritage	
	Social media communication (SMC)		Engagement rate of social media	

A detailed description of the abovementioned indicators, including the rationale behind their choice

and the full calculation method, is provided in section 2.4.

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## 2.2. Score calculation

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The overall scores of REA and MaPA are calculated as the average of the scores of their indicators:

REA, MaPA = 
$$\sum_{i=1}^{N} \frac{I_i}{N}$$

where  $I_i$  is the score of the *i-th* indicator and N is the number of indicators evaluated (Table 2).

Each indicator  $(I_i)$  is valued on a dimensionless scale from 0 to 100. When indicators score more

than 100, the value of 100 is assigned.

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## 2.3. Complementary indicators

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The two proposed indices REA and MaPA included in the MOSE framework synthetically integrate

information pertaining to different domains. To better interpret their results, two complementary

indicators are proposed, the *Protection level* and the *Degree of reliability*.

The *Protection level (PL)* indicator supports the interpretation of REA results. Multi-use MPAs

have different regulations in their protection zones and therefore differences in the social-ecological

outcomes are to be expected. Based on regulations of uses and relative potential impacts on

biodiversity, Horta e Costa et al. (2016) developed a classification system that unambiguously

scores MPAs as well as each MPA zone individually. The protection level is expressed in a range

from 1 (i.e., highest protection) to 8 (i.e., lowest protection) classified into 5 protection levels:

unprotected, poorly protected, moderately protected, highly protected, and fully protected. Such

classification method has been applied to a number of MPAs worldwide (Horta e Costa et al.,

2016), then used to carry a global meta-analysis of the ecological effectiveness of partially

protected areas (PPAs) of MPAs (Zupan et al., 2018b), and also suggested as a tool to support the

assessment of protection levels in the context of international marine conservation targets (Claudet,

237 2019; Devillers et al., 2019).

238 The Degree of reliability (DR) indicator is included in the MOSE framework to allow for

applications even when data are partially lacking and not all indicators can be assessed. It is

unlikely that MPA management bodies collect all the ecological, organizational, and management

data needed to perform integrated analyses (Guidetti et al., 2014). Therefore, a reliability indicator

of such assessments would provide useful information. The DR indicator is calculated for both the

REA and MaPA indices as the number of indicators assessed over the total of the assessable ones.

This information expresses the consistency of the overall indices scores, suggesting the comprehensiveness level of the assessments.

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#### 2.4. Rationale behind indicators and calculation methods

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## 2.4.1. Biodiversity

- 250 Historically, MPAs have been established with the main goal of conserving marine biodiversity,
- anticipating positive ecological effects on species and habitats. Assessing and keeping track of the
- extent to which biodiversity goals are achieved are crucial steps to inform the adaptive management
- process. The *Biodiversity* indicator is composed by two sub-indicators: Habitats and Species.

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- 255 Sub-indicator: Habitats (HAB)
- The establishment of MPAs is expected to have positive impacts on the status of marine and coastal
- habitats (Ban et al., 2019; Pelletier et al., 2005). As a general rule, habitats in good status are more
- 258 likely to harbor higher biodiversity than disturbed habitats, maintain their ecological functions, and
- support the delivery of ecosystem services (Cardinale et al., 2012; Vihervaara et al. 2019). Habitats
- are valuable not only from an ecological perspective, but also for recreational, aesthetic, sanitary,
- and existence reasons.
- Fostered by European policies such as the Water Framework Directive (WFD 2000/60/EC) and
- 263 the Marine Strategy Framework Directive (MSFD 2008/56/EC), the interest in the development of
- 264 indexes of habitat quality has been increasing in the last years. Such indexes are built to represent
- an ecological quality target for selected habitats and are often used as proxy of environmental
- status, thus supporting monitoring and managing coastal environments (Borja et al., 2009). Biotic
- 267 indexes can integrate information at species or community levels, assessing parameters such as
- abundance and diversity of sensitive and tolerant taxa. Most assessments classify habitat quality in
- 269 five Ecological Status Classes (ESCs): High, Good, Moderate, Poor, and Bad.
- 270 The Habitats (HAB) sub-indicator assesses the reserve effect on MPA habitats by comparing the
- ESCs evaluated in the different protection zones versus the ESCs outside the MPA according to the
- 272 following formula:

$$Hab = \frac{1}{N} \sum_{i=1}^{N} \left( \frac{C_{ji}}{C_{jo}} - 1 \right) \times 100$$

- where, *Cji* and *Cjo* are the values associated to the ESC of the *j-th* habitat, inside (*i*) the investigated
- protection zones and outside (*o*) the MPA, and *N* is the number of habitats assessed.

276 Sub-Indicator: Species (SPP)

When full protection measures are actually enforced, an increase in abundance, size, and biomass of previously fished assemblages is expected to occur (Guidetti, 2002; Claudet et al., 2008). The increase in size and density of fishes at upper trophic levels, mainly targeted by fishing activities, leads to cascading effects bringing community-wide ecological benefits (Claudet et al., 2011; Filbee-Dexter, 2014; Guidetti, 2006; Prato et al., 2013). In the case of partially protected zones where fishing occurs with restrictions, such benefits are significantly lower or even absent, showing more similarities to open access fished areas (Di Franco et al., 2009). For the *Species (SPP)* subindicator, the biomass of fish assemblages in the protection zones versus outside the MPA is compared, as it is commonly considered the most responsive indicator of the effect of protection on fish assemblages (Guidetti et al., 2014). Biomass is calculated based on abundance and size data of fish assemblages collected by means of visual census sampling techniques (Harmelin-Vivien et al., 1985).

The sub-indicator is then calculated as follows:

SPP = 
$$\frac{1}{N} \sum_{i=1}^{N} \left( \frac{B_i}{B_o} - 1 \right) \times 100$$

where,  $B_i$  and  $B_o$  are the average biomasses per unit area of the *j-th* species, inside (*i*) the evaluated protection zone and outside (*o*) the MPA, and N is the total number of species assessed.

**2.4.2. Fishing** 

294 Sub-indicators: Industrial fishing (IF), artisanal fishing (AF), and recreational fishing (RF)

Fisheries are an important source of food, livelihoods and incomes for hundreds of millions of people globally (FAO, 2016). Recent estimations on the world's fish stocks state that about 30% of them are fished at a biologically unsustainable rate (i.e., overfished) and almost 60% are fully exploited (i.e., fished close to their maximum sustainable yield) (FAO, 2016). Consequences of overfishing are vast, including the ecological, social, and economic spheres. The need for moving towards a sustainable use of fish resources has led to the Ecosystem Approach to Fisheries (EAF), which identifies principles and guidelines for the sustainability of fisheries management, explicitly linking human and ecosystem health (Garcia et al., 2003 Coll et al. 2013). This approach recognizes the important role that MPAs have in the sustainable management of the linked fisheries-marine resources system through the restrictions of fishing activities inside their boundaries. MPAs regulations aim at protecting and conserving marine biodiversity and, at the same time, enhance local fisheries by promoting a sustainable use of fish resources (Di Franco et al., 2016). Theoretically, the reserve effect on fish assemblages (i.e., increase in size, abundance, and biomass)

should lead to spillover phenomena from no-take to buffer zones when the carrying capacity of fish populations is reached. Similarly to the assessment of the reserve effect on fished species, the benefits of MPAs on fisheries could be evaluated by comparing values of catch per unit efforts (CPUEs) in fished protected zones versus outside unprotected areas. According to this approach, the reserve effect on industrial, artisanal, and recreational fishing activities is assessed through the following formula:

IF, AF, RF = 
$$\frac{1}{N} \sum_{i=1}^{N} \left( \frac{\text{CPUE}_{i}}{\text{CPUE}_{o}} - 1 \right) \times 100$$

where  $CPUE_i$  and  $CPUE_o$  are the catches per unit effort of the j-th fishing techniques inside (i) and outside (o) the MPA, and N is the total number of fishing techniques assessed.

## 2.4.3. Local Economy

Extractive activities (i.e., fishing and harvest of non-food resources) and tourism are sectors driving the local economy of coastal communities, representing important sources of economic growth and jobs (European Commission, 2018; FAO, 2016). Through the regulations of human activities, MPAs influence local coastal economies that rely on ecosystem services generated by marine and coastal environments. Although less investigated in the literature compared to the ecological ones, impacts of the establishment of MPAs on the local economy are well-known and deserving of as much attention, especially under a SES perspective (Ojea et al., 2017). Economic benefits result from increasing tourist visits leading to higher revenues, increased jobs, and additional livelihood opportunities (European Commission, 2018). The *Local economy* indicator is composed of three sub-indicators: *Livelihoods*, *Tourism and recreation*, and *Natural products*.

Sub-indicator: Livelihoods (LIV)

The establishment of MPAs is generally linked to increases in jobs and/or incomes in commercial and tourism sectors, driven by those activities that benefit from the positive ecological impacts of protection on marine ecosystems, e.g. commercial fishing and recreational scuba diving (Alban et al. 2011; Pascual et al., 2016; Roncin et al., 2008). The most direct way to approach an evaluation of the economic impacts of MPAs on local coastal communities would be to collect and analyze data on net income of their activities. Nonetheless, this process could be challenging as entrepreneurs of these activities may be reluctant to share such sensitive data. The employment rate in the diving sector is suggested as one of the potential measures of the impacts of MPAs on local economy, as a consequence of the increase of diver visits (Ojea et al., 2017). For the *Livelihoods* (*LIV*) sub-indicator, we used the number of diving clubs in a 10 km² radius as a proxy of the

employment rate in the sector. This buffer area was calculated considering dive boats speed limits and usual length of dives. To assess the score, the number of diving clubs is divided by the considered coast length and then compared to the outside value, according to the formula:

$$LIV = \frac{d_i}{d_o} \times 100$$

where d<sub>i</sub> is the number of diving clubs per unit of coast length in the buffer area or authorized by the MPA (if MPA regulations foreseen a maximum number of authorizations) and d<sub>o</sub> is the number of diving clubs per unit of coast length outside the MPA. Except from the number of authorized diving clubs, data to calculate the indicator are not supposed to be in possession of the MPA and are therefore collected independently.

Sub-indicator: Tourism and recreation (TR)

Nature-based tourism and recreational activities constitute the main attractions of MPAs (Leenhardt et al., 2015; Roncin et al., 2008) and their establishment is expected to have a positive impact on tourist visits (Pascual et al., 2016). Tourism and recreation affect the overall economy of coastal communities, including hotels and restaurants sectors and non-tourism aspects such as the increase of the local real estate values and the improvement of community infrastructure (European Commission, 2018). To account for the increase in the number of tourists in the MPA, different indicators can be used, e.g., tourist arrivals and accommodation capacities, depending on available data. The *Tourism and recreation (TR)* sub-indicator compares data on the number of beds between the MPA area of influence and reference comparable areas. Its score is calculated as follows: 

$$TR = \frac{T_i}{T_o} \times 100$$

where  $T_i$  and  $T_o$  are the number of beds in the MPA area of influence and in the control area placed outside the MPA. Data to calculate the indicator are not supposed to be in possession of the MPA and are therefore collected independently.

363 Sub-indicator: Natural products (NP)

MPAs can have an important role in the provisioning of natural products, i.e., non-food marine resources for manufactured products (sensu Halpern et al., 2012), which can be relevant components of the economies of coastal communities. The *Natural products (NP)* sub-indicator evaluates the artisanal and/or industrial Harvest Per Unit Effort (HPUE) of resources such as coral, marine plants, shells, and sponges, according to the formula:

$$NP = \frac{1}{N} \sum_{i=1}^{N} \left( \frac{HPUE_{i}}{HPUE_{o}} - 1 \right) \times 100$$

where,  $HPUE_i$  and  $HPUE_o$  are the harvests per unit effort of the j-th product inside and outside the

MPA, and N is the total number of products assessed.

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## 2.4.4. Cultural identity

- 373 The local human component of MPAs is significantly connected to its territory, traditions and
- 374 history. Communities place a high value to activities passed through generations (e.g., artisanal
- 375 fishing), local species and culturally important places, being evidence of their cultural identity and
- 376 heritage. MPAs could represent a shelter for such cultural features, whose existence and protection
- may be valued also by non-local people. According to definitions in Gee et al. (2017), MPAs can be
- 378 considered culturally significant areas, as they "contain several culturally significant features to
- 379 which one or more community have a significant connection". From this perspective, besides the
- 380 traditional function of protecting and conserving their ecological features, MPAs may play an
- important role in the preservation of the cultural identity of local coastal communities.
- 382 The Cultural identity indicator is composed by two sub-indicators: Charismatic Species and
- 383 Traditional activities.

- 385 Sub-indicator: Charismatic species (CSPP)
- 386 The concept of charismatic species is frequently used in conservation biology, even if it is poorly
- defined compared to other categories of focal species (Ducarme et al., 2012). Here, we refer to
- 388 charismatic species as the ones that hold existence, aesthetic, or tradition-related values for the local
- coastal culture, inspiring a sense of belonging and identity in the local communities (Ducarme et al.,
- 390 2012). The Charismatic species (CSPP) sub-indicator is calculated as the reserve effect on the
- 391 biomass of charismatic species (or density in case of species more appropriately assessed through
- the number of individuals rather than biomass, e.g. in the case of marine mammals or sea turtles),
- 393 according to the following formula:

$$CSPP = \frac{1}{N} \sum_{i=1}^{N} \left( \frac{B_i}{B_o} - 1 \right) \times 100$$

- where,  $B_i$  and  $B_o$  are the average biomasses (or number of individuals) per unit area of the *j-th*
- species inside (i) the evaluated protection zone and outside (o) the MPA, and N is the total number
- 396 of species assessed.
- 397 Sub-indicator: Traditional activities (TA)

Traditional activities are important cultural features of local communities. The knowledge of the environment embedded in such practices and its passing down across generations give them both ecological and cultural relevance. In marine environments, anthropization of the coasts, decrease in fish stocks, and competition with large-scale fishing are endangering the sustainability of artisanal or small-scale fisheries (Kolding et al., 2014). Artisanal fishing is a relevant traditional activity of coastal communities, being an important source of employment, food security, and income (FAO, 2016).

Through the regulations of extractive uses, MPAs represent a form of spatial management that can be a suitable tool to preserve the viability of artisanal fisheries, providing an environment in which they can thrive in accordance to sustainability goals, potentially creating "win-win" situations (Dalton, 2010; Di Franco et al., 2016). To assess the support MPAs provide to small-scale fisheries, the *Traditional activities (TA)* sub-indicator measures the number of artisanal fishers authorized by the MPA, compared to outside values (e.g., regional or national scales). The score is calculated according to the following formula:

$$TA = \frac{1}{N} \sum_{i=1}^{N} \left( \frac{A_i}{A_o} - 1 \right) \times 100$$

where,  $A_i$  and  $A_o$  are the average number of people per unit of coast length practicing the j-th

traditional activity inside (*i*) the evaluated protection zone of the MPA and at a regional or national scale (*o*), and *N* is the total number of traditional activities assessed.

The sub-indicator can be adapted to local peculiarities, accounting for traditional activities

occurring in the MPA other than artisanal fishing. Data to calculate the indicator may not be in possession of the MPA. In this case, missing data are collected independently.

419 2.4.5. Level of surveillance (LS)

The enforcement of regulations is one of the main social drivers determining the success of MPAs (Giakoumi et al., 2018). Where the level of enforcement is low, compliance of users and stakeholders with regulations can be easily undermined as rulebreakers are unlikely punished (Rife et al., 2013). In these cases, no positive ecological effects on marine ecosystems should be expected (Guidetti et al., 2008; Edgar et al., 2014). Enforcement represents more than just surveillance or patrolling activities. It can be depicted as a chain composed by technical/operative, social, legislative, and financial links (Arias et al., 2015, 2016). Nonetheless, surveillance is a key aspect of enforcement as it increases the probability of detecting offenses and its lacking can lead to poaching and social distrust about the MPA (López Ornat and Vignes, 2015).

The *Level of surveillance (LS)* indicator focuses on the evaluation of the main aspects affecting the effort deployed in the surveillance activity. It is based on Scianna et al. (2018) approach and the score is calculated according to the following formula:

$$LS = \left(\frac{AC + M + A}{3}\right) \times T \times 100$$

where, AC stands for "authority and cooperation", M for "methods", A for "area", and T for "time". 432 433 AC assesses the legal powers of the MPA staff enforcement and the cooperation with police bodies. The presence of these features is valued 1, and the absence 0. The score of AC is calculated as the 434 435 mean of the two. M refers to the methods used to perform surveillance. A set of available methods and technologies was identified according to López Ornat and Vignes (2015) and Scianna et al. 436 437 (2018), and is composed by controls "at sea", "from land", "during daytime", and "at night", and through technologies such as "video camera", "radar", "vessel monitoring system", "night vision 438 439 binocular", "camera with georeferenced position", "laser", and "drones". These methods are valued 1 if present and 0 if absent. Finally, the M score is calculated as the average of controls and 440 441 technologies values. A is calculated as the area under surveillance over the total area of the MPA. Different importance (i.e., weights) can be given to different zones, depending on their protection 442 443 levels. The average of AC, M, and A is then multiplied by T. T refers to the time of surveillance, 444 accounting for the type of surveillance body and the season. Surveillance bodies are of three types, 445 i.e. "staff without legal power", "police", and "staff with legal power or staff cooperating with 446 police", to which 1, 1.2, and 1.5 weights are given, respectively, to value more the active cooperation of legally powered staff and police bodies. Each surveillance body, if active, is then 447 multiplied by the time ratio between the days of surveillance and the days in the two seasons, i.e. 448 "summer" and "winter". 449

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## 2.4.6. Information and awareness of regulation (IAR)

The enforcement of regulations does not depend merely on surveillance activity. An important part is played by the extent to which information on regulations is conveyed to the users and visitors. Ignorance and misinformation are indeed the main cause of offences inside MPAs (López Ornat and Vignes, 2015) as compliance can be expected only to rules people are aware of and understand. According to López Ornat and Vignes (2015), different practices are recommended to inform users and visitors. These practices are used to calculate the *Information and awareness of regulations* (*IAR*) indicator as follows:

$$IAR = \frac{S + AI}{2} \times 100$$

where, *S* and *AI* are the signage and active information scores. Each score is calculated averaging the presence (value = 1) or absence (value = 0) of three factors. The calculation of the *signage* score takes into account the presence of: 1) information panels on land, 2) buoys delimiting the "no-take zones", 3) internet website with explained zonation and rules. The *active information* considers if: 1) MPA staff distributes brochures with detailed regulation information, 2) MPA staff, in summer, meets the leisure boats on arrival and informs them about boating activity rules, 3) tourist operators inform visitors they bring in the MPA.

## 2.4.7. Stakeholder engagement (SE)

- The involvement of stakeholders is recognized as a major factor affecting the success of MPAs (Claudet and Guidetti, 2010; Giakoumi et al., 2018; Guidetti et al, 2010). Well-managed engagement can facilitate learning and trust among stakeholders (Durham et al., 2014) as it helps mediating conflicts and favoring social compliance. This is particularly true in the case of certain stakeholders such as small-scale fisheries and local government for which well-managed engagement is crucial for MPA effectiveness (Beger et al., 2004; Di Franco et al., 2016). For these stakeholders, the need for assessing and monitoring the effectiveness of their engagement is essential.
- Different levels of engagement with stakeholders can be identified, based on the influence they have on the success of the MPA, and corresponding to different levels and methods of interaction (Durham et al., 2014; Sterling et al., 2017). For the *Stakeholder engagement (SE)* indicator, we identify three levels, namely "inform", "consult", and "collaborate" (Durham et al., 2014):
  - 1) "inform" defines a low level of engagement, in which stakeholders are adequately updated with tailored information;
  - 2) "consult" defines an intermediate level of engagement, in which stakeholders are more engaged with a higher level of interaction resulting in feedback information;
  - 3) "collaborate" defines a high level of engagement, in which the involvement of stakeholders can include decision-making.

Appropriate methods of interaction can be associated to the three levels of engagement (Durham et al., 2014). The appropriateness of the method to the target level of engagement for a given stakeholder category can be classified in: H = high, M = medium, L = low, NA = not appropriate. If different methods of engagement are adopted for a stakeholder, the most appropriate one is used for the evaluation. Examples of engagement methods and their level of appropriateness are shown in Table 3.

	Inform	Consult	Collaborate
Website	Н	M	L
Social media	Н	L	L
Lectures	Н	L	L
Multi-stakeholder forums	NA	M	Н
One-to-one meeting and interviews	NA	M	Н
Town Hall meeting	NA	M	Н
Workshops	NA	L	Н
Questionnaires/surveys	NA	Н	L
Practical demonstration	NA	NA	Н
Steering group	NA	NA	Н

The Stakeholder engagement (SE) indicator is calculated according to the following formula:

$$SE = \sum_{i=1}^{N} \beta_i \frac{St_i}{N} \times 100$$

where,  $\beta_i$  is the engagement appropriateness factor of the *i-th* category (not appropriate = 0; low = 0.3; medium = 0.6; high = 1);  $St_i$  is the representativeness score of stakeholder category i, calculated as the number of stakeholders engaged on the total of category I; N is the total number of stakeholder categories assessed.

## 2.4.8. Monitoring and reporting (MR)

The adaptive management approach requires that decisions are taken based on the most updated evaluations on the status of social and ecological features. To make these data available, it is crucial that well-designed and long-term scientific monitoring programs are in place and carried out consistently. This would allow to readily respond to pressures, state changes, and impacts on the components of the social-ecological systems, providing effectiveness and legitimacy of implemented regulations and management measures (López Ornat and Vignes, 2015).

The *Monitoring and reporting (MR)* indicator jointly addresses the evaluation of: 1) the effort put in the collection of data on the most context-important ecological features and threats through monitoring activities, and 2) the use of these data to produce public reports/scientific publications. The monitoring assessment takes into account the continuity of monitoring campaigns, while the reporting assessment considers both a measure of the quality of the product (i.e., type of report),

according to Scianna et al. (2018), and the continuity of the reporting activity.

The indicator is calculated according to the following formula:

$$MR = \frac{1}{2} \left( \sum_{i=1}^{M} \frac{m_i \alpha_i}{M} + \sum_{i=1}^{R} \frac{r_i \beta_i \gamma_i}{R} \right) \times 100$$

where,  $m_i$  is the presence of monitoring campaigns on the *i-th* feature (presence = 1; absence = 0);  $\alpha_i$  is the "continuity factor" of monitoring campaigns on the *i-th* feature; M is the total number of ecological features and threats to be monitored;  $r_i$  is the presence of reports on data collected through monitoring campaigns on the *i-th* feature;  $\beta_i$  is the "continuity factor" of reports produced on collected data on the *i-th* feature;  $\gamma_i$  is the "communication impact factor" of these reports; and R is the number of features monitored. The way  $\alpha$ ,  $\beta$ , and  $\gamma$  are calculated is showed in table 4.

**Table 4**. The table shows the calculation method of the three factors  $\alpha$ ,  $\beta$ , and  $\gamma$  of the *Monitoring and reporting* indicator. For each factor, quantities or categories are converted to values from 0 to 1.1.

Factor	Unit	Quantity or category	Value	
		0	0	
	Number of monitoring campaigns in	1	0.6	
α		2	0.7	
	the last 5 years	3	0.8	
R	β Number of reports in the last 5 years	4	0.9	
р		5	1	
		> 5	1.1	
γ		not reported	0	
		internal reports	0.6	
	Communication mothers	communications and outreach	0.8	
	Communication method -	scientific papers without impact	1	
		factors and scientific reports		
		scientific papers with impact factor	1.1	

## 2.4.9. Financial support (FS)

Effective management requires that sufficient financial resources are available to the MPA to cover overall costs to support management teams and actions (Binet et al., 2015). Given financial constraints, the capacity of management to achieve MPA goals and objectives is threatened as basic management costs (such as staff hiring, monitoring, and research) cannot be carried out.

The *Financial support* (*FS*) indicator aims to assess the availability of financial resources and the evenness of their distribution among their sources. The financial availability is calculated as the gap between the total amount of financial resources available to the MPA in the assessed year and the

sum of the costs faced in the same year. Costs are here intended as the financial needs to operate in a basic management scenario, as defined by Binet et al. (2015). Such scenario takes into account four components: 1) administrative organization and planning; 2) administrative support for stakeholder engagement; 3) knowledge acquisition and environment monitoring; 4) control, regulation, and supervisory.

The diversity of financial sources is also an important factor that can affect the financial stability of MPAs. In case the main source is lacking or fails, other sources can help compensating. Several funding sources can be identified for MPAs: local, regional, and national governments, international donors and NGOs, private sector, and self-financing.

The *Financial support (FS)* indicator is then calculated according to the following formula:

$$FS = \frac{F_t}{C} \times J \times 100$$

where  $F_t$  is the total amount of financial resources, C is the overall costs expected for the basic management, and J is the evenness of distribution of  $F_t$  among the financial sources calculated using the Shannon-Wiener diversity index.

## 2.4.10. Professionalism and competences (PC)

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MPA management requires a multidisciplinary approach and cross-sectors expertise. Considering social-ecological targets and management needs of MPAs, an efficient staff would need to include experts in the fields of reserve management, natural sciences, fisheries science, communication, accounting, and technical support. The *Professionalism and competences (PC)* indicator takes into account the presence of specialized staff in the main identified fields as well as their level of expertise. The indicator is calculated according to the following formula:

$$PC = \sum_{i=1}^{N} \frac{F_i + E_i}{N} \times 100$$

where,  $F_i$  is the presence of a staff member expert in the *i-th* field (presence = 0.5; absence = 0);  $E_i$  is the expertise score, calculated as the education, training, and working years of the most experienced staff member of the *i-th* field multiplied by 0.1; N is the total number of fields of expertise considered.

#### 2.4.11. Personnel stability (PS)

The stability of MPA personnel over time is an important factor affecting the effectiveness of management actions. Among other benefits, such as improvements in efficiency of working relationships and management continuity, stability helps meeting social-ecological targets, usually

characterized by long-term responses to protection. Such long-term responses need continuity and consistency of management actions (Scianna et al., 2018). Following Scianna et al. (2018), the *Personnel stability (PS)* indicator is calculated as follows:

$$PS = \frac{PE}{FTE} \times 100$$

where, *PE* is the number of full-time permanent employees, and *FTE* is the total number of full-time employees.

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## 2.4.12. Cultural heritage (CH)

572 As already stated for the Cultural identity indicator of the REA, cultural features may represent 573 important elements of the identity of local coastal communities, carrying historical and traditional values and therefore heritage to pass through generations. Cultural heritage is considered the 574 "cultural capital" of contemporary societies, "essential for promoting peace and sustainable societal, 575 576 environmental, and economic development" (UNESCO, 2014). 577 Following UNESCO (2014), the *Cultural heritage (CH)* indicator aims at assessing: 1) the adoption of "conservation and valorization" measures and 2) the promotion of activities to "raise awareness 578 579 and education" on the cultural heritage of MPAs. Cultural heritage elements are identified through sites in the seascape that can be defined as "works of men, or the combined works of nature and 580 581 man, and areas including archeological sites, which are of outstanding value from the historical, 582

aesthetic, ethnological or anthropological point of view" (UNESCO, 2014). Examples can be natural monuments (e.g., caves, peculiar geological formations), and historical or archeological

sites (e.g., prehistorical settlements, harbors, underwater shipwrecks, fish establishments).

The score of the indicator is calculated as follows:

$$CH = \sum_{i=1}^{N} \frac{CV_i + AE_i}{2N} \times 100$$

where,  $CV_i$  and  $AE_i$  represent the presence of "conservation and valorization" measures and of activities aimed at "raising awareness and education" on the *i-th* cultural element, and N is the total number of cultural elements considered. "Conservation and valorization" covers the adoption of specific legislation and concrete measures or the establishment of infrastructures intended to safeguard, protect and enhance heritage assets (UNESCO, 2014). "Raising awareness and education" covers measures and programmes intended to promote the educational potential of heritage and its transmission as well as informational and media programmes and facilities addressed to the general public and to key social agents in order to foster understanding, recognition, respect and enhancement of heritage in society (UNESCO, 2014).

## 2.4.13. Social media communication (SMC)

Communication is an important tool for building support for protected areas, bringing environmental awareness to the public and thus helping the achievement of conservation targets (Hamú et al., 2004). In the case of MPAs, the media coverage of the activities performed and the relative social-ecological benefits help connecting people to nature and promote the establishment of trust, thus favouring compliance to MPA rules by users and stakeholders (López Ornat and Vignes, 2015). Even if the MPA is not covered in TV, local radio, or other media, communicating to the public is today possible by means of social networks (e.g., Facebook, Twitter), which provide powerful and easily accessible global communication platforms. Through such channels, awareness and education on environmental topics and conservation issues are not only desirable but probably necessary.

The *Social media communication (SMC)* indicator assesses the ability of the MPA to engage users in social networks. It is calculated as follows:

$$SMC = \sum_{i=1}^{N} \beta \frac{ER_i}{N} \times 100$$

where  $ER_i$  is the engagement rate of the *i-th* social network, calculated as the ratio between the total engaged users (i.e., users that engaged with a post by clicking on, reacting to, commenting on, or sharing it) and the total reach (i.e., the number of users that found that post in the news feed);  $\beta$  is the ER target, set to 1% (i.e., 1 user out of 100 that found a MPA post on the news feed engaged with it); N is the total number of social media considered.

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## 2.5. Graphic output

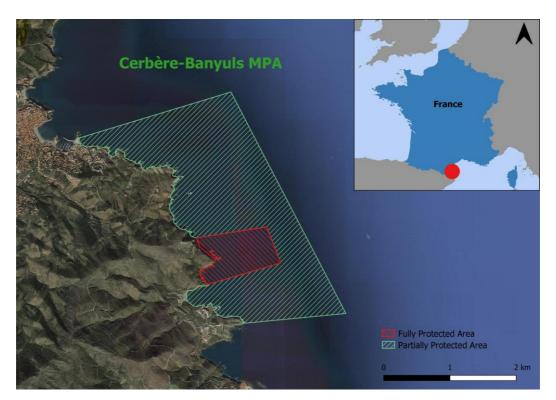
Results of the MOSE framework are presented through an adapted version of the OHI flower plots (Halpern et al., 2012). R scripts to generate flower plots were downloaded from the GitHub platform (https://github.com/OHI-Science/arc/blob/master/circle2016/plot\_flower\_local.R) and then modified to display REA and MaPA results. REA sub-indicators and MaPA indicators are represented as petals of the flower. Each petal area is filled according to its score and coloured in a traffic light gradient.

## 2.6. Case study

Located on the Catalan coast of Southern France, the Cerbère-Banyuls Natural Marine Reserve is one of the oldest MPAs of the Mediterranean. It was established in 1974 to protect the seabed and

marine species and to sustainably manage human activities and development (Payrot et al., 2014). The MPA aims at protecting local biodiversity and rare and threatened ecosystems as well as areas valuable for geological or other natural features (www.blueparks.org). With an overall area of 6.5 km² and a 6 km coast length, the MPA is divided in two distinct protection zones, namely the fully protected area (0.65 km²) and the partially protected area (5.85 km²), where different human uses are allowed (Claudet et al. 2011) (Fig. 3). In the fully protected area, no human activity can occur except from authorized scientific research. Instead, the partially protected area allows human activities such as artisanal and recreational fishing, bathing, and scuba-diving, while others such as spearfishing are prohibited. Scientific monitoring activities are routinely carried out throughout the year, both inside and outside the MPA, also in collaboration with research laboratories (www.blueparks.com).

The MPA was chosen as case study to test the applicability and potential usefulness of the MOSE framework because of its management and remarkable conservation results, for which the MPA was awarded with the Green List IUCN label in 2015 and the Global Ocean Refuge System status in 2018 (recently renamed Blue Parks Awards). For these reasons, the MPA represented a suited first application to try out the response of the MOSE framework against the social-ecological effectiveness and management performance of a successful MPA.



**Figure 3.** Cerbère-Banyuls Natural Marine Reserve. In the figure, the two protection zones of the MPA are shown: the fully protected area (red grid) and the partially protected area (green grid).

#### 2.7. Data collection

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Data for calculating the REA and MaPA indices were collected through semi-structured surveys submitted to the reserve management body. These surveys allowed for the collection of management data, scientific literature, and reports produced over the last five years. The survey forms can be found in the Supplementary Information on-line material.

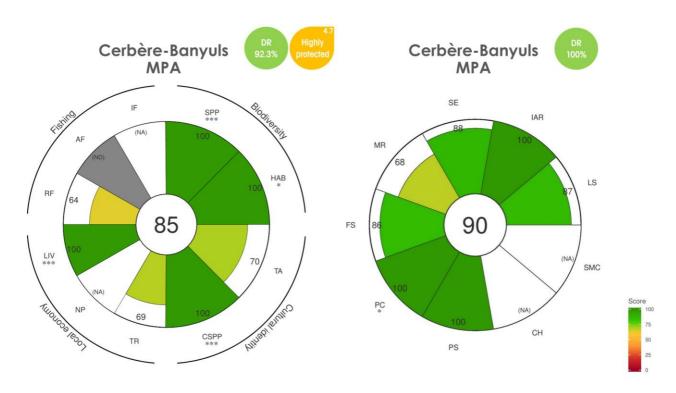
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## 3. Results

- The REA index calculated for the zone with the highest level of protection (i.e., the fully protected area) resulted in a score of 100 out of 100, with all indicators assessed (DR = 100) and a level of protection corresponding to the *fully protected* class (PL = 2) (Fig. 4). The *Fishing* and the *Local economy* indicators as well as the *Traditional activities* sub-indicator were not assessed since they referred to activities that are not allowed in the investigated zone (not applicable = NA). The
- assessed indicators *Habitats*, *Species*, and *Charismatic species* scored more than 100 (Fig. 4).
   The partially protected area scored lower than the fully protected one, with an overall score of 83
- and also a lower degree of reliability (DR = 87.5) (Fig. 4). The *Protection Level (PL)* indicator
- scored 5, corresponding to the highly protected class. Industrial fishing and Natural products sub-
- 669 indicators were not assessed because the relative activities are not allowed (NA), while Artisanal
- 670 fishing lacked data (no data = ND). Among the four REA indicators, Biodiversity showed the
- highest score (100), followed by Cultural identity (85), Local economy (84), and Fishing (64),
- whose score was exclusively due to the *Recreational fishing* sub-indicator. The value of *Habitats*,
- 673 Species, Livelihoods and Charismatic species sub-indicators resulted higher than 100, while
- 674 *Traditional activities* and *Tourism and recreation* sub-indicators scored 70 and 69, respectively.
- The REA index score for the whole MPA was calculated as the average of the REA scores of the
- two protection zones weighted by the area occupied by each zone in the MPA (Fig. 5). Overall, the
- MPA scored 85 with a higher reliability score (DR = 92.3) than the partially protected area and a
- level of protection corresponding to the *highly protected* class (PL = 4.7).
- The MaPA index scored 90 out of 100 with a DR of 100 (Fig. 5). All indicators scored more than
- 680 60, and 3 of them (i.e., Information and awareness of regulations, Professionalism and
- 681 competences, and Personnel stability) reached 100. Cultural heritage and Social media
- 682 communication could not be assessed (NA) and therefore were not accounted for in the calculation
- of the DR. Professionalism and competences was the only MaPA indicator that scored more than
- 684 100.



**Figure 4.** Reserve Effectiveness Assessment (REA) index calculated for the fully protected area (left panel) and the partially protected area (right panel). Each indicator is scored from 0 to 100 following a red-yellow-green colour gradient. On the top right of each plot, the scores of the Degree of reliability (DR) and Protection level (PL) indicators are also shown. Indicators scoring more than 100 are marked with the \* symbol (\*, 100<score<200; \*\*\*, 200 ≤score<300; \*\*\*, score ≥300).



**Figure 5.** Reserve Effectiveness Assessment (REA) (left panel) and Management Performance Assessment (MaPA) (right panel) indices calculated for the Cerbère-Banyuls Natural Marine Reserve. Each indicator is scored from 0 to 100 following a red-yellow-green colour gradient. On the top right of each plot, the scores of the Degree of reliability (DR) and Protection level (PL) indicators are also shown. Indicators scoring more than 100 are marked with the \* symbol (\*, 100<score<200; \*\*, 200 ≤score<300; \*\*\*, score ≥300).

#### 5. Discussion

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The application of the MOSE framework showed that a high level of management effort is applied to the Cerbère-Banyuls Natural Marine Reserve, generating several social-ecological benefits. Almost all of the data required to implement the MOSE framework were available ( $DR_{max}$ = 100 and DR<sub>min</sub>= 87.5), with only the Artisanal fishing indicator lacking data. The REA results showed high scores for all the assessed indicators in both protection zones (min = 64; max = 100; average = 83), in accordance to their Level of protection (i.e., fully and highly protected). Remarkable are the Biodiversity, Charismatic species, and Livelihoods scores, reflecting the positive ecological effects of the long-lasting conservation effort on habitats and species of the MPA and its consequent attractiveness for divers. Such positive effects are not as evident for the Tourism and recreation indicator, since tourism is highly developed in the whole region (www.cdt66-observatoire.com). The MaPA index scored higher than REA (min = 68; max = 100; average = 90), with all applicable indicators assessed (DR = 100). Cultural heritage and Social media communication indicators could not be assessed (NA). Indeed, the reserve is not officially committed to the preservation of local cultural aspects according to its mission. Moreover, it does not manage any social network, which are instead managed by the Department of the Pyrenées-Orientales. Nevertheless, the reserve is regularly requested by press and television but such media were not taken into account in the Social media communication indicator. Professionalism and competences and Personnel stability indicators scored both 100, highlighting the importance of a competent and stable staff. Such results point to professionalism and working stability of the management body as two main drivers of MPA success, allowing quality and continuity of conservation actions. The choice of developing and applying a comprehensive but synthetic assessment framework was taken to provide an overview of the overall level of success of MPAs. Although this first application of the MOSE framework was able to highlight the overall success of the Cerbère-Banyuls Reserve, further applications are needed to test its effectiveness and sensitivity. Such applications should target a larger number and variety of MPAs, including differences in age of establishment, size, geography (i.e., coastal vs island MPA), type (i.e., single- vs multi-use MPA), and configuration (i.e., single MPA vs MPA network). After this first application, strengths of the MOSE framework can be highlighted. Compared to other assessment frameworks for MPAs (Tab. 1), the MOSE framework shows distinctive features. As previously showed, most frameworks focus on one or few domains of assessment. The MOSE framework instead integrates indicators referring to the ecological, social, economic, governance,

and management domains, covering all main areas of investigation for the assessment of MPAs

effectiveness and performance. In addition, unlike other frameworks, it is able to provide quantitative results, which are synthetically displayed through an intuitive graphical output that simplifies their communication. Graphical representations of results (Fig. 4 and 5) carry indeed remarkable communicative power as they are able to easily provide a quantitatively comparable measure of the degree to which MPAs meet their goals. Flower plots show results at index score level (synthetic information) and indicators score level (detailed information). Such feature is especially useful when conveying information on effectiveness and performance to politicians, decision-makers, and other stakeholders. In addition, the communication of results is strengthened by the information on the reliability of the overall scores of the two indices. Its inclusion gives a measure of their consistency while providing itself an evaluation on the data gap to implement adaptive management strategies. Another strength of the MOSE framework is represented by the fact that the investigation scale matches the scale at which decisions are made. MPAs are legally empowered to regulate human activities inside their borders, which makes system-level assessments - such as the MOSE framework - particularly effective in informing management actions through feedback adaptive loops to meet marine conservation and sustainability goals. Finally, the development of the MOSE framework is timely. MPAs are playing an important role in international strategies for ocean sustainability. Currently, these strategies focus mainly on increasing the coverage of MPAs worldwide without paying enough attention to their actual effectiveness, which is a fundamental point to achieve the pursued sustainability objectives. Science-based and quantitative informative tools to support the adaptive management process of MPAs are needed to fill this gap. The MOSE framework makes an attempt towards this direction, providing a tool to support managers of MPAs all over the world in targeting and assessing local social-ecological benefits and management efforts. Indeed, like in the case of the Ocean Health Index (Halpern et al., 2012), MOSE is a flexible assessment framework allowing for adaptability towards context-related necessities and peculiarities. New indicators can be added and changes can be applied to the existing ones, depending for instance on the MPA mission and objectives. Nonetheless, consistency is one of the main strengths of system scale assessment frameworks and major modifications could compromise the comparability of results among different MPAs and for the same MPA over time. Finally, as previously stated, REA indicators measure the socialecological benefits that MPAs provide to local communities. Defining such effects as benefits provided by marine natural capital matches the notion of "ecosystem services" internationally recognized and fostered by several initiatives such as the Millennium Ecosystem Assessment (MA), The Economics of Ecosystems and Biodiversity (TEEB), and the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES). REA indicators can be also linked to the

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United Nations SDGs supported by MPAs, providing a quantitative measure of their local support to global sustainability goals (Fig. 6).

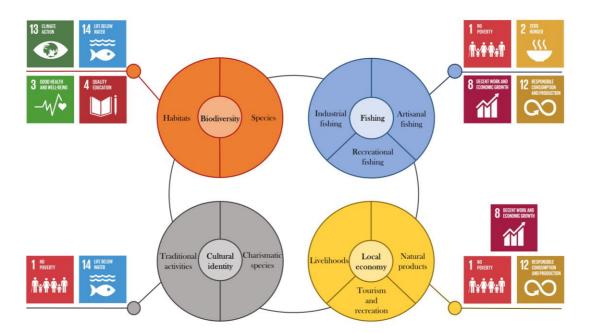


Figure 6. Links between the REA indicators of the MOSE framework and UN-SDGs.

Along with the strengths of the MOSE framework, the following aspects should be carefully considered. The use of a 0-100 scale is well suited in the case of target values which represent the full achievement of the objective that is measured. This is the case of the MaPA indicators, whose scores indicate the degree to which their targets are met. On the contrary, the calculation method of the REA index uses values of measured variables from control areas as reference points for the absence of protection. Hence, the reference points of REA indicators do not represent target values, but rather the threshold beyond which measuring the reserve effect. This difference between REA and MaPA approaches needs to be taken into account when interpreting the results of the two indices. Another aspect to be considered is that the high amount of data required to implement the MOSE framework could represent an obstacle to its applicability. Despite the presence of the *Degree of reliability (DR)* indicator (which can cope with the lack of data addressing the level of assessment comprehensiveness), missing substantial information could compromise the application of the framework and the meaningfulness of the overall REA and MaPA scores. Nevertheless, the verified lack of data represents a result itself as it can inform the adaptive management process and provide useful directions on data to be collected and studies to be carried out. Finally, the

multicriteria feature of the MOSE framework requires the capability of dealing with a multitude of socio-economic and ecological data to be managed and interpreted.

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## 6. Concluding remarks

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- 793 In this study, a novel integrated framework measuring the overall success of MPAs was presented.
- 794 The case study of the Cerbère-Banyuls Natural Marine Reserve was implemented to test its
- applicability and potential usefulness as a tool to support managers and decision-makers in charge
- 796 for developing nature conservation strategies. These strategies should be based on the application of
- 797 adaptive management processes requiring multicriteria assessment frameworks and synthetic
- 798 indices able to capture the complexity of marine social-ecological systems. Future applications of
- 799 the MOSE framework will allow improving its applicability while contributing to establish a
- 800 comparative assessment among MPAs at local, national, and larger scales.

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