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Food reformulation and nutritional quality of food consumption: an analysis based on households panel data in France

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Abstract

Background/objectives We aimed to quantify the contribution of food reformulation to changes in the nutritional quality of consumers' food purchases, and compare it with the impact of substitutions made by consumers.

Subjects/methods Using a brand-specific data set in France, we considered the changes in the nutrient content of food products in four food sectors over a 3-year period. These data were matched with data on consumers' purchases to estimate the change in the nutritional quality of consumers' purchases. This change was divided into three components: the reformulation of food products, the launching of new products and the consumers' substitutions between products. Key nutrients were selected for each food group: breakfast cereals (sugar, fats, SFA, fiber, and sodium), biscuits and cakes (sugar, fats, SFA, and fiber), potato chips (fats, SFA, and sodium) and soft drinks (sugar).

Results Product reformulation initiatives have improved existing products for most food group-nutrient pairs. In particular, the contribution of food reformulation to the change in nutritional quality of food purchases was strong in potato chips (the sales-weighted mean SFA and sodium contents decreased by 31.4% to 52.1% and 6.7% to 11.1%, respectively), and breakfast cereals (the sales-weighted mean sodium content decreased by 7.3% to 9.7%). Regarding the launching of new products, the results were ambiguous. Consumers' substitutions between food items were not generally associated to an improvement in the nutritional quality of the food purchases.

Conclusions Policies aiming to promote food reformulation may have greater impact than those promoting changes in consumer behavior.

Introduction

To promote healthier diets, two types of interventions are generally considered. The first one aims at increasing consumers' awareness of the relationship between food and health, through information and education campaigns. Prior literature shows that these policies have positive albeit small effects. The second type of intervention aims at improving the food environment of consumers [1, 2] in order facilitate healthy choices. The reformulation of food products, through the decrease in salt, fat or sugar contents, is an

example of this type of intervention made to favor a better food environment [3–8]. In many countries, public health agencies implement partnerships with the food industry and the retail sector in order to improve the nutritional quality of foods available on the market [9–13].

What can we expect from such policies focusing on the supply side? The potential impact of food reformulation initiatives on consumers' intakes and public health has been investigated in recent studies. Based on simulations, reformulation scenarios related to salt [14–18] or trans fats [19] contents in foods, or based on the adoption of quality standards by the food industry [20–25], show that the modification of the nutritional quality of foods may potentially induce significant health benefits.

However, considering the available literature, it is worthwhile to note that most articles address the effects of “potential” changes in food quality and are based on reformulation scenarios and simulations rather than “real” changes implemented by the food industry. The reason that most

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articles address *potential* reformulation scenarios is linked to the lack of precise data on quality changes and reformulation initiatives implemented by the food industry [26, 27]. Recently, however, such data sets have been developed in some countries [28–30], enabling researchers to evaluate not only “potential” scenarios of food reformulation but also real changes implemented by the food industry.

Based on data collected in France, the aim of this article is to contribute to estimating the magnitude of reformulation efforts implemented by the food industry and quantifying their impact on the nutritional quality of consumer purchases.

Methods and data

The changes in consumers’ nutrient intakes between two dates may result from changes in consumption patterns (consumer purchases switch from some products to others) or changes in the quality of the food products available on the market. These changes on the supply side can be caused by the launching of new products and the removal of old products or the reformulation (i.e., the change in the nutritional composition) of already existing products. In order to analyze the changes in salt intakes in the U.K., a recent article [28] proposed a method to quantify these three effects. Longitudinal data on the contents of the grocery baskets of a nationally representative sample of households showed that the average salt content of grocery purchases fell by 5.1%, from 0.370 g in 2005 to 0.351 g in 2011. This variation was divided into three components: reformulation of existing food products by manufacturers, the net effect of the launching/removal of products, and consumer switching between products. We applied a similar method in France by focusing on four specific food groups and considering a larger set of key nutrients.

A focus on four food sectors

Four food groups were considered (breakfast cereals, biscuits and cakes, potato chips, and soft drinks) for two reasons. First, these food groups are strong contributors to the intake of some nutrients that the French public health agency recommends limiting (See <https://www.anses.fr/fr/content/1%E2%80%9999anses-actualise-les-rep%C3%A8res-de-consommations-alimentaires-pour-la-population-fran%C3%A7aise>). Second, voluntary commitments to food reformulation have been taken by several companies involved in these sectors (See <http://solidarites-sante.gouv.fr/prevention-en-sante/preserver-sa-sante/le-programme-national-nutrition-sante/article/les-signataires-des-chartes-d-engagements-de-progres-nutritionnels> and <http://agriculture.gouv.fr/alimentation/accords-collectifs-pour-lamelioration-de-loffre-alimenta>

ire). Data on the nutritional content of food products were obtained from the French Food Quality Observatory (See www.oqali.fr/oqali_eng/) (Oqali). The Oqali database is brand-specific and is specifically designed to follow, over time, the changes in the nutrient contents of products sold on the French market. Depending on the food groups, data were first collected between 2008 and 2010, and the same protocol was repeated in 2011 or 2013 so that the observation period covered two or 3 years. Key nutrients were selected for each food category: sugar, fats, saturated fats (SFA), fiber, and sodium for breakfast cereals; sugar, fats, saturated fats, and fiber for biscuits and cakes; fats, saturated fats, and sodium for potato chips; and sugar for soft drinks. Table 1 displays the number of products considered in each food category, the covered market shares and the initial and second dates of data collection. Within each food category, the sampled food products were partitioned into three subgroups: products removed from the market between t_0 and t_1 (Group X), paired products present on the market at both t_0 and t_1 (Group C), and new products launched before t_1 (Group N). Food composition data were matched with purchase data from Kantar Worldpanel (The Kantar Worldpanel database provides details on the quantities bought and the corresponding food expenditures by a representative panel of 20,000 households in France) to compute the market share of each product at dates t_0 and t_1 (The use of nutritional data was approved by the steering committee of Oqali. We did not have to ask for an ethical agreement as the food purchase data were anonymous).

Decomposing the contributions of the food industry and consumer behavior changes

To measure the evolution of the nutritional quality of food purchases, we considered the changes in the sales-weighted average content of key nutrients between dates t_0 and t_1 in each food group. To disentangle the effects of changes on the supply side from those on the consumer side, we used the method proposed by Griffith et al. [28]. Let us denote S_t as the sales-weighted mean content of a specific key nutrient for one food group at time t . This value is given at t_0 and t_1 by

$$S_{t_0} = \sum_i w_{it_0} s_{it_0}$$

$$S_{t_1} = \sum_i w_{it_1} s_{it_1}$$

where i indexes individual food products, w_{it_0} is the market share of the food product i at t_0 , and s_{it_0} denotes the content of a given nutrient of the food product i at t_0 (similar notation applies for t_1). The change in the sales-weighted mean content of a specific key nutrient between t_0 and t_1 is defined as $\Delta S = S_{t_1} - S_{t_0}$. The decomposition into supply

and demand effects is given by

$$\Delta S = \sum_{i \in C} w_{it_0} (s_{it_1} - s_{it_0}) \quad (1)$$

$$+ \sum_{i \in N} w_{it_1} (s_{it_1} - S_{t_0}) - \sum_{i \in X} w_{it_0} (s_{it_0} - S_{t_0}) \quad (2)$$

$$+ \sum_{i \in C} (s_{it_0} - S_{t_0}) (w_{it_1} - w_{it_0}) + \sum_{i \in C} (s_{it_1} - s_{it_0}) (w_{it_1} - w_{it_0}) \quad (3)$$

In this expression, the first term (1) accounts for the effect of food reformulation carried out on products collected at both t_0 and t_1 considering their market share at t_0 . Thus, the contribution of a reformulated product to this term will be greater if its market share at t_0 is high. The second term (2) captures the impact of product renewal, more precisely, the entry of products to the market or their withdrawal between t_0 and t_1 . This term takes into account the nutrient content of the new products or the removed products (compared with the overall sales-weighted mean nutrient content at t_0) and their market shares. Thus, for example, a new product with high sugar content will increase the sales-weighted mean sugar content of the food group. This effect will be more important if its market share is high. The last term (3) reflects consumer switching inside group C (products collected at both t_0 and t_1):

- The sub-term $\sum_{i \in C} (s_{it_0} - S_{t_0}) (w_{it_1} - w_{it_0})$ represents the contribution of a change in the market share of a product between t_0 and t_1 . For example, if consumers shift toward products that have high sugar content (compared with the sales-weighted mean sugar content of the food group at t_0), this step will raise the overall sales-weighted mean sugar content.
- The sub-term $\sum_{i \in C} (s_{it_1} - s_{it_0}) (w_{it_1} - w_{it_0})$ captures the cross effect of changes in the nutrient content and in the market shares of group C products. For example, if consumers shift towards products that are reformulated to have less sugar, this term will be negative.

Data processing

The algorithm presented above is valid if the total market shares covered at t_0 and t_1 are equal to 100% and the nutritional composition of the sampled products is known. This scenario is not exactly the case, as the Oqali samples do not cover 100% of the sales volume. Two scenarios of data processing, based on different assumptions, were considered. A first computation (scenario 1) was modeled by assuming that the non-collected references had, on average, the same characteristics as the whole sample and

followed the same evolution between t_0 and t_1 . This data processing distorts the data less if the market coverage of the samples studied is high and of the same order of magnitude at t_0 and t_1 , and if the samples are representative of the market at each time of data collection. A second computation (scenario 2) was modeled by assuming that the products that were not identified in the Oqali data set but were present in the Kantar Worldpanel data set had, on average, the same nutritional composition as the whole sample and were stable over the period of observation. Finally, missing nutrient composition data were inferred by assuming that the products had not been reformulated.

Results

Figure 1 displays the proportion of the three types of products (X, C, and N) in each food group by applying scenario 1. Around a quarter of the market was renewed during the observation period. Tables 2 to 5 present the effects of food reformulation, product renewal and consumer switching. As expected, both scenarios led to similar results, but the magnitude was lower with scenario 2, which tends to overestimate the volumes of the group C products and underestimate the magnitude of reformulation initiatives. In the following sections, the estimated effects of food reformulation, product renewal and change in consumer choice will be discussed as a range of results, with the low range corresponding to the results obtained with scenario 2 and the high range corresponding to those obtained with scenario 1.

Breakfast cereals

In the breakfast cereal sector, one can observe strong changes in the sales-weighted average contents of fats and saturated fats (+7.5 to 10.1% and +10.2 to 13.6%, respectively). Evidently, it is consumer choices that mostly

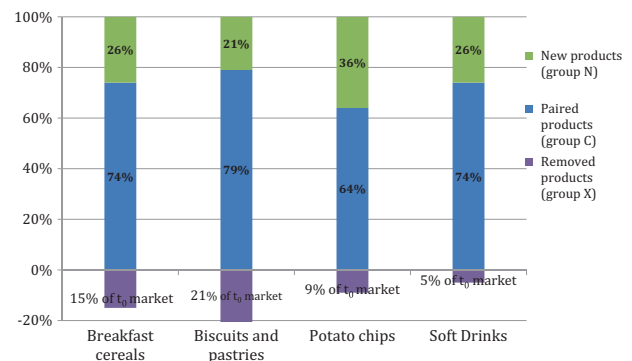


Fig. 1 Partitioning of the samples into subgroups (in market shares)

Table 1 Characteristics of the samples of food products

	Date t_0			Date t_1		
	Year	Number of products	Covered market share (%)	Year	Number of products	Covered market share (%)
Breakfast cereals	2008	254	75.1	2011	362	74.6
Biscuits and cakes	2008	1436	70.4	2011	1824	65.4
Potato chips	2009	135	60.4	2011	217	81
Soft drinks	2010	619	78.1	2013	1208	86.3

explain the negative change, from a public health point of view, of the weighted average contents of these nutrients.

One can also observe an interesting decrease in the sales-weighted average sodium content in breakfast cereals (-8.3 to -11.1%). This decrease is clearly the result of reformulations that generated a 7.3 to 9.7% decrease in the related mean sodium content, and to a lesser degree, consumer switching (generated a 3.6 to 4.9% decrease). Conversely, the innovation/withdrawal effect partly offsets these improvements, leading to a 2.6 to 3.5% increase in the sales-weighted mean sodium content.

Finally, it appears that the sales-weighted average sugar content slightly increased in breakfast cereals between t_0 and t_1 ($+0.5$ to 0.7%). Despite some food reformulations that led to decreases in the sales-weighted mean sugar content by 2.3 to 3.0% , consumer switching and product renewal resulted in an increase in the sales-weighted sugar content.

Biscuits and cakes

Overall, in the biscuits and cakes sector, the changes in the nutritional quality of food purchases between t_0 and t_1 were small, except for SFA (the sales-weighted mean SFA content decreased by 2.4 to 3.7%).

Food reformulation and, to a lesser extent, consumer switching contributed to decreasing the weighted mean SFA content (by -1.9 to -2.7% and by -1.2 to -2.0% , respectively). However, these improvements were partially offset by product renewal, which led to an increase in the related mean content of 0.7 to 1.0% .

Potato chips

In the potato chip sector, we observed very strong changes in the sales-weighted average nutrient content in two cases: sodium (the related mean content decreased by 10.2 to 12.6%) and SFA (the related mean content decreased by 47.4 to 58.5%). In both cases, these changes were mainly due to the reformulation effect and, to a lesser degree (approximately half the size), to the innovation/withdrawal effect. Conversely, consumer switching weakened these changes as they slightly increased the sales-weighted mean

contents of SFA (by 1.8 to 16%) and sodium (by 2.7% with scenario 1). This difference is mainly explained by consumers turning away from products that were reformulated to have less SFA and sodium. However, according to the innovation/withdrawal effect, it is worth noting that the consumers switched toward new products with less sodium and SFA.

Soft drinks

Finally, in the soft drink sector, it appears that the sales-weighted average sugar content slightly decreased between t_0 and t_1 . This decrease was clearly the result of the reformulation effect that generated a 1.7 to 2.2% decrease and the innovation/withdrawal effect that generated a 2.2 to 2.4% decrease in the weighted mean sugar content. Conversely, consumer switching offset these effects, leading to a 3.8 to 4.4% increase in the sales-weighted mean sugar content.

Discussion

In this study, we aimed to quantify the contribution of food reformulation to changes in the nutritional quality of consumer food purchases. We compared the contribution of food reformulation to that of other factors affecting: the renewal of products on the market and substitutions made by consumers among existing products.

This study clearly has some limitations. The most important one is linked to the non exhaustive coverage of the products available on the market in the Oqali data set. The algorithm used to decompose the variation of the nutritional quality of food purchases into the three effects presented above, imposed to have a full coverage of the market at t_0 and t_1 . As it was not the case in our data set, we had to make some assumptions about the nutritional content of non-collected items. Two scenarios were considered. Even if the magnitude of the effects differs depending on the scenario, the results seem robust as the general conclusions are the same in both cases.

Overall, the results show that, in the four food groups, product reformulation initiatives implemented by the food

Table 2 Changes in the sales-weighted average content of key nutrients between dates t_0 and t_1 in Breakfast cereals

Breakfast cereals	Weighted average at t_0	Weighted average at t_1		Variation of the weighted average t_1/t_0		Reformulation		New products and product withdrawals		Consumers switching	
		Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2
(a)	(b)	(c)		(d)		(e)		(f)		(f)	
Sugar	27.7	27.9	27.8	0.7%	0.5%	-3.0%	-2.3%	1.4%	1.0%	2.4%	1.8%
Total fats	7.4	8.1	7.9	10.1%	7.5%	-0.8%	-0.6%	-1.0%	-0.8%	11.9%	9.0%
SFA	3.0	3.4	3.3	13.6%	10.2%	-0.6%	-0.4%	1.4%	1.0%	12.8%	9.6%
Fiber	5.1	5.1	5.1	-1.4%	-1.1%	2.9%	2.2%	-5.1%	-3.8%	0.8%	0.6%
Sodium	0.3	0.3	0.3	-11.1%	-8.3%	-9.7%	-7.3%	3.5%	2.6%	-4.9%	-3.6%

(a) Sales-weighted mean nutrient content at t_0 (g/100 g)(b) Sales-weighted mean nutrient content at t_1 (g/100 g)(c) Total change in the sales-weighted mean nutrient content between t_0 and t_1 (%)

(d) Contribution of reformulation of existing food products to changes in the sales-weighted mean nutrient content (%)

(e) Contribution of product renewal (launching/removal of products) to changes in the sales-weighted mean nutrient content (%)

(f) Contribution of consumers switching between existing products to changes in the sales-weighted mean nutrient content (%)

(c)=(d)+(e)+(f)

Table 3 Changes in the sales-weighted average content of key nutrients between dates t_0 and t_1 in Biscuits and Cookies

Cookies and biscuits	Weighted average at t_0	Weighted average at t_1		Variation of the weighted average t_1/t_0		Reformulation		New products and product withdrawals		Consumers switching	
		Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2
(a)	(b)	(c)		(d)		(e)		(f)		(f)	
Sugar	32.3	32.8	32.6	1.7%	1.1%	0.1%	0.1%	0.8%	0.5%	0.7%	0.5%
Total fats	18.9	18.8	18.9	-0.5%	-0.3%	-1.2%	-0.8%	-0.2%	-0.2%	0.9%	0.7%
SFA	9.4	9.1	9.2	-3.7%	-2.4%	-2.7%	-1.9%	1.0%	0.7%	-2.0%	-1.2%
Fiber	2.8	2.8	2.8	-1.3%	-0.9%	0.8%	0.6%	-2.2%	-1.4%	0.0%	0.0%

(a) Sales-weighted mean nutrient content at t_0 (g/100 g)(b) Sales-weighted mean nutrient content at t_1 (g/100 g)(c) Total change in the sales-weighted mean nutrient content between t_0 and t_1 (%)

(d) Contribution of reformulation of existing food products to changes in the sales-weighted mean nutrient content (%)

(e) Contribution of product renewal (launching/removal of products) to changes in the sales-weighted mean nutrient content (%)

(f) Contribution of consumers switching between existing products to changes in the sales-weighted mean nutrient content (%)

(c)=(d)+(e)+(f)

Table 4 Changes in the sales-weighted average content of key nutrients between dates t_0 and t_1 in Potato Chips

Potato chips	Weighted average at t_0	Weighted average at t_1		Variation of the weighted average t_1/t_0	Reformulation		New products and product withdrawals		Consumers switching		
	(a)			(c)							
					(d)		(e)		(f)		
		Scenario 1	Scenario 2		Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	
Total fats	34.7	34.5	34.6	-0.4%	-0.4%	0.2%	0.1%	-0.3%	-0.4%	-0.3%	-0.1%
SFA	8.4	3.5	4.4	-58.5%	-47.4%	-52.1%	-31.4%	-22.4%	-17.7%	16.0%	1.8%
Sodium	0.7	0.6	0.6	-12.6%	-10.2%	-11.1%	-6.7%	-4.2%	-3.4%	2.7%	-0.1%

(a) Sales-weighted mean nutrient content at t_0 (g/100 g)(b) Sales-weighted mean nutrient content at t_1 (g/100 g)(c) Total change in the sales-weighted mean nutrient content between t_0 and t_1 (%)

(d) Contribution of reformulation of existing food products to changes in the sales-weighted mean nutrient content (%)

(e) Contribution of product renewal (launching/removal of products) to changes in the sales-weighted mean nutrient content (%)

(f) Contribution of consumers switching between existing products to changes in the sales-weighted mean nutrient content (%)

(c)=(d)+(e)+(f)

Table 5 Changes in the sales-weighted average content of key nutrients between dates t_0 and t_1 in Soft drinks

Soft drinks	Weighted average at t_0	Weighted average at t_1		Variation of the weighted average t_1/t_0	Reformulation		New products and product withdrawals		Consumers switching		
		(a)			(d)		(e)		(f)		
		Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2	Scenario 1	Scenario 2
Sugar	6.5	6.5	6.5	-0.1%	-0.1%	-2.2%	-1.7%	-2.4%	-2.2%	4.4%	3.8%

(a) Sales-weighted mean nutrient content at t_0 (g/100 g)(b) Sales-weighted mean nutrient content at t_1 (g/100 g)(c) Total change in the sales-weighted mean nutrient content between t_0 and t_1 (%)

(d) Contribution of reformulation of existing food products to changes in the sales-weighted mean nutrient content (%)

(e) Contribution of product renewal (launching/removal of products) to changes in the sales-weighted mean nutrient content (%)

(f) Contribution of consumers switching between existing products to changes in the sales-weighted mean nutrient content (%)

(c)=(d)+(e)+(f)

industry have improved existing products (available on the market at t_0 and t_1) for most targeted food group-nutrient pairs (except for the sugar content of biscuits and cakes and the total fat content of chips). It is likely that some of these changes are linked to individual or collective agreements implemented by the food industry and the French government since 2008. In the breakfast cereal sector, for instance, several agreements were signed between 2008 and 2011, in which two large food manufacturers and several retailers were involved. Another example is given by the potato chips sector. The saturated fat levels in potato chips sharply declined between 2009 and 2011, mainly thanks to reformulations (which led to a -2.6 to -4.4 g/100 g decrease in the sales-weighted average content of saturated fats in this sector). This decrease was the result of a collective self-action by the industry to replace the palm oil used for frying chips with sunflower oil, which contains less saturated fat. In some cases, the magnitudes of the observed changes seem to be modest, but it is important to keep in mind that the period of observation was only 3 years.

Considering now the second effect related to the renewal of the food supply, the results are more ambiguous. Indeed, the launching of new products and the removal of existing ones did not necessarily contribute to the improvement in the nutritional quality of food purchases.

In the soft drink and potato chip sectors, the launching of new products contributed to reducing the sales-weighted mean content of “negative” nutrients. This effect contributed to decreasing the sales-weighted mean sugar content in the soft drink sector by 2% and the sales-weighted mean SFA content in the potato chips sector by 18 to 22%. However, in the breakfast cereal and biscuits and cakes sectors, it turns out that the renewal of the food supply contributed negatively to achieving public health goals. Indeed, new products with high market shares belonged to categories with poorer nutritional quality compared to the sector average (and vice versa for product withdrawal). The consequence is that, over the observation period, this effect contributed, for instance, to increases of approximately 3% in the sales-weighted mean sodium content in breakfast cereals and to decreases of approximately 2% in the sales-weighted mean fiber content in biscuits and cakes.

How to explain why supply renewal does not systematically improve the nutritional quality of food purchases? If we assume that consumers do not generally demand products with less salt or less fat and prioritize taste over health [31], then it is understandable that food reformulation initiatives are primarily made to improve the nutritional quality of products already adopted by consumers, provided that the changes in the nutrient content do not affect the product taste (and then they remain small), and they are silently implemented so as not to cause product rejection by consumers. Rather, commercial and communication

strategies associated with the launching of new products aim to attract new consumers by promoting taste and pleasure rather than health. Then, integrating more stringent nutritional constraints into the design of new products may be considered “too risky” in some food sectors.

The third effect induced by consumer switching from some products to others did not generally lead to an improvement in the nutritional quality of food purchases during the observation period. In several cases, consumer switching offset the reformulation effect. For instance, in the breakfast cereal sector, it was mainly the consumer switching that explained the negative trend (from a public health point of view) in the weighted average contents of total fat and SFA. It is worth noting that our analysis does not provide any insights to explain consumer changes. They may have changed because they perceived some alteration in taste after product reformulation, or they may have moved for other exogenous reasons (food prices, economic crisis, advertising, etc.).

Conclusion

Our results converge with other studies [28] that suggest that policies targeting changes in the food supply may have greater impact than those promoting changes in consumer behavior. However, we have shown the complexity of the food reformulation issue, as food companies may act differently depending on the nutrient and food category.

These findings argue for the development of a proper strategy for monitoring the nutrient composition of foods at the brand level in order to evaluate the impact of food reformulation initiatives more precisely [26, 29, 30].

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Compliance with ethical standards

Conflict of interest The authors declare that they have no competing interests.

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