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Content Providers Volunteering to Pay Network Providers: Better than Neutrality?

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Abstract—This paper studies the effects on user welfare of imposing network neutrality, using a game-theoretic model of provider interactions based on a two-sided market framework: we assume that the platform—the last-mile access providers (ISPs)—are monopolists, and consider content providers (CPs) entry decisions. All decisions affect the choices made by users, who are sensitive both to CP and ISP investments (in content creation and quality-of-service, respectively). In a non-neutral regime, CPs and ISPs can charge each other, while such charges are prohibited in the neutral regime. We assume those charges (if any) are chosen by CPs, a direction rarely considered in the literature, where they are assumed fixed by ISPs.

Our analysis suggests that, unexpectedly, more CPs enter the market in a non-neutral regime where they pay ISPs, than without such payments. Additionally, in this case ISPs tend to invest more than in the neutral regime. From our results, the best regime in terms of user welfare is parameter dependent, calling for caution in designing neutrality regulations.

I. INTRODUCTION

The network neutrality debate has been active for more than a decade, and is still vivid, as illustrated by the recent political decisions and interventions in Europe and the United States (e.g., B. Obama's intervention in Nov. 2014, FCC's February 2015 decision to regulate broadband services under Title 2, European Parliament's April 2014 report on neutrality). The debate emerged from disputes between ISPscarrying traffic but making fixed revenues from users-and CPs-making increasing revenue and attracting users with bandwidth-consuming services: ISPs' main claim was about charging CPs for bandwidth a so-called *side payment* to cover their soaring costs in network upgrades and maintenance. Such practices have been labeled as *non-neutral*, since opening the way to differentiated treatment of traffic based on economic considerations. Much academic research has been carried out on the subject, investigating the consequences of regulating monetary exchanges between CPs and ISPs, on innovation (no entry barriers for CPs), user Quality of Experience, or user welfare (see [7], [8], [10], [18] and references therein). When side-payments are considered, they are assumed fixed by ISPs. On the contrary, in this paper we investigate the consequences of letting the side-payment decision to CPs, even allowing CPs to choose negative prices (i.e., to get paid by ISPs). Our analysis shows that when actors are rational, this can lead to satisfying situations: CPs indeed need ISPs to attract users,

and hence will care about ISP survivability when selecting the side-payment values.

We develop a game-theoretic model in which the network regime (neutral or non-neutral) affects strategic provider choices, such as: investments of last-mile access providers (ISPs) and content providers (CPs); ISP pricing of their endusers; and CPs entry decisions and choices of side payments to the ISP(s). We model CP-ISP interactions using a two-sided market framework [1], [13], [14].

A number of researchers applied the ideas of two-sided markets to study network neutrality. Hermalin and Katz [5] model neutrality as a restriction on the product space, and consider whether ISPs should be allowed to offer differentiated services. Hogendorn [6] studies two-sided markets where intermediaries sit between "conduits" and CPs. In his context, neutrality means that content has open access to the intermediaries. Njoroge et al. [12] consider a two-sided market model with heterogeneous CPs and end-users, and the ISPs play the role of a platform. Weiser [17], and Lee and Wu [7] discuss policy issues related to two-sided markets. Schwartz et al. [15] study the effects of network neutrality on ISP and CP entry. Since network regime profitability affects provider profits, the market structure is affected as well. Remark that, for realistic parameters, in most two-sided market models, aggregate user welfare is higher in a non-neutral regime, see for example [3], [11], [12], [15]. While our model closely relates to these papers, here CPs choose their payment to ISPs. As a result, the analysis of the game is considerably different: instead of 3 stages in [15], our game has five stages since three strategic decisions previously made by ISPs (hence, simultaneously) are now split between ISPs and CPs (hence sequentially).

We model a non-neutral network as allowing side payments between CPs and ISPs, and a neutral one as forbidding such side payments. Our end-user demand for content variety has a flavor of the classical monopolistic competition model [2]. CPs derive their revenue from advertisers, and ISPs from charging end-users for traffic; in addition, in the non-neutral regime, side payments affect provider revenues. We consider a usagebased (actually, pay-per-click) pricing scheme for users, as well as a price per click for CPs who (in the non-neutral regime) pay the ISP for delivering content to users. While [11] assumes both of those prices are chosen by the ISP to maximize its profit, here we propose that the CPs "volunteer" to pay to ISPs by deciding the value of the side-payment. This gives rise to a multi-level game that we analyze by backward induction to find an equilibrium. Numerical results indicate that it can be in the best interest of CPs to voluntarily choose to pay the ISPs, and that this can result in a higher aggregate end user welfare than the no-side-payment situation.

Ceteris paribus, a neutral regime tends to be better for aggregate user welfare when advertising rates are low, price sensitivity of end-user demand is high, and added content variety (modeled as a higher number of CPs) has little effect on user demand, and CP entry costs are low. In reverse, a non-neutral regime performs better when user demand has low sensitivity to price and high sensitivity to content variety, and CP entry costs are high.

The remainder of the paper is organized as follows: Section II introduces the setting and the mathematical model we consider, and we present and compare the analytical resolution for both neutrality scenarios in Section III. We then introduce and discuss the CP entry game in Section IV, and provide a numerical analysis in Section V. Conclusions and directions for future work are given in Section VI.

II. MODEL

Let us assume that N (the number of ISPs) and M (the number of CPs) are fixed. (Later on, we will consider an entry game for CPs.) Throughout the paper we refer to a particular ISP through the letter n, and a particular CP through the letter m.

A. Payment structure

Payments are illustrated in Figure 1: each ISP acts as a monopolist over some population of users (subscribers), which are charged per usage. On the other side of the market, CPs also pay the ISP (in the non-neutral regime) to access users. More precisely, if an ISP n user clicks to obtain some content from a CP m, that user pays $p_n(m)$ to her ISP and the CP pays $q_m(n)$ to that ISP. CPs make money through advertising: we assume each click earns the CP a fixed amount a.

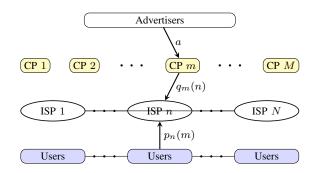


Figure 1. Payments for each click of an ISP n user to get CP m content $(q_m(n) = 0$ in the neutral regime). The strategic players are ISPs-setting prices $(p_n(m))$ and investment levels (t_n) -and CPs-setting prices $(q_m(n))$ and investment levels (c_m) .

B. ISP profits

The number of clicks $B_{n,m}$ of ISP *n* users for CP *m* content is assumed to be as in [11]:

$$B_{n,m} = \gamma c_m^v t_n^w e^{-p_n(m)/\theta}; \tag{1}$$

with $\gamma = \frac{1-e^{-kM}}{M^{1-v}N^{1-w}}$ reflecting the user preferences for content diversity¹ in the game with given M and N, and the other variables explained in Table I.

k	user preference for content variety
c_m	CP m investment (content attracts users)
v	demand sensitivity to CP investments
t_n	ISP n investment (attracts user demand)
w	demand sensitivity to ISP investments
$p_n(m)$	price (per click for the m -th CP content) payed to the n -th
	ISP by its users
$q_m(n)$	price (per click of the m -th CP content for n -th ISP users)
	payed by the <i>m</i> -th CP to the <i>n</i> -th ISP
θ	user insensitivity to price
$\alpha > 1$	outside option for ISPs
$\beta > 1$	outside option for CPs
c_e	CP entry cost
Table I	
	PARAMETERS AND VARIABLES OF THE MODEL

Although quite complex, the expression (1) intends to cover the main factors affecting demand: the number of clicks from ISP n users on CP m content depends on content diversity (M), quality of service (through ISP n investments), content quality (through CP m investments), and the clickprice p(n). The exponential form for the price-related part can be interpreted as stemming from an exponential distribution of the willingness-to-pay among users; for the investmentrelated parts we use a Cobb-Douglas utility formulation, which is classically used to model the preferences among complementary resources (here, in content and network quality which are complementary to attract demand) [16]. Note that we assume v + w < 1, i.e., decreasing returns to scale.

The total number of clicks for ISP n is

$$B_n = \gamma (c_1^v + \dots + c_M^v) t_n^w e^{-p_n(m)/\theta}$$

we can therefore express the profit of ISP n as

$$\Pi_{T_n} = \sum_{m=1}^{M} (p_n(m) + q_m(n)) B_{n,m} - \alpha t_n$$

=
$$\sum_{m=1}^{M} (p_n(m) + q_m(n)) \gamma c_m^v t_n^w e^{-p_n(m)/\theta} - \alpha t_n, (2)$$

where $q_n(m)$ is a price paid by CP *m* for each click by a customer of ISP *n* (the so-called side-payment, that may be imposed by a regulator) and $\alpha > 1$ is the outside option (gain from alternative uses of funds).

¹The denominator in γ acts as a normalization factor.

C. CP profits

CPs make profit through advertising (hence the incentive to attract clicks) and undergo the side payment to ISPs. The profit of each CP $m, 1 \le m \le M$ therefore equals

$$\Pi_{C_m} = \sum_{n=1}^{N} B_{n,m}(a - q_m(n)) - \beta(c_m + c_e)$$

= $c_m^v \gamma \sum_{n=1}^{N} (a - q_m(n)) t_n^w e^{-p_n/\theta} - \beta(c_m + c_e)$ (3)

with a the average revenue per click from advertisements, $\beta > 1$ the outside option and c_e the CP entry cost.

D. Order of decisions

In this paper we consider two regimes, that lead to different values of investments and prices.

1) Neutral regime: Here, the side payments $(q_m(n))_{1 \le m \le M, 1 \le n \le N}$ are imposed to be 0. Decisions are made in the following order:

- a) at the largest time scale, the ISPs decide how much to invest (variable t_n for each n) and how much to price each click (variables $(p_n(m))_{1 \le m \le M}$ for each ISP n), through a *non-cooperative game among ISPs*.
- b) at a smaller time scale, the CPs decide how much to invest (variable c_m for each m).

That regime has been studied in [11].

2) Non-neutral regime: In that regime, the side payments also have to be decided. In this paper we assume they are chosen by CPs, and that this decision takes place after ISP investment decisions but before ISP pricing decisions. Indeed, we expect that ISP investments (infrastructure costs) are for large time scales, due to the enormous economic stakes, and the fact that such investments correspond to time-consuming actions (adding underground and/or underwater cables, possibly renegotiating agreements with backbone providers...). On the other hand, the prices applied to users can change quite rapidly. We consider that side-payments are set through contracts (bargaining) between ISPs and CPs, which take place at an intermediate time scale between those two. We keep the CP investments for the smaller time scale, since content creation can be very responsive to the conditions (i.e., to the prices and side-payment levels as well as ISP investments). Summarizing, the game is played as follows (from the largest time scale to the smallest):

- a) ISPs decide their investments $(t_n)_{1 \le n \le N}$
- b) Each CP m chooses what (possibly negative) price $q_m(n)$ to pay to each ISP n
- c) ISPs set their prices $(p_n(m))_{1 \le n \le N, 1 \le m \le M}$
- d) CPs set their investments $(c_m)_{1 \le m \le M}$

Note that the order of decisions is the same for both the neutral and non-neutral regimes: in the neutral regime the side-payment choice is absent hence ISPs can simultaneously decide their investments and prices. Of course this order of decisions can be discussed, and variants are worth considering.

III. ANALYSIS OF THE GAMES

We analyze the (Stackelberg) interactions among actors by backward induction [4], meaning that decisions at each stage are made anticipating the consequences on the smaller-timescale stages.

The outcome for the neutral case can be found in [11]. We recall that result here.

Proposition 1: The neutral game has a unique equilibrium, where

• all ISPs charge their users the same price per click

$$p^{\text{neut}} = \theta \pi$$
 where $\pi := \frac{1}{1 + \frac{v}{N(1-v)}};$

• investments from ISPs all equal

$$t^{\text{neut}} = \left[\left(x \right)^{1-v} \left(\frac{av}{\beta} \right)^v e^{-p^{\text{neut}}/\theta} \right]^{\frac{1}{1-v-w}} \tag{4}$$

where $x := (1 - e^{-kM})^{\frac{1}{1-v}} \cdot \left(\frac{\theta w}{\alpha}\right) N^{\frac{v+w-1}{1-v}}$; • all CPs invest at the same level

$$c^{\text{neut}} = \left[(x)^w \left(\frac{av}{\beta} \right)^{1-w} e^{-p^{\text{neut}}/\theta} \right]^{\frac{1}{1-v-w}} \cdot \left(\frac{1-e^{-kM}}{M^{1-v}} N^w \right)^{\frac{1}{1-v}}.$$
Proof: See [11]

Proof: See [11].

For the non-neutral case, we obtain the following result. *Proposition 2:* The non-neutral game has a unique symmetric equilibrium, where

• investments from ISPs all equal

$$\tilde{t} = \left(\left[(1-R) \frac{M}{\tilde{K}} \frac{w}{1-v} \right]^{1-v} \theta e^{q/\theta - \pi} \pi (1-\pi)^v \right)^{\frac{1}{1-v-w}}$$
(5)
where
$$\begin{cases} \pi &= \frac{1}{1+\frac{v}{N(1-v)}} \\ R &= \frac{N-1}{N} \frac{\frac{1}{\pi} + \frac{v}{1-\pi} - 1}{\frac{1}{\pi} + \frac{1}{1-\pi} - 1} \\ \tilde{K} &= \frac{\alpha}{\gamma} \left(\frac{v}{1-v} \frac{v\gamma}{\beta} \right)^{-\frac{v}{1-v}}. \end{cases}$$

• payments from CPs to ISPs are all equal, to

$$q_m(n) := q = a - \theta; \tag{6}$$

• user prices set by ISPs equal

$$p_n(m) = \tilde{p} = \theta \pi - q = \theta(1+\pi) - a.$$

• CP invest to a level

$$c = \left(\frac{v\gamma}{\beta} N\theta \tilde{t}^w e^{a/\theta - (1+\pi)}\right)^{\frac{1}{1-v}},\tag{7}$$

where we do not replace \tilde{t} by its expression for space reasons.

Proof: Due to space constraints, the proof could not be included in this paper. It follows the well-known backward induction method: using first-order optimality conditions, we first express the CP investment levels as a function of the other decisions (prices and investments); then we include that decision in the ISP objective to compute their optimal prices.

Expressing the optimal side-payments and then ISP investment involve quite some algebra, but the methodology is the same. For details, we refer the reader to the appendix of the online version [9].

The analytical expressions for investments obtained for both cases are quite complex, and difficult to interpret. However, the *prices* imposed to end-users, and the side-payments, are very simple and can be interpreted as follows:

- a) in the non-neutral regime, side payments are simply the difference between the advertisement revenue per click and the average user willingness-to-pay for a click (with our interpretation of willingness-to-pay values to be exponentially distributed with mean θ). If users are willing to pay more than what advertising yields, ISPs are making "too much" and the side-payment balances things out. Reciprocally, if advertising revenues are high with respect to what users are willing to pay, CPs *choose* to compensate ISPs for each click, so that ISPs later decide on low click-prices and hence high demand, which in the end benefits to CPs in the form of advertising revenues. The latter case is particularly interesting, since it illustrates how rational CPs may decide to support ISPs via side payments.
- b) Now let us have a look at the price paid by users: with respect to the neutral regime, we observe that ISPs end up entirely reporting the side payments from CPs onto users. When those side-payments are positive (CPs paying ISPs), users are therefore charged less than in the neutral regime. As from the above point, this is the case when advertising revenues exceed the average willingness-to-pay: to globally make more revenue (from advertising), ISPs "subsidize" users by reducing their click-prices. We also have the opposite effect when $a < \theta$: users being "rich" and yielding low ad revenues, ISPs decide to charge them more.

But if we want to compare both situations at a global scale, prices are not the only results to look at since *investments* affect the quality of experience, the demand, and (in the CP entry game) the number of CPs that enter the market. To have a reasonable comparison metric, we define the *user surplus* UW at the equilibrium, as the cumulated value of the system for users, i.e.,

$$UW = \sum_{n=1}^{N} \sum_{m=1}^{M} \int_{p=\tilde{p}}^{+\infty} B_{n,m}(p) dp$$
$$= NM\gamma \theta \tilde{c}^{v} \tilde{t}^{w} e^{-\tilde{p}/\theta}$$

Also for comparison purposes, let us express the revenue of each ISP n (still at equilibrium) for the non-neutral regime:

$$\Pi_{T_n} = M\theta\gamma \left(\theta \frac{v}{1-v} \frac{v\gamma}{\beta}\right)^{\frac{v}{1-v}} \tilde{t}^{\frac{w}{1-v}} e^{\frac{q/\theta-\pi}{1-v}} \pi^{\frac{1}{1-v}} (1-\pi)^{-\frac{v}{1-v}} -\alpha \tilde{t},$$

with \tilde{t} given in (5). Similarly one can express the ISP revenue in the neutral regime.

Focusing on the CP point of view, the revenue of each CP m in the non-neutral regime is

$$\Pi_{C_m} = \left(N(a-q) \frac{\gamma}{(\beta/v)^v} \right)^{\frac{1}{1-v}} \tilde{t}^{\frac{w}{1-v}} e^{\frac{q/\theta-\pi}{1-v}} (1-v) - \beta c_e,$$
(8)

and the one for the neutral regime can similarly be drawn from Proposition 1.

Again, those expressions are too complex to allow direct interpretations. For that reason, in Section V we will use numerical results on a given scenario to compare both neutrality regimes.

IV. ENTRY GAME FOR CONTENT PROVIDERS

Until now, we had assumed that the numbers of CPs and ISPs were fixed. We now relax that assumption for CPs, by considering that new CPs enter the market as long as it is profitable for them, i.e., as long as the revenue (8) with one additional CP remains positive. On the other hand, the number of ISPs is still assumed fixed. We then have the following result.

Proposition 3: Assume that the CP entry cost c_e is strictly positive, and denote by $\Pi_{C_m}(N, M)$ the revenue of each CP at the symmetric equilibrium of the investments/prices game G(N, M) with N ISPs and M CPs. Then for any fixed number N of ISPs, the number M of CPs that enter the game is uniquely defined.

More precisely, let us define \mathcal{M} as the unique strictly positive solution x of $x = \frac{1-v-w}{k} (e^{kx} - 1)$. Then,

- either $\Pi_{C_m}(N, M) < 0$ for $M = \lfloor \mathcal{M} \rfloor$ and $M = \lceil \mathcal{M} \rceil$, in which case $\Pi_{C_m}(N, M) < 0$ for any $M \ge 1$, and no CP enters the game;
- or {M ≥ 1 : Π_{C_m}(N, M) ≥ 0 and Π_{C_m}(N, M + 1) < 0} is a singleton, giving the number of CPs entering the game. In particular, that number is larger than ⌊M⌋.

Proof: We focus on the dependency in M of $\prod_{C_m}(N, M)$ at the equilibrium of G(N, M). Note that the variations (sign of the derivative with respect to M, seen as a continuous variable) of $\prod_{C_m}(N, M)$ are the same as those of the equilibrium CP investment c, itself being given in (7), were the only term involving M is $\gamma \tilde{t}^w$.

Isolating in (5) the terms that depend on M (namely, γ and M), we conclude that the variations of $\gamma \tilde{t}^w$ (and hence, of $\prod_{C_m}(N, M)$) follow those of $\gamma \left(M^{\frac{1-v}{1-v-w}}\gamma^{\frac{1}{1-v-w}}\right)^w = (\gamma M^w)^{\frac{1-v}{1-v-w}}$, that are simply those of $g(M) := M^w \gamma = \frac{1-e^{-\kappa M}}{M^{1-v-w}}$. The function g is strictly positive on \mathbb{R}^+ , tends to 0 at zero, and its differential has the same sign as

$$x - \frac{1 - v - w}{k} \left(e^{kx} - 1 \right),$$

which is concave, null at 0, and tending to $-\infty$ as x tends to infinity. Additionally it is strictly positive for x > 0 sufficiently small (since having a strictly positive derivative at 0) and therefore has a unique strictly positive root \mathcal{M} : g(x) is then strictly increasing for $x < \mathcal{M}$ and strictly decreasing for $x > \mathcal{M}$.

As a result, if CP revenues are strictly negative for the integers closest to \mathcal{M} then they are negative for any M, and otherwise at least \mathcal{M} CPs will enter the market, their number increasing until the CP revenue from an additional entry gets strictly negative.

Proposition 3 provides us with a method to compute the unique number of CPs entering the game, which we will use in the next sections on a specific numerical example.

V. NUMERICAL RESULTS WITH AN ENTRY GAME FOR CONTENT PROVIDERS

We propose here an illustration of our results with the default parameter values displayed in Table II, in order to compare the neutral and non-neutral settings with respect to the terms whose expressions were too complex to interpret, and which involved in particular the equilibrium investment values. We focus on the consequences of the CP-ISP interactions, specifically user welfare and paid prices, as well as the investment level quantified by the number M of CPs entering the market.

Choosing "real" parameter values for our model is a difficult task, which would involve collecting and analyzing market data, and is beyond the scope of this paper. We take values that seem realistic to us, but are aware more work is needed to fine-tune those parameters in order to closely represent a specific market. With respect to our observations following

Proposition 2, we are here in a case where advertisement revenues (a) exceed the average user willingness-to-pay (θ): in the non-neutral regime CPs with therefore choose to pay a positive side-payment to ISPs, in order to stimulate demand (and thus advertisement gains).

A. Influence of ad revenues and user average willingness-topay

Figure 2 shows the evolution of the number M of CPs entering the market, the CP and ISP investment levels and corresponding user welfare at equilibrium, and the different prices, when the user insensitivity to prices θ (which we can also interpret as the average user willingness-to-pay if CP and ISP investments were set to 1) and the revenue-per-click from advertisers a vary. Remark that in the neutral regime, when advertising does not yield enough revenue (a too small), no CP enters the market and user welfare is null; on the contrary, in the non-neutral regime, negative side payments are sufficient to attract CPs in those cases. For our default values, the non-neutral regime attracts more CPs than the neutral one and leads to smaller prices per click for users, both effects contributing to a higher user welfare. In particular, we are in a zone where users value extra content diversity significantly, as illustrated by the slope of $M\gamma$ in the region of interest

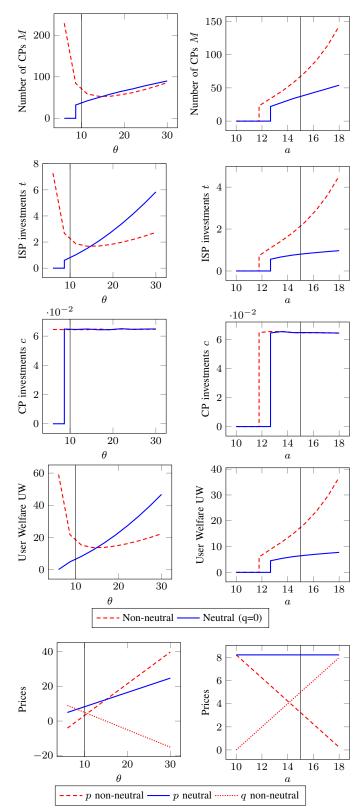


Figure 2. Impact of user price insensitivity θ and advertising revenues a on the number of CPs (M), ISP investments (t), CP individual investments (c), user welfare, and prices (including prices per click and side payments), with N = 2 ISPs. A vertical line indicates the reference case (values in Table II).

displayed in Figure 3. Remark also that CP investments seem to be approximately constant, as soon as entering the market is beneficial. However, those effects are inverted when users

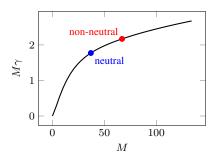


Figure 3. $M\times\gamma$ (quantifying how users value content diversity) versus M for N=2

become very price-insensitive (values of θ above *a*): then the neutral regime leads to more CPs, cheaper clicks for users, and more user welfare. Note that in this region the CPs actually get paid by ISPs since q < 0. We nevertheless expect to rather be in the region when $a > \theta$, given the trend in the last decade toward advertisement-financed (rather than pricebased) services.

Finally, Figure 4 highlights the influence of the parameter v (demand sensitivity to content creation) and of the CP entry cost on user welfare. As expected, large entry costs imply

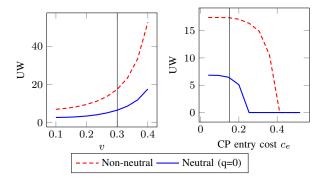


Figure 4. Impact on demand sensitivity to content v and CP entry cost c_e on user welfare.

fewer CPs and thus reduce user welfare, but the non-neutral regime always performs better than the neutral one (still, with our values where a exceeds θ). A larger v increases the difference (even the ratio) between the two regimes, in favor of the non-neutral one.

VI. CONCLUDING COMMENTS

From our results, the superiority of one regime over the other depends on parameters: advertising rates, price sensitivity of end-user demand, CPs' entry costs, the magnitude of effect of the added content variety on user demand, and the relative importance of CPs and ISPs investments. We therefore suggest that our results call for caution in designing neutrality regulations.

However, the relative values of the expected revenues from advertisement and the average willingness-to-pay of users seem to play a particular role: when advertisement revenues are small, our model suggests that a neutral regime should be preferred, while with high advertisement revenues (with respect to user willingness-to-pay) a non-neutral regime leads to lower prices for users, higher user welfare and higher ISP investments. This situation is due to CPs volunteering to fund ISPs through side-payments, so as to stimulate their investments in order to earn CPs more advertising revenue through higher user demand. As we think we are currently in a situation where users tend to be willing to pay less and less, and many services are financed through advertising, such non-neutral settings are worth considering.

Among directions for future work, we think that considering competing ISPs (instead of here, several ISPs each being a monopolist over some population) deserves a thorough analysis. Also, in such a context it would be interesting to consider an entry game for ISPs as well. Finally, to carry out numerical analyses on some specific markets, some econometric work is needed to fine-tune the setting of the model parameters.

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