

# Scottish Health and Ethnicity Linkage Study (SHELS) of 4.65 million people exploring ethnic variations in disease in Scotland: cohort profile

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Scottish Health and Ethnicity Linkage Study (SHELS) of 4.65 million people exploring ethnic variations in disease in Scotland: cohort profile

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# How did the study come about?

Many countries require health services to show that they are meeting the needs of ethnic minority populations. (1) This requires data on health status, health care uptake and outcomes and population denominators. Weaknesses in routine data collection often make such requirements difficult to meet. Routine data sources in Scotland, as in most countries, may not include a patient's ethnicity. In Scotland, the need for such data is driven by both policy and legislation responding to rapidly increasing ethnic diversity. Fair For All (2003), Scotland's policy, provides a strategic approach to improve the health of minority ethnic groups(2). The UK Race Relations (Amendment) Act (2000) placed a duty on public bodies to promote racial equality (3). These mandates are reflected in guidance on ethnic monitoring (4-6). Appropriate service and research is undermined by the lack of data. Ethnic variations occur in all Scotland's national health priority areas, including coronary heart disease/stroke (7;8), cancer (9-11), maternal and child health (12;13) and mental health (14).

In view of the mismatch between need for, and availability of, data by ethnic group Bhopal proposed a demonstration project to explore retrospective approaches.(15) The project tested proposals including name search methods, analyses by country of birth, modelling/extrapolation from other nations' datasets, and linkage methods. The demonstration project concluded that census-health records linkage methods - in the context of this project first mooted by Povey - held most promise. To our knowledge attempting matching of a national health dataset to a complete national census using demographic identifiers rather than national identity numbers had not been reported

though health data linkage is well established in the UK and internationally,(16) including exploring ethnicity and health. (17;18)

#### Who set it up, how, and why, and how was it funded

The study was set up in collaboration by the University of Edinburgh (Bhopal and Fischbacher), the Information Services Division (ISD) of NHS National Services Scotland, and the General Register Office for Scotland (GROS). ISD maintains hospital episode data (the Scottish Morbidity Record) that has already been linked to GROS mortality data. A permanently linked database joins together mortality to general hospital discharge records (SMR01), maternity and birth records (SMR02), psychiatric inpatient records (SMR04), and cancer registrations (SMR06). In addition we have accessed child immunisation and health records (SIRS, and CHSP-PS) and Mental Welfare Commission records which are not in the ISD 'linked' dataset. We have linked the census, which contains ethnic codes, to all these data using methods reported in detail elsewhere. (15;19)

The Registrar General of Scotland judged that under present legislation, namely the Census Act 1920 and the Census Confidentiality Act 1991, the linkage described here was acceptable if the confidentiality of individual personal information was maintained during linkage and analysis. We used both one-way encryption methods ("hashing") and organisational procedures already published (19) e.g. GROS required that the linkage was performed on a stand-alone computer in a locked 'safe haven' within GROS premises. Modifications were made to the computer operating system to monitor activity and all peripheral devices were disabled. The room at GROS was

accessed with the agreement of GROS, ISD and the PI (Bhopal). GROS maintains a register of visits. We obtained approval from the Scottish Multi-centre Research Ethics Committee (MREC) and the Privacy Advisory Committee (PAC) which advises ISD and GROS on the use of data.

This work was supported by the Commission for Racial Equality, NHS Health Scotland (through The National Resource Centre for Ethnic Minority Health), ISD, the Scottish Executive Health Department and the Chief Medical Officer. An ethical opinion, subsequently published, was given by a Professor of Medical Ethics.(20) For funding see acknowledgements.

The figure, republished from open access reference number 19, (19) illustrates in concept how record linkage was based on the use of subsets of information from three datasets: health care records, which include personal identifiers and clinical information; the Community Health Index (CHI) dataset which contains personal identifiers and the CHI number; and the census file which contains personal identifiers and details of individuals' ethnicity. The CHI dataset lists everyone registered with a General Practitioner or eligible for NHS screening services and forms a unique identifier for NHS use. More than 99% of the Scottish population is listed on the CHI.

Date of birth, surname (using soundex codes to allow for variations in spelling), forename, address and full postcode, which were available in both data sets albeit not always recorded identically, were used to link the census number to the CHI. At this stage, other data fields in the two datasets were disconnected from identifying

variables. CHI and the census unique number were encrypted prior to linkage. A one-way cryptographic ("hashing") algorithm (currently impossible to reverse) was used to encrypt the CHI number. The census number was encrypted using an algorithm developed by GROS. For the records deemed to be matches, 73.6% were exact matches. For the remainder, a probability matching process was performed. Here, the rate of false positives is critical. Methods have been developed to identify how false positives occur and what kind of strategies a human checker employs to decide whether a pair match is "good". (16) These decision strategies were built into a "partitioning" computer algorithm. These "partitions" then allow the allocation of effort to the most profitable "partitions" which yield the lowest false positive rates and highest true positive rates.

Once the linkage was completed personal identifying variables (such as names, address, postcode and dates of birth) were removed leaving a file with an encrypted CHI number and its corresponding encrypted census number (look up file). A census extract containing ethnic code (and limited other data including age, sex and indicators of socio-economic status (see Table 1) and an encrypted census number was joined to the above look up file using the encrypted census number. The encrypted census numbers were then discarded leaving the ethnicity code, some other variables from the census and the encrypted CHI number. The relevant parts of the ISD linked database were linked via the encrypted CHI numbers. The encrypted CHI was replaced with an unrelated serial number (to keep together the multiple records on the same people, known as hospital admission spells), resulting in depersonalised clinical health records carrying census ethnicity codes. Using methods previously described we estimated an upper limit to the false positive linkage rate of 0.08 %.(19)

#### What does it cover?

For phase 1 (demonstration project) we studied myocardial infarction, since it is one of the most important conditions in Scotland, in terms of both mortality and morbidity, is common in ethnic minority groups, and likely to be recorded in hospital morbidity records.(19;21) For phase 2 we are studying cardiovascular disease, maternal and child health, cancer and mental health – see Table 2. We are currently planning phase 3, studying a wider range of conditions and linkage to primary care records. In theory we can study long-term outcomes for any health problem coded in NHS records (and in the records of any other organisations that are able and willing to provide data for linkage). In practice, our work is heavily governed and controlled by data privacy and other ethical considerations, and practical matters of resource, expertise and interest.

#### Who is in the sample?

The objective was to link all 5 million or so people resident in Scotland in April 2001, the time of the census, but we set an arbitrary standard of 80% or more in each ethnic group, on the basis of a judgement that potential biases would be too great for linkages less than that. About 94% overall were linked in the phase 1 demonstration project using the methods described below, and 95% in phase 2, with the minimum standard of 80% linkage met for every ethnic group (see Table 3), thus creating a retrospective cohort study of about 4.65 million people. Taking into account the census enumeration rate (96%), this represents about 91% of the population resident in Scotland in April 2001.

How often have they been followed up and what has been measured? How many events related to the health outcomes are there?

The cohort focuses on ethnicity (as reported on the census form completed by the head of household) as the primary exposure variable. Other census information is included, and is listed in table 1. Religion (both current and that of upbringing) and country of birth is added to the study database and used to provide a more comprehensive assessment of the relationship between an individual's health and their ethnic group. Socio-economic status is an important co-variable that could potentially explain some aspects of ethnic variation. Accordingly, a careful analysis of the influence of socio-economic status is being built into the analysis. Census variables relating to employment and educational attainment, both of the individual and the head of household, together with area-based socio-economic indicators, are used to build up a comprehensive picture of socio-economic status. The Scottish Index of Multiple Deprivation (SIMD), based on area of residence, and included in many Scottish health databases, is used. This will enable the complex relationships between health, ethnicity and socio-economic status to be elucidated. In addition, data on selfreported long-standing illness are available from the census. We also have travel times from home to the nearest hospital.

The outcomes currently under study are given in table 2. The number of events varies, obviously, by ethnic group, disease outcome, and number of years of follow-up. Scotland's non-White ethnic minority population is small at about 2%. Table 3 gives the number of people linked by ethnic group. For White minority populations e.g. other British and Irish the population size and hence number of events is large. In phase 2, we are analysing seven years of follow-up for most events. In phase 3,

currently planned, we anticipate nine years of follow-up. For most analysis, given the degree of ethnic inequality, our analyses are statistically robust. For many endpoints, ethnic inequalities are large, with two-fold plus risks being common. Differences of interest (e.g. a 50% difference) can be detected for most end-points. For example, asthma is a relatively important but rare cause of hospitalisation and Indians comprised 0.3% of the Scottish population in 2001 (compared with Pakistanis who were 1%). There are more than 3500 hospital discharges and deaths for asthma per year. With 8 years of outcomes we accrue about 28,000 admissions. Assuming 2% of them are in non-White populations, and that is conservative given previous studies showing a relative excess of hospitalisation in minority populations, (22) that makes 560. If 0.3% of the total hospitalisation/deaths are in Indians, that is about 84 admissions. With 84 expected events, we can detect a difference of 44% in the rate, with about 80% power and 0.05 statistical significance. In phase 2, we have already demonstrated that robust statistical analyses is possible within this data set for many of the cardiovascular and maternal/child health outcomes in the table (analyses on mental health and cancer are underway but we cannot comment at this point).

#### What is attrition like?

The 5% of the Scottish population that is not linked is being characterised to assess potential biases by comparing with the 95% that was linked. It is not possible to compare with the additional 4% of the Scottish population that was not enumerated at the 2001 census. People who migrate, or are hospitalised or die, outside Scotland are poorly characterised in our databases and, to date, we have not developed a sound strategy for estimating the potential biases. We particularly welcome collaborations on this challenge.

# What has it found? Key findings and publications

Overall, 94% in phase 1 and 95% in phase 2 of the 4.9 million census records were matched to a CHI record with an estimated false positive rate of less than 0.1 %. Phase 1 data showed that between April 2001 and December 2003 there were 126 first episodes of acute myocardial infarction (AMI) among South Asians and 30,978 among non-South Asians. The incidence rate ratio was 1.45 (95% CI 1.17, 1.78) for South Asian compared to non-South Asian men and 1.80 (95% CI 1.31, 2.48) for South Asian women. After adjustment for age, sex and any previous admission for diabetes the hazard ratio for death following AMI was 0.59 (95% CI 0.43, 0.81), reflecting better survival among South Asians(19). Phase 2 analyses of cardiovascular diseases are underway and will be submitted for publication shortly. They seem to both corroborate and extend phase 1 findings e.g. confirming increased incidence rather than increased case fatality in explaining the high CHD mortality rate in the South Asian population and showing heterogeneity between Indians and Pakistanis. For example, directly standardised rate ratios for first MI (in the period May 2001 to April 2008) in males were highest for Pakistanis, followed by Other South Asians, and Indians. For females, rates were higher for Other South Asians, followed by Pakistani and Indian. Pakistani males had significantly higher rate ratios of first MI than their White Scottish counterparts. After adjustment for diabetes and the Scottish index of social and economic deprivation (SIMD), Pakistani males and females had significantly better survival 28 days after first MI than the White Scottish population. Analyses relating to phase 2 goals on cardiovascular disease, cancer, maternal and child health and mental health will be reported in 2010.

# What are the main strengths and weaknesses?

We had to balance individuals' right to data privacy (individual consent was impossible) and the potential benefits to society of producing information derived from potentially sensitive data.(20) We and a professional ethicist (20) judge that our methods strike the balance. The proportion of records successfully linked was only slightly lower than that normally achieved within ISD in internal linkages (typically around 98%), even although we linked data held by two separate agencies. As the non-White ethnic minority population (about 2%) is comparatively small the false positive rate is critical. A rigorous matching methodology appropriate for administrative matching was, therefore, used.

Census forms are completed by the public and processed electronically using optical recognition and keying from images. The success of these processes depends on legibility. The detailed spelling of a name, particularly if it is associated with a minority ethnic group, is more likely to be prone to error when transcribed by a third party onto NHS records, than in the census where the census informant writes it. Such errors could lead to varying accuracy of linkage by ethnic group. Nevertheless, we met our prior stated standard of 80% for every ethnic group, lower in non-White than White populations. People who are not matched are not included in our analyses. At present we do not know about the characteristics of those matched compared with those not matched, but work on this is underway.

The major strength of this analysis is the population coverage with the inclusion of community and hospital deaths as the SMR database contains generally validated and

complete data e.g. over 99% of hospital admissions for AMI in Scotland (A Redpath, ISD, personal communication, 2006). Possible, as opposed to probable or definite, AMIs are coded as chest pain and are excluded from AMI figures, so the AMI figures could be underestimates. The quality of data on AMI in the database has been validated as reliable [19]. Information about the quality of SMR01, SMR04 and SMR06 is available.

Validation has not, however, been done by ethnic group. For example, the diagnosis of AMI was based on criteria used by clinicians to make the diagnosis, which would be inconsistent over time. This should not, however, affect ethnic groups differently. If misclassification of diagnosis is non-differential then the differences would probably be underestimated, but if they were differential, differences would be exaggerated. We do not have data to assess these options, and the anonymised methods precluded validity studies. We do know that South Asian populations in the UK, and clinicians looking after them, are sensitised to the high rate of CHD, and early admission and treatment, (23;24) concordant with excellent survival,(19) is likely.

Linkage rates were slightly lower for South Asians than non-South Asians. If non-linkage occurred at random, this would reduce the power of the study, but not bias the results. Factors reducing the power of the study are particularly important for small ethnic minority populations and rare outcomes. If those not matched were at different risk of hospitalisation or death from those who were matched, which seems quite likely, this would bias the results. We intend to explore this in future research.

Potential sources of bias in the analyses have not yet been assessed systematically. A separate data linkage evaluation exercise is planned in collaboration with NHS

Central Register to provide alternative linkage outcomes for a small sample of records that can help assess the accuracy of the main data linkage project. A comparison of census characteristics of matched and non-matched individuals is also planned.

Quantifying the potential impact of deaths abroad, to account for the possibility that minority ethnic groups may be more likely to move abroad when they are elderly or ill with chronic conditions (the so-called "salmon bias") is proving problematic. This bias would improve apparent survival. Such an effect is unlikely to be large, as reflected in mortality by country of birth analyses in England and Wales showing that mortality is not uniformly low in most ethnic minority groups, but we will scrutinise our results to detect such bias (e.g. as reflected in relatively good long-term compared to short-term survival).

The statistical power is governed by the size of the population and event rate which determine number of cases, and the size of the differences between comparison groups. At the 2001 Census about 2% of the Scottish population was not White (about 100,000 people) and most of them were South Asian (Pakistani and Indian) or Chinese. These groups will be our main foci for analysis, although where there is sufficient statistical power for other ethnic groups we will examine them e.g. of African ethnicity. We are also paying attention to White minorities in Scotland e.g. the other UK (mainly English and Irish) populations. In our phase 2 analysis and interpretation we are examining heterogeneity of broadly defined ethnic groups e.g. South Asian. For these non-White ethnic groups we are finding major differences in event rates in relation to comparison populations. One limitation is that we are unable

to study Eastern Europeans and any other ethnic groups which were not separately identified in 2001. (This kind of work may be a focus for future work based on census 2011.)

Power calculations (80% power at the 5% level of significance) have shown that differences of a size that is common and of interest (e.g. a 50% increase) can be detected for most end-points, for the three largest non-White minority populations, namely Pakistanis, Indians and Chinese. Our calculations assume 5 years of follow-up data but for most outcomes we have 7-years, and this will increase in future linkages.

# Can I get hold of the data? Where can I find out more?

This project has created a retrospective cohort of about 4.6 million people living in Scotland at the time of the 2001 Census. Phase 2 work is focusing on cardiovascular disease, cancers, mental health and maternal and child health. Subject to ethical approval, future work will have potential to examine health care procedures and adjust for other variables that available in the census. Research using the datasets requires approval from GROS, ISD, a multicentre research ethics committee, Privacy Advisory Committee and the Directors of Public Health. Approvals have been given *only* to examine ethnic variations in health and healthcare.

The researchers appreciate the benefits of collaboration and sharing of data, and are in principle open to proposals for relevant collaborative analysis of datasets. There are two products of this data linkage project that may be of value to other researchers:

 The CHI-census linkage file, containing the encrypted census identifier numbers, and encrypted CHI numbers (dataset #1) and  The matched, anonymised dataset containing census variables and health records (dataset #2).

Use of the data files requires the use of specialist software and the expertise of research team members, not least in obtaining necessary approvals. Collaboration will be pursued if the prime objectives of the project are not impaired or delayed in the four areas under study in phase 2. Collaborators would be primarily responsible for funding the additional research, including the cost of extra work for the core research team. We are committed to seek ways of increasing access to the database.

#### **Conclusion**

Our approach, potentially, has international applicability. It demonstrates how the glaring absence of cohort studies reporting by ethnic group in Europe can be overcome. (25) There is considerable potential in linking databases that have previously been considered too sensitive for record linkage or where linkage is restricted by data protection legislation. The methods described here and in more detail in our report and publication (19;21) have the potential to fill the information gap on data by ethnic group. This gap will persist until we have high quality prospective ethnic group coding systems in health-care databases and the inclusion of a valid ethnic code on birth and death registration - both formidable long-term challenges, hitherto unachieved in either Europe or North America [1]. It is noteworthy, however, that prospective ethnic coding will not provide the detailed socio-demographic data available in the census, so will not replace our method.

#### **Authors' Contributions**

RB was the originator of the project and the principal applicant for the phase 1 grant with JC and CF as co-applicants. RB and CF are joint PI's for phase 2. All authors are coinvestigators or collaborators for either phase 1 or 2, except NB who is the research fellow in phase 2. CP had the idea of linking the census data to the data held by ISD and he performed most of the linkage work in phase 1 and phase 2 including the development of the linkage methods. JC had the original plan for the use of one-way encryption. GM was the main contributor from GROS, making both practical and intellectual contributions. Helen Brown (HB) was the statistical research associate on phase 2 of the project from August 2007- December 2009. HB, NB, CF, RB, and MS (MS for phase 1) led the analytic plan and CF, HB, NB and MS did the analysis. RB and CF are guarantors for this paper. All authors contributed to the design of the study, and contributed to, read and approved the final version of this manuscript which was prepared by RB.

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Wallace of GROS made many contributions to the linkage component, and Duncan Macniven of GROS gave helpful advice, particularly on dissemination of the findings. Professor Phil Hanlon acted enthusiastically and promptly to help make this study possible when it was first mooted in 2002. Dr Rafik Gardee ensured the study received the full backing of the National Resource Centre for Ethnic Minority Health. Mr Hector Mackenzie of the Scottish Executive, Dr Mac Armstrong (CMO), and Chris Oswald (CRE) also played influential roles in maintaining the directions and funding of the work. Kate Macintyre advised on analytic methods and interpretation of data, using experience in the SLIDE project, under the direction of Simon Capewell. Finally, we thank our employing organisations for their support of our work in this project.

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The Corresponding Author has the right to grant an exclusive licence for publication.

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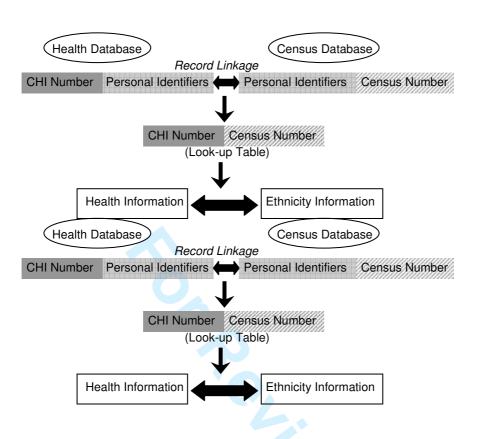
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Figure 1 Overview of Record Linkage Process



#### Table 1 Baseline 2001 variables extracted from census: Phase 2

Ethnic group Religion, current Religion of upbringing Country of birth Age Sex Long term illness Self assessed health Marital status Labour force status Socioeconomic status Highest qualification Scottish Index of Multiple Deprivation decile Car ownership Housing tenure Household size Number of rooms Urban/rural indicator Health board (Glasgow, Lothian, Tayside, Other) Mobile (temporary) accommodation Self-contained accommodation Central heating Moved within last year Activity last week

Table 2 Primary Endpoints for Phase 2 Project

| Priority Area      | Health outcome/disease/                 | Service Use                       | Outcome   | Datasets   |
|--------------------|---|-----------------------------------|---|--|
|                    | condition                               |                                   |   |  |
| Cardiovascular     | Angina                                  | Angiography                       | Survival following AMI  | SMR01,   |
|                    | Chest pain                              | Angioplasty                       | 30-day survival following AMI   | GROS mortality records   |
|                    | MI                                      | CABG                              |   |  |
|                    | Heart Failure                           | Length of hospital stay           |   |  |
|                    | Stroke                                  |                                   |   |  |
|                    | All CHD                                 |                                   |   |  |
|                    | All CVD                                 |                                   |   |  |
| Cancer             | Breast Cancer                           | Uptake of breast cancer screening | Survival following first registration of: Breast cancer Colorectal cancer | SMR01, SMR06, GROS<br>mortality records,<br>Scottish Breast Screening<br>Programme |
|                    | Colorectal Cancer                       | Stage at presentation             |   |  |
|                    | Lung Cancer                             | Treatment                         |   |  |
|                    | Prostate Cancer I                       | Place of death                    |   |  |
|                    |   |                                   | Lung cancer   |  |
|                    |   |                                   | Prostate cancer   |  |
|                    |   |                                   | (stage and grade to be included in analyses where possible)               |  |
| Maternal and Child | Age of mother at Mode of delivery birth |                                   | Breastfeeding   | SMR01, SMR02   |
| Health             |   |                                   |   | child health surveillance  |

|               | Smoking at 1 <sup>st</sup> visit | Analgesia at delivery                      | Birthweight  | data                                      |
|---------------|----------------------------------|--|--|---|
|               | Premature births                 | Immunisation                               | Height/weight of infant at   |   |
|               | Abortion                         | Child health visits completed              | health visits  |   |
|               | Miscarriage                      |  |  |   |
|               | Perinatal mortality              |  |  |   |
|               | Hospital<br>Admissions           |  |  |   |
|               | Childhood obesity                |  |  |   |
| Mental Health | All psychiatric                  | Length of hospital stay                    | Survival to 2 <sup>nd</sup> episode of                                   | SMR01, SMR04                              |
|               | hospital admissions including    | Admission type Detention  Discharge – type | self-harm Survival following attempted suicide Time between admission(s) | MWC detention data GROS mortality records |
|               | Intentional self-                |  |  |   |
|               | harm Readmissions                | Readmissions                               |  |   |
|               | Suicide                          |  |  |   |

AMI: Acute Myocardial Infarction, CHD: Coronary Heart Disease, CVD: Cerebrovascular Disease, CABG: Coronary Artery Bypass Graft, SMR: Scottish Morbidity Record, MWC: Mental Welfare Commission

Table 3 Linkage Rates by Ethnic group

|    |                               | Number  | Percentage |
|----|-------------------------------|---------|------------|
| 1  | White Scottish                | 4290153 | 95.3       |
| 2  | Other White British           | 357788  | 93.6       |
| 3  | White Irish                   | 47173   | 92.2       |
| 4  | Other White                   | 74655   | 87.9       |
| 5  | Any Mixed Background          | 12117   | 91.7       |
| 6  | Indian                        | 13717   | 89.9       |
| 7  | Pakistani                     | 28538   | 89.8       |
| 8  | Bangladeshi                   | 1783    | 88.0       |
| 9  | Other South Asian             | 5810    | 85.1       |
| 10 | Caribbean                     | 1659    | 89.5       |
| 11 | African                       | 4514    | 86.5       |
| 12 | Black Scottish or Other Black | 1057    | 89.1       |
| 13 | Chinese                       | 15115   | 87.4       |
| 14 | Other Ethnic Group            | 8945    | 86.2       |
|    |                               |         |            |